



# 2040 Official Community Plan 2040 Transportation Master Plan Annual Progress Report

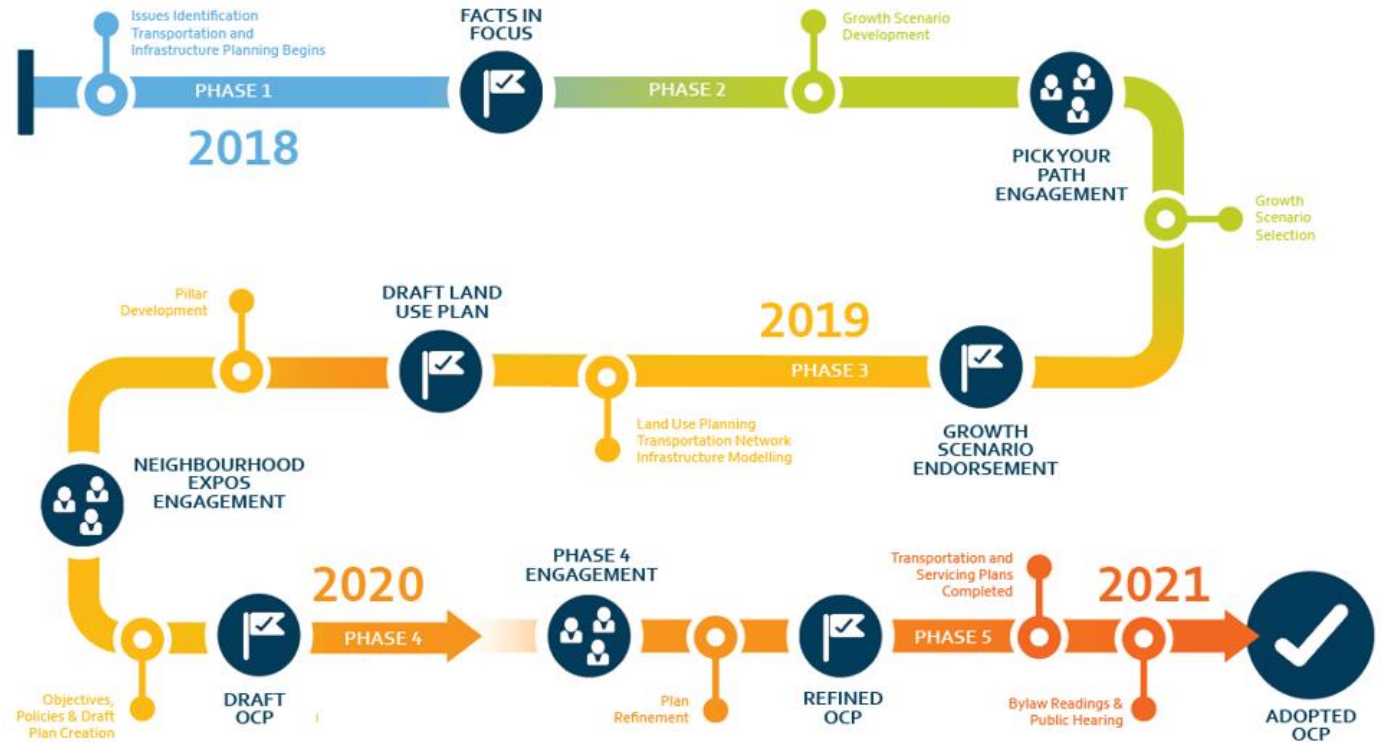
Long Range Planning & Integrated Transportation

June 9<sup>th</sup>, 2025

# 2024 Report

- ▶ OCP & TMP background
- ▶ Purpose of the Progress Report
- ▶ Implementation Actions update
- ▶ Report themes and monitoring
- ▶ Alignment with Council Priorities





## ► Official Community Plan

- Developed from Imagine Kelowna Vision and Goals
- Significant public and stakeholder engagement
- Multiple Council touch points



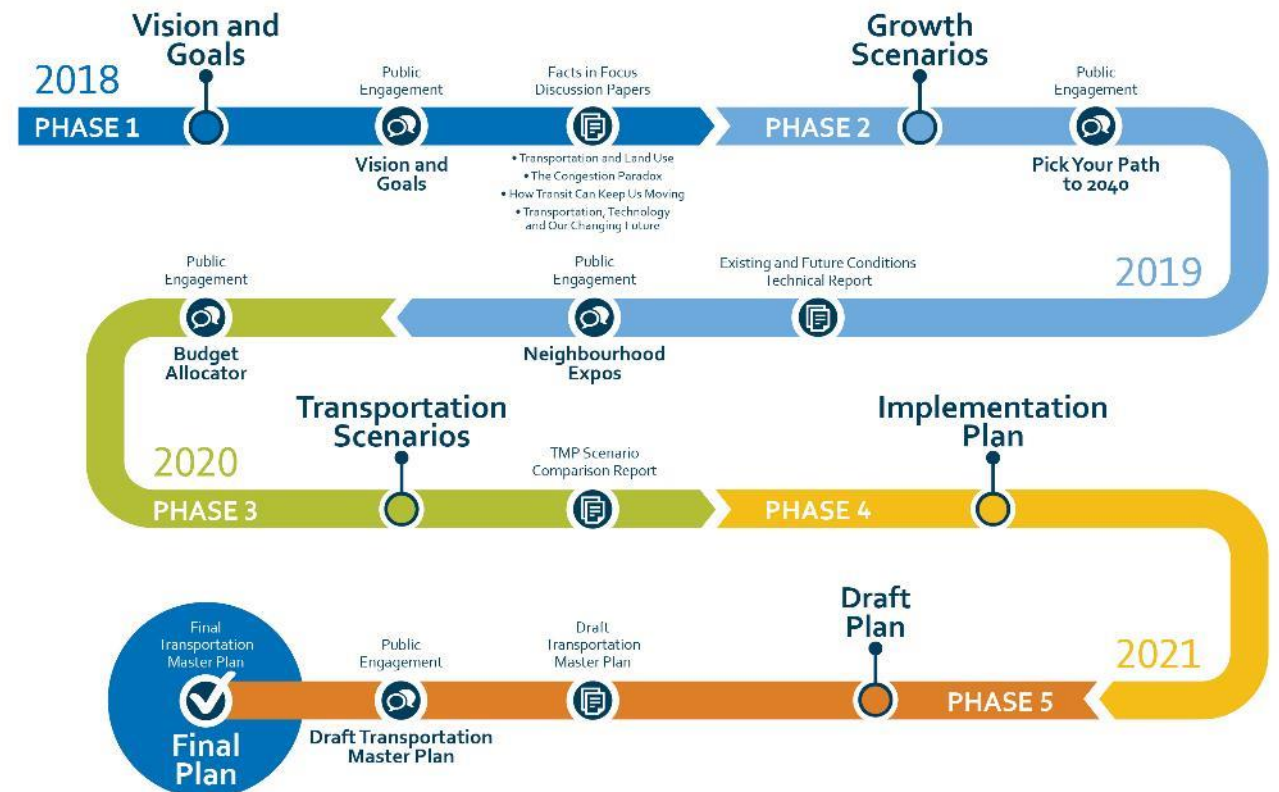
# 2040 Transportation Master Plan

January 2022



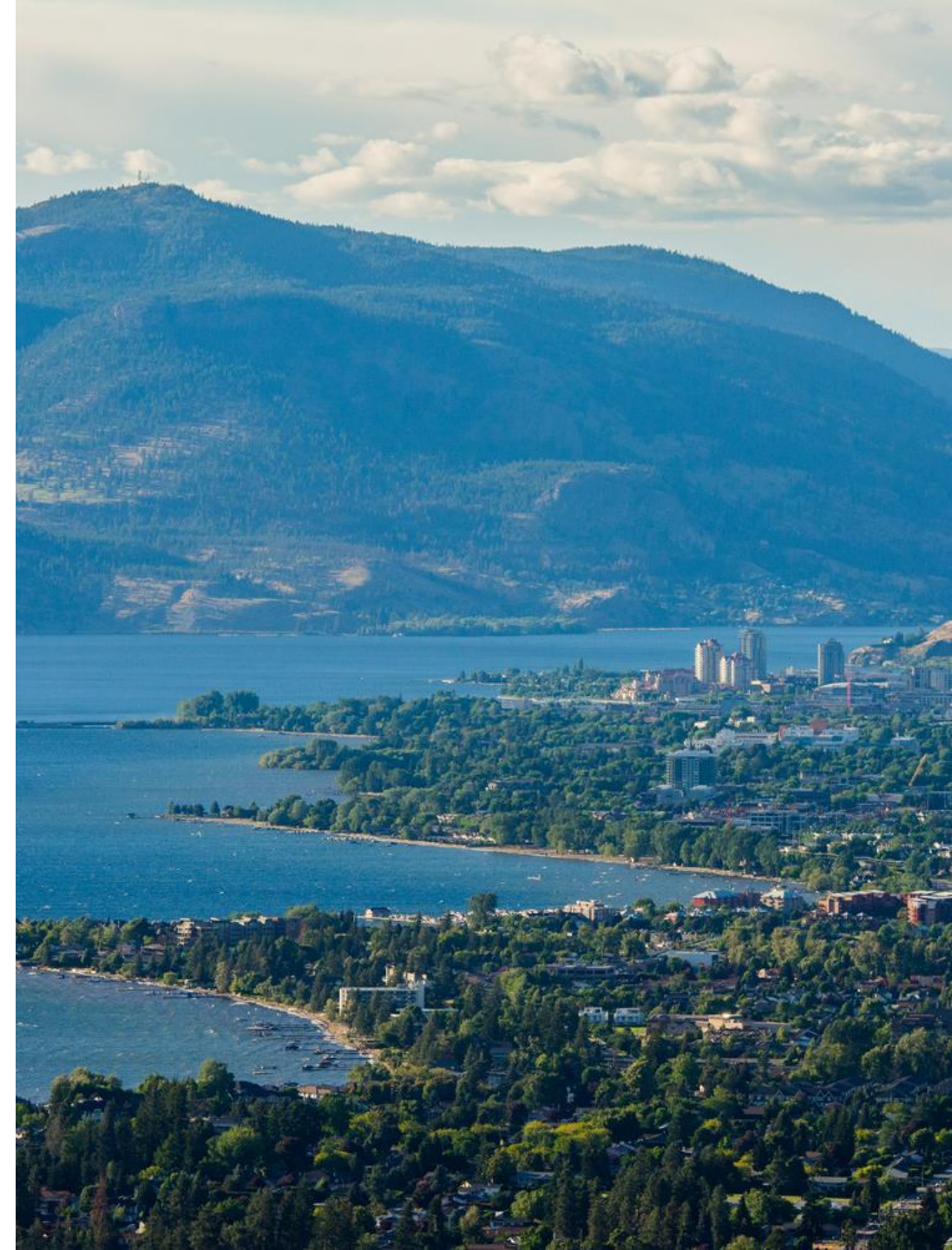
## ► Transportation Master Plan

- 5 major public and stakeholder engagements
- 12,000 + interactions with community members
- 4,600 survey responses
- 16 presentations to Council



# Progress Reporting Purpose

- ▶ Guide decision making and plan reviews
- ▶ Measure progress towards our vision
- ▶ Watch trends and prepare for adaptation



# Making the Plans Work

- ▶ OCP includes 68 recommended actions over 10 years
- ▶ TMP includes 130 recommended actions over 20 years

Implementation Action Update				
	Ongoing	Complete	In Progress	Not Initiated
2040 OCP	16	11	26	15
2040 TMP	22	18	51	39
2024 Total	38	29	77	54
2023 Total	33	18	85	62

Almost three quarter of the actions are either **complete, in progress or ongoing**



# Implementation Action Highlights (Official Community Plan)

## Complete

- North End Neighbourhood Plan
- Climate Resilient Kelowna Strategy
- Urban Forestry Strategy (ongoing)
- Housing Needs Report (Bill 44 updates)

## In Progress

- Heritage Conservation Area Guidelines
- Residential Infill Strategy / Infill Options
- Thriving Urban Centres
- Parks Master Plan
- North Glenmore Sector Study

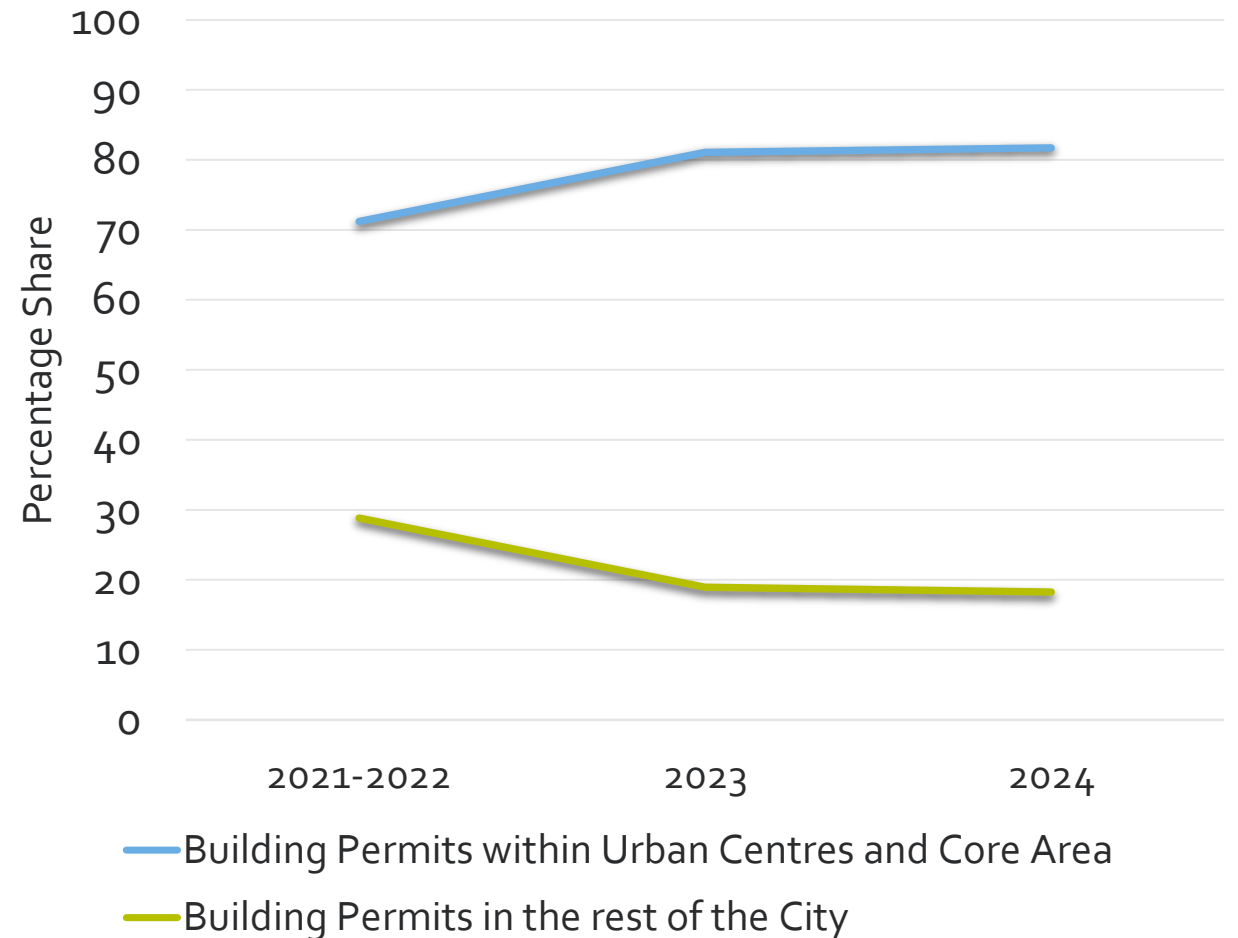
# 2024 Key Themes - OCP

- ▶ Building permits for new homes has slowed compared to recent years
- ▶ Occupancy permit unit numbers rose over 80%, with most units being apartments
- ▶ Ground-oriented multi-unit housing, known as the missing middle, experienced a decline in occupancy in 2024
- ▶ Office vacancy rate continues to rise with new office buildings being completed, reaching 8.8%
- ▶ Industrial vacancy increased substantially to 5.6%
- ▶ Policies in the OCP continued to support the preservation of agricultural lands



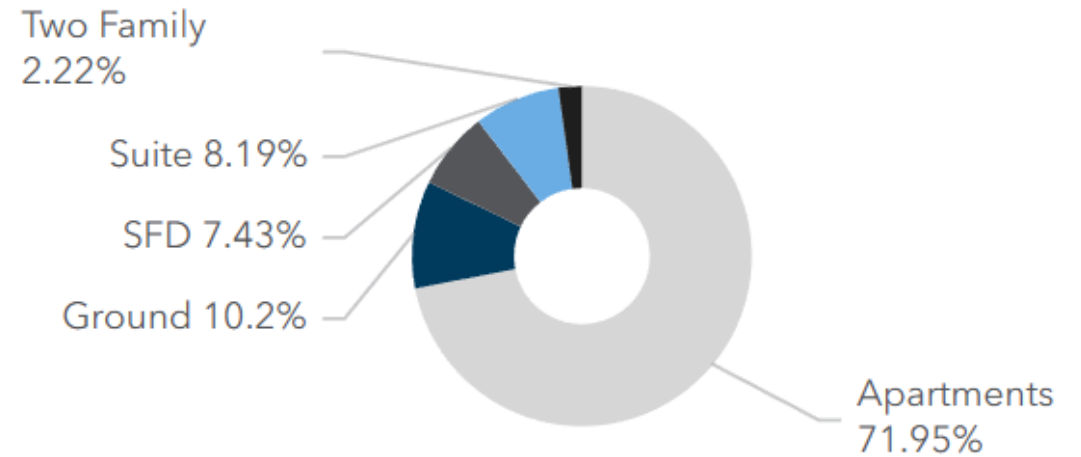
# A More Urban City

- Building permits going down consistently outside Urban Centres and Core Area
- Consistent share of growth in the Urban Centre and Core Area
- Thriving Urban Centres Project will provide further refinement of targets



# Steady Apartment Growth

- Occupancy permit unit numbers rose over 80 per cent with most units being apartments
- Ground-oriented multi-unit housing, known as the missing middle, experienced a decline
- The future impacts of Bill 44 will be monitored in the to determine the extent to which it affects housing types.



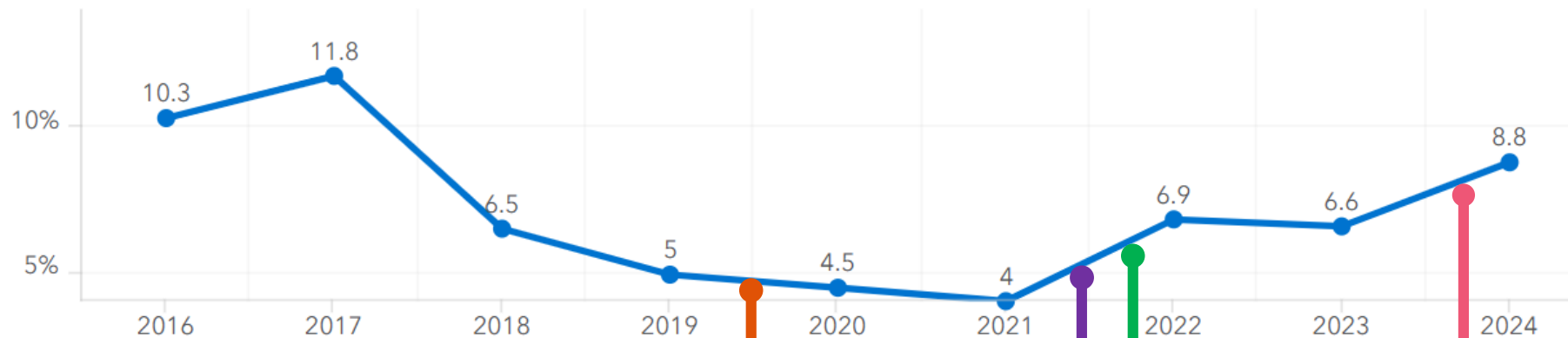


# Protection of Agriculture

- No ALR exclusions
- No agricultural properties rezoned
- 28.7% of all land in the city was being actively farmed



# Office Vacancy: Lower than most major cites



- Increase in the vacancy after completion of the Bernard block
- Office vacancy is much lower than other big Canadian cities.
- Employment trends will be explored through the Thriving Urban Centres Project.

COVID-19

2040 OCP  
Adopted

Landmark 7

Bernard Block

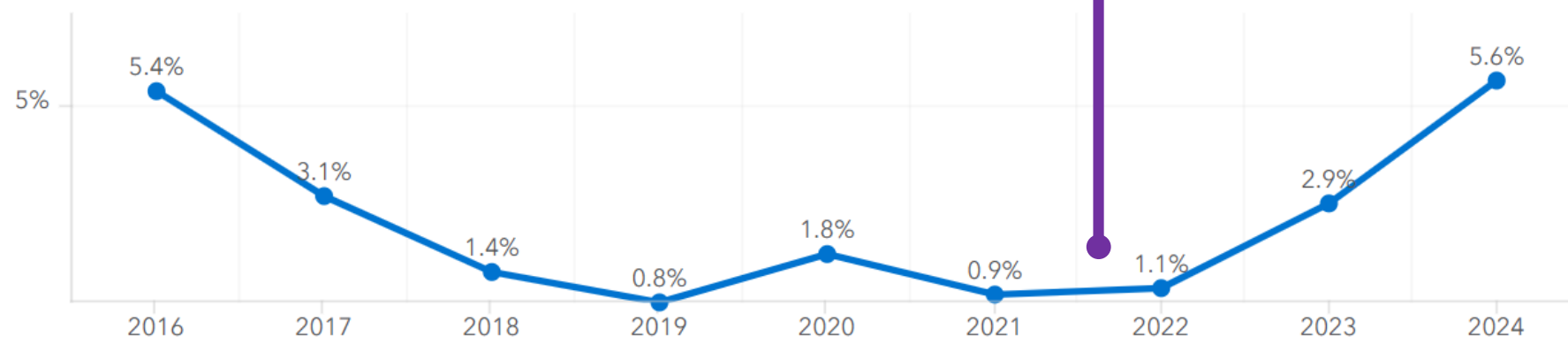


# A Changing Industrial Vacancy



Industrial Vacancy (HM Commercial)

2040 OCP Adopted



- New inventory in Gateway
- Regional Employment Lands Inventory is complete



# Implementation Action Highlights (Transportation Master Plan)

## Complete

- Leckie ATC, linking the Okanagan Rail Trail to the Mission Creek Greenway
- Bertram Multi-Use Overpass
- Sutherland ATC from Ethel Street to Parkinson Recreation Centre

## In Progress

- Clement Extension
- Lakeshore 2,3,4,5
- Hollywood Road Extension (John Hindle Drive to Sexsmith Road)



# 2024 Key Themes - TMP

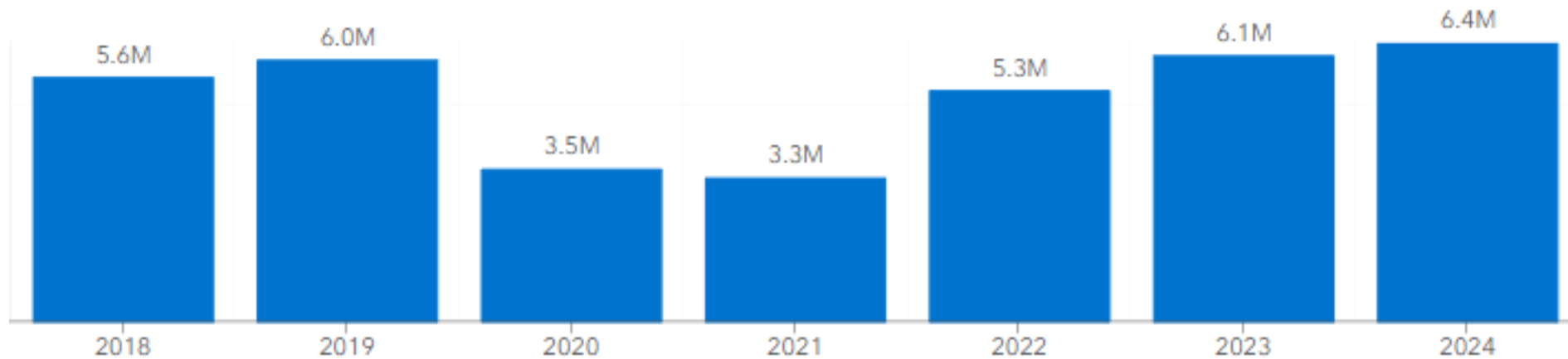
- ▶ **Transit ridership hit a new record** with 6.4 million boardings, surpassing pre-pandemic levels
- ▶ **Bike trips up 42%** since 2018, keeping Kelowna on track to quadruple bike trips by 2040
- ▶ **Vehicle travel times** remained relatively stable, despite strong population growth
- ▶ **Injury collisions decreased** by 22% compared to 2018, including fewer injuries among people walking and biking
- ▶ **Shared micromobility** replaced over 556,000 km of vehicle travel in 2024, avoiding 109 tonnes of CO<sub>2</sub>



# Transit Use Reaches All-Time High

Transit ridership is increasing annually

Annual boardings for Kelowna Regional Transit System (in millions)



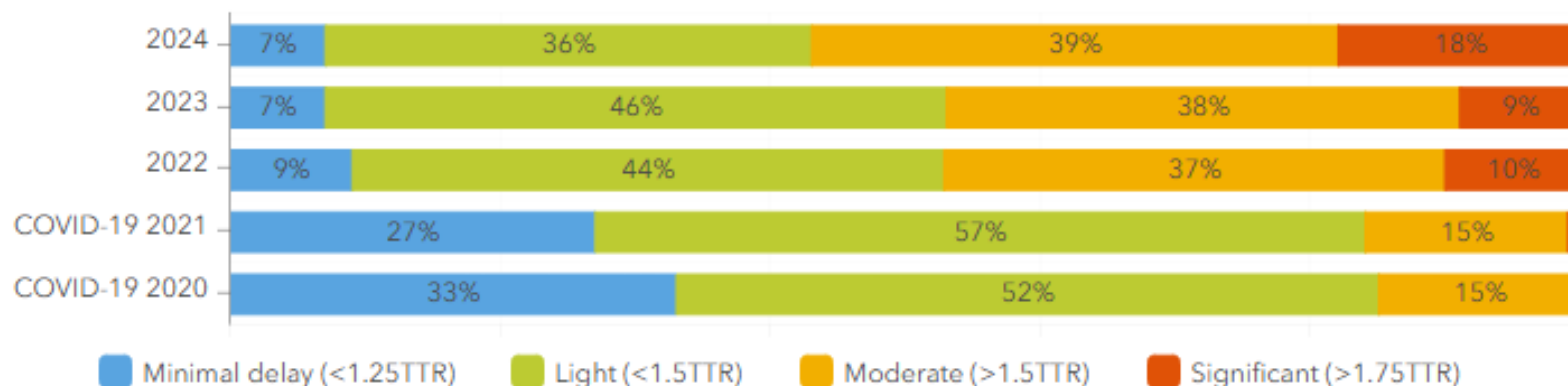
- Transit ridership is up 5% over 2023
- Weekday mode share: 4.8% (up from 3.4% in 2018)
- Strong growth among youth and young adults (5–24 years old)

# Managing Congestion Amid Growth

- PM peak travel times have increased modestly, even with population growth

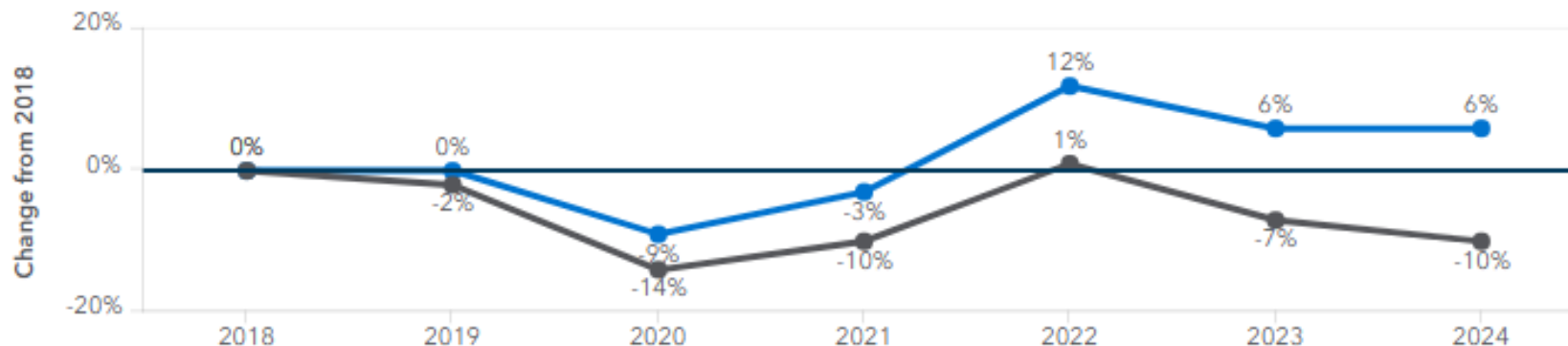
## Afternoon peak travel times are increasing

Share of routes by level of delay (afternoon peak average, 3-6pm)



## Fuel sales are decreasing after an increase during the pandemic

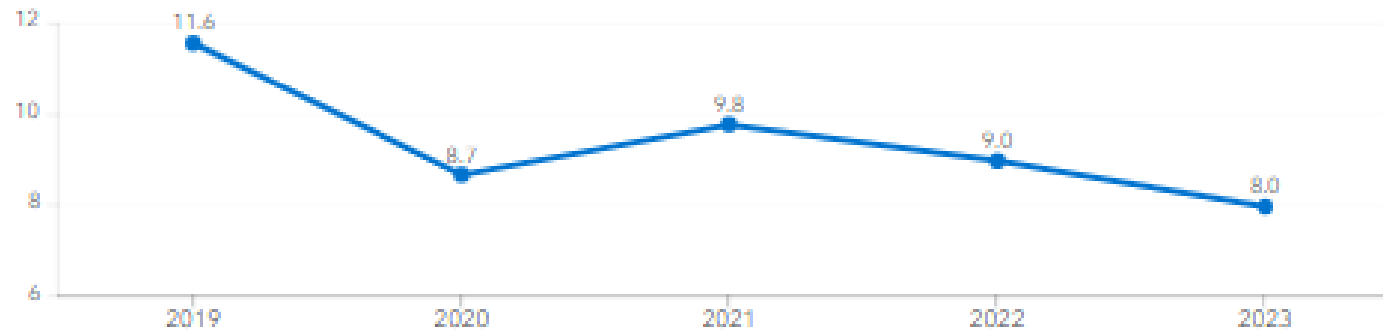
Percentage change in annual fuel sales, **total** and **per person**, compared to 2018 baseline



- Fuel sales per capita continue to decline
- Vehicle ownership stable; hybrid/electric uptake rising

# Reducing Collisions Through Continued Safety Investment

A decrease in traffic related injury collisions, shows traffic safety is improving over time  
Collisions per 1,000 residents



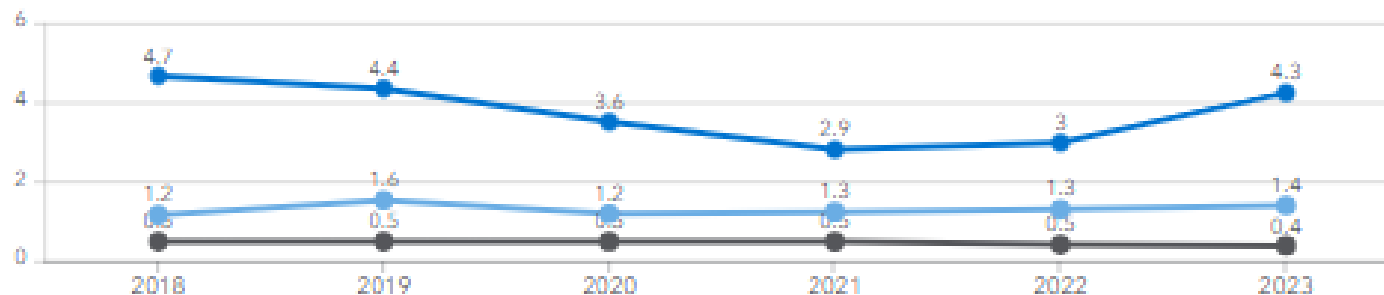
Data: ICBC

- Injury collisions decreased by 22% since 2018



Injury collisions (injuries and fatalities) per distance travelled are dropping overall but increased for active modes

Rate of injuries and fatalities per million km travelled in Kelowna by **biking**, **walking** and **driving**.



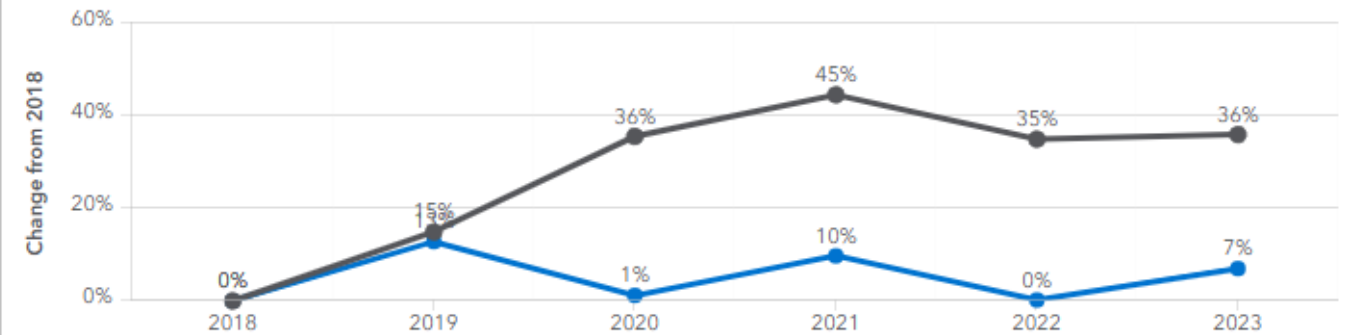
Data: ICBC

- Collision rates per distance travelled have improved for driving but vary for active modes

# Growth in Bike Travel and Shared Micromobility

## People are making fewer bike trips, but riding further

Change in number of **trips by bike** and **distance ridden**, compared to 2018 baseline

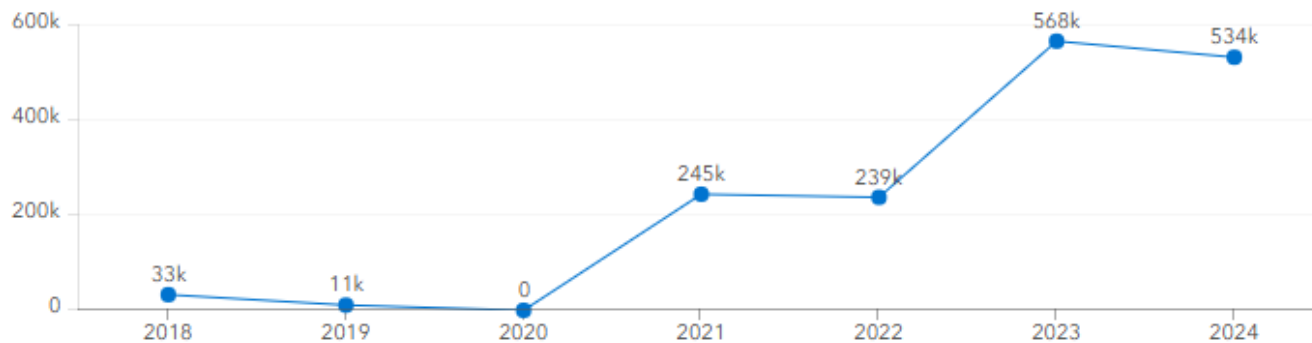


Data: Google Environmental Insights Explorer



## More trips by emerging modes







Number of trips (thousands) on shared micromobility by year



Data: Populus



# TMP Targets – At a Glance

TMP Targets	TMP Target - Key Metric	TMP Progress
	Double Transit Ridership	 Trending in the desired direction.
	Quadruple Bike Trips	 Trending in the desired direction.
	Reduce Distance Driven Per Capita by 20%	 Trending in the desired direction.

Click the hyperlink for the: [TMP Dashboard](#)

# OCP & TMP Dashboards

► Click the hyperlink for the:  
[OCP Dashboard](#)

2040 Official Community Plan

Progress report

[Okan Kelowna](#) > 2040 Official Community Plan - Progress report

The [2040 Official Community Plan](#) (2040 OCP) sets strategic direction for the way Kelowna grows, supporting housing choices, green open spaces, employment hubs and preserving our natural features and landscape to maintain Kelowna's distinctiveness. The 2040 OCP has been strategically updated in concurrence with the [2040 Transportation Master Plan](#) to ensure all long-term plans align. As the OCP is implemented, it is important that we monitor our progress to make sure we keep moving toward our shared vision of the Plan.


This annual Progress report was created in tandem with the [TMP Progress report](#).

Progress Measures Results Summary 2024

Click on the icons below for a summary of our progress in 2024 or for more detailed progress reporting check our 10 pillars by clicking the tabs above or the icons at the bottom of this page.



2024  
progress summary



9



6



1

10 OCP Pillars have been established as a foundation on which to build the more detailed policy direction of the 2040 Official Community Plan. These Pillars are informed by the bold vision of Imagine Kelowna, Council input, and engagement with Kelowna citizens, partners and stakeholders. Click an icon below to explore how we are progressing towards our outcomes for each Pillar.

► Click the hyperlink for the:  
[TMP Dashboard](#)

2040 Transportation Master Plan

Progress report

[Okan Kelowna](#) > 2040 Transportation Master Plan - Progress report

The [2040 Transportation Master Plan](#) (TMP) is a long-term, citywide plan that will help keep Kelowna moving, now and into the future. It was created to work with the [2040 Official Community Plan](#) and put [Imagine Kelowna](#) into action.

The TMP includes over 100 actions to make transit faster and more reliable, build new road connections, safe bike routes, and walkable neighbourhoods; take care of our infrastructure; and help people enjoy new ways of getting around.

The TMP also set performance measures to monitor progress toward our shared vision. These indicators reflect the many ways that transportation affects life in Kelowna.

This annual Progress report was created in tandem with the [OCP Progress report](#).

Progress Measures Results Summary 2023

Click on the icons below for a summary of our progress in 2023 or for more detailed progress reporting check out our three TMP Targets and 12 Goals areas by clicking the tabs below or the icons at the bottom of this page.




2024  
progress summary



12




2



2

Targets


The targets below were developed through detailed modelling and analysis. They are intended to be ambitious yet achievable with the actions proposed in the TMP. The targets are based on key metrics that help us understand broad trends in travel behaviour and the direction Kelowna is heading. [Click on a target below to explore.](#)



Double transit ridership



Quadruple bike trips



Reduce distance driven


Goals

The TMP set 12 goals to reflect the many ways that transportation affects life in Kelowna. Click an icon to explore a goal.

Some performance measures can be updated annually, while others rely on data (e.g. Census) that is only updated every five years.



Improve travel choices



Optimize travel times



Enhance travel affordability




Foster a growing economy




Enhance urban centres



Be innovative and flexible



Improve safety



Protect the environment




Ensure value for public investment



Improve health



Promote inclusive transportation



Support livable communities

City of Kelowna

# What's Next?

- ▶ Focus on OCP/TMP implementation
- ▶ Alignment with Council Priorities
- ▶ Continual performance monitoring & annual reporting
- ▶ Update OCP to meet new provincial legislation



*Questions?*

For more information, visit [kelowna.ca](http://kelowna.ca).