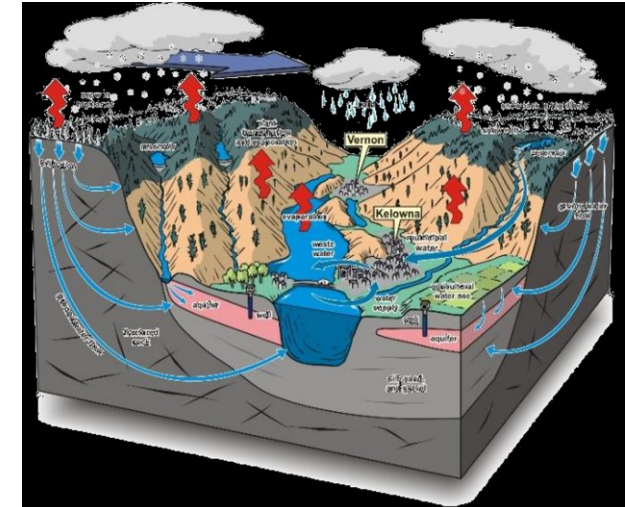




November 16, 2020

Project Update

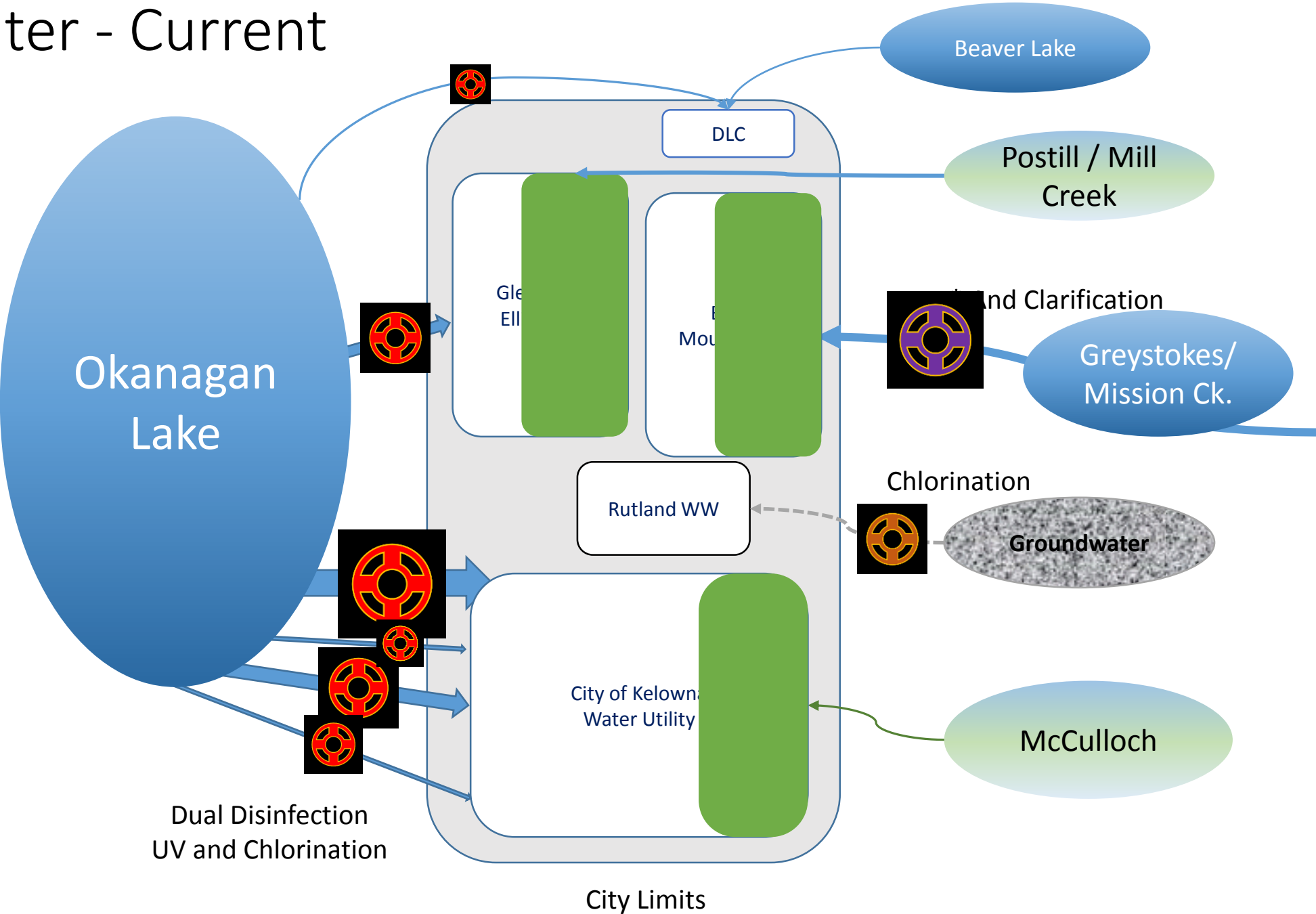
# Kelowna Area-Based Water Management Plan



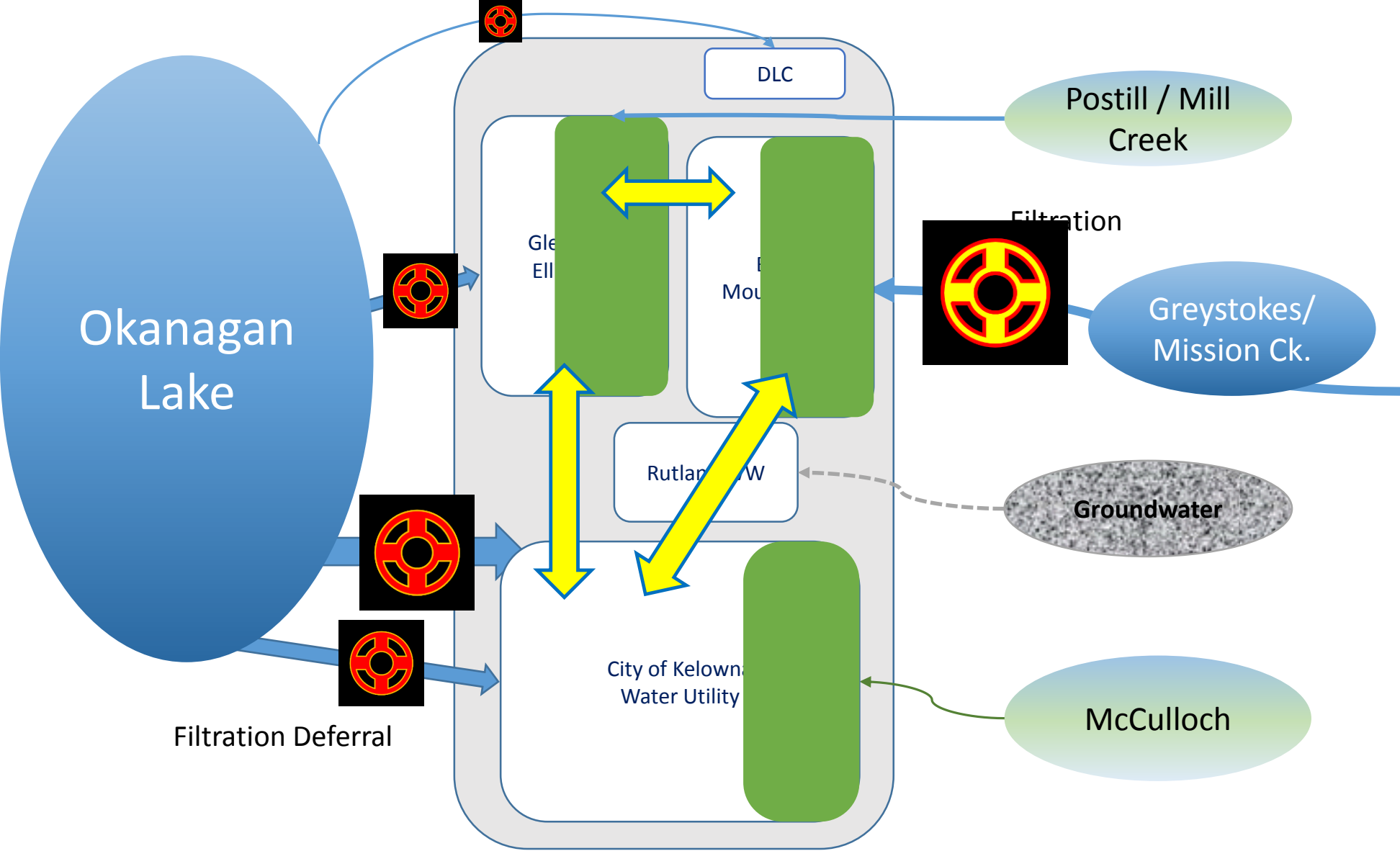
# AGENDA

- Purpose
  - Kelowna Water Integration Plan
- Area Based Water Management Planning
- Sector Highlights
- Next Steps
- Questions

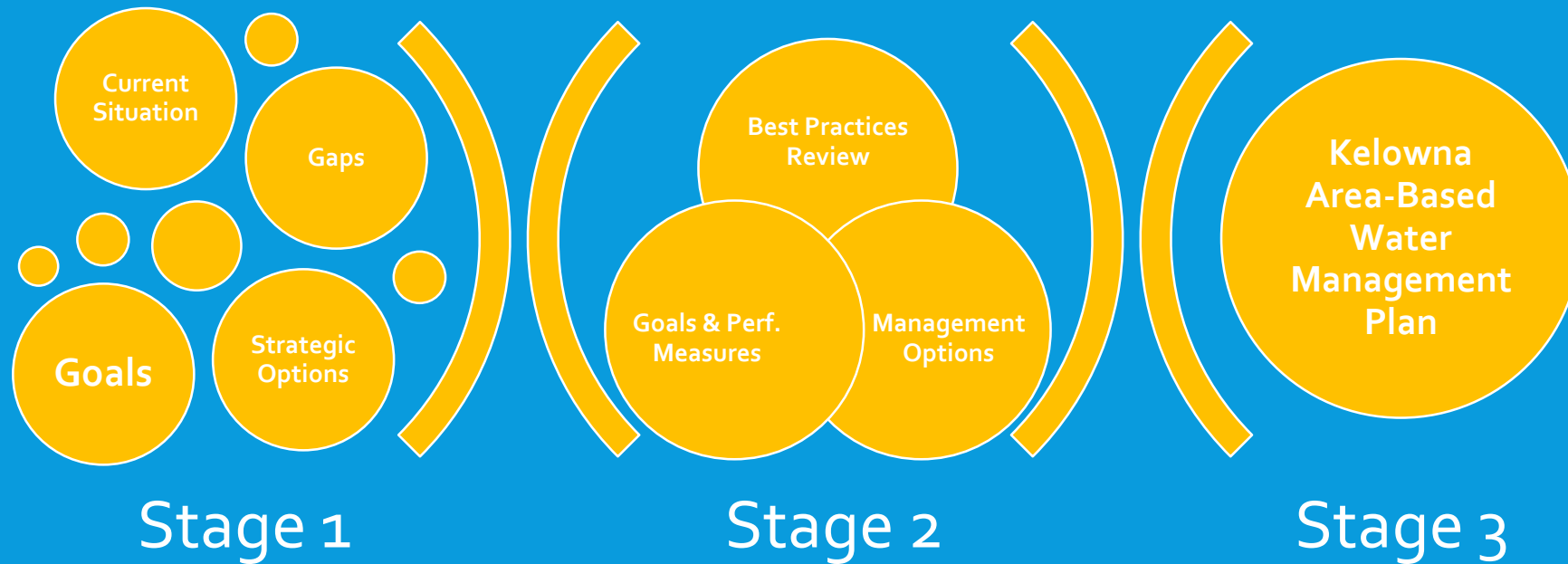
# Water - Current

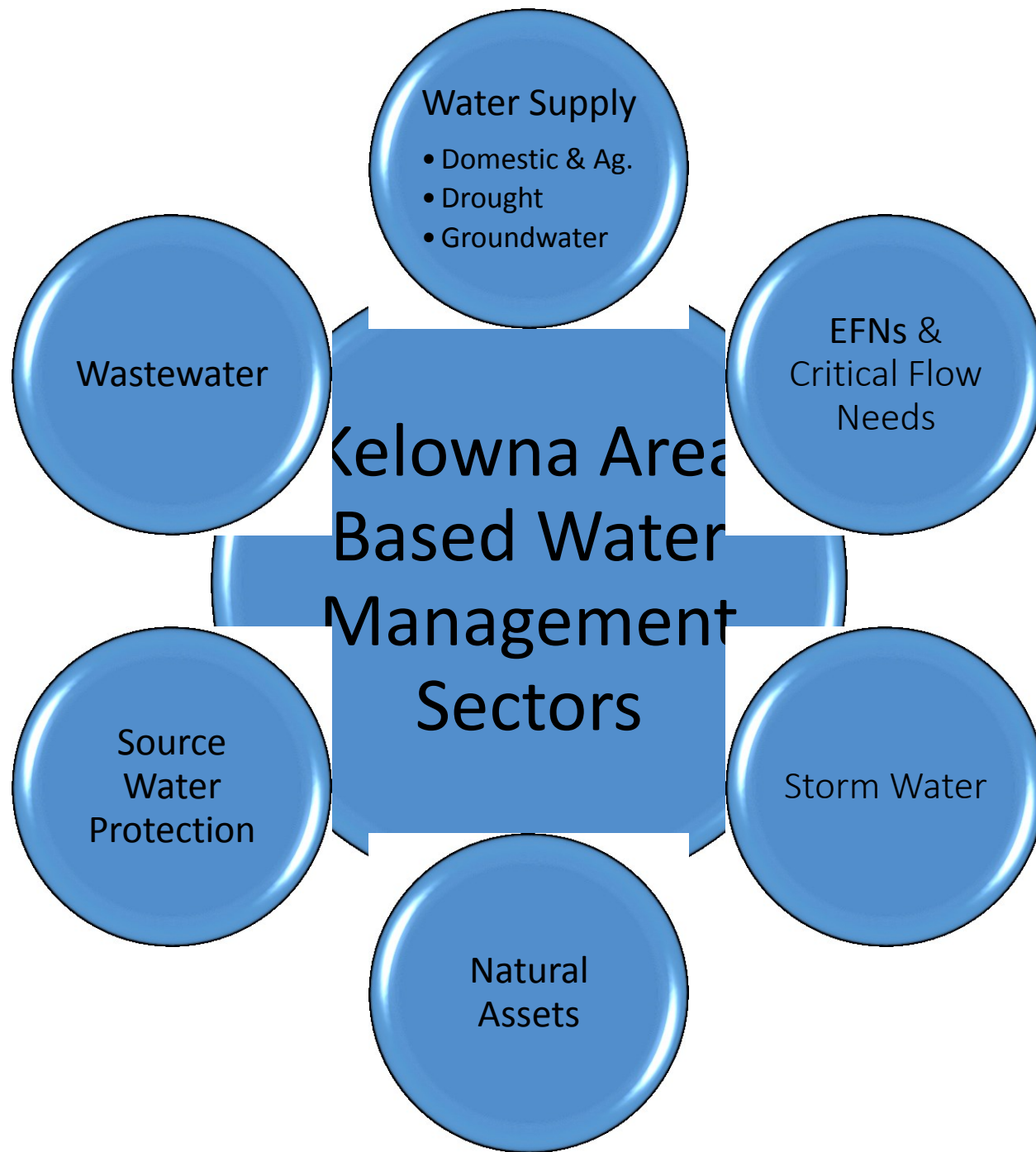


# Kelowna Water Integration Plan - 2017



# STRATEGIC MANAGEMENT PLANNING A STAGED PROCESS





# REFERENCES

## Province of BC\*

- Liaison Team
  - Ministry of MA&H
  - Ministry of E&CC
  - Ministry of FLNRORD
- Provincial policy & legislation.
- Planning & management priorities.
- PHO's Drinking Water Report

## First Nations & Canada

- Canadian Drinking Water Quality Guidelines
- First Nation Principles
  - Respect for Water.
- ONA Flood & Debris Movement Study
- Fishery enhancement.



Current policy, guiding principles and current practice write-ups



Risk Registry



Provincial engagement



Stakeholder engagement



Goals and gap analysis

## WORK AREAS



# STAGE 1 STATUS

## Work Completed - 2019

- Guiding Principles and Existing Policy Review
- Current Practice Review & Documentation
- Participant Engagement – SWOT Analysis

## Near Completion - 2020

- Risk Registry
- High-level Goal Setting
- Gap Analysis
- Prioritize Best Management Practice Reviews

# Water Management Risk Level Rating & Mitigation Assignments

Overall Risk Level	Strategic Plan		Priority for Action	Assigned To
EXTREME	}	<b>Requires the attention of Area Based Water Management Plan to address</b>	Requires action from City Council or other jurisdiction.	Mayor and City Manager.
VERY HIGH			Requires direction and long-term plan with support from multiple departments.	Senior Management Team
HIGH			Priority changes requires in 10 Yr plan and within a Division.	Division Manager
MODERATE	}	Managed within a Division or Department Plan or by others.	Issues must be addressed by assigned Division(s).	Assigned to Manager(s)
LOW				

# SECTOR HIGHLIGHTS

Area Based Water Management Plan

Stage 1 – Late stage

Preliminary Goals, Gaps & Strategies

# Water Supply

```
graph TD; SDW[Safe Drinking Water]; Ag[Agriculture]; DU[Domestic Uses]; LI[Landscape Irrigation]; Inst[Institutional]; Ind[Industrial]; Com[Commercial]; Rec[Recreation]; WS((Water Supply)); SDW --- WS; Ag --- WS; DU --- WS; LI --- WS; Inst --- WS; Ind --- WS; Com --- WS; Rec --- WS;
```

Safe Drinking  
Water

Agriculture

Domestic Uses

Landscape Irrigation

Institutional

Industrial

Commercial

Recreation

Fire Fighting

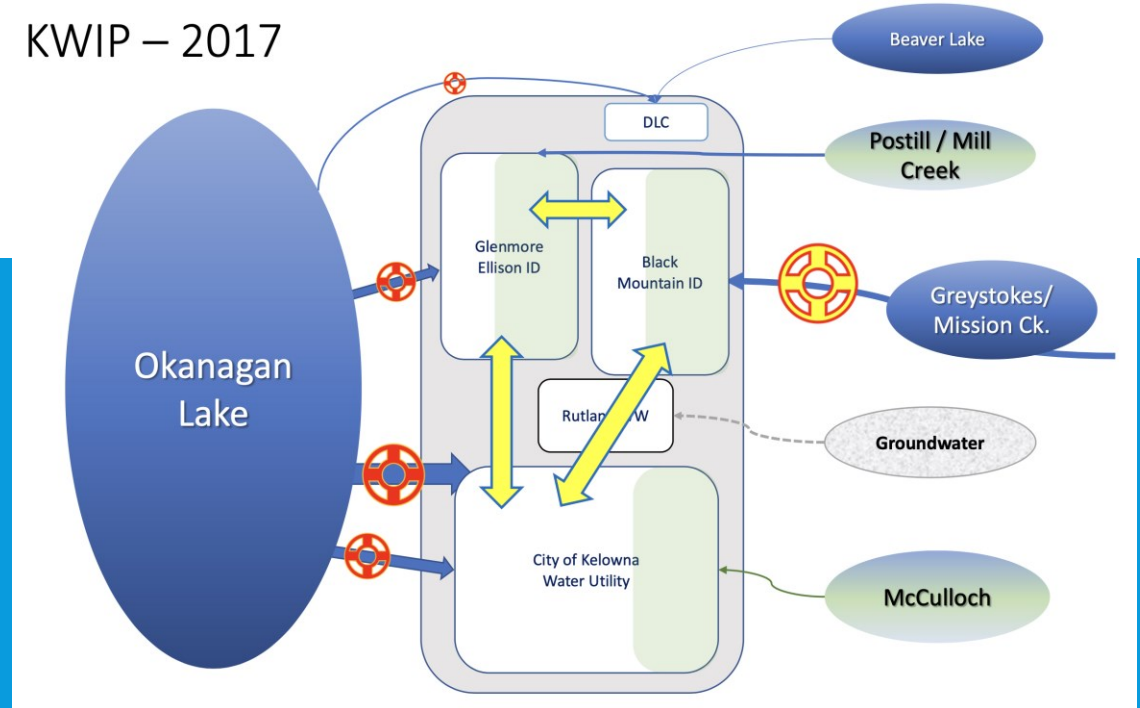
# WATER SUPPLY

## 2040 Level of Service

*All residents and customers in the City are provided a safe, resilient and sustainable supply of high-quality drinking water and a reliable supply of non-potable water for agriculture.*

- Emphasis on Okanagan Lake protection.
- Multiple and interconnected suppliers.
- Domestic & agricultural capacity.
- Filtration deferral still in effect.
- Regulatory compliant and forward looking.

KWIP – 2017



## Management Issues and/or Gaps:

- *Multiple water systems & sources*
- *Domestic & Agricultural Customers*
- *Differences in Water Quality*
- *Infrastructure Decisions*
- *Governance*
- *Funding*

## STRATEGIES FOR KELOWNA WATER INTEGRATION PLAN (KWIP)

# WATER SUPPLY

### Infrastructure Plan:

- Water supply to meet growth
- Separate agricultural and domestic systems
- Water resiliency – interconnection
- Mission Creek source & treatment
- Asset replacement (independent systems)

### Develop financial strategy and funding structure:

- Capital plan (10yr and 20yr)
- Asset management
- New taxation method and/or borrowing
- Senior government funding

### Implementation Plan:

- Staging of integrations to match capital plans
- Funding strategy

### Plan Approval – Agreement with Province

- Staging of infrastructure work
- Funding sources
- Schedule of integrations

*\*Yellow  
Strategies developed with other jurisdictions*



The diagram features a large orange circle on the left containing the text 'Source Water Protection'. To its right, several text elements are arranged in a curved path, following the arc of the circle. These include 'Creek Water Quality' and 'Okanagan Lake Water Quality' in blue, 'Land Use Control' in brown, 'Operation Permits' in black, 'Public Education' in green, and 'Major Infrastructure Implications' in red. A dashed yellow line continues the curve at the bottom right.

# Source Water Protection

Creek Water Quality

Okanagan Lake Water  
Quality

**Land Use Control**

Operation Permits

Multiple Agencies with  
Partial Control

Public Education

**Major Infrastructure  
Implications**

# SOURCE WATER PROTECTION

## City Goals:

To provide a consistent water quality; whether raw or at the tap.

To establish or foster a consistent and transparent SWP management system for all Kelowna purveyors.

*SWP is the single most  
complex water  
management issue in the  
Okanagan Valley.*

*Anna Warwick Sears (OBWB)*

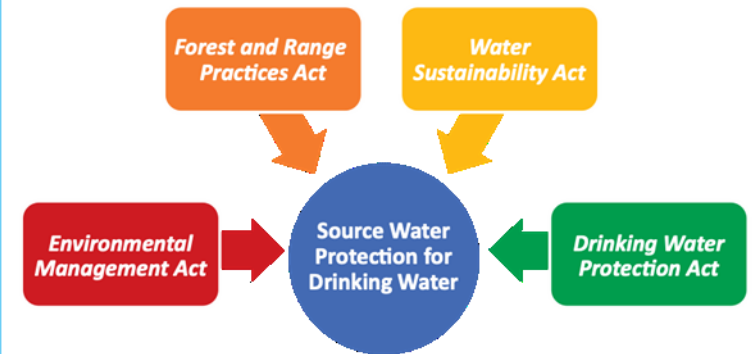


## STRATEGIES FOR KWIP

# SOURCE WATER PROTECTION

- Management Issues and/or Gaps:
  - How do we protect the Lake?
  - Ensuring CDWQ guidelines given the many independent water systems in the City.
  - Lack of City control of watershed activities, land development and operations that impact water quality in creeks and Okanagan Lake.
  - Many actors with limited government oversight – forestry, farming & general public.
  - Numerous and overlapping legislation.
  - Insufficient funding and resources to date for SWP.
  - City interest in Mission Creek – KWIP vision.

Figure 4.1: Primary Legislation for Source Water Protection in BC



Source: Adapted from BC Ministry of Environment and Climate Change Strategy, Hutter (Cicoh) equifier response plan report 2008.<sup>3</sup>

STRATEGIES FOR CONSIDERATION

# SOURCE WATER PROTECTION

## Planning/Engineering

- Participate in source water plans that include local intakes, *headwaters and Okanagan Lake*.

## Policy Governance

- *Investigate/negotiate/implement best governance and shared management approaches.*
  - *Elevate role of local stewardship /agency consortium (City, RDCO, IDs & IHA) to manage SWP in Kelowna's watersheds.*
  - *Elevate role of OBWB to manage SWP in Okanagan Lake.*

*\*Yellow  
Strategies developed with other jurisdictions*



Environmental  
Flow Needs

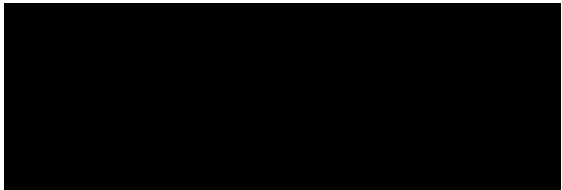
Fish & Aquatic Life

First Nations

Regulations

Water Supply Licensing





# ENVIRONMENTAL/CRITICAL FLOW NEEDS

## City Goals:

To assure a resilient and safe supply of water to the City.

To foster a healthy aquatic ecosystem demonstrated by regular and consistent seasonal migration of fish stocks.

## Management Issues and/or Gaps:

- City operations currently only support Hydraulic Creek and lower Mission Creek flow.
- Other major creek flows supported by GEID & BMID reservoir storage release.
- Lack of common understanding on species that rely on Critical Flows, seasonal flow rate demands and ideal temperatures (include climate change).
- Impacts from regulatory changes. EFN understanding is still in infancy. Changes to regulation can be expected.
- New water licenses will require an EFN review.
- City policies require review to incorporate EFN.

# STRATEGIES FOR CONSIDERATION

## ENVIRONMENTAL/CRITICAL FLOW NEEDS

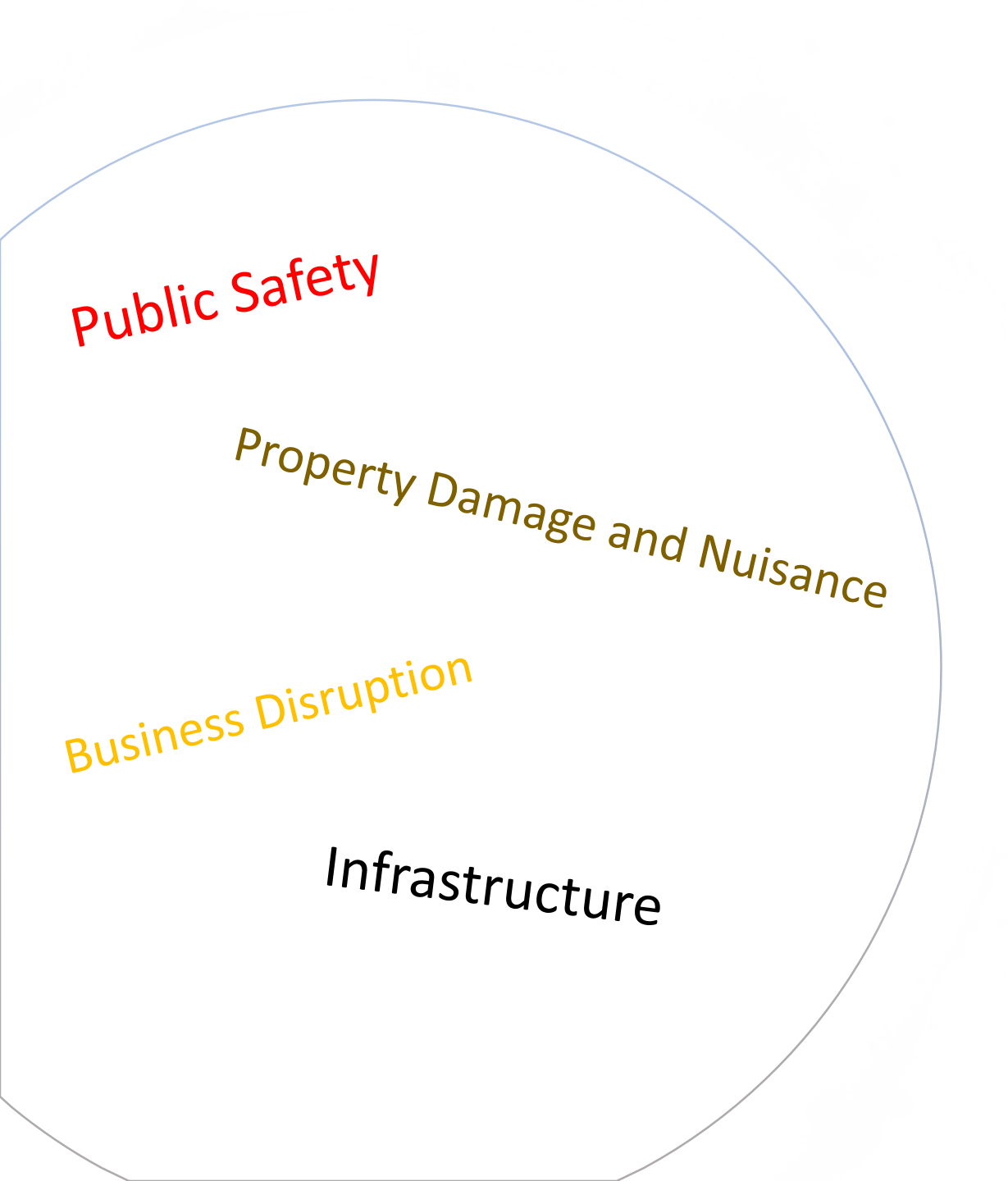
### Planning/Engineering

- Educate agencies on base flow depth and temperature conditions for key natural and major water systems.
- Develop, update & implement Water Management Plans for fish-bearing creeks.
  - Identify/develop storage in headwater creeks that support flood mitigation and EFN.
  - Review headwater reservoir discharge practices.
- Plan for drought conditions and practices.

### Policy & Governance

- Support aquatic enhancement within City.
- Investigate/negotiate/implement best governance/shared management approaches.

*\*Yellow  
Strategies developed with other jurisdictions*



Stormwater  
Management

# STORM WATER

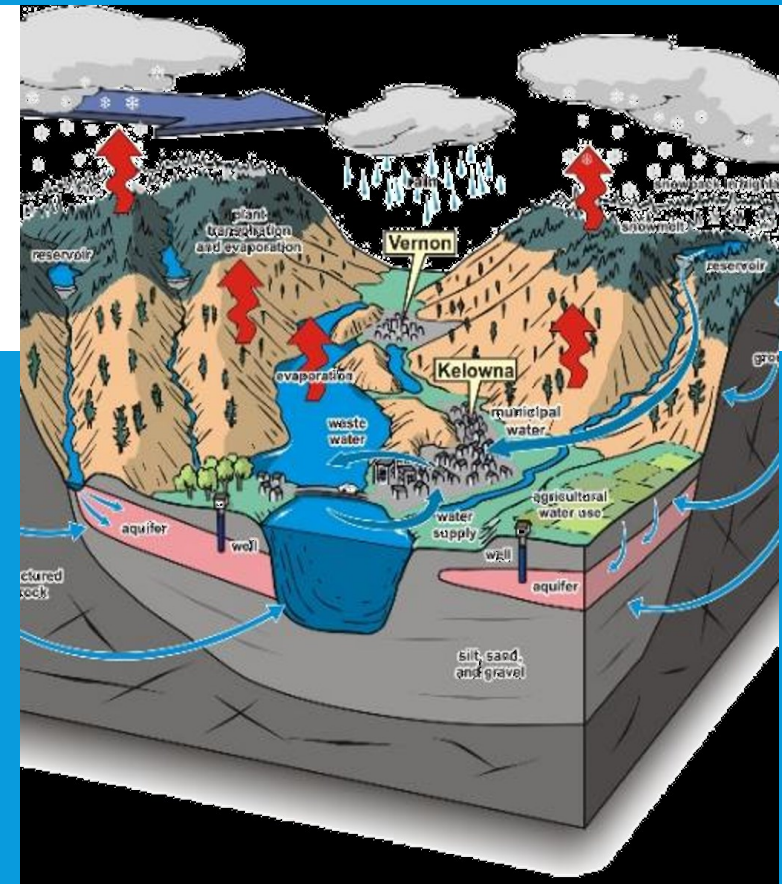
## City Goals

*To provide efficient and reliable minor system collection and conveyance to natural water features, thereby minimizing impact to other infrastructure, water quality and Okanagan Lake.*

*To plan and construct major system infrastructure to mitigate flooding, soil erosion and pollution to protect our community and preserve our natural assets.*

## Management Issues

- Lack of dedicated funding for Storm Water management.
- Creek water quality.
- OCP growth impact along Mill Creek.
- Lack of City control or role in headwaters outside its jurisdiction.
- Creek/flood management requires access to private property.
- Climate Change impacting peak runoff from upper watersheds.
- More frequent and intense rain events.
- Irrigation reservoirs are not purposed for flood management (peak shaving).



# STRATEGIES FOR CONSIDERATION

## STORM WATER

### Planning/Engineering

- Work to develop & implement flood mitigation plans for all City impacted watersheds.
- Improve riparian conditions of creeks to improve flood management and water quality characteristics.
- Position City for Senior Government Grants.
- Improve stormwater management practices to reduce impacts to major creeks and Okanagan Lake.

### Policy & Governance

- Achieve agency support for major system and natural asset definitions to allow maintenance of creeks and ponds.
- Provide for ground infiltration of Minor Systems where possible.

*\*Yellow  
Strategies developed with other jurisdictions*



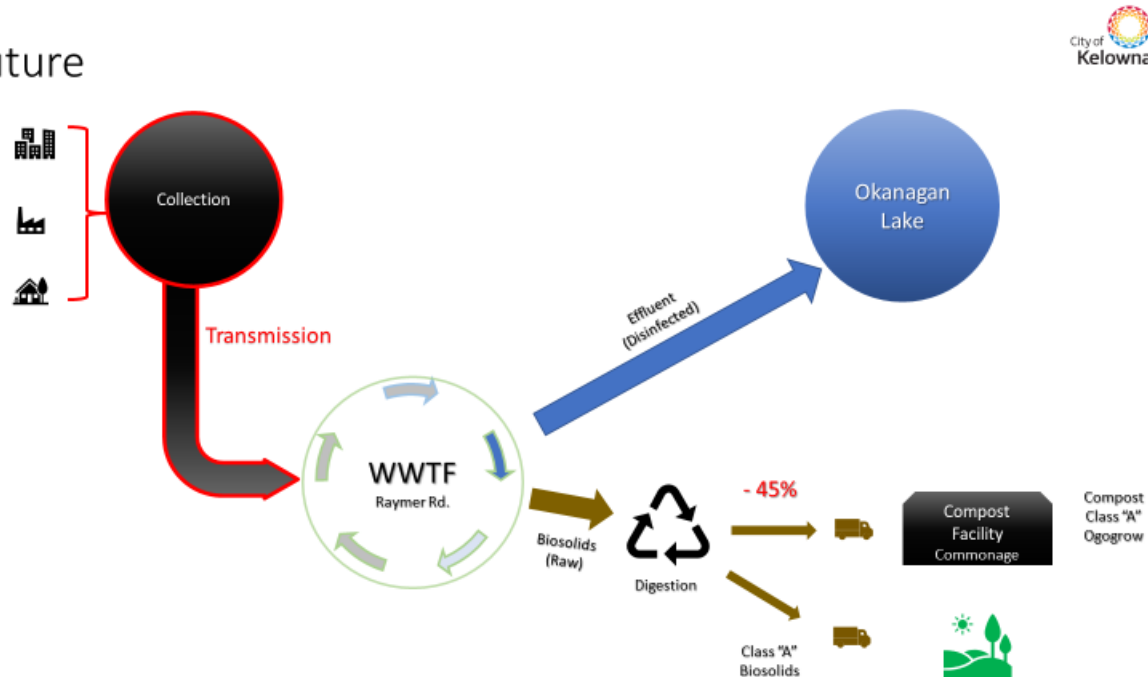


# Wastewater Management

- Wastewater is a result of humans.
- It can be toxic, degrading to receiving waters and/or distasteful (ie. odour) to the public without proper treatment.
- Many communities or individuals contribute wastewater to Okanagan Lake.

# WASTEWATER

Future



## City Goals:

To expand and enhance a wastewater management system that is sustainable, meets the needs of the City's growth and discharges safely to Okanagan Lake.

## Management Issues:

- Effluent quality to Okanagan Lake must always be excellent.
- Existing developments that are still on septic.
- Access to senior government funding.
- Biosolids Management
- BNR process is highly effective, but sensitive to shocks to the system.
- Tracking viruses or pharmaceuticals.
- The City's wastewater practice is sustainable. What about other communities?

# STRATEGIES FOR CONSIDERATION

## WASTEWATER

### Planning/Engineering

- Implementation of new Biosolids management plan (Digestion).
- Research BMP for new identified pollutants.
- Position City for Senior Government Grants.

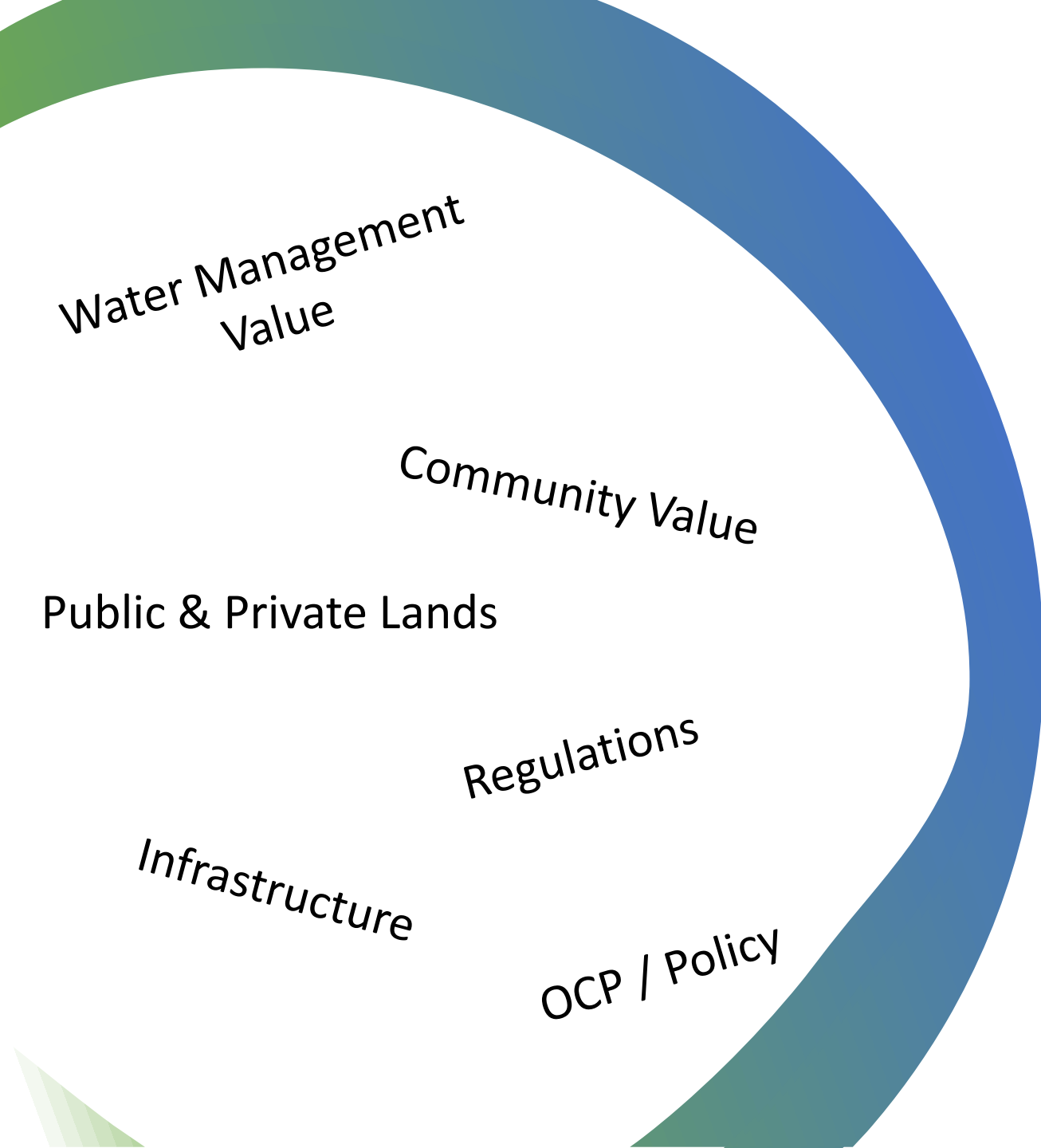
### Operational

- Improve monitoring and enforcement of illegal or extraneous inputs (Sewer Bylaw).
- Adapt wastewater treatment and discharge management/measures to match source water protection controls on Okanagan Lake.

### Policy Governance

- ***Investigate best governance or shared management approaches for all jurisdictions that discharge to Okanagan Lake.***

*\*Yellow  
Strategies developed with other jurisdictions*



Natural Assets

# NATURAL ASSETS

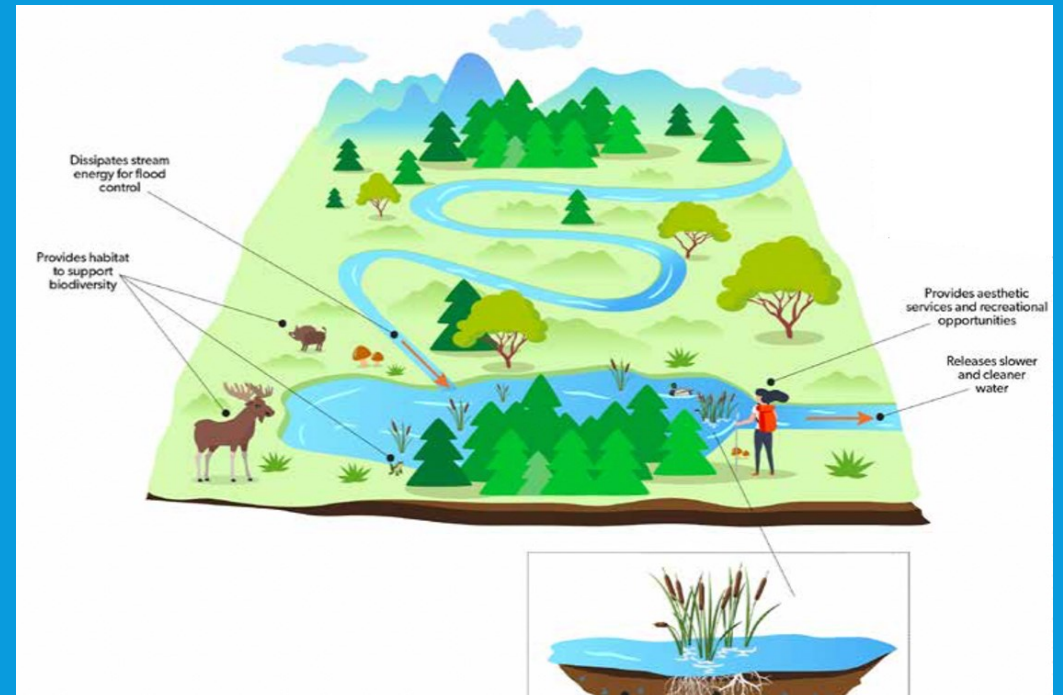
## City Goals:

- To account for key natural assets in its area-based water management activities.
- To establish administrative protocols and relationships with stakeholders and others to manage NA decisions into the future.

## Management Issues/Gaps:

- Accounting of Regulated vs Unregulated Natural Assets
- Clarity between regulatory constraints of Major Systems and Natural Assets
- Understanding NA values
- Governance and protection of NAs that impact the City.
- Devaluation of Natural Assets & impacts
- Incorporating NA in Asset Management

*Kelowna's reputation and quality of life are dependent on our Natural Capital. We can't manage what we don't measure, and today Natural Assets are absent in the City's asset management framework.*



# STRATEGIES FOR CONSIDERATION

## NATURAL ASSETS

### Planning/Engineering

- *Improve natural asset understanding & inventory.*
- *Improve creeks and riparian areas for flood management and fish attraction.*
- *Work with the Province to define Minor, Major and Natural Assets.*

### Operational

- *City involvement in watershed related activity decisions that impact water quality. Forestry, ATV, Farming, mining, etc.*
- Incorporate Natural Asset definitions into land management decision process.
- *Address natural asset management in support of Mission Creek and Okanagan Lake.*

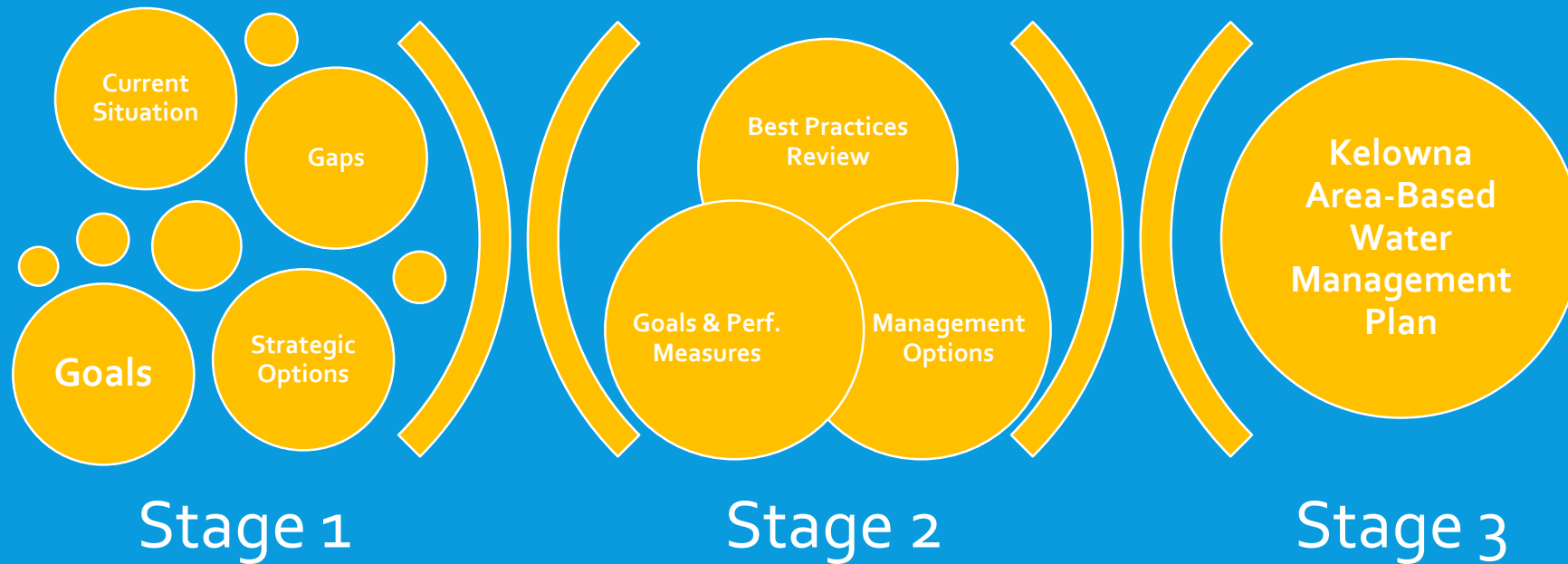
### Policy Governance

- *Investigate/negotiate/implement best governance/shared management approaches.*
- Develop natural asset policy support systems for the City.

*\*Yellow  
Strategies developed with other jurisdictions*

# STRATEGIC MANAGEMENT PLANNING

## A STAGED PROCESS



Provincial Health Officer  
Report update released 2019

# Clean, Safe, and Reliable Drinking Water



*An Update on  
Drinking Water  
Protection in BC and  
the Action Plan for  
Safe Drinking Water  
in British Columbia*



Office of the  
Provincial Health Officer

Provincial Health Officer's Drinking  
Water Report: 2012/13-2016/17



# KEY PHO RECOMMENDATIONS FOR PROVINCIAL ACTION

#	Recommendation	Responsible Agency
3	<b>Inter-agency Collaboration &amp; Coordination:</b> Identify a new framework for inter-agency and coordination that aligns with current structures and issues.	Ministries of Health and Environment
4	<b>Legislative Framework Review:</b> Evaluate available tools to protect drinking water and establish improved processes for coordinating actions to protect drinking water.	MoH, MoE&CCS, MoFLNRO&RD, IHA & drinking water agencies
5	<b>Drinking Water Protection Plans:</b> Review objectives and effectiveness of drinking water protection plans under existing legislation to determine if changes are needed.	MoH and PHO office.
6	<b>Regulatory Conflict with the Water Sustainability Act:</b> Collaborate on policy options to address regulatory conflicts between DW Act and WS Act.	MoE&CCS & MoH with regional health authorities and MoFLNRO&RD
7	<b>Public Assent Processes &amp; the Community Charter:</b> Review the waiver of public assent for purposes related to treatment works for local governments. (financial staging of KWIP to include resiliency)	MoMA&H & MoH
9	<b>Small Water System Strategy:</b> Recommit to an oversight body to develop a small water system strategy to prevent new small systems and promote amalgamations	MoH with support from MoMA&H, MoFLNRO&RD & MoT&I
10	<b>Amalgamation, Acquisition and Conversion:</b> Develop and resource a strategic approach to encourage and facilitate the conversion of improvement districts.	MoMA&H
13	<b>Source &amp; System Assessment:</b> Develop a work plan to ensure that all water suppliers have a source system assessment that identifies potential risks and vulnerabilities.	IHA
14	<b>Treatment Objectives:</b> Develop process to review water systems for conformance with BC surface groundwater treatment objectives.	MoH, MoMA&H & IHA
24	<b>Asset Management &amp; Financial Planning:</b> Review training needs and develop guidance for drinking	MoH & MoMA&H in consultation

## Next Steps? Develop a plan to engage the Province?

1

Assist City with staging the Kelowna Water Integration Plan.

2

Assist City to Develop and Implement Best Management Plans for Mission Creek & Mill Creek.

3

Undertake a Best Management Plan Review of Okanagan Lake Water Quality Protection.



Questions