REPORT TO COUNCIL



Date: September 12, 2016

RIM No. 1250-30

To: City Manager

From: Community Planning Department (LK)

Application: Z16-0015 **Owner:** Terence Dewar

Address: 760 Mitchell Road Applicant: Terence Dewar

Subject: Rezoning Application

Existing OCP Designation: S2RES - Single / Two Unit Residential

Existing Zone: RU1 - Large Lot Housing

Proposed Zone: RU1c - Large Lot Housing with Carriage House

1.0 Recommendation

THAT Rezoning Application No. Z16-0015 to amend the City of Kelowna Zoning Bylaw No. 8000 by changing the zoning classification of Lot 13 Section 22 Township 26 ODYD Plan 25984, located at 760 Mitchell Road, Kelowna, BC from the RU1 - Large Lot Housing zone to the RU1c - Large Lot Housing with Carriage House zone, be considered by Council;

AND THAT the Rezoning Bylaw be forwarded to a Public Hearing for further consideration;

AND THAT final adoption of the Rezoning Bylaw be considered subsequent to the outstanding conditions of approval as set out in Attachment "A" attached to the Report from the Community Planning Department date June 13, 2016;

AND FURTHER THAT final adoption of the Rezoning Bylaw be considered in conjunction with Council's consideration of a Development Permit & Development Variance Permit for the subject property.

2.0 Purpose

To rezone the subject property to facilitate the conversion of an existing accessory building to a carriage house on the subject property.

3.0 Community Planning

Community Planning Staff is supportive of the proposed rezoning application to allow a carriage house conversion on the subject property. The parcel has a Future Land Use designation of S2RES - Single /Two Unit Residential in the Official Community Plan (OCP) and is currently zoned RU1 - Large Lot Housing. Density of the neighbourhood has been modestly increasing as there are many

recent examples of RU6 - Two Dwelling Housing properties within the surrounding area. Rezoning the subject parcel to RU1c - Large Lot Housing with Carriage House will continue the density increase trend. The parcel is within the City of Kelowna's Permanent Growth Boundary and the Urban Core Area.

In fulfillment of Council Policy No. 367 respecting public consultation, the applicant undertook neighbor consultation by individually contacting the neighbours within 50 m of the subject parcel.

4.0 Proposal

4.1 Background

The parcel contains a single family dwelling which was constructed in the mid-1970's. It is a 1 $\frac{1}{2}$ storey building with an attached single car garage. In 2013, the applicant applied to the City for a Building Permit to construct an accessory building. The building was designed to meet the carriage house Zoning Bylaw regulations of the day as the owner has always had the intention of converting the building to a carriage house in the future. In early 2014, the applicant applied for the rezoning and development permit applications to complete the conversion process. The applications complied with all zoning regulations of the day, but due to the City's requirement for sewer connection costs to be paid in a lump sum, the owner was unable to continue with the project at that time and the applications were cancelled and the fees refunded.

4.2 Project Description

The applicant is now ready to proceed with the conversion of the accessory building to a carriage house, but in the two years since the previous applications, amendments to the carriage house regulations within the Zoning Bylaw have occurred. The building, as constructed, does not meet the current regulations and will require three separate variances. The first variance is to reduce the rear yard setback from 2.0 m required to 1.58 m provided. The Zoning Bylaw setback requirement was amended from 1.5 m to 2.0 m required where a parcel does not have rear lane access. Currently, there is a six-foot-high fence to provide screening between the subject parcel and the immediate neighbours. The carriage house has two upper storey windows facing the neighbouring parcel, one is within the bathroom and the second is a small bedroom window. Both provide blinds for screening to reduce any privacy concerns.

The second variance is for the building eave projection. Due to the building not meeting the rear setback requirement, it also does not meet the projection within a setback area regulation. The regulation in the Zoning Bylaw states that an eave is allowed to project up to 0.60 m into a setback area. The building eave projects 1.02 m (+0.42 m) into the rear setback area. The intent of the setback is to provide fire protection separation to adjacent dwellings. To ensure this is addressed, the Building code will require a protected soffit be installed to increase the fire protection value. This will be addressed at time of Building Permit.

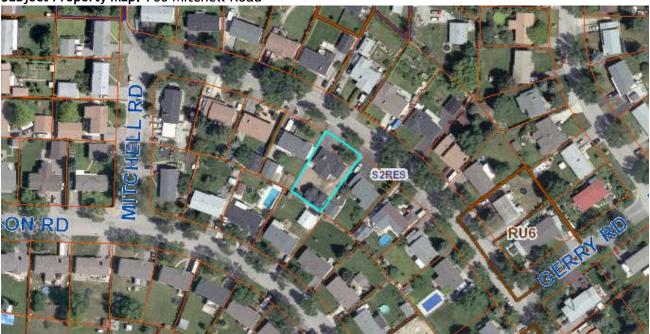
The last variance is to allow the roof peak of the carriage house to be higher than that of the primary dwelling. Prior to September 8, 2014, this rule did not exist and height of a carriage house was measured only to the mid-point of the roof. The amended regulations were then adopted to ensure the massing of a carriage house does not overwhelm the primary dwelling. This carriage house is situated directly behind the primary dwelling and the massing of it is not easily visible when viewed from the street. The carriage house roof peak is 0.82 m (2' - 9 ½") higher than the primary dwelling. When this neighbourhood was constructed in the 1970's, most dwellings were built as bungalows or 1-1/2 storey buildings with low sloped roofs. Many adjacent parcels have rear yard accessory buildings of similar height. This is an existing building and the overall height cannot be easily reduced.

4.3 Site Context

Adjacent land uses are as follows:

Orientation	Zoning	Land Use
North	RU1 - Large Lot Housing	Single Family Dwelling
East	RU1 - Large Lot Housing	Single Family Dwelling
South	RU1 - Large Lot Housing	Single Family Dwelling
West	RU1 - Large Lot Housing	Single Family Dwelling

Subject Property Map: 760 Mitchell Road



4.4 Zoning Analysis Table

Zoning Analysis Table						
CRITERIA	RU1c ZONE REQUIREMENTS	PROPOSAL				
Existing Lot/Subdivision Regulations						
Minimum Lot Area	550 m ²	890 m ²				
Minimum Lot Width	16.5 m	20.63 m				
Minimum Lot Depth	30 m	38.1 m				
Development Regulations						
Maximum Site Coverage (buildings)	40%	25.44%				
Maximum Site Coverage (buildings, driveways and parking)	50%	45.09%				
Carriage House Regulations						
Max. Height	4.8 m	4.8m				
Min. Side Yard (east)	2.0 m	2.06 m				
Min. Side Yard (west)	2.0 m	8.22 m				
Min. Rear Yard (laneless)	2.0 m	1.58 m o				

Height (carriage house shall not be higher than existing primary dwelling unit)	2 storey ex. House 5.01 m (to mid-point) 5.53 m (to roof peak)	4.8 m (to mid-point) 6.47 m (to roof peak) €				
Max. Carriage House Lot Coverage	14%	8.5%				
Max. Accessory Building Footprint	90 m ²	82.13 m ²				
Max. Carriage House Net Floor Area of Principal Building	75%	43.88%				
Other Regulations						
Minimum Parking Requirements	3 stalls	3 stalls				
Minimum Private Open Space	30 m ² / dwelling	30 m ² / dwelling				
Maximum projection into rear setback area	0.60 m	1.02m (+0.42m) €				

- Indicates a requested variance to the rear yard setback of a Carriage House.
- Indicates a requested variance to allow the Carriage House roof peak to be higher than the existing Primary dwelling.
- Indicates a requested variance to allow the eave of a Carriage House to project into the required rear yard setback.

5.0 Current Development Policies

5.1 Kelowna Official Community Plan (OCP)

Development Process

Compact Urban Form.¹ Develop a compact urban form that maximizes the use of existing infrastructure and contributes to energy efficient settlement patterns. This will be done by increasing densities (approximately 75 - 100 people and/or jobs located within a 400 metre walking distance of transit stops is required to support the level of transit service) through development, conversion, and re-development within Urban Centres (see Map 5.3) in particular and existing areas as per the provisions of the Generalized Future Land Use Map 4.1.

Sensitive Infill.² Encourage new development or redevelopment in existing residential areas to be

sensitive to or reflect the character of the neighbourhood with respect to building design, height, and siting.

Carriage Houses and Accessory Apartments. Support carriage houses and accessory apartments through appropriate zoning regulations.

6.0 Technical Comments

6.1 Fire Department

- Emergency access to the carriage house must be maintained
- Requirements of section 9.10.19 Smoke Alarms and Carbon Monoxide alarms of the BCBC 2012 are to be met.
- If a fence is ever constructed between the dwellings a gate with a clear width of 1100mm is required.

¹ City of Kelowna Official Community Plan, Policy 5.2.3 (Development Process Chapter).

² City of Kelowna Official Community Plan, Policy 5.22.6 (Development Process Chapter).

³ City of Kelowna Official Community Plan, Policy 5.22.12 (Development Process Chapter).

• All units shall have a posted address on Mitchell Rd. for emergency response.

6.2 Development Engineering

Refer to Attachment 'A'.

7.0 Application Chronology

Date of Application Received: March 15, 2016
Date Public Consultation Completed: June 30, 2016

Re	port	pre	pared	bv:
	יוטע	$\rho_1 \sim$	Dui Cu	~v.

Lydia Korolchuk, Planner

Reviewed by: Terry Barton, Urban Planning Manager

Reviewed by: Ryan Smith, Community Planning Department Manager

Attachments:

Attachment A: Development Engineering Memorandum dated June 13, 2016 Site Plan & Landscape Plan Conceptual Elevations