COMMITTEE REPORT



Date: October 10, 2019

RIM No. 1210-21

To: Agricultural Advisory Committee (AAC)

From: Development Planning Department (SS)

Application: A19-0010 **Owner:** William Winter

Address: 3215 Hwy 33 E Applicant: Wendy Whelan

Subject: Application to the ALC for Homesite Severance

1.0 Purpose

The applicant is requesting permission from the Agricultural land Commission (ALC) for a Subdivision of Agricultural Land Reserve under Section 21(2) of the Agricultural Land Commission Act. The subdivision is more specifically a Homesite Severance request as per Policy #11 – Homesite Severance on Agricultural Land Reserve (ALR) Lands.

2.0 Proposal

2.1 Background

The applicant is seeking a two-lot subdivision for the purpose of a homesite severance. The owner purchased the subject property in 1967 and therefore qualifies for consideration of a homesite severance.

The proposal is to subdivide the subject property, which is a total of 36.7 ha (90.83 acres) in size, to create a new homesite near the north and east property lines abutting Hwy 33 E. The applicant is seeking a 0.7 ha (1.73 acres) subdivision for the homesite. If the proposed 0.7 ha subdivision was to be permitted, the remaining parcel would be 36 ha (88.96 acres) in size.

Approximately 10 ha (24.7 acres) of the property is currently utilized for pasture with an additional 0.7 ha (1.73 acres) used for foraging and paddock. Approximately 24.3 ha (60 acres) of land located at the southern portion of the property is unfarmed due to a significant slope and is not within the Agricultural Land Reserve (ALR).

Existing buildings located on the subject property include; a primary single detached dwelling, former Black Mountain Pro Rodeo (1960s to 2008) arena & outbuildings, a secondary cabin dwelling, tractor and feed shed and a barn for horses located in the northeast corner and the western boundary of the property.

The Ministry of Agriculture's Guide for Bylaw Development in Farming Areas¹ cites a maximum area of 0.2 ha (0.5 acre) as a standard farm residential footprint, where all residential uses are contained.

2.2 Site Context

The subject property is located in the Belgo – Black Mountain Sector of the City. There are a number of adjacent rural residential properties located to the west and north of the subject property.

Parcel Summary - 3215 Hwy 33 E:

Parcel Size: 44.6 ha (110.2 acres)

Elevation: 529 meters above sea level (masl) to 720 masl.

2.3 Zoning of Adjacent Property

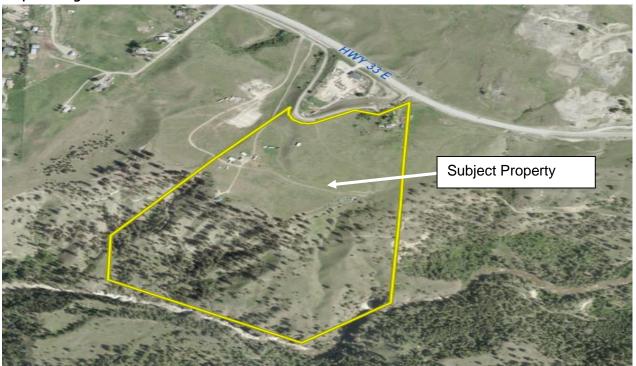
Orientation	Zoning	Land Use
North	I2 - Industrial	Industrial
East	City Limit	City Limit
South	FNR – First Nations Reserve	Rural Residential
West	A1 – Agriculture 1	Previous Gravel Pit

2.4 Application Details

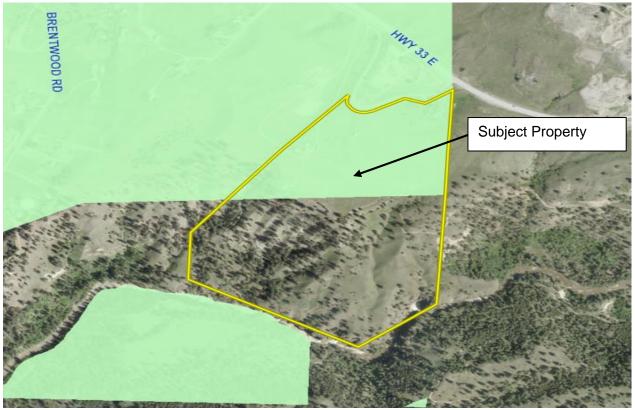
The 0.7 ha (1.73 acre) homesite severance area proposed by the applicant as shown in *figure 2* is located in the north east corner of the property. Homesite severances are encouraged to be located along front and side property lines to reduce the impact to farming.

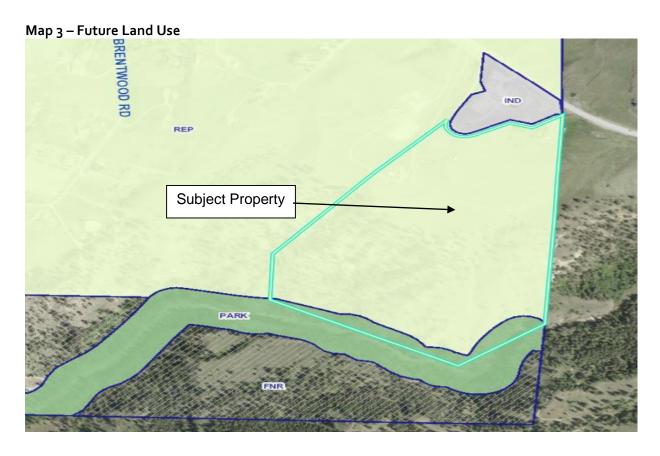
¹ Ministry of Agriculture, 2015. Guide for Bylaw Development in Farming Areas. https://www.alc.gov.bc.ca/assets/alc/assets/library/land-use-planning/guide for bylaw development in farming areas 2015.pdf

Map 1 - Neighbourhood



Map 2 — Agricultural Land Reserve





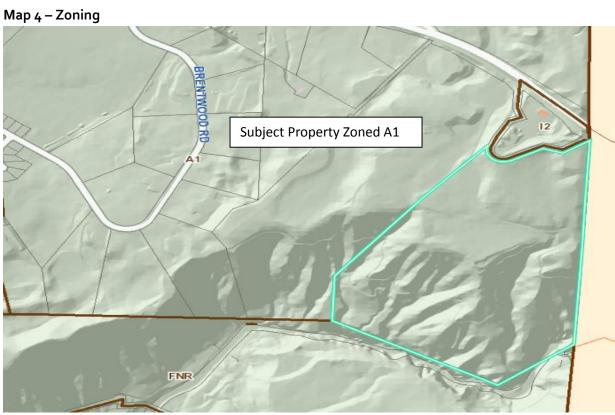


Figure 1 - Slopes

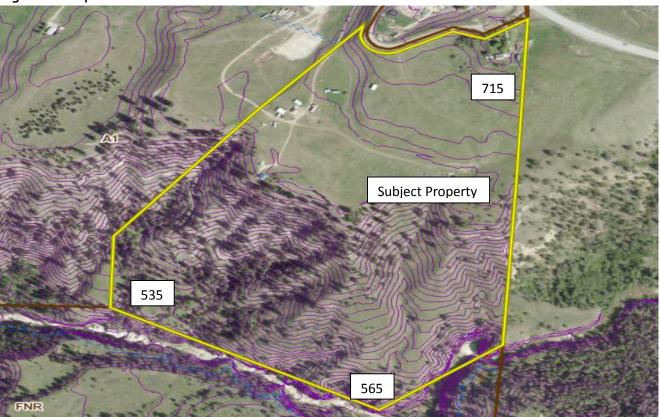


Figure 2 – Proposed Homesite Severance

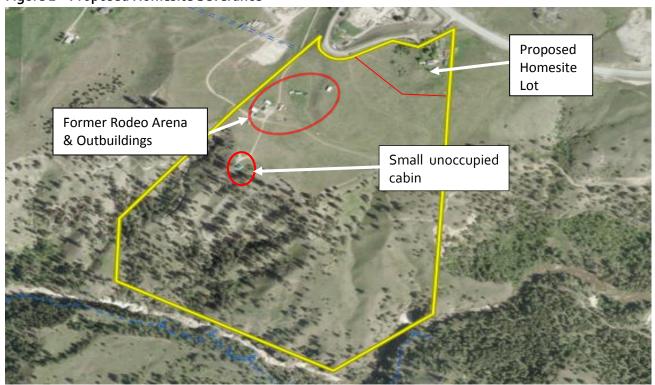
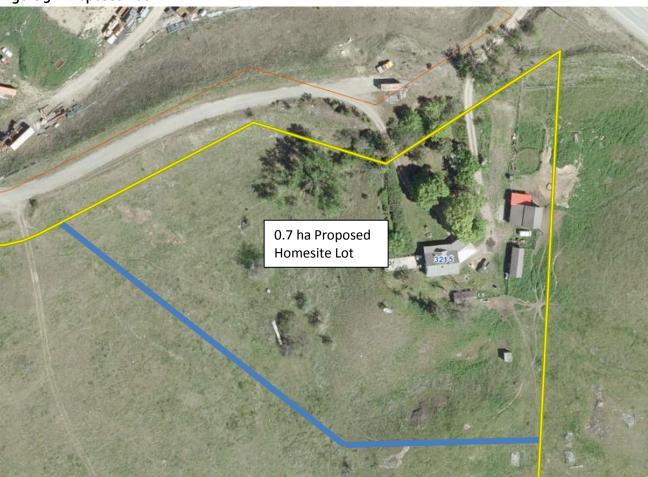


Figure 3 – Proposed Lot



3.0 Community Planning

The City's Agriculture Plan recommends continued support for homesite severance applications consistent with ALC Policy #11, which allows farmers to retire or sell the property while retaining the homesite. ALC policies state that consideration of any homesite severance should be reviewed in the context of the overall agriculture integrity of the parcel, where the size and configuration will, in the Commission's opinion, constitute a viable agriculture remainder. To this end, homesite severance parcels should be minimized in size to help ensure the remainder is viable. This is particularly important in Kelowna where parcel sizes are already small. The applicants meet all the eligibility criteria for a homesite severance. Based on having safe site access and facilitating the lowest impact on farmable land, Community Planning supports locating the homesite severance on the northeast corner of the property.

Report prepared by: Sergio Sartori, Development Technician

Approved by: Dean Strachan, Community Planning Manager

Attachments:

Schedule A: Policies

Schedule B: Technical Comments

SCHEDULE A - Policies



Subject: Homesite Severance Address: 3215 Hwy 33 E

Kelowna Official Community Plan (OCP)

Land Use Designation Definitions

Resource Protection Area³

Generally, land areas within this designation (whether they are within the permanent growth boundary or not) will not be supported for exclusion from the ALR or for more intensive development than that allowed under current zoning regulations, except in specific circumstances where the City of Kelowna will allow exceptions to satisfy civic objectives for the provision of park/recreation uses.

Permanent Growth Boundary⁴

Lands within the permanent growth boundary may be considered for urban uses within the 20-year planning horizon ending 2030. Lands outside the permanent growth boundary will not be supported for urban uses.

Chapter 5 - Development Process

Objective 5.3 Focus development to designated growth areas.

Policy .1 Permanent Growth Boundary⁵. Establish a Permanent Growth Boundary as identified on Map 4.1 and Map 5.2. Support development of property outside the Permanent Growth Boundary for more intensive uses <u>only</u> to the extent permitted as per the OCP Future Land Use designations in place as of initial adoption of OCP Bylaw 10500, except as per Council's specific amendment of this policy. Resource Protection Area designated properties not in the ALR and outside the Permanent Growth Boundary will not be supported for subdivision below parcel sizes of 4.0 ha (10 acres). The Permanent Growth Boundary may be reviewed as part of the next major OCP update.

Agricultural Land Use Policies

Objective 5.33 Protect and enhance local agriculture⁶.

Policy .1 Protect Agricultural Land. Retain the agricultural land base by supporting the ALR and by protecting agricultural lands from development, except as otherwise noted in the City of Kelowna Agricultural Plan. Ensure that the primary use of agricultural land is agriculture, regardless of parcel size.

Policy .7 Subdivision. Maximize potential for the use of farmland by not allowing the subdivision of agricultural land into smaller parcels (with the exception of Homesite Severances approved by the ALC) except where significant positive benefits to agriculture can be demonstrated.

³ City of Kelowna 2030 Official Community Plan. Future Land Use Chapter. P. 4.2.

⁴ City of Kelowna 2030 Official Community Plan. Future Land Use Chapter. P. 4.6.

⁵ City of Kelowna 2030 Official Community Plan. Development Process Chapter. P. 5.2.

⁶ City of Kelowna 2030 Official Community Plan: Agricultural Land Use Policies Chapter. P. 5.33

Objective 5.34 Preserve Productive Agricultural Areas²

Policy .3 Homeplating. Locate buildings and structures, including farm help housing and farm retail sales area and structures, on agricultural parcels in close proximity to one another and where appropriate, near the existing road frontage. The goal should be to maximize use of existing infrastructure and reduce impacts on productive agricultural lands.

Agricultural Land Commission Act (ALCA)

Purposes of the commission – Section 6 of the ALCA

The following are the purposes of the commission:

- a. to preserve agricultural land;
- b. to encourage farming on agricultural land in collaboration with other communities of interest;
- c. to encourage local governments, first nations, the government and its agents to enable and accommodate farm use of agricultural land and uses compatible with agriculture in their plans, bylaws and policies.

Home Site Severance on ALR Lands

Persons making use of this homesite severance policy (the "Homesite Severance Policy") must understand the following:

- a. there is no automatic right to a homesite severance;
- b. the Agricultural Land Commission (the "Commission") shall be the final arbiter as to whether a particular homesite severance meets good land use criteria;
- c. a prime concern of the Commission will always be to ensure that the "remainder" will constitute a suitable agricultural parcel.

The remainder of the subject property after severance of the homesite must be of a size and configuration that will, in the Commissions opinion, constitute a suitable agricultural parcel. Where, in the Commissions opinion, the remainder is of an unacceptable size or configuration from an agricultural perspective, there may be three options:

- a. the Commission may deny the homesite severance;
- b. the Commission may require that the remainder be consolidated with an adjacent parcel; or

² City of Kelowna 2030 Official Community Plan: Agricultural Land Use Policies Chapter. P. 5.34

c. the Commission may require the registration of a covenant against the title of the remainder and such a covenant may prohibit the construction of dwellings.

SCHEDULE B – Technical Comments



Subject: Homesite Severance Address: 3215 Hwy 33 E

Development Engineering Department

No comments at this point. Land Capability Assessment Report will be assessed at time of development application when the ALC agrees to proposed activity on property.

Building and Permitting

Building and Permitting has no comments at this point in time with regard to this application.

Black Mountain Irrigation District (BMID)

BMID has no comments to the above referenced file.