# Appendix A:

## Investment Framework Report

## The Benefits Continuum

#### **Benefits Continuum**



For ease of administration, the Benefits Continuum is typically broken into four quartiles that define the proportionate public/private benefits that will determine City investment levels.

## Categories of Uses and Users

Consultants and staff developed a set of categories to better align with the proportionate benefits associated with use of City spaces. The draft list is summarized below, and more details are appended.

Individual Users	Groups of Users	Categories of Uses
Pre-Schooler (o-6 years)	Minor Non-Profit	Regular Recurring User
Child (7-12)		(booking a season at a
		time) & Tournaments
Youth (13-18 Years)   Student –	Adult Non-Profit	Community Special
(valid Post Secondary ID)		Event – Non ticketed
Adult (19-65 Years)	Private group	Community Special
		Event - Ticketed
Senior (65+ Years)	Commercial Entity	Private Event
Family (1 or 2 adults and	School Groups – SD23,	Commercial Event
dependents living in same	private School, Post	
household)	Secondary Institutions	

This simplified list of categories would be more consistently applied across the Division.

#### **Definitions of Categories of Space Rental Uses**

**Regular Recurring Activity:** When a group or organization signs a rental agreement that reserves a space or spaces for a whole season that includes multiple recurring blocks of time.

An example: a minor hockey group that rents hours of ice time over a season for practices and league games.

**Community Non-Ticketed Special Event:** When a group or organization signs a rental agreement for one set of spaces to host an event where the public is welcome. Examples could include any category of user hosting a special event such as the Canada Day Celebration or music in the park.

**Community Ticketed Special Event:** When a group or organization signs a rental agreement for one set of spaces to host an event where the public is welcome but must pay a fee levied by the renter. Examples might include a gated concert in the park where there is a charge to attend or a sporting event in a stadium.

**Tournaments:** When a group or organization that has signed a rental agreement for one set of spaces for multiple blocks of time within a very few days to host a competition. Examples might include a hockey tournament or a soccer tournament.

**Private Event:** When an individual or group or organization signs a rental agreement for one set of spaces for one specific block of time to host an invitation only event where the public is not welcome or able to attend. Examples might include a family reunion, wedding pictures in a park or a wedding reception in a multipurpose space.

**Commercial Use:** When a renter signs a rental agreement for a set of spaces to host some form of commercial event designed for profit. The organization is a for-profit organization.

### Investment Framework

Consultants and staff applied the categories of users and uses on the Benefits Continuum which translates to **investment levels**<sup>1</sup> summarized in the table below. More details on the rationale behind the entries on the table are appended.

INDIVIDUAL USERS	Drop In Admission	Programs	
Preschool + (o-6yrs)	100%	75%	
Child (7-12)	75%	50%	
Youth (13-18)   Student (ID)	50%	50%	
Adult (19-64yrs)	25%	25%	
Senior (65+yrs)	50%	50%	
Family	2x adult rate	2x adult rate	

<sup>&</sup>lt;sup>1</sup> Investment levels are the inverse of expected "cost recovery" from users which is a term commonly referred to when assessing and setting user fees.

	GROUP5	Regular Recurring Activity	Community Non- Ticketed Special Events	Tournament	Community Ticketed Special Events	Private Event	Commercial Use
users	Non-Profit Minor	50%	50%	50%	50%		
	Non-Profit Adult	25%	25%	25%	25%		
	Private Group					0%	
	Commercial entity: Sport/Rec/Culture	0%	0%	0%	0%	0%	0%
	Commercial other						-25%²
	School Groups	50%	50%	50%	50%	50%	

# Explanation of the User and Uses Placement on Investment Conceptual Framework

The highest level of City investment is suggested for pre-schoolers as research suggests that early years are the optimum time to instill lifelong behavioural traits of active living and cultural creativity.

The second highest levels of City investment are suggested for children/youth as this is the second-best time to optimize behavioural norms and to foster and advance the habits from early years. Equally high levels of investment are shown for schools as they are the "great equalizer". When a school uses a Divisional service, all students in each class receive the service regardless of ability to pay or skill level.

City investment in Seniors is placed at the same level as for children/youth as keeping seniors active and reducing isolation in seniors will have high levels of return in terms of public benefit.

Families are the building blocks of community so investments in family units is also quite high.

Lower levels of investment are suggested for adults who may have established active lifestyles and habits, and also possess greater independence and ability to select programs at their discretion.

For all ticketed special events, the facility operator will strive to achieve the recovery rates from users specified in the matrix. However, they share risk through a percentage of the "gate" which will mean that use might generate less than or more than the recovery rate depending on the number of tickets sold.

Private events are not open events to the public and therefore do not have city investment.

Commercial events are primarily aimed at generating income and the profits are not typically allocated for the further benefit of the community.

<sup>&</sup>lt;sup>2</sup> This indicates that non-sport/recreation or cultural commercial groups will be charged 125% of the cost of providing the service.