Attachment D: Farm Protection Development Permit Guidelines



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A. FARM PROTECTION DP FOR DEVELOPMENT ON LANDS ADJACENT TO AGRICULTURAL LAND RESERVE

CATEGORY

Sec. 488 (1) (c) of the Local Government Act for the protection of farming.

PROPERTIES AFFECTED

Unless exempted (See Exemptions section below) a development permit addressing protection of farming quidelines (See Guidelines section below) must be approved for:

- 1) Any development located adjacent to the Agricultural Land Reserve (ALR), including properties that abut and are contiguous to agricultural lands as well as properties that would be contiguous if not for a street, lane, walkway, stream, utility lot, underground pipeline, power line, drainage ditch, watercourse, or similar feature, before
 - a. Subdivision of land; or
 - b. Rezoning of land; or
 - c. A Building Permit

JUSTIFICATION

Agriculture is a prominent land use in Kelowna and a vital component of the local economy. The BC **Agricultural Land Commission** and the BC Ministry of Agriculture have acknowledged that the development of lands adjoining or reasonably adjacent to farmlands may compromise their agricultural use. As growth continues in the City, the potential for land use conflicts adjacent to agricultural areas increases, necessitating the application of guidelines with respect to subdivision design, buildings, site layout, landscaping and buffering. The guidelines are expected to promote greater compatibility between the uses while protecting the agricultural uses from urban impacts and minimizing complaints for the benefit of both farm and urban residents.

OBJECTIVES

- Minimize the impact of urban encroachment on ALR land;
- Mitigate conflict between ALR land and adjacent residential, commercial, industrial or institutional uses;
- Develop effective vegetated buffers along the ALR boundary;
- Plan new development in a manner that protects the long-term agricultural potential of adjacent ALR land;
 and
- Provide a natural barrier to block noise, sight, and trespassers; and
- Reduce odour, dust, and pesticide drift.

EXEMPTIONS

A Farm Protection Development Permit, for properties adjacent to the ALR, will not be required for:

- The subdivision of land already provides the prescribed agricultural buffer (see Guidelines) for all impacted property lines and is protected through a covenant; or
- A lot is separated from agricultural uses due to a slope greater than 30%; or
- A lot that is adjacent to an **ALR** property that is zoned for public and institutional uses (such as parks, schools, utilities, or institutional); or
- A lot that has existing vegetation that meets the vegetated buffer requirements outlined in these development permit guidelines, as long as the intent of the guidelines for all other requirements have been met; or
- A lot separated by an arterial or major collector street, as identified in Map 13.1 20 Year Major Road Network and Road Classification Plan.
- Construction, addition or alteration not exceeding 50 m² (538 ft²) gross floor area where no variance(s) of the Zoning Bylaw is (are) required; or
- Interior / exterior building alterations that do not expand the existing building foundation; or

- Repair, maintenance, alteration or reconstruction of existing legal buildings, structures or utilities, providing there is no expansion of the footprint; or
- Replacement of a building that has been destroyed by natural causes, in cases where the replacement building is identical to the original in location, floor area and height.

GUIDELINES

A. GUIDELINES FOR NEW SUBDIVISONS

1.0 Subdivision Design and Layout

- 1.1 Design subdivisions to reduce densities and the intensity of uses gradually towards the boundary of the ALR as illustrated in Figure 1.
- 1.2 Design the subdivision to minimize the impacts that may occur between farm and non-farm uses on adjacent ALR land through the following:
 - Create a 30 m separation between future buildable areas and the ALR. A modified separation distance may be considered based on the recommendations of a professional agrologist report;
 - Include a vegetated buffer (as described in section 2.0) within the separation between the future buildable area and the ALR;
 - Cluster the lots, buildings, or structures away from ALR land;
 - Avoid road endings or stubs which point directly into ALR land as illustrated in Figure 2;
 - Avoid half roads along the ALR boundary as illustrated in Figure 2, except where required for access by farm vehicles;
 - Plan the road pattern in such a way to direct urban traffic away from routes used by farmers to move equipment; and
 - Avoid utility extensions into **ALR** land.

Townhouse Cluster Cluster Cluster Cluster Cluster Cluster Cluster Cluster Small Single Family Lots Cluster of Long, Single-family Lots Buffer Buffer

Figure 1: Example of residential clustering adjacent to agricultural land (source: BC Ministry of Agriculture Edge Planning Guide)

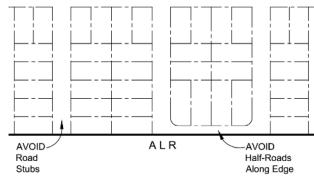


Figure 2: Avoid road stubs and half-roads along the boundary of agricultural land (source: BC Ministry of Agriculture Edge Planning Guide)

2.0 Vegetated buffer

2.1 Vegetated buffer width

 Strive to achieve the vegetated buffer widths outlined in the Ministry of Agriculture's "Guide to Edge Planning," most recent edition, ensuring that at minimum an 8 meter continuous vegetated buffer is established along the urban side of the ALR.

2.2 Vegetated buffer design

 Design, establish and maintain the vegetated buffer to: filter noise, dust, airborne particulates and chemical spray drift from activities on adjacent ALR land.

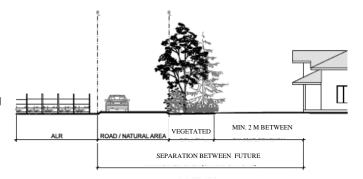


Figure 3: Example of ground level view of vegetated buffer along the **ALR** boundary

Design and construct the vegetated buffer in accordance with Figure 4, or equivalent.

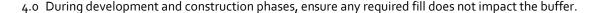
- Design and construct the vegetated buffer to the standards of the BC Society of Landscape Architects / BC Nursery Trades Association publication "BC Landscape Standards," most recent edition.
- Avoid paths and/or passive recreational activities within the vegetated buffer.

2.3 Planting the vegetated buffer

- Retain appropriate existing tree and shrub cover in a natural state.
- Select planting material from the Ministry of Agriculture's "Guide to Edge Planning", most recent edition, for Kelowna's climate zone. Choose species that are:
 - Non-invasive;
 - o Drought tolerant or require minimal irrigation;
 - Low maintenance and require little or no fertilizer;
 - o Native to the area where possible;
 - Not harmful to nearby crops and do not harbor insects or diseases; and
 - o A deterrent to prevent trespass onto farms.
- Existing vegetation may serve as the entire buffer, provided it meets the objectives of these development permit guidelines.

3.0 Fencing

- 3.1 Install a fence along the **ALR** boundary and/or property line. Construct fencing:
 - Up to the maximum height permitted by the Zoning Bylaw;
 - With solid wood, chain link, or wire mesh fabric (deer fencing).
 - According to the fencing specifications found in the Ministry of Agriculture's "Guide to Edge Planning", most recent edition.



5.0 Restrictive covenant

- 5.1 A statutory restrictive covenant under section 219 of the Land Title Act, on non-agricultural land may be required during the subdivision process. The covenant shall:
 - Require vegetated buffers to be maintained to the specified width and planting diversity;
 - Require no habitable structures shall be built within setback or buffer area;
 - Restrict the planting of species that may potentially host diseases or pests; and
 - Specify the lot is located near an agricultural area, that the following impacts from normal farm practices can be expected, such as:
 - Noise from farm operations at various times of the day, including devices used to deter wildlife;
 - Farm odours;
 - o Chemical spray (e.g. fertilizers, pesticides, herbicides).

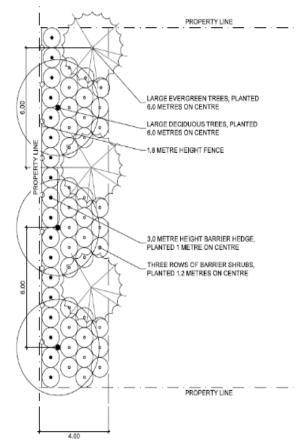


Figure 4: Example of vegetated buffer landscape plan for 4 m width, adjust plantings to accommodate 6 m or 8 m vegetated buffer width.

B. GUIDELINES FOR DEVELOPMENT ON AN EXISTING LOT

(Residential, Commercial, Industrial, Institutional, or Public)

- 1.0 Site and Building Design and Layout
 - 1.1 Design the site to strive to achieve the separation between the structure and ALR boundary outlined in the Ministry of Agriculture's "Guide to Edge Planning," most recent edition, ensuring that at minimum the following separations are achieved:
 - 15 meters for single family residential buildings;
 - 20 meters for multi-unit residential buildings;
 - 15 meters for commercial and industrial buildings. This separation may be reduced if the commercial or industrial building has no openings facing the adjacent **ALR** land, meets the minimum required vegetative buffer, the 2.0 m separation between the vegetated buffer and building, and meets minimum setback requirements in the Zoning Bylaw; and
 - 20 meters for institutional buildings (such as schools and seniors' housing).

When multiple uses occur on the lot, design the site using the most stringent separation between the structure and the agricultural land boundary.

- 1.2 Include a vegetated buffer (as described in section 3.0) within the separation between the future buildable area and the **ALR** boundary.
- 1.3 Locate structures a minimum of 2.0m from the vegetated buffer area (see section 3.0) to ensure that the buffer is not impacted by building maintenance or pathways required to enter or exit a building.
- 1.4 Design the development to protect the required vegetated buffer (see section 3.0) from potential negative impacts related to on-site activities (i.e. drainage, recreational pathways, driveways).
- 1.5 Consider designing buildings to reduce the number of doors and windows facing agricultural land.
- 1.6 Provide mechanical ventilation so occupants can choose to keep windows closed.
- 1.7 On institutional sites, locate active uses away from adjacent ALR land to reduce the potential impact from agricultural activities on seniors, children and health challenged populations as illustrated in Figure 5. Instead locate passive uses such as parking or gardens near the ALR edge.
- 1.8 On park sites, locate active recreation facilities, such as playing fields, away from the ALR boundary as illustrated in Figure 5.

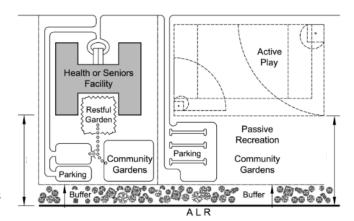


Figure 5: Example of institutional and park designs to limit impact on vulnerable populations.(Source: Ministry of Agriculture Guide to Edge Planning)

2.0 Parking and access

2.1 Consider locating access routes and parking in the yard area between the vegetated buffer and the building to maximize the separation between the use and ALR boundary as illustrated in the example in Figure 6.

3.0 Vegetated buffers

3.1 Vegetated buffer width

- Strive to achieve the vegetated buffer widths outlined in the Ministry of Agriculture's "Guide to Edge Planning," most recent edition, ensuring a continuous vegetated buffer is established along the urban side of the ALR boundary that is at minimum:
 - 4.0 meters for residential development on existing lots;

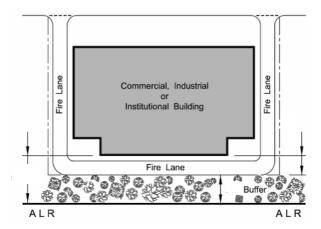


Figure 6: Example of fire lane adjacent to vegetated buffer. (Source: Ministry of Agriculture Guide to Edge Planning)

6.0 meters for, multi-family, commercial or industrial developments. If there is a street separating
the multi-family, commercial or industrial development from the ALR edge, the vegetated buffer
may be reduced to 4.0 meters.

When multiple uses occur on the lot, the most stringent buffer width prevails.

3.2 Vegetated buffer design

- Design, establish and maintain the vegetated buffer to: filter noise, dust, airborne particulates and chemical spray drift from adjacent ALR land.
- Design and construct the vegetated buffer in accordance with Figure 7 and 8, or equivalent.
- Design and construct the vegetated buffer to the standards of the BC Society of Landscape Architects / BC Nursery Trades Association publication "BC Landscape Standards," most recent edition.

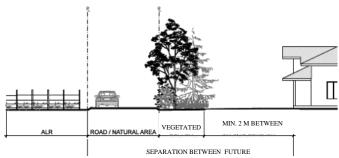


Figure 7: Example of ground level view of vegetated buffer along the **ALR** boundary

- Ensure the vegetated buffer is a 'no build zone.' This area should be free of buildings, pools, tennis courts, or other similar structures. Exceptions will be made for accessory structures that do not contain a dwelling unit and have no openings on the wall facing the agricultural lands and will protect the integrity and intent of the remaining vegetated buffer.
- Avoid paths and/or passive recreational within the vegetated buffer.

3.3 Planting the vegetated buffer

- Retain appropriate existing tree and shrub cover in a natural state.
- Select planting material from the Ministry of Agriculture's "Guide to Edge Planning", most recent edition, for Kelowna's climate zone. Choose species that are:
 - Non-invasive;
 - o Drought tolerant or require minimal irrigation;
 - o Low maintenance and require little or no fertilizer;

- Native to the area where possible;
- Not harmful to nearby crops and do not harbor insects or diseases; and
- o A deterrent to prevent trespass onto farms.
- Existing vegetation may serve as the entire buffer, provided it meets the objectives of these development permit quidelines.

4.0 Fencing

- 4.1 Install a fence along the **ALR** boundary and/or property line. Construct fencing:
 - Up to the maximum height permitted by the Zoning Bylaw;
 - With solid wood, chain link, or wire mesh fabric (deer fencing).
 - According to the fencing specifications found in the Ministry of Agriculture's "Guide to Edge Planning", most recent edition.
- 5.0 During development and construction phases, ensure any required fill deposition is handled sensitively with respect to the buffer and natural soil regimes on and off site are retained.

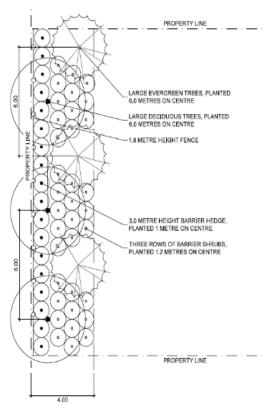


Figure 8: Example of vegetated buffer landscape plan for 4 m width, adjust plantings to accommodate 6 m or 8 m vegetated buffer width.

B. FARM PROTECTION DP FOR DEVELOPMENT ON AGRICULTURAL LANDS

CATEGORY

Sec. 488 (1) (c) of the Local Government Act for the protection of farming.

PROPERTIES AFFECTED

As defined in Chapter 18, lands considered agriculture include:

- lands classified as farm by the BC Assessment Authority; or
- lands less than 30% slope and designated Rural Agricultural and Resource in OCP Bylaw XXXX and zoned A1 in the Zoning Bylaw; or
- lands situated in the Agricultural Land Reserve (ALR)."

Unless exempted (See Exemptions section below) a development permit addressing protection of farming quidelines (See Guidelines section below) must be approved for:

- 1) Any development located on Agricultural Lands before:
 - a. Subdivision of land;
 - b. A Building Permit, Soil Permit, or alteration of land unless listed in exemptions below.

JUSTIFICATION

To protect the agricultural land resource for present and future production of food and other agricultural products. Guidelines for setbacks and buffering on agricultural lands may assist in minimizing impacts on agricultural neighbours. Impacts may include trespass, crop damage, livestock harassment, and other conflicts.

OBJECTIVES

- Protect farm land and farm operations;
- Minimize the impact of residential uses on farm practice and farming potential in farming areas;
- Minimize conflicts created by activities designated as farm use by ALC regulation and non-farm uses within agricultural areas; and
- Ensure that the primary use of agricultural land is for agricultural purposes.

EXEMPTIONS

A Farm Protection Development Permit will not be required for agricultural lands for:

- Agricultural Structures used exclusively for agriculture but excluding alcohol production facilities, farm retail
 sales, intensive impact agriculture, and facilities for storing, packing, preparing and processing farm
 products; or
- The issuance of a building permit for single family dwelling housing or accessory structure if a Farm Residential Footprint covenant has been registered with the BC Land Title and Survey Authority <u>and</u> meets the prescribed residential footprint guidelines (see Guidelines); or
- Construction, addition or alteration not exceeding 50 m² (538 ft²) where no variance(s) of the Zoning Bylaw is (are) required.

GUIDELINES

- 1.0 Site and Building Design
 - 1.1 Locate all residential buildings (e.g. houses, garages) and associated structures (e.g. driveways, parking areas, pools, septic fields), including **farm help housing**, within a contiguous area (i.e. farm residential footprint or homeplate).
 - 1.2 Design the residential footprint such that:

- a. The residential footprint is located within 60 meters of the road and/or located to maximize agricultural potential and limit negative impacts on the farm, whether or not the parcel is currently farmed;
- b. All underground residential services are located within the residential footprint;
- c. Only structures exclusively used for agriculture, including greenhouses, farm retail sales stands, and those structures associated with crop storage, on-farm processing, stables, alcohol production facilities, and tasting facility or lounge, and temporary farm working housing may be located outside the residential footprint.
- 1.3 Locate farm retail sales, alcohol production facilities, and any other structures and services related to the public that are defined as farm uses under the ALC Act near the road entrance or in a location that minimizes road construction to reduce the footprint and extent of services through the lot with the goal of reducing impact on the agriculture potential.
- 1.4 Locate new manure and compost storage and operations at least 60 m from the urban boundary. This distance may be reduced by half if a farm-side vegetative buffer is installed.
- 1.5 Ensure fans and other exhaust systems in agricultural structures are directed away from the urban boundary to minimize conflict.

2.0 Parking

- 2.1 Parking pads should be constructed using permeable materials, such as gravel. Avoid pavement and concrete.
- 2.2 Parking should be contiguous with the use and located to maximize agricultural potential.

3.0 Vegetated Buffers

- 3.1 Establish landscape buffers consistent with farmside guidelines outlined in the Ministry of Agriculture "Guide to Edge Planning," most recent edition, around
 - a. Residential uses to protect from sprays and dust; and/or
 - b. Intensive or offensive agricultural activities to provide a shield/screen to reduce conflicts with urban side properties.

C. FARM HELP HOUSING

CATEGORY

Sec. 15 (1) of the *Community Charter* to provide for permits or approvals.

PROPERTIES AFFECTED

Unless exempted (see Exemptions section below) Farm Worker Housing Permits that align with the guidelines (see Guidelines section below) must be approved for:

1) A building permit for farm help housing.

JUSTIFICATION

To protect the agricultural land resource for present and future production of food and other agricultural products. Guidelines for setbacks and buffering of **farm help housing** on agricultural lands may assist in minimizing development impacts on agricultural neighbours.

OBJECTIVES

- Protect farm land and farm operations;
- Minimize the impact of residential uses on farm practice and farming potential in farming areas;
- Minimize conflicts created by activities designated as farm use by ALC regulation and non-farm uses within agricultural areas; and
- Ensure that the primary use of agricultural land is for agricultural purposes.

EXEMPTIONS

• Exemptions are not applicable to this section

GUIDELINES

- 1. Temporary Farm Worker Housing
 - 1.1 All existing dwellings within the **farm unit** should be utilized prior to building new **temporary farm worker housing**, unless the existing dwellings are for a use consistent with the *Agriculture Land Commission Act*. Alternatively, the existing dwellings on the **farm unit** must be removed, decommissioned to an approved use or demolished including decommissioning the existing septic system, prior to the authorization of a new temporary farm worker housing structure.
 - 1.2 The **temporary farm worker housing** footprint should be contiguous with the residential footprint (i.e. homeplate) and / or within 60 metres of the road and/or located to maximize agricultural potential and limit negative impacts on the farm parcel.
 - 1.3 Establish a minimum 3 metre wide vegetated buffer for screening to adjacent property lines and between the temporary farm worker housing and active farming areas.
- 2.0 Farm help dwelling (permanent)
 - 2.1 Through the development process, a statutory restrictive covenant under section 219 of the *Land Title Act* is required indicating that the dwelling is for full time farm help and must be removed should the level of operation change such that the operation does not qualify for full time farm help.
 - 2.2 The farm help dwelling (permanent) must be on the same lot as the principal dwelling.
 - 2.3 Design the farm help dwelling (permanent) residential footprint such that:
 - a. It is contiguous with the farm residential footprint (i.e. homeplate).
 - b. The size is up to 1,000 m² and must be registered on title for farm help dwelling (permanent).
 - c. All underground residential services are located within the farm help dwelling (permanent) residential footprint;
 - 2.4 Establish a minimum 3 metre wide vegetated buffer for screening to adjacent property lines and between the farm help dwelling (permanent) and active farming areas.