# REPORT TO COUNCIL

Date: 11/16/2015

**RIM No.** 1250-30

To: City Manager

From: Community Planning Department (AC)

Application: Z15-0049 Owner: Davara Holdings Ltd. (Dave

Sargent)

Address: 305 Homer Rd Applicant: Davara Holdings Ltd. (Dave

Sargent)

**Subject:** Rezoning Applications

Existing OCP Designation: MRL - Multiple Unit Residential (Low Density)

Existing Zone: RU1 - Large Lot Housing

Proposed Zone: RM3 - Low Density Multiple Housing

# 1.0 Recommendation

THAT Rezoning Application No. Z15-0049 to amend the City of Kelowna Zoning Bylaw No. 8000 by changing the zoning classification of Lot 1, Section 27, Township 26, ODYD, Plan 18004, located at 305 Homer Road, Kelowna, BC from the RU1 - Large Lot Housing zone to the RM3 - Low Density Multiple Housing zone, be considered by Council;

AND THAT the Rezoning Bylaw be forwarded to a Public Hearing for further consideration;

AND THAT final adoption of the Rezoning Bylaw be considered subsequent to the following:

1. To the outstanding conditions identified in Attachment "A" associated with the report from the Community Planning Department dated November 2<sup>nd</sup> 2015.

#### 2.0 Purpose

To rezone the subject properties to the RM3 - Low Density Multiple Housing zone.

#### 3.0 Community Planning

Staff supports the proposed rezoning application. The Official Community Plan (OCP) identifies the area as MRL (Low Density Multiple Residential). A rezoning to the RM3 zone and the initial proposal for rental housing meets many of the goals of the OCP. Adding additional density within close proximity to Ben Lee park, the multi-use corridor on Houghton, the Rutland urban centre, and the Heritage Christian School achieves many of the sensitive infill goals outlined in the OCP.



Rental housing, especially 3-bdroom units are in great demand. According to CMHC at the end of 2014 the vacancy rate for 3-bedroom townhouses in the Rutland zone was 0% compared to 2.9% the year prior.

Overall, the residential land use allowed in the RM3 zone fits well on this site. The current proposal needs four variances. The applicant is proposing permeable pavement for the parking stalls to mitigate the site variance and parking setback variances. Staff will provide further details on the merits of the variances and details of the development proposal within the Development Permit and Development Variance Permit report should Council choose to pass third reading.

In fulfillment of Council Policy No. 367 respecting public consultation, the applicant notified all of the neighbours within a 50 metre radius and held a public information meeting on Thursday, September 24<sup>th</sup> 2015. The applicant chose to voluntarily hold the public information meeting as Council Policy No. 367 does not consider this rezoning as 'major' application.

#### 4.0 Proposal

### 4.1 Project Description

The current proposal for the site is a new 9 unit (3-bedroom) rental row-housing development. The proposed building is 2 stories with parking located in the rear and ground-oriented accesses facing the multi-use corridor on Houghton Road. The applicant chose to design a two story building to conform to the surrounding building heights. During Staff's Advisory Design Team meeting, direction was given to the applicant to increase the vertical elements along the Houghton Road facade to break up the massing and increase the visual appeal. The current proposal has four variances:

- 1) Site coverage variance requested;
- 2) Parking setback reduction on southern side yard;
- 3) Increase the roof eave projection limit;
- 4) Reduce the required private open space requirement; identified within the zoning analysis table.

#### 4.2 Site Context

The subject parcels are located within the Rutland Urban Centre adjacent Highway 33. The subject property is designated as Multiple Unit Residential - Medium Density (MRM) in the OCP and the lot is within the Permanent Growth Boundary. Specifically, the adjacent land uses are as follows:

Orientation	Zoning	Land Use
North	RM3 - Low Density Multiple Housing	Residential
	P2 - Education and Minor Institutional	Institutional
East	RM5 - Multiple Unit Residential (Medium Density)	
	RM3 - Low Density Multiple Housing	Residential
	RU1 - Large Lot Housing	
South	RU1 - Large Lot Housing	Residential
West	RM5 - Multiple Unit Residential (Medium Density) RU1 - Large Lot Housing	Residential

Subject Property Map: 305 Homer Road



# 4.3 Zoning Analysis

Zoning Analysis Table				
CRITERIA	PROPOSAL	REQUIREMENTS		
G14.1 =14.07		RM3		
Development Regulations				
Height	7 m / 2 stories	Max 0 m / 3 stories		
Building Setbacks				
Front Yard (west)	1.5 m	Min 1.5 m		
Side Yard (north)	1.5 m	Min 1.5 m		
Side Yard (south)	11.0 m	Min 4.0 m		
Rear Yard (east)	7.5 m	Min 7.5 m		
Site Coverage	37.0 %	Max 40 %		
Site coverage of buildings, parking, & driveways	76.4 % ●	Max 60 % or 65% when permeable drive surfaces and parking are provided		
FAR	0.7	Max 0.75		
Other Regulations				

Zoning Analysis Table				
CRITERIA	PROPOSAL	REQUIREMENTS		
CRITERIA		RM3		
Minimum Parking Requirements	20 stalls	Min 18 stalls		
Setbacks for parking				
Front Yard (west)	3.0 m	Min 3.0 m		
Side Yard (north)	20 m	Min 3.0 m		
Side Yard (south)	0.3 m <b>⊘</b>	Min 1.5 m		
Rear Yard (east)	8.1 m	Min 1.5 m		
Roof Eave projection into north setback	1.09 m <b>⊚</b>	Max 0.6m		
Minimum Bicycle Parking	Class 1: 5 Class 2: 1	Min Class 1: 5 Min Class 2: 1		
Private Open Space	12.5 m² per unit = 112.6 m² provided <b>⊙</b>	Min 25 m <sup>2</sup> per unit = 225 m <sup>2</sup> minimum		

- Site coverage variance requested;
- 2 Parking setback reduction on southern side yard;
- Increase the roof eave projection limit;
- Reduce the required private open space requirement;

# 5.0 Current Development Policies

# 5.1 Kelowna Official Community Plan (OCP)

# **Development Process**

Compact Urban Form.<sup>1</sup> Develop a compact urban form that maximizes the use of existing infrastructure and contributes to energy efficient settlement patterns. This will be done by increasing densities (approximately 75 - 100 people and/or jobs located within a 400 metre walking distance of transit stops is required to support the level of transit service) through development, conversion, and re-development within Urban Centres (see Map 5.3) in particular and existing areas as per the provisions of the Generalized Future Land Use Map 4.1.

**Sensitive Infill.**<sup>2</sup> Encourage new development or redevelopment in existing residential areas to be sensitive to or reflect the character of the neighbourhood with respect to building design, height, and siting.

**Affordable Housing.** Support the creation of affordable and safe rental, non-market and/or special needs housing.

**Residential Land Use Policies.** Address the needs of families with children through the provision of appropriate family oriented housing.

 Policy 1 Ground-Oriented Housing. Encourage all multiple-unit residential buildings in neighbourhoods with schools and parks to contain ground-oriented units with 2 or more bedrooms so as to provide a family housing choice within the multi-unit rental or ownership markets. High density residential projects in the Downtown area are encouraged to include a ground-oriented housing component, especially where such can be provided on non-arterial and non-collector streets.

<sup>1</sup> City of Kelowna Official Community Plan, Policy 5.3.2 (Development Process Chapter).

<sup>2</sup> City of Kelowna Official Community Plan, Policy 5.22.6 (Development Process Chapter).

<sup>3</sup> City of Kelowna Official Community Plan, Objective 10.3, Chapter 10 (Social Sustainability).

<sup>4</sup> City of Kelowna Official Community Plan, Objective 5.23, Chapter 5 (Development Process).

#### 6.0 Technical Comments

#### 6.1 Building & Permitting Department

- a) Development Cost Charges (DCC's) are required to be paid prior to issuance of any Building Permit(s)
- b) A Building Code analysis is required for the structure at time of building permit applications.
- c) A Geotechnical report is required to address the sub soil conditions and site drainage at time of building permit application.
- d) Full Plan check for Building Code related issues will be done at time of Building Permit applications. Please indicate how the requirements of Radon mitigation and NAFS are being applied to this structure at time of permit application.

#### 6.2 Development Engineering

See attached Memo dated October 28<sup>th</sup> 2015

#### 6.3 Fire Department

- a) Construction fire safety plan is required to be submitted and reviewed prior to construction and updated as required. Template available online at Kelowna.ca
- b) Engineered Fire Flow calculations are required to determine Fire Hydrant requirements as per the City of Kelowna Subdivsion Bylaw #7900. A minimum of 150litres/sec is required. Should a hydrant be required on this property it shall be deemed private and shall be operational prior to the start of construction.
- c) Fire Department access is to be met as per BCBC 3.2.5.6
- d) There shall be one address for this complex with unit numbers assigned to each townhouse. A visible address must be posted as per City of Kelowna By-Laws
- e) Dumpster/refuse container must be 3 meters from structures or if inside the parking garage, it shall be enclosed within a rated room

# 6.4 FortisBC Inc - Electric

- There are primary distribution facilities along Hwy 33 and south of the subject along Dundas Road. The applicant is responsible for costs associated with any change to the subject property's existing service, if any, as well as the provision of appropriate land rights where required.
- Otherwise, FortisBC Inc. (Electric) has no concerns with this circulation.
- In order to initiate the design process, the customer must call 1-866-4FORTIS (1-866-436-7847). It should be noted that additional land rights issues may arise from the design process but can be dealt with at that time, prior to construction.

#### 6.5 Ministry of Transportation

• Preliminary Approval is granted for the rezoning for one year pursuant to Section 52(3)(a) of the Transportation Act.

# 7.0 Application Chronology

Date of Application Received: September 21<sup>st</sup> 2015
Date of Public consultation: September 24<sup>th</sup> 2015

Report prepared by:	
Adam Cseke, Planner	
Reviewed by: Approved by:	Terry Barton, Urban Planning Manager Ryan Smith, Community Planning Manager

# Attachments:

Subject Property Map Development Engineering Comments dated October 28<sup>th</sup> 2015 (Attachment 'A') Applicant's rationale Public Notification summary Application Package