

# REPORT TO COUNCIL



**Date:** June 28, 2021

**To:** Council

**From:** City Manager

**Department:** Development Planning

**Application:** 520-526 Bernard Avenue      **Owner:** GBD HOLDINGS INC., INC.NO. BC0941235

**Address:** Z21-0024 TA21-0008      **Applicant:** Leaning House Productions Inc.

**Subject:** Rezoning and Text Amendment Application (Site Specific)

**Existing OCP Designation:** MXR – Mixed Use (Residential / Commercial)

**Existing Zone:** C7 – Central Business Commercial

**Proposed Zone:** C7rcs – Central Business Commercial (Retail Cannabis Sales)

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## 1.0 Recommendation

THAT Zoning Bylaw Text Amendment Application No. TA21-0008 to amend City of Kelowna Zoning Bylaw No.8000 as outlined in the Report from the Development Planning Department dated June 28, 2021 of all land shown on Strata Plan K12 located at 520-526 Bernard Avenue, Kelowna, BC NOT be considered by Council;

AND THAT Rezoning Application No. Z21-0024 to amend the City of Kelowna Zoning Bylaw No. 8000 by changing the zoning classification of all land shown on Strata Plan K12, located at 520-526 Bernard Avenue, Kelowna, BC from the C7 – Central Business Commercial zone to the C7rcs – Central Business Commercial (Retail Cannabis Sales) zone as shown on Map "A" attached to the Report from the Development Planning Department dated June 28, 2021 NOT be considered by Council.

## 2.0 Purpose

To consider a staff recommendation to NOT support a site-specific text amendment to allow for a retail cannabis sales establishment within 500 metres of other establishments and within 150 metres of Kasugai Gardens and NOT support an application to rezone the subject property from the C7 – Central Business Commercial zone to the C7rcs – Central Business Commercial (Retail Cannabis Sales) zone.

### 3.0 Development Planning

Staff do not recommend support for the proposed site-specific text amendments and rezoning application to allow for a retail cannabis sales establishment on the subject property at 520-526 Bernard Avenue. The proposal requires a text amendment to reduce the minimum setback distance of 500 metres between two approved establishments; 547-549 Bernard Avenue (+/- 63 metres) and 1636-1652 Pandosy Street (+/- 245 metres). The specific use regulations for cannabis retail sales in Section 9.16.1 of the Zoning Bylaw establish the following:

9.16.1 Any retail cannabis sales establishment must be set back a minimum distance of 500 metres from another Retail Cannabis Sales Establishment, measured from closest lot line to closest lot line.

The minimum distance of 500 metres between retail cannabis sales establishments is intended to avoid clustering of multiple stores. The application to reduce the distance between cannabis stores does not meet the intent to limit clustering of this use. Additionally, the proposal is requesting a reduction for two establishments which exacerbates the clustering issue.

The application also requires a site-specific text amendment to reduce the minimum setback distance of 150 metres from Kasugai Gardens (+/- 82 metres). The specific use regulations for cannabis retail sales in Section 9.16.5 of the Zoning Bylaw establish the following:

9.16.5 Any Retail Cannabis Sales Establishment must be set back a minimum distance of 150 metres from the following parks, measured from closest lot line to closest lot line:  
g) Kasugai Gardens

Cannabis businesses by nature restricts interaction with the public realm, is not street oriented and is restricted to those over 19 years of age. To comply with regulations from the federal *Cannabis Act* prohibiting display of cannabis or cannabis accessories in a manner that may result in it being seen by a young person, windows are often frosted and stores often have roller shutters for added security. As such, this use will not significantly contribute to or align with the City's public realm objectives for the downtown's main shopping street. Due to a narrow unit frontage, Staff recognize the negative impact of the cannabis use on the public realm may not be as significant.

### 4.0 Proposal

#### 4.1 Background

Since the first applications were considered in the Spring of 2019, 20 properties have been fully rezoned with the "rcs" subzone to allow retail cannabis sales as a permitted use. Further, an additional two rezoning applications are currently at third reading while outstanding requirements are met prior to Council considering final adoption of the bylaws. At the time of writing, the Liquor and Cannabis Regulation Branch (LCRB) has issued licenses to ten of these establishments to allow for legal operation within the City of Kelowna. Several locations and licences have changed ownership over the past two years and licences are taking significant processing time at the LCRB. This has resulted in multiple approved properties not yet opening.

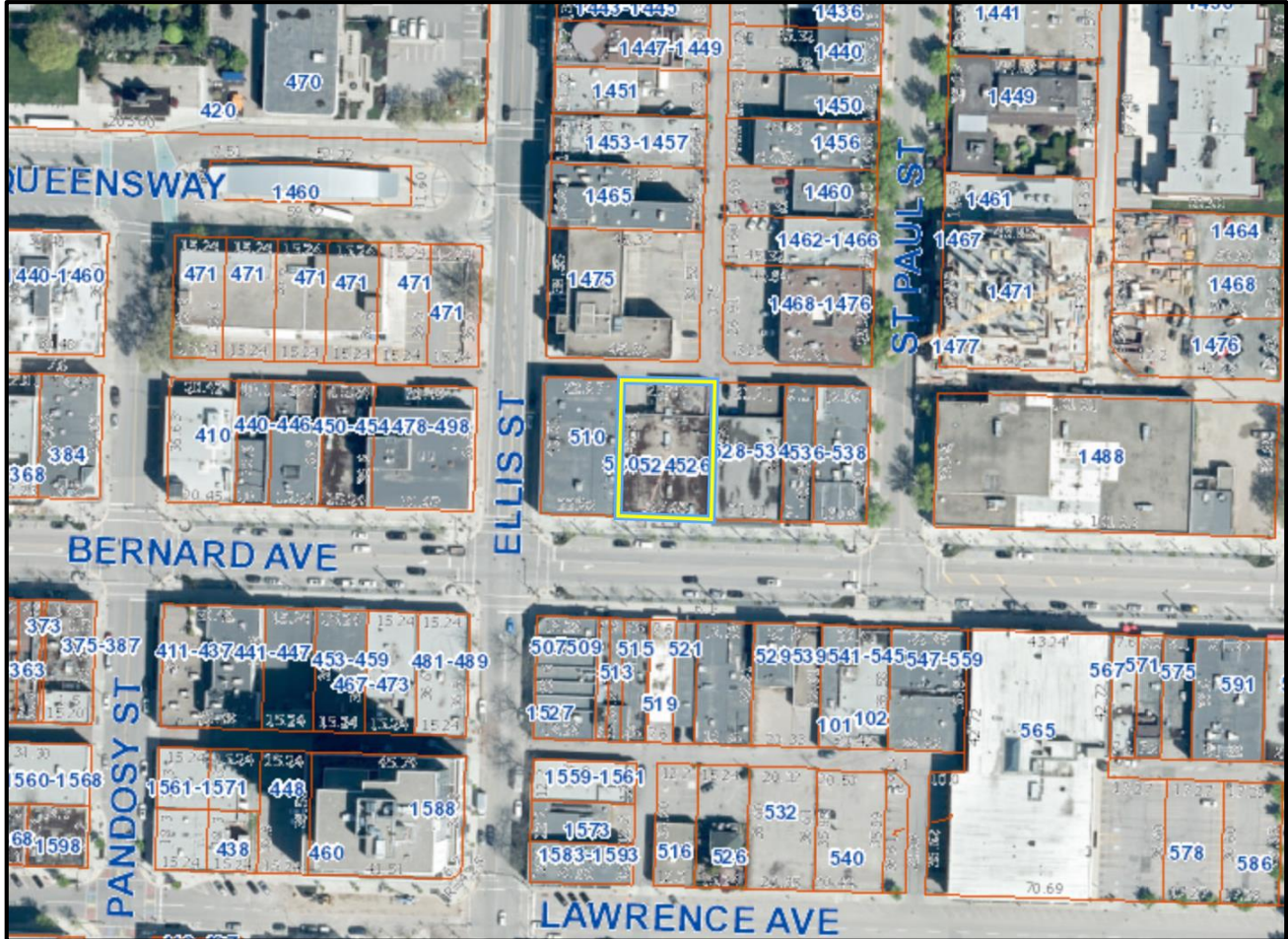
#### 4.2 Project Description

A retail cannabis sales establishment is proposed in a portion of 526 Bernard Avenue, which is an existing retail store (Hemp City).

#### 4.3 Site Context

The subject property is located on the north side of Bernard Avenue, between Ellis Street and St. Paul Street. It is within the City Centre Urban Centre and is in close proximity to parks and downtown shopping areas.

**Subject Property Map:** 520-526 Bernard Avenue



#### 5.0 Current Development Policies

##### Downtown Plan Policies

**Policy 28 – Bernard Main Shopping Street.** Support Bernard Avenue as the focus on the Downtown’s shopping area.

#### 6.0 Technical Comments

##### 6.1 Development Engineering Department

See Schedule A: City of Kelowna Memorandum

## 6.2 Parks & Building Planning

Parks & Building Planning does not support the text amendment application proposed to reduce the required distance of a retail cannabis sales establishment from the required 150m to Kasugai Gardens.

## 7.0 **Application Chronology**

Date of Application Accepted: March 22, 2021

Date Public Consultation Completed: May 7, 2021

## 8.0 **Alternate Recommendation**

THAT Zoning Bylaw Text Amendment Application No. TA21-0008 to amend City of Kelowna Zoning Bylaw No. 8000 as outlined in the Report from the Development Planning Department dated June 28, 2021 of all land shown on Strata Plan K12 located at 520-526 Bernard Avenue, Kelowna, BC be considered by Council;

AND THAT Rezoning Application No. Z21-0024 to amend the City of Kelowna Zoning Bylaw No. 8000 by changing the zoning classification of all land shown on Strata Plan K12, located at 520-526 Bernard Avenue, Kelowna, BC from the C7 – Central Business Commercial zone to the C7rcs – Central Business Commercial (Retail Cannabis Sales) zone as shown on Map “A” attached to the Report from the Development Planning Department dated June 28, 2021 be considered by Council.

AND THAT the Rezoning Bylaw and the Zoning Bylaw Text Amending Bylaw be forwarded to a Public Hearing for further consideration;

AND THAT final adoption of the Rezoning Bylaw be considered subsequent to the outstanding conditions of approval as set out in Schedule “A” attached to the Report from the Development Planning Department dated June 28, 2021;

AND THAT final adoption of the Rezoning Bylaw and Zoning Bylaw Text Amending Bylaw be considered subsequent to the approval of the Ministry of Transportation and Infrastructure;

AND FURTHER THAT if the Rezoning Bylaw is adopted, Council direct Staff to send a recommendation to the Provincial Liquor and Cannabis Regulation Branch that they support issuance of a non-medical cannabis retail store license for this legal lot with the following comments:

- The proposed store location meets local government bylaw requirements and as such, no negative impact is anticipated;
- The views of the residents were captured during a public hearing process for the rezoning of the property and Council meeting minutes summarizing those views are attached; and
- Local government recommends that the application be approved because of the compliance with local regulations and policies.

**Report prepared by:** Kimberly Brunet, Planner II  
**Reviewed by:** Jocelyn Black, Urban Planning Manager  
**Reviewed by:** Terry Barton, Development Planning Department Manager  
**Approved for Inclusion:** Ryan Smith, Divisional Director, Planning & Development Services

**Attachments:**

Map "A": 520-526 Bernard Avenue

Schedule A: City of Kelowna Memorandum

Schedule B: Site Specific Amendment to City of Kelowna Zoning Bylaw No. 8000

Attachment A: Applicant's Letter of Rationale and Draft Floorplan