City of Kelowna Public Hearing AGENDA



Tuesday, July 11, 2017 6:00 pm Council Chamber City Hall, 1435 Water Street

Pages

Call to Order

THE CHAIR WILL CALL THE HEARING TO ORDER:

- 1. (a) The purpose of this Hearing is to consider certain bylaws which, if adopted, shall amend *Kelowna 2030* Official Community Plan Bylaw No. 10500 and Zoning Bylaw No. 8000.
- (b) All persons who believe that their interest in property is affected by the proposed bylaws shall be afforded a reason-able opportunity to be heard or to present written submissions respecting matters contained in the bylaws that are the subject of this hearing. This Hearing is open to the public and all representations to Council form part of the public record. A live audio feed may be broadcast and recorded by Castanet.
- (c) All information, correspondence, petitions or reports that have been received concerning the subject bylaws have been made available to the public. The correspondence and petitions received after June 28, 2017 (date of notification) are available for inspection during the course of this hearing and are located on the information table in the foyer of the Council Chamber.
- (d) Council debate on the proposed bylaws is scheduled to take place during the Regular Council meeting after the conclusion of this Hearing. It should be noted, however, that for some items a final decision may not be able to be reached tonight.
- (e) It must be emphasized that Council will not receive any representation from the applicant or members of the public after conclusion of this Public Hearing.

2. Notification of Meeting

The City Clerk will provide information as to how the Hearing was publicized.

Individual Bylaw Submissions

3.1 Temporary Farm Worker Housing Bylaw Amendments OCP16-0022 (BL11373), TA16-0015 (BL11374)

To amend the Official Community Plan, Zoning Bylaw and Development Application Procedures Bylaw to provide updates to temporary farm worker housing policy, regulation and procedures.

3.2 170 & 230 Nickel Road, Z17-0039 (BL11429) - 554764 BC Ltd

67 - 85

To consider a rezoning application on the subject property from the RU1 - Large Lot Housing Zone to the RM3 – Low Density Multiple Housing Zone.

3.3 1287 & 1297 Findlay Road, Z16-0083 (BL11430) - 0725353 BC Ltd Inc.

86 - 106

To rezone the subject property from RU1 - Large Lot Housing zone to the RM3 - Low Density Multiple Housing zone to facilitate the development of row housing.

3.4 540 Jaginder Lane, Z16-0086 (BL11431) - Michael and Edgar Hiebert

107 - 120

To rezone the subject property from A1 - Agriculture1 zone to the RR3c - Rural Residential 3 with Carriage House zone to permit a carriage house in addition to the primary residence.

3.5 454 Glenwood Ave, Z17-0031 (BL11432) - Lindsay Gibson and Meghan Wise

121 - 132

To rezone the subject property from RU1 – Large Lot Housing to RU1c – Large Lot Housing with Carriage House to facilitate the future construction of a carriage house.

3.6 2045 Loseth Rd and 1261 Kloppenburg Rd, OCP17-0009 (BL11435) and Z17-0024 (BL11436) - Kirschner Mountain Estates Ltd

133 - 142

To amend the Official Community Plan to change the Future Land Use designation and to rezone portions of the subject property to facilitate the creation of residential development parcels and park dedication.

3.7 5317 Chute Lake Road, OCP17-0001 (BL11437) and TA17-0002 (BL11438) - 1104053 BC Ltd

143 - 160

To amend the Official Community Plan to change the future land use designation of the subject property and to amend the Kettle Valley Comprehensive Development Zone (CD₂) to facilitate a two lot residential subdivision.

4. Termination

5. Procedure on each Bylaw Submission

- (a) Brief description of the application by City Staff (Land Use Management);
- (b) The Chair will request that the City Clerk indicate all information, correspondence, petitions or reports received for the record.
- (c) The applicant is requested to make representation to Council regarding the project and is encouraged to limit their presentation to 15 minutes.

- (d) The Chair will call for representation from the public in attendance as follows:
- (i) The microphone at the public podium has been provided for any person(s) wishing to make representation at the Hearing.
 - (ii) The Chair will recognize ONLY speakers at the podium.
- (iii) Speakers are encouraged to limit their remarks to 5 minutes, however, if they have additional information they may address Council again after all other members of the public have been heard a first time.
- (e) Once the public has had an opportunity to comment, the applicant is given an opportunity to respond to any questions raised. The applicant is requested to keep the response to a total of 10 minutes maximum.
- (f) Questions by staff by members of Council must be asked before the Public Hearing is closed and not during debate of the bylaw at the Regular Meeting, unless for clarification.
- (g) Final calls for respresentation (ask three times). Unless Council directs that the Public Hearing on the bylaw in question be held open, the Chair shall state to the gallery that the Public Hearing on the Bylaw is closed.

Note: Any applicant or member of the public may use visual aids (e.g. photographs, sketches, slideshows, etc.) to assist in their presentation or questions. The computer and ELMO document camera at the public podium are available. Please ask staff for assistance prior to your item if required.

Report to Council



Date: June 19, 2017

File: 1210-24

To: City Manager

From: Community Planning and Strategic Investment (TG/MS)

Subject: Temporary Farm Worker Housing Bylaw Amendments OCP16-0022, TA16-0015, TA16-

0016

Recommendation:

THAT Council receives, for information, the Report from Community Planning and Strategic Investment dated June 19, 2017 to amend the Official Community Plan Bylaw No. 10500, Zoning Bylaw No. 8000 and the Development Application Procedures Bylaw No. 10540;

AND THAT Council amend at first reading TA16-0022 Temporary Farm Worker Housing Official Community Plan Amending Bylaw No. 11373 as per Schedule 'A';

AND THAT Council amend at first reading TA16-0015 Temporary Farm Worker Housing Zoning Amendment Bylaw No. 11374 as per Schedule 'B';

AND THAT Council considers the public process outlined in the Report from Community Planning and Strategic Investment dated June 19, 2017, to be appropriate consultation for the purpose of Section 475 (1) and (3) of the Local Government Act;

AND THAT the Official Community Plan text amending bylaw and Zoning Bylaw text amending bylaw be forwarded to a Public Hearing for further consideration;

AND FURTHER THAT Council amend at third reading Bylaw No. 11375 being Amendment No. 5 to Development Applications Procedures Bylaw No. 10540 as per Schedule 'C'.

Purpose:

To amend the Official Community Plan, Zoning Bylaw and Development Application Procedures Bylaw to provide updates to temporary farm worker housing policy, regulation and procedures.

Background:

Council provided first reading for bylaw amendments on temporary farm worker housing at the April 10, 2017 meeting. Following the May 2 Public Hearing, however, Council deferred 2nd and 3rd reading and directed staff to bring back the proposal to a Monday afternoon meeting with amendments based on input heard at the public hearing (R334/17/105/02).

Farm worker housing is commonly built on agriculture land in the ALR and typically generates concerns with the immediate neighbourhood or community. These include:

- Potential misuse of farm worker housing (i.e. as rental housing for non-farm uses to generate revenue);
- Loss of agricultural land (i.e. permanent conversion of agricultural land to a residential footprint);
- Changes to the agricultural landscape (i.e. the increased density of people and structures clutters the rural aesthetic quality of the landscape);
- Increased demands on municipal infrastructure; and
- A perceived 'detachment' of the workers having no connection to the community.

Central Okanagan communities are not immune to these issues, and as a result several challenging applications have been brought forth to house workers on farm land in the past 18 months.

Following the Public Hearing, staff have met with the BC Fruit Growers Association to discuss their concerns and examined opportunities to revise the proposed amendments to meet the BCFGA's four main concerns as outlined in Table 1.

Further, over the past month, staff have met with the Ministry of Agriculture on several occasions to discuss options to meet the concerns of the BCFGA as well as to ensure the proposed revisions remain consistent with the Ministry's "Guide for Bylaw Development in Farming Areas."

Table 1: BCFGA Concerns

BCFGA Concern	How it was addressed	
Definition of farm	The definition for farm unit remains intact as per direction from the Ministry of	
unit	Agriculture, however, policy has been revised to allow farms to have TFWH in	
	each City sector (i.e. to allow more than one TFWH location per farmer).	
Public hearing	A site specific zoning amendment and associated public hearing would only be	
threshold	required for TFWH applications for structures to accommodate more than 40	
	temporary farm workers on parcels up to 8 hectares; and for TFWH applications	
	for structures to accommodate more than 60 temporary farm workers on parcels	
	eight hectares or more in each City sector. Allowing TFWH in each city sector	
	provides more opportunities to locate TFWH across the City before requiring a	
	site specific zoning amendment.	
Annual term of	Annual occupation has increased from eight months to ten months.	
occupation		
Placement of	A clause has been added to allow location to "maximize agricultural potential and	
temporary	limit negative impacts on the farm parcel" with the intent of ensuring that	
farmworker	location is sited to minimize the impact on agricultural productivity.	
housing		

In response to balancing industry concerns, the public and Ministry of Agriculture interests, the amended proposal of OCP amendments (Schedule A, attached), Zoning Bylaw amendments (Schedule B, attached) and Development Application Procedures Bylaw amendments (Schedule C, attached) provide a balanced approach that will meet the needs of both industry and other interests. Staff have endeavored to provide a policy framework that promotes certainty for farmers while acknowledging the land use implications and aim to minimize conflicts with broader community issues. Table 1 provides a summary of the revisions made since the May 2 Public Hearing.

Table 2 - Changes to Draft Temporary Farm Worker Housing Policy since May 2 Public Hearing

Bylaw	Initial Draft Policy	Revised Draft Policy	Comments
Official	Temporary Farm worker	Temporary farm worker	Provides the ability to
Community	housing footprint should be	housing footprint should be	locate TFWH on a
Plan	contiguous with the residential	contiguous with the residential	parcel such to
	footprint (i.e. homeplate and/or	footprint (i.e. homeplate)	maximize agricultural
	within 50 metres of the road.	and/or within 50 metres of the	potential.
		road and/or located to	
		maximize agricultural	
		potential and limit negative	
		impacts on the farm parcel.	
Zoning	On-farm processing means the	On-farm processing means the	Added the terms
Bylaw	undertaking of processes,	undertaking of processes,	"grading" and
	including mixing, drying,	including <i>grading, packing</i> ,	"packing" to reflect the
	canning, size reduction,	mixing, drying, canning, size	processing that
	fermentation, heat treatments,	reduction, fermentation, heat	happens on many
	cold treatments, and biological	treatments, cold treatments,	Kelowna orchards.
	treatments on a farm unit to:	and biological treatments on a	
	Prepare value added	farm unit to:	
	products from farm	Prepare value added	
	products to sell, or	products from farm	
	 Prepare feed for livestock, 	products to sell, or	
	poultry, farmed game,	 Prepare feed for livestock, 	
	located on the farm	poultry, farmed game,	
	But excludes on-farm	located on the farm	
	composting, on-farm soil	But excludes on-farm	
	preparation, and on-farm	composting, on-farm soil	
	soilless medium production.	preparation, and on-farm	
		soilless medium production.	
	9.13.1 (b) Minimum parcel size	9.13.1 (b) Minimum <i>farm unit</i>	Allows for smaller
	is 3.8 ha	size is 3.8 ha	farms to utilize TFWH if
			their total farm unit is
			at least 3.8 ha.

Bylaw	Initial Draft Policy	Revised Draft Policy	Comments
Zoning Bylaw con't	9.13.1 (f) A statutory declaration must be filed with the City of Kelowna annually, by January 31 st , stating that the building will be used only for TFWH and specify the time(s) of year when the TFWH will be occupied. The specified period of time may be no greater than eight months per calendar year. 9.13.2 (a) TFWH footprint may	9.13.1 (f) A statutory declaration must be filed with the City of Kelowna annually, by January 31 st , stating that the building will be used only for TFWH and specify the time(s) of year when the TFWH will be occupied. The specified period of time may be <i>no greater than ten months per calendar year</i> . 9.13.2 (a) TFWH footprint may	Amended from eight months to ten months as per input from the BCFGA.
	not exceed 0.20 ha.	not exceed o.20 ha for structure(s) to accommodate a maximum of forty temporary farm workers and may not exceed o.30 ha for structure(s) to accommodate a maximum of sixty temporary farm workers.	footprint size to be proportional with increase in maximum TFWH.
	(a) Structure(s) to accommodate a maximum of forty temporary farm workers per farm unit. (b) Farm units with greenhouses and/or onfarm processing structures may increase allowable number of workers by 1 worker per each 1000 m2 of greenhouse and/or onfarm processing structures. (c) Where a farm unit comprises of multiple parcels of land, TFWH may be clustered on a single parcel, subject to: i. A restrictive covenant be registered on all other parcels of the farm unit restricting the development of further TFWH on said parcels, and transferring the	 9.13.3 (a) Structure(s) to accommodate a maximum of forty temporary farm workers per each city sector as identified on Official Community Plan Map 5.4 for parcels up to eight hectares. For parcels eight hectares or more, structure(s) to accommodate a maximum of sixty temporary farm workers per each city sector as identified on Official Community Plan Map 5.4. (b) Farm units with greenhouses and/or onfarm processing structures may increase allowable number of workers by 1 worker per each 1000 m2 of greenhouse and/or onfarm processing structures. (c) Where a farm unit comprises multiple parcels of land, a restrictive 	Increased structures to accommodate a maximum sixty TFW for those parcels 8 ha or more. Proposal allows for structure(s) in each City sector (Schedule F) to minimize neighbourhood impacts. The City sector map was chosen for the geographical boundaries for ease of staff administration and certainty for farm operators.

Bylaw	Initial Draft Policy	Revised Draft Policy	Comments
	allocation of TFWH	covenant shall be	
	to the parcel being	registered on all farm unit	
	developed with	parcels within the same	
	TFWH.	sector of the temporary	
		farm worker housing as	
		identified on Official	
		Community Plan Map 5.4	
		restricting the	
		development of further	
		TFWH on said parcels	
		within that sector.	
Development	Temporary Farm Worker	Temporary Farm Worker	Amended to reflect the
Application	Housing Permit Minor Direct	Housing Permit Minor Direct	changes to the Zoning
Procedures	means a permit authorized by	means a permit authorized by	Bylaw which allows up
Bylaw	Section 15 (1) of the Community	Section 15 (1) of the Community	to 10 months of
	Charter, issued by the	Charter, issued by the	occupation by
	Department Manager,	Department Manager,	temporary farm
	Community Planning that	Community Planning that	workers.
	applies to development that	applies to development that	
	meets the following criteria:	meets the following criteria:	
	Is for eight or fewer	Is for eight or fewer	
	sleeping units in one or	sleeping units in one or	
	more Temporary farm	more Temporary farm	
	worker agricultural	worker agricultural	
	dwellings; and	dwellings for the	
	Is consistent with the	accommodation of an	
	applicable guidelines and	employee(s) paid to work	
	policies of the Official	for no greater than 10	
	Community Plan and	months per calendar year;	
	regulations of the Zoning	and	
	Bylaw.	Is consistent with the	
		applicable guidelines and	
		policies of the Official	
		Community Plan and	
		regulations of the Zoning	
	-	Bylaw.	
	'Temporary Farm Worker	'Temporary Farm Worker	Amended to reflect the
	Housing Permit Major' means	Housing Permit Major' means	changes to the Zoning
	a permit authorized by Section	a permit authorized by Section	Bylaw which allows up
	15(1) of the <i>Community Charter</i>	15(1) of the <i>Community Charter</i>	to 10 months of
	for the accommodation of an	for the accommodation of an	occupation by
	employee(s) paid to work on a	employee(s) paid to work on a	temporary farm
	farm for less than eight months	farm for no greater than ten	workers.
	per calendar year	months per calendar year.	

Next Steps:

Kelowna is one of only four farm bylaw communities in the province, and consequently, once the proposed amendments have received Third Reading by Council, they must be forwarded to the Minister of Agriculture for approval prior to Final Adoption.

Summary:

In summary, the proposed regulations are comprehensive, thoughtful and have been arrived at through best practice research and farm operation evaluation. Given the potential negative impacts that housing can have on agricultural land, the proposed regulations and approval streams are deemed the best approach to regulate farm housing for farm workers and provide a framework that will support farm operators for a wide variety of farm operations at different scales of economies while at the same time, avoid unwarranted development from occurring under the pretense of farm help.

The discussions with industry and resulting amendments represent a softened approach to reflect the agricultural industry needs, but also aim to provide the necessary land use, compatibility and servicing analysis to ensure they fit within each city sector with minimal impact.

Internal Circulation:

Divisional Director, Community Planning and Real Estate
Community Planning Department Manager
Divisional Director, Communications and Information Services
Divisional Director, Corporate and Protective Services
Building and Permitting Manager
Long Range Planning Manager
Communications Advisor

Legal/Statutory Authority:

Local Government Act Part 14, Division 4 – Official Community Plans Local Government Act Part 14, Division 4 – Zoning Bylaws

Legal/Statutory Procedural Requirements:

Local Government Act Section 475 specifies that a local government must, during the development, repeal or amendment of an official community plan, provide one or more opportunities it considers appropriate for consultation with persons, organizations and authorities it considers will be affected. This consultation is required in addition to a required public hearing.

Existing Policy:

OCP Policy 5.33.1 Protect Agricultural Land. Retain the agricultural land base by supporting the ALR and by protecting agricultural lands from development, except as otherwise noted in the City of Kelowna Agricultural Plan. Ensure that the primary use of agricultural land is agriculture, regardless of parcel size.¹

OCP Policy 5.34.2 *Farm Help Housing*. Accommodation for farm help on the same agricultural parcel will be considered only where:

¹ City of Kelowna. Kelowna 2030 Official Community Plan, Chapter 5: Development Process, page 5.35

- Agriculture is the principal use on the parcel, and
- The applicant demonstrates that the additional housing is necessary to accommodate farm employee(s) whose residence on the farm property is considered critical to the overall operation of the farm. The primary consideration is whether the scale of the farm operation is large enough that permanent help is deemed necessary.²

Temporary farm worker housing (e.g. bunkhouse accommodation on non-permanent foundations) is the preferred solution where the need for farm worker housing is justified.

Farm Protection DP Guidelines

Guideline 1.2: On agricultural lands, where appropriate, locate all buildings and structures, including farm help housing and farm retail sales, within a contiguous area (i.e. homeplate). Exceptions may be permitted where the buildings or structures are for farm use only.³

External Agency/Public Comments:

City of Kelowna staff collaborated with staff from Regional District of Central Okanagan, City of West Kelowna, District of Lake Country, Ministry of Agriculture and Agriculture Land Commission to develop the proposed policies and regulations.

City staff also consulted with the Agricultural Advisory Committee on two occasions (October 2016 and February 2017).

Since the April 10 Council meeting on TFWH, City staff have met with representatives from the BC Fruit Growers Association on three occasions (April 26, May 9, and May 24) and met with Ministry of Agriculture (via phone) on five occasions (May 3, 18, 25, 31 and June 2).

Communications Comments:

The requirements for consultation under Section 475 of the Local Government Act have been addressed in the following way:

- March 15, 2017 Official Community Plan webpage on kelowna.ca revised to explain proposed amendments and provide a contact for comments by March 31, 2017
- March 16, 2017 application file was referred to organizations affected (see previous section for list) with request for input by March 29, 2017.
- March 16, 2017 message forwarded to City of Kelowna e-subscribe recipients.
- March 17, 2017 ad placed in Kelowna Daily Courier, with comment deadline of March 31, 2017.
- March 24, 2017 ad placed in Kelowna Daily Courier, with comment deadline of March 31, 2017.
- April 21, 2017 ad placed in Kelowna Daily Courier, with Public Hearing and comment opportunities.
- May 2, 2017 Public Hearing

Submitted by:

T. Guidi, Sustainability Coordinator

M. Steppuhn, Planner Specialist

² City of Kelowna. Kelowna 2030 Official Community Plan, Chapter 5: Development Process, page 5.36

³ City of Kelowna. Kelowna 2030 Official Community Plan, Chapter 15: Farm Protection DP Guidelines, page 15.3

Approved for inclusion:	Danielle Noble-Brandt, Dept. Manager, Policy & Planning
	Todd Cashin, Suburban and Rural Planning Manager

cc:

Divisional Director, Community Planning and Real Estate
Community Planning Department Manager
Divisional Director, Communications and Information Services
Divisional Director, Corporate and Protective Services
Building and Permitting Manager
Long Range Planning Manager
Communications Advisor
Regional District of Central Okanagan, Ron Fralick
City of West Kelowna, Brent Magnan
District of Lake Country, Mark Koch
District of Peachland, Cory Gain

Attachments:

Schedule A: OCP16-0022 List of Amendments to OCP Bylaw No. 10500 for TFWH Schedule B: TA16-0015 List of Amendments to Zoning Bylaw No. 8000 for TFWH

Schedule C: TA16-0016 List of Amendments to Development Application Procedures Bylaw No.

10540 for TFWH

Schedule D: Temporary Farm Worker Housing Policy Development Process

Schedule E: Temporary Farm Worker Housing Policy Input Received

Schedule F: OCP Map 5.4 City Sector Map

Report to Council



Date: April 10, 2017

File: 1210-24

To: City Manager

From: Community Planning and Strategic Investment (TG/MS)

Subject: Temporary Farm Worker Housing Bylaw Amendments OCP16-0022, TA16-0015,

TA16-0016

Recommendation:

THAT Official Community Plan Text Amendment Application No. TA16-0022 to amend Kelowna 2030 Official Community Plan Bylaw No. 10500 as outlined in Schedule 'A' attached to the Report from Community Planning and Strategic Investment dated April 10, 2017, be considered by Council;

AND THAT Zoning Bylaw Text Amendment Application No. TA16-0015 to amend City of Kelowna Zoning Bylaw No. 8000 as outlined in Schedule 'B' attached to the Report from Community Planning and Strategic Investment dated April 10, 2017, be considered by Council;

AND THAT Council receives, for information, the amendments to City of Kelowna Development Application Procedures Bylaw No. 10540 as outlined in Schedule 'C' attached to the Report from the Community Planning and Strategic Investment dated April 10, 2017;

AND THAT Council considers the public process outlined in the Report from Community Planning and Strategic Investment dated April 10, 2017, to be appropriate consultation for the purpose of Section 475 (1) and (3) of the Local Government Act;

AND THAT the Official Community Plan text amending bylaw and Zoning Bylaw text amending bylaw be forwarded to a Public Hearing for further consideration;

AND FURTHER THAT Bylaw No. 11375, being Amendment No. TA16-0016 to Development Application Procedures Bylaw No. 10540 be forwarded for reading consideration.

Purpose:

To amend the Official Community Plan, Zoning Bylaw and Development Applications Procedures Bylaw to provide updates to temporary farm worker housing policy that meets the needs of farmers, which adheres to provincial standards and provides a consistent approach across the Central Okanagan.

Background:

Temporary Farm Worker Housing (TFWH) is a challenge faced by a number of BC municipalities due to the growing demand for temporary migrant farm workers. A general lack of labour due to insufficient farm family succession, an aging farm population and farm size have led to a critical shortage of experienced farm labour in much of BC.¹ However, farm worker housing is commonly built on agricultural land in the ALR and typically generates concerns within the immediate neighbourhood or community. These include:

- Potential misuse of farm worker housing (i.e. as rental housing for non-farm uses to generate revenue);
- Loss of agricultural land (i.e. permanent conversion of agricultural land to a residential footprint);
- Changes to the agricultural landscape (i.e. the increased density of people and structures clutters the rural aesthetic quality of the landscape);
- Increased demands on municipal infrastructure; and
- A perceived 'detachment' of the workers having no connection to the community.

Central Okanagan communities are not immune to these issues, and as a result several challenging applications have been brought forth to house workers on farm land in the past 18 months.

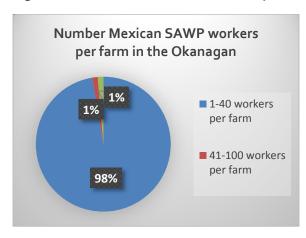
Recognizing that many farm operations have multiple parcels throughout the region, City staff have pursued a regional approach in an effort to provide consistent policies across the Central Okanagan. Starting in late 2015, staff worked together with the Regional District of Central Okanagan, City of West Kelowna, District of Lake Country, the Ministry of Agriculture and the Agriculture Land Commission to review and develop consistent policies for TFWH throughout the region. This "Regional TFWH Working Group" has undergone a robust process in the development of the proposed TFWH as outlined in Schedule D: Temporary Farm Worker Housing Policy Development Process. It should be noted that the District of Peachland declined to participate in the process due to the limited amount of ALR land in their community and TFWH is not expected to become an issue for their community.

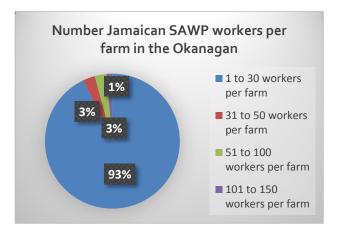
Based on data from the Mexican Consultate and Jamaica Liaison Service, in 2016, farmers in the Okanagan hired 2085 Mexican and 707 Jamaican workers through the federal Seasonal Agricultural Workers Program (SAWP)². When examining the distribution of workers, it was discovered that over 93 per cent of Okanagan farms have less than 40 workers per farm as illustrated in Figure 1. Further investigation found that in 2016, only 3 Kelowna farms had more than 40 Mexican SAWP workers, and only 4 Kelowna farms had more than 30 Jamaican SAWP workers.

¹Ministry of Agriculture, 2009. Regulating Temporary Farm Worker Housing in the ALR, Discussion Paper and Standards.

² Personal Communication Consulada General de Mexico en Vancouver SAWP Coordinator and Deputy Chief Liaison Officer, Jamaica Liaison Service

Figure 1: Distribution of SAWP workers per Okanagan Farm





Note: The method for reporting data varies between the Mexican and Jamaican SAWP coordinators.³

The proposed OCP amendments (Schedule A, attached), and Zoning Bylaw amendments (Schedule B, attached) take into account the numbers of temporary farm workers per farm in the Okanagan, and have been drafted based on *Ministry of Agriculture's Guide to Bylaw Development in Farming Areas.* ⁴ The proposed amendments have also been informed through a best practice review of other communities including Abbotsford, Delta, Maple Ridge, Pitt Meadows and Langley. The proposed amendments to the Development Application Procedures Bylaw (Schedule C, attached) outline the process for applying for a Temporary Farm Worker Housing Permit. The policies and regulations have been drafted to address the majority of applications for temporary farm worker housing with the intent of:

- Providing a consistent approach across the region;
- Meeting Council's priority of preserving agricultural land by minimizing the development footprint;
- Providing certainty and predictability for farm operators;
- Establishing a clear process for the application of up to 40 temporary farm workers; and
- Providing Council an opportunity to evaluate and hear from the public for those site specific applications for more than 40 temporary farm workers. These applications would require a site specific zoning amendment and would be required to go through a rezoning process as opposed to the permit process these proposed policies outline (as per Figure 2).

Ministry of Agriculture staff have been involved since the beginning of the process and have provided input and guidance to ensure the proposed policies were consistent with the Ministry of Agriculture's Guide to Bylaw Development in Farming Areas as well as advised on necessary requirements to meet as a Farm Bylaw Community (Kelowna is one of four in the province, regulated under Section 553 of the Local Government Act). A letter of support from the Ministry is attached (Schedule F).

The proposed amendments have also been referred to a variety of organizations for their input including:

³ Personal Communication Consulada General de Mexico en Vancouver SAWP Coordinator and Deputy Chief Liaison Officer, Jamaica Liaison Service

⁴ Ministry of Agriculture, 2015. Guide for Bylaw Development in Farming Areas. http://www2.gov.bc.ca/assets/gov/farming-natural-resources-and-industry/agriculture-and-seafood/agricultural-land-and-environment/strengthening-farming/local-government-bylaw-standards/840000-1 guide for bylaw development in farming areas.pdf

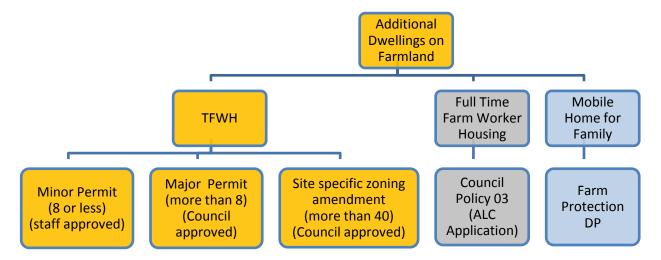
- BC Fruit Growers Association
- BC Cherry Association
- Consulate General of Mexico
- Jamaican Liaison Services
- Agriculture Land Commission
- BC Ministry of Agriculture
- Interior Health

- Central Okanagan Economic Development Commission
- Central Okanagan Food Policy Council
- BC Cattlemen's Association
- BC Grape Growers
- BC Wine Grape Council
- Certified Organics Association of BC
- BC Honey Producers Association

A summary of input received to date is provided in Schedule E: Temporary Farm Worker Housing Policy Input Received.

It should be noted that these proposed amendments only address temporary farm worker housing. Applications for housing family or additional housing for full time farm employees are addressed through separate, established, policies as illustrated in Figure 2:

Figure 2: Application streams for additional dwellings on farmland



Proposed Policy:

The proposed amendments have the following objectives:

- Minimize the footprint on farm land;
- Require the use of existing dwellings within the farm unit as a first option wherever possible;
- Require new TFWH to be temporary structures on non-permanent foundations;
- Address dwellings on all properties within the farm unit which includes leased properties;
- Ensure appropriate buffers to adjacent properties; and
- Measurable (e.g. number of workers, season of use, temporary farm worker housing footprint)

Given the input to date, staff have ensured that the proposed text amendments and policy changes reflect the Ministry of Agriculture's best practices and guidelines, and promote a regulatory environment that provides consistent and predictable regulations to all farm operators. The broader coordination with neighbouring local governments was also an effort to create a regional framework

where such regulations are equal across the board for the purposes of farm business planning. Additionally, the proposed regulations aim to situate temporary farm workers in locations where municipal infrastructure is readily available and where services/amenities are accessible for the workers. Overall, the goal is to support the economic aspects of temporary farm workers adding value to farm activities but to direct the financial investment of the corresponding housing units to locations and forms that preserve the long-term integrity of agricultural land as it relates to the OCP's growth strategy.

The proposed Official Community Plan amendments (Schedule A) introduce policy to:

- Encourage the location of farm help housing within the Permanent Growth Boundary;
- Ensure the TFWH footprint is contiguous with the farm residential footprint or within 50 meters of the road;
- Require all existing dwellings on the farm unit be utilized prior to construction of new dwellings;
 and
- Require a vegetated buffer to screen the temporary housing from property lines and active farming areas.

The following proposed Zoning Bylaw amendments (Schedule B) translate the policy direction of the OCP into zone regulations and include:

- Definitions for farm residential footprint, farm unit, on-farm processing, temporary farm worker(s), temporary farm worker housing, and temporary farm worker housing footprint;
- Requirements to be met prior to issuance of a permit for TFWH;
- Maximum TFWH footprint size of 0.25 ha;
- The type of TFWH structures allowed; and
- Maximum number of 40 temporary farm workers per farm unit (applications for more than this would require a site specific zoning amendment application).

Amendments to the Development Application Procedures Bylaw (Schedule C) formalizes the process for applicants applying for a Temporary Farm Worker Housing Permits and:

- Outlines procedures for a Temporary Farm Worker Housing Permit Minor Direct for eight or fewer sleeping units in one or more TFW agricultural dwellings which can be approved by City staff if all criteria are met; and
- Outlines procedures for a Temporary Farm Worker Housing Permit Major for all other applications to be reviewed by Council.

In summary, the goals of the proposed policy changes are to:

- Remove constraints to agriculture and improve agricultural viability;
- Support agriculture as part of the agricultural community's future;
- Minimize intrusion of non-agricultural uses into agricultural protection areas;
- Support opportunities for legitimate farm operations to provide adequate dwellings for farm workers; and
- Establish regulations and guidelines that are enforceable.

Next Steps:

Kelowna is one of only four farm bylaw communities in the province, and consequently, once the proposed amendments have received Third Reading by Council, they must be forwarded to the Minister of Agriculture for approval prior to the Final Adoption.

The Regional District of Central Okanagan (RDCO) is undergoing the process concurrently and plans to bring their amendments to the Regional Board for First Reading near the end of April. It should be noted that there are differences between the City of Kelowna and RDCO policies due to the differences in staff resources, current processes and urban/rural interface. The biggest difference noted is that the RDCO has put all of the policy within their Zoning Bylaw, while the City of Kelowna is proposing policy changes in three documents (OCP, Zoning, and Development Application Procedures Bylaw) to allow for flexibility. The overall intent of the amendments, however, remains the same.

The District of Lake Country and City of West Kelowna will consider the proposed policy as part of future reviews of their Zoning Bylaws.

In summary, the proposed regulations are comprehensive, thoughtful and have been arrived at through best practice research and farm operation evaluation. Given the potential negative impacts that housing can have on agricultural land, the proposed regulations and approval streams are deemed the best approach to regulate housing for farm workers and provide a framework that will support farm operators in their efforts to support successful farm operations while at the same time, avoiding unwarranted development from occurring under the pretense of farm help. These recommendations have been supported by both the Agricultural Land Commission and the Ministry of Agriculture (see attached Schedule F and G).

Internal Circulation:

Divisional Director, Community Planning and Real Estate
Community Planning Department Manager
Divisional Director, Communications and Information Services
Divisional Director, Corporate and Protective Services
Building and Permitting Manager
Long Range Planning Manager
Communications Advisor

Legal/Statutory Authority:

Local Government Act Part 14, Division 4 – Official Community Plans Local Government Act Part 14, Division 4 – Zoning Bylaws

Legal/Statutory Procedural Requirements:

Local Government Act Section 475 specifies that a local government must, during the development, repeal or amendment of an official community plan, provide one or more opportunities it considers appropriate for consultation with persons, organizations and authorities it considers will be affected. This consultation is required in addition to a required public hearing.

Existing Policy:

OCP Policy 5.33.1 Protect Agricultural Land. Retain the agricultural land base by supporting the ALR and by protecting agricultural lands from development, except as otherwise noted in the City of Kelowna

Agricultural Plan. Ensure that the primary use of agricultural land is agriculture, regardless of parcel size. 5

OCP Policy 5.34.2 Farm Help Housing. Accommodation for farm help on the same agricultural parcel will be considered only where:

- Agriculture is the principal use on the parcel, and
- The applicant demonstrates that he additional housing is necessary to accommodate farm employee(s) whose residence on the farm property is considered critical to the overall operation of the farm. The primary consideration is whether the scale of the farm operation is large enough that permanent help is deemed necessary.

Temporary farm worker housing (e.g. bunkhouse accommodation on non-permanent foundations) is the preferred solution where the need for farm worker housing is justified.⁶

Farm Protection DP Guidelines

Guideline 1.2: On agricultural lands, where appropriate, locate all buildings and structures, including farm help housing and farm retail sales, within a contiguous area (i.e. homeplate). Exceptions may be permitted where the buildings or structures are for farm use only.⁷

External Agency/Public Comments:

City of Kelowna staff collaborated with staff from Regional District of Central Okanagan, City of West Kelowna, District of Lake Country, Ministry of Agriculture and Agriculture Land Commission to develop the proposed policies and regulations.

City staff also consulted with the Agricultural Advisory Committee on two occasions (October 2016 and February 2017).

Agricultural Advisory Committee: February 9, 2017

The draft Temporary Farm Worker Housing policies were reviewed by the Agriculture Advisory Committee at the meeting held on February 9, 2017 and the following recommendations were passed:

Moved By Jeff Ricketts/Seconded By Ed Schiller

THAT the Agricultural Advisory Committee recommends that Council lobby the Ministry of Agriculture to reduce the allowable parcel size for temporary farm worker housing from 3.8 hectares to 2.0 hectares in order to reflect what is actually happening in the agriculture industry.

Carried

Moved By Domenic Rampone/Seconded By Pete Spencer

THAT the Agricultural Advisory Committee recommends that Council encourage the Regional District of Central Okanagan and the City of West Kelowna to join Kelowna in

⁵ City of Kelowna. Kelowna 2030 Official Community Plan, Chapter 5: Development Process, page 5.35

⁶ City of Kelowna. Kelowna 2030 Official Community Plan, Chapter 5: Development Process, page 5.36

⁷ City of Kelowna. Kelowna 2030 Official Community Plan, Chapter 15: Farm Protection DP Guidelines, page 15.3

lobbying the Ministry of Agriculture to lowering the minimum parcel size for Temporary Farm Worker Housing from 4.0 ha to 2.0 ha.

Carried

Moved By Domenic Rampone/Seconded By Pete Spencer

THAT the Agricultural Advisory Committee recommends that Council support the draft policies for temporary farm worker housing that meets the needs of farmers, which adheres to provincial standards, in conjunction with a consistent regional approach, as presented by staff on February 9, 2017.

Carried

The application files for the required OCP, Zoning and Development Application Procedure Bylaw amendments have been referred to the following organizations for comment:

- BC Fruit Growers Association
- BC Cherry Association
- Consulate General of Mexico
- Jamaican Liaison Services
- Agriculture Land Commission
- BC Ministry of Agriculture
- Interior Health

- Central Okanagan Economic Development Commission
- Central Okanagan Food Policy Council
- BC Cattlemen's Association
- BC Grape Growers
- BC Wine Grape Council
- Certified Organics Association of BC
- BC Honey Producers Association

Communications Comments:

The requirements for consultation under Section 475 of the Local Government Act have been addressed in the following way:

- March 15, 2017 Official Community Plan webpage on kelowna.ca revised to explain proposed amendments and provide a contact for comments by March 31, 2017
- March 16, 2017 application file was referred to organizations affected (see previous section for list) with request for input by March 29, 2017.
- March 16, 2017 message forwarded to City of Kelowna e-subscribe recipients.
- March 17, 2017 ad placed in Kelowna Daily Courier, with comment deadline of March 31, 2017.
- March 24, 2017 ad placed in Kelowna Daily Courier, with comment deadline of March 31, 2017.

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Considerations not applicable to this in Financial/Budgetary Considerations: Personnel Implications: Alternate Recommendation:	report:	
Submitted by:		
T. Guidi, Sustainability Coordinator	M. Steppuhn, Planner Specialist	
Approved for inclusion:	DNB/TC	

cc:

Divisional Director, Community Planning and Real Estate

Community Planning Department Manager

Divisional Director, Communications and Information Services

Divisional Director, Corporate and Protective Services

Building and Permitting Manager

Long Range Planning Manager

Communications Advisor

Regional District of Central Okanagan, Ron Fralick

City of West Kelowna, Brent Magnan

District of Lake Country, Mark Koch

District of Peachland, Cory Gain

Attachments:

Schedule A: OCP16-0022 List of Amendments to OCP Bylaw No. 10500 for TFWH Schedule B: TA16-0015 List of Amendments to Zoning Bylaw No. 8000 for TFWH

Schedule C: TA16-0016 List of Amendments to Development Application Procedures Bylaw No.

10540 for TFWH

Schedule D: Temporary Farm Worker Housing Policy Development Process

Schedule E: Temporary Farm Worker Housing Policy Input Received
Schedule F: Ministry of Agriculture Letter of Support and follow up email

Schedule G: Agriculture Land Commission Letter of Support

	OCP16-0022 - DRAFT			
	List of Amendments to Official Community Plan Bylaw No. 10500 for			
		Temporary Fa	rm Worker Housing	
		Note: yellow highlights indicate	revised text since May 2 Public Hea	aring
No.	Section	Existing	Proposed	Explanation
1	Chapter 5 – Development Processes Revise policy 5.34.2 to replace the words agricultural parcel with farm unit.	Farm Help Housing. Accommodation for farm help on the same agricultural parcel will be considered only where: • agriculture is the principal use on the parcel, and • the applicant demonstrates that the additional housing is necessary to accommodate farm employee(s) whose residence on the farm property is considered critical to the overall operation of the farm. The primary consideration is whether the scale of the farm operation is large enough that permanent help is deemed necessary. Temporary farm worker housing (e.g. bunkhouse accommodation on non-permanent foundations) is the preferred solution where the need for farm worker housing is justified.	Farm Help Housing. As a first option, farm help housing should be located within the Permanent Growth Boundary providing access to amenities for workers. Accommodation for farm help on the same farm unit will be considered only where: • agriculture is the principal use on the parcel, and • the applicant demonstrates that the additional housing is necessary to accommodate farm employee(s) whose residence on the farm property is considered critical to the overall operation of the farm. The primary consideration is whether the scale of the farm operation is large enough that permanent help is deemed necessary. Temporary farm worker housing (e.g. bunkhouse accommodation on non-permanent foundations) is the preferred solution where the need for farm worker housing is justified.	Replace the words 'agricultural parcel' with 'farm unit' to be consistent with Zoning Bylaw. Add statement to encourage farm help housing to be within Permanent Growth Boundary.

SCHEDULE A - OCP16-0022

_	Chantoras Farm	1) Any development located on	1) Any development located on	Domovo pari tourist
2	Chapter 15 – Farm Protection			Remove agri-tourist accommodation to be consistent
		Agricultural Lands before:	Agricultural Lands before:	
	Development Permit	a. Subdivision of land;	a. Subdivision of land;	with Zoning Bylaw amendment to
	Guidelines	b. A Building Permit, Soil Permit, or	b. A Building Permit, Soil Permit, or	prohibit the use of Agri-tourist
		alteration of land associated with	alteration of land associated with	accommodation within the A1 zone.
	Remove agri-tourist	the	the	(received third reading at August
	accommodation	following uses:	following uses:	23, 2016 Council meeting).
	under Properties	i. agri-tourism;	i. agri-tourism;	
	Affected 1. b. ii.	ii. agri-tourist accommodation;	ii. agricultural dwellings, additional;	
	7 6 6 6 6 6 7	iii. agricultural dwellings, additional;	iii. secondary suite (within an	
		iv. secondary suite (within an	accessory building or structure);	
		accessory building or structure);	iv. utility services, minor impact;	
		v. utility services, minor impact;	v. wineries and cideries;	
		vi. wineries and cideries;	vi. greenhouses and plant nurseries;	
		vii. greenhouses and plant	vii. agricultural and garden stands;	
		nurseries;	viii. temporary farm worker	
		viii. agricultural and garden stands;	housing.	
		ix. temporary farm worker housing.	3	
3	Chapter15 – Farm	. ,	Design temporary farm worker	Addition of policy on where
	Protection		housing such that:	temporary farm worker housing
	Development Permit		Temporary farm worker	should be located, the type of
	Guidelines		housing should use all existing	buffer required as well as using
			dwellings within the farm unit,	existing dwellings first prior to
	Add new guideline		prior to building new temporary	construction of new temporary
			farm worker housing, unless the	
	under 1.7 and label it		existing dwellings are used for a	l
	1.8		use consistent with the	
			Agriculture Land Commission	
			Act. Alternatively, the existing	
			dwellings on the farm unit must	
			be removed, decommissioned	
			to an approved use or	
			demolished, including	
			decommissioning the existing	
	<u> </u>		decommissioning the existing	

SCHEDULE A - OCP16-0022

	septic system, prior to the authorization of a new temporary farm worker housing structure. Temporary farm worker housing footprint should be contiguous with the residential footprint (i.e. homeplate) and / or within 50 metres of the road and/or located to maximize agricultural potential and limit negative impacts on the farm parcel. Temporary farm worker housing should have a minimum 3 metre wide vegetated buffer for screening to adjacent property lines and between the temporary farm worker housing and active farming areas.
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	Zoning Bylaw No. 8000				
	List of Amendments to Zoning Bylaw No. 8000 for Temporary Farm Worker Housing				
	Note: yellow highlights indicate revised text since May 2 Public Hearing				
No.	No. Section Existing Proposed Explanation				
1	Replace in Section 2 Interpretation, 2.3 General Definitions	AGRICULTURAL DWELLINGS, ADDITIONAL means any dwelling on a bona fide agricultural operation that is used to house full-time permanent or seasonal farm workers employed on the same site as the agricultural operation only. This may include but is not limited to single detached houses, mobile homes, or bunkhouses.	AGRICULTURAL DWELLING(S), ADDITIONAL means any dwelling on a bona fide agricultural operation that is used to house full- time permanent or temporary farm workers employed on the farm unit. This may include but is not limited to single detached houses, mobile homes, or bunkhouses.	Replaced the words "on the same site" with farm unit so the definition is consistent with temporary farm worker(s). Replaced seasonal farm workers with temporary farm workers for consistency.	
2	Add to Section 2 Interpretation, 2.3 General Definitions		RESIDENTIAL FOOTPRINT means the portion of a lot that includes all structures, landscaping, driveways and parking areas associated with the principal dwelling, including but not limited to the principal dwelling, mobile home for family, home based business (minor, major and rural), accessory structures including garage and storage, recreation areas (including pools and sport courts), and outdoor living areas. Structures not included in the residential footprint are agricultural structures, including greenhouses, agricultural and garden stands and	Introduction of a new definition consistent with Ministry of Agriculture "Guide for Bylaw Development in Farming Areas."	

3	Add to Section 2 Interpretation, 2.3 General Definitions	those structures associated with the temporary farm worker housing footprint. FARM UNIT means one or more contiguous or non-contiguous parcels, that may be owned, rented or leased, within City limits, which forms and is managed as a single farm. Introduction of a new definition consistent with Ministry of Agriculture "Guide for Bylaw Development in Farming Areas."
4	Add to Section 2 Interpretation, 2.3 General Definitions	ON-FARM PROCESSING means the undertaking of processes, including grading, packing, mixing, drying, canning, size reduction, fermentation, heat treatments, cold treatments, chemical treatments, and biological treatments on a farm unit to: Prepare value added products from farm products to sell, or Prepare feed for livestock, poultry, farmed game, located on the farm But excludes on-farm composting, on-farm soilless medium production.
5	Add to Section 2 Interpretation, 2.3 General Definitions	TEMPORARY FARM WORKER(S) means an individual or individuals who carry out agricultural work on a temporary and seasonal basis on a farm unit. Introduction of a new definition consistent with Ministry of Agriculture "Guide for Bylaw Development in Farming Areas."
6	Add to Section 2 Interpretation,	TEMPORARY FARM WORKER HOUSING (TFWH) means a Introduction of a new definition consistent with Ministry of

	2.3 General Definitions	worker(s), wh farm unit, tha	mporarily temporary farm ich is accessory to a t is used to provide king, sanitary, living	Agriculture "Guide for Bylaw Development in Farming Areas."
7	Add to Section 2 Interpretation, 2.3 General Definitions	TEMPORARY HOUSING (TF means the por includes all str and parking ar the temporary housing, inclu to structures fo	FARM WORKER FWH) FOOTPRINT tion of a lot that uctures, driveways eas associated with y farm worker ding but not limited or cooking, sanitary, ping. The footprint de the vegetated	Definition modified from residential footprint to distinguish the area used for temporary farm worker housing.
8	Add to Section 9 Specific Use Regulations	9.13 Tempora Housing	ry Farm Worker	Addition of category to specific use regulations for temporary farm worker housing .
9	Add to Section 9 Specific Use Regulations, 9.13 Temporary Farm Worker Housing	must be met p a permit for a Worker Housi (a) Farm Cla parcel, as Assessmen (b) Minimum ha. (c) The need f worker ho temporary	owing requirements or or to the issuance of Temporary Farm ng (TFWH) structure: essification for the determined by the BC of Act. farm unit size is 3.8 for temporary farm ousing onsite to house y farm workers must strated through ation such as a	Addition of specific use regulations outlining the conditions that must be met for temporary farm worker housing.

contract with the federal	
government through a migrant	
worker program, such as the	
Seasonal Agricultural Worker	
Program, farm receipts and / or	
previous employment records,	
and/or a farm plan prepared by	
a professional agrologist.	
(d) New TFWH structures shall	
include a communal kitchen.	
(e) The TFWH shall be occupied	
only during the farm u nit's	
growing, harvesting and	
pruning periods	
(f) A statutory declaration must be	
filed with the City of Kelowna	
annually, by January 31 st ,	
stating that the building will be	
used only for TFWH and specify	
the time(s) of year when the	
TFWH will be occupied. The	
specified period of time may be	
no greater than ten months of	
<mark>that calendar year.</mark>	
(g) If the temporary farm worker	
housing is vacant for two	
consecutive growing seasons,	
the owner will remove, at their	
expense, any temporary	
structures for temporary farm	
worker housing, and remove or	
decommission any existing	
buildings that had been	
repurposed for temporary farm	

		worker housing purposes, by December 31 st of the second year of vacancy.	
Sp Re 9.	add to Section 9 pecific Use legulations, .13 Temporary Farm Vorker Housing	9.13.2 TFWH Footprint Size (a) TFWH footprint may not exceed 0.20 ha for structure(s) to accommodate a maximum of forty temporary farmworkers and may not exceed 0.30 ha for structure(s) to accommodate a maximum of sixty temporary farm workers.	Addition of specific use regulations for temporary farm worker housing footprint size.
S _F Re 9.	ndd to Section 9 pecific Use legulations, .13 Temporary Farm Vorker Housing	9.13.3 TEMPORARY FARMWORKER ALLOCATION (a) Structure(s) to accommodate a maximum of forty temporary farm workers per each city sector as identified on Official Community Plan Map 5.4 for parcels up to eight hectares. For parcels eight hectares or more, structure(s) to accommodate a maximum of sixty temporary farm workers per each city sector as identified on Official Community Plan Map 5.4. (b) Farm units with greenhouses and/or on-farm processing structures may increase allowable number of workers by 1 worker per each 1000 m2 of greenhouse and/or on-farm processing structures.	Addition of specific use regulations for the number of temporary farm workers.

			(c) Where a farm unit comprises multiple parcels of land, a restrictive covenant shall be registered on all farm unit parcels within the same sector of the temporary farm worker housing as identified on Official Community Plan Map 5.4 restricting the development of further TFWH on said parcels within that sector.	
12	Replace in Section 11 Agriculture Zones	(a) agricultural dwellings, additional	(a) agricultural dwelling(s), additional	Update the word to match with revised definition.
	11.1.3 Secondary Uses			
13	Add to Section 11 Agriculture Zones 11.1.4 Buildings and Structures Permitted		(f) TFWH may be in one of the following structure types: i. Existing structure with a Building Permit that was approved at least 2 years prior to TFWH application, to be converted into TFWH, on the parcel within the farm unit. ii. New TFWH must be in temporary structures on non-permanent foundations, such that it is designed to be removed by a truck or vehicle. Concrete pads or foundations are not permitted.	Regulations for type of structures permitted for TFWH .

Procedures Bylaw No. 10540 - DRAFT List of Amendments to Development Application Procedures Bylaw No. 10540 for **Temporary Farm Worker Housing** Note: yellow highlights indicate revised text since May 2 Public Hearing **Existing Text Proposed Text** Explanation Section No. An application for an Additional Dwelling for An application for a Temporary Farm Worker Update wording in Farm Employee Permit **Housing Permit** section 1.3.7 'Community Planning' means the City of Kelowna's Consistent with re-Add to 1.4 Definitions Community Planning Department. organization 'Land Use Management' means the City of 'Land Use Management' means the City of Remove from Consistent with re-3 1.4 Definitions Kelowna's Land Use Management Kelowna's Land Use Management Department; organization Department; 'Land Use Management' Replace all 'Community Planning' Consistent with re-4 instances in organization Zoning Bylaw 'Director of Land Use Management' 'Department Manager, Community Planning' Consistent with re-Replace all 5 organization. Note: the instances in definition for Department Zoning Bylaw Manager, Community Planning was added during a previous revision, and Director of Land Use Management definition was removed during a previous revision. 'Additional Dwelling for Farm Employee 6 Remove from 'Additional Dwelling for Farm Employee Permit' Remove additional Permit' means a permit authorized by Section means a permit authorized by Section 15(1) of the Section 1.4.1 dwelling for farm Community Charter for the accommodation of a full-15(1) of the Community Charter for the Definitions employee permit. accommodation of a full-time employee or time employee or employees paid to work on a farm employees paid to work on a farm operation. operation. 'Agricultural Advisory Committee' means an Add to Section No definition in bylaw. 7 advisory committee established by Council. 1.4.1 **Definitions**

Procedures Bylaw No. 10540 - DRAFT

List of Amendments to Development Application Procedures Bylaw No. 10540 for Temporary Farm Worker Housing

Note: yellow highlights indicate revised text since May 2 Public Hearing

No.	Section	Existing Text	Proposed Text	Explanation
8	Add to Section 1.4.1 Definitions		'Temporary Farm Worker Housing Permit Minor Direct' means a permit authorized by Section 15 (1) of the Community Charter, issued by the Department Manager, Community Planning that applies to development that meets the following criteria: Is for eight or fewer sleeping units in one or more Temporary farm worker agricultural dwellings for the accommodation of an employee(s) paid to work for no greater than 10 months per calendar year; and Is consistent with the applicable guidelines and policies of the Official Community Plan and regulations of the Zoning Bylaw.	No definition in bylaw. Wording is consistent with Development Application Fees Bylaw.
9	Section 1.4.1 Definitions		'Temporary Farm Worker Housing Permit Major' means a permit authorized by Section 15(1) of the Community Charter for the accommodation of an employee(s) paid to work on a farm for no greater than ten months per calendar year.	No definition in bylaw. Wording is consistent with Development Application Fees Bylaw.
10	Revise 2.1.2 in Section 2.1 Making Application	2.1.2 Application Requirements and Processing h) An Application for an Additional Dwelling for Farm Employee Permit will be made and processed substantially in accordance with Schedule '9' of this bylaw.	2.1.2 Application Requirements and Processing h) An Application for a Temporary Farm Worker Housing Permit will be made and processed substantially in accordance with Schedule '9' of this bylaw.	Replace Additional Dwelling for Farm Employee Permit with Temporary Farm Worker Housing Permit
11	Replace wording Section 2.3.4 Delegation of Authority	2.3.4 Issuance or Refusal of Additional Dwelling for Farm Employee Permits The powers of Council under Section 15(1) of the Community Charter to issue, to refuse, to amend and to set conditions for permits for the	2.3.4 Issuance of Temporary Farm Worker Housing Permits The powers of Council under Section 15(1) of the Community Charter to issue, to amend and to set conditions for permits for the placement of dwellings	Replace Additional Dwelling for Farm Employee Permit with Temporary Farm Worker Housing Permit; remove

Procedures Bylaw No. 10540 - DRAFT

List of Amendments to Development Application Procedures Bylaw No. 10540 for **Temporary Farm Worker Housing**

	Note: yellow highlights indicate revised text since May 2 Public Hearing				
No.	Section	Existing Text	Proposed Text	Explanation	
		placement of dwellings for the accommodation of farm help, in accordance with the Agricultural Land Commission Act and Regulations.	for the accommodation of Temporary farm workers, in accordance with the <i>Agricultural Land Commission Act</i> and Regulations.	words 'farm help'; and remove the words "to refuse" as Council cannot refuse an application for up to 40 temporary farm workers as Kelowna is a Farm Bylaw community.	
12	Add to Section 2.4.2 '(s)' and Renumber '(t) Development Approval Information	s) Any other topic in relation to which the Director of Land Use Management considers the proposed activity or development impacts the jurisdiction of the City	 s) Agricultural impacts, including, but not limited to a soils assessment; t) Any other topic in relation to which the Department Manager, Community Planning considers the proposed activity or development impacts the jurisdiction of the City. 		
13	Rename schedule 9	Schedule '9' Applications for Additional Dwelling for Farm Employee Permits	Schedule '9' Applications for Temporary Farm Worker Housing Permits		
14	Replace Schedule '9' Applications for Additional Dwelling for Farm Employee Permits with Schedule '9' Applications for Permanent Farm Worker Housing	This information is meant as a general guide only and is not regarded as the right to development approval if the steps indicated are followed. 1.0 APPLICATION REQUIREMENTS The following information will be required to accompany an application for an Additional Dwelling for Farm Employee Permit under this Bylaw: 1.1 State of Title, printed within ninety (90) days before making application, for all properties subject of the application; 1.2 Owner's Authorization (where required);	This information is meant as a general guide only and is not regarded as the right to development approval if the steps indicated are followed. 1.0 TEMPORARY FARM WORKER HOUSING PERMIT MINOR DIRECT 1.1 Restriction on Delegation. As a restriction on Section 2.3.4, the Department Manager, Community Planning may only issue or amend Temporary Farm Worker Housing Permits that meet the following criteria: • The Permit is consistent with OCP DP	Update wording to reflect Permanent Farm Worker Housing Permit	
	Permits	1.3 Project Rationale outlining the justification for the additional farm help in	Guidelines; The Permit authorizes eight (8) or fewer		

Procedures Bylaw No. 10540 - DRAFT List of Amendments to Development Application Procedures Bylaw No. 10540 for **Temporary Farm Worker Housing** Note: yellow highlights indicate revised text since May 2 Public Hearing **Existing Text Proposed Text** Explanation Section No. relation to the agricultural activities, sleeping units; and including maps, as necessary. • No variances to the **Zoning Bylaw** are required. PROCESSING PROCEDURES Applications not eligible for issuance or An Additional Dwelling for Farm Employee Permit application submitted amendment by the **Department Manager**, Community Planning must be considered by in accordance with this bylaw will be Council. processed as follows: 2.1 Upon receipt of an application package **Application Requirements** submitted to the City in accordance with | 1.2 the requirements of this bylaw, staff will a) The following information listed in Schedule '1' of this bylaw will be required issue a fee receipt to the applicant. 2.2 Land Use Management will review the to accompany an application for a **Temporary Farm Worker Housing** application to determine whether it is complete and, if incomplete, will request Permit Minor Direct under this bylaw: the required information from the (a) Application Form (g) Photographs applicant. One Window Staff will open a (b) State of Title (i) Site Plan file only upon a complete submission Certificate package. (c) Owner's (i) Floor Plans 2.3 Land Use Management will refer the Authorization form (if applicable) application to all applicable City (k) Elevation Drawings (d) **Site** Profile or departments, government and external Site Profile Waiver agencies. (f) Project Rationale (m) Landscape Plan 2.4 Land Use Management will evaluate the proposal for compliance with relevant City b) Additional information may be required bylaws and policies and relevant provincial by the Department Manager, regulations, which include but is not Community Planning to evaluate limited to Agricultural Land Reserve Use, adequately and to issue a Permit, in Subdivision and Procedure Regulation. accordance with Section 2.4 of this 2.5 Relevant technical comments will be bylaw. incorporated into a staff report for

Procedures Bylaw No. 10540 - DRAFT List of Amendments to Development Application Procedures Bylaw No. 10540 for **Temporary Farm Worker Housing** Note: yellow highlights indicate revised text since May 2 Public Hearing **Existing Text Proposed Text** Explanation Section No. consideration by the Director of Land Use **Processing Procedures** 1.3 A Temporary Farm Worker Housing Permit Management. 2.6 Land Use Management will notify the Minor Direct application submitted in applicant in writing of the decision of the accordance with this bylaw will be processed Director of Land Use Management. as follows: 2.7 If authorized for issuance by the **Director** a) Upon receipt of an application package of Land Use Management, staff will submitted in accordance with the prepare the required Additional Dwelling requirements of this bylaw, staff will for Farm Employee Permit, related issue a fee receipt to the applicant. schedules and required covenants for b) Community Planning will review the application to determine whether it is signature. complete and, if incomplete, will request the required information from the applicant. One Window Staff will open a file only once a complete package has been submitted. c) Community Planning will refer the application to all applicable City departments. d) Community Planning will evaluate the proposal for compliance with relevant City bylaws and policies. e) Relevant technical comments will be incorporated into a staff report for consideration by the **Department** Manager, Community Planning. f) Community Planning will notify the applicant in writing of the decision of the Department Manager, Community Planning. If authorized for issuance by the

Procedures Bylaw No. 10540 - DRAFT

List of Amendments to Development Application Procedures Bylaw No. 10540 for **Temporary Farm Worker Housing**

	Note: yellow highlights indicate revised text since May 2 Public Hearing				
lo.	Section	Existing Text	Proposed Text	Explanation	
			Department Manager, Community Planning, staff will prepare the requi Permit and related schedules for signature, and obtain the required Landscape Bonding, pursuant to Sect 2.8 of this bylaw. h) Upon sign-off of the Permit by the Department Manager, Community Planning and receipt of the related bonding, the Permit will be issued an then registered on the State of Title. 2.0 TEMPORARY FARM WORKER HOUS PERMIT MAJOR 2.1 Application Requirements a) The following information listed in Schedule '1' of this bylaw will be requ to accompany an application for a Temporary Farm Worker Housing	d ING	
			Permit Major under this Bylaw: (a) Application Form (g) Photographs		
			(b) State of Title (i) Site Plan Certificate		
			(c) Owner 's (j) Floor Plans Authorization form (if applicable)		
			(d) Site Profile or (k) Elevation Drawi	ngs	
			(f) Project Rationale (m) Landscape Pla	1	

Procedures Bylaw No. 10540 - DRAFT

List of Amendments to Development Application Procedures Bylaw No. 10540 for Temporary Farm Worker Housing

Note: yellow highlights indicate revised text since May 2 Public Hearing

No.	Section	Existing Text	Proposed Text Explanation	
No.	Section	Existing Text	b) Additional information may be required by the Department Manager, Community Planning to evaluate adequately and to make a recommendation to Council concerning a Permit, in accordance with Section 2.4 of this bylaw. 2.2 Processing Procedures A Temporary Farm Worker Housing Permit application submitted in accordance with this Bylaw will be processed as follows: a) Upon receipt of an application package submitted in accordance with the requirements of this bylaw, staff will issue a fee receipt to the applicant. b) Community Planning will review the application to determine whether it is complete and, if incomplete, will request the required information from the applicant. Staff will open a file only upon a complete submission package. c) Community Planning will refer the application to all applicable City departments, and government and	
			external agencies. d) Community Planning will evaluate the proposal for compliance with relevant City bylaws and policies.	

SCHEDULE C - TA16-0016

Procedures Bylaw No. 10540 - DRAFT

List of Amendments to Development Application Procedures Bylaw No. 10540 for **Temporary Farm Worker Housing**

	_	,	, , ,	Note: <mark>yellow highlights</mark> indicate revised text since May 2 Public Hearing				
No.	Section	Existing Text	Proposed Text	Explanation				
			e) The applicant will undertake the form(s) of public notification and consultation required in accordance with Section 4 of this bylaw f) Community Planning will prepare a staff report and refer the application to the Agricultural Advisory Committee. g) The applicant is encouraged to attend the meeting of the Agricultural Advisory Committee at which the Permit application is being reviewed. h) Upon receipt of the recommendation of the Agricultural Advisory Committee and the comments of other referral agencies, Community Planning staff will prepare a staff report and draft Permit for review by Council. i) Staff of the Office of the City Clerk will notify the applicant in writing of the decision of Council. j) If authorized for issuance by Council, Community Planning staff will prepare the required Permit and related schedules for signature, and obtain the required Bonding, pursuant to Section 2.8 of this bylaw. Upon sign-off of the Permit by the Department Manager, Community Planning and receipt of the related bonding the Permit will be issued and then registered					

Schedule D: Temporary Farm Worker Housing Policy Development Process

Date	Action	
August 2015	City staff initiates regional approach to updating TFWH policies	
September 22, 2015	1st meeting with Regional TFWH Working Group ¹	
December 1, 2015		
April 13, 2016	3 rd meeting with Regional TFWH Working Group	
July 6, 2016	4 th meeting with Regional TFWH Working Group	
August 29, 2016	City staff receives input from Agriculture Land Commission staff on	
	proposed TFWH policy changes.	
October 13, 2016	Proposed policy changes referred to:	
	Interior Health	
	Ministry of Agriculture	
	Agriculture Land Commission	
	Ministry of Transportation	
	• RDCO	
	BMID	
	GEID	
	SEKID	
	Rutland Water Works	
October 13, 2016	1 st AAC workshop with initial proposed policy changes for TFWH	
October 31, 2016	1 st City Council workshop on initial proposed TFWH policy changes	
October – January,	Multiple contacts with BCFGA regarding numbers of TFW and	
2017	comparison of number of workers between Okanagan and the lower	
,	mainland.	
November 1, 2016	City staff consult with local construction company that builds TFWH.	
November 3, 2016	City staff meet with housing inspector for the federal Season	
3,	Agriculture Worker Program (SAWP) that inspects the majority of large	
	Central Okanagan farms	
November 29, 2016	City staff consults with ALC CEO regarding TFWH bonding in the Lower	
	Mainland	
December 6, 2016	5 th meeting with Regional TFWH Working Group	
January, 2017	City staff contacted the Mexican Consulate and the Jamaican Liaison	
	Services and received documentation on number SAWP workers in the	
	Okanagan.	
January 23, 2017	City staff consult with City of Richmond staff regarding TFWH policies	
January - February,	Mexican Consulate staff provide documentation comparing TFWH	
2017	policies in BC, Quebec and Ontario and information about upcoming	
	SAWP informative sessions in BC.	
February 9, 2017	2 nd AAC Workshop with revised proposed policy changes for TFWH	
February 10, 2017	Revised proposed policy changes for TFWH referred for comment to:	

_

¹ The Regional TFWH Working Group consisted of representatives from City of Kelowna, Regional District of Central Okanagan, District of Lake Country, City of West Kelowna, Ministry of Agriculture and Agriculture Land Commission (note ALC only participated in a few sessions). District of Peachland declined to participate in the process due to the limited amount of ALR land in their community and TFWH is not expected to become an issue.

Date	Action	
	Interior Health	
	Agriculture Land Commission	
	Ministry of Agriculture	
	Ministry of Transportation	
	Regional District of Central Okanagan	
	City of West Kelowna	
	District of Lake Country	
	Black Mountain Irrigation District	
	Glenmore Ellison Improvement District	
	Rutland Waterworks	
	South East Kelowna Irrigation District	
Fobruary 22, 2017	City staff consult with Ministry of Agriculture staff to confirm	
	information on impacts of site specific zoning amendments in Farm	
	Regulated Communities	
	City staff consult with Ministry of Agriculture staff to confirm parcel size	
•	information.	
	2 nd City Council Workshop with revised proposed policy changes for	
	TFWH	
March 15, 2017	Revised proposed policy changes for TFWH referred for comment to:	
	BC Fruit Growers Association	
	BC Cherry Association	
	Consulate General of Mexico	
	Jamaican Liaison Services	
	Agriculture Land Commission	
	BC Ministry of Agriculture	
	Interior Health	
	Central Okanagan Economic Development Commission	
	Central Okanagan Food Policy Council	
	BC Cattlemen's Association	
	BC Grape Growers	
	BC Wine Grape Council	
	Certified Organics Association of BC	
	BC Honey Producers Association	
March 17, 2017	Kelowna Daily Courier Advertisement inviting comments on the revised	
	proposed policy for TFWH by March 31.	
March 24, 2017	Kelowna Daily Courier Advertisement inviting comments on the revised	
	proposed policy for TFWH by March 31.	
Process for policy developments for policy development	lopment after report and amendments submitted to Council for April d in grey)	
	Council consideration of amendments. Council gives first reading and	
	file proceeds to May 2 nd Public Hearing.	
	Kelowna Daily Courier Advertisement for Public Hearing	
	Meeting with BC Fruit Growers Association to discuss concerns	
7 (prin 20) 201/		

Date	Action
May 3, 2017	Follow up with Ministry of Agriculture regarding farm unit definition
	after concerns raised at Public Hearing
May 9, 2017	Meeting with BC Fruit Growers Association to discuss concerns and
	future direction.
May 18, 2017	Phone meeting with Ministry of Agriculture regarding farm unit
	definition and minimum parcel size versus minimum farm unit size.
May 24, 2017	Meeting with BC Fruit Growers Association to discuss proposed policy.
May 25, 2017	Phone meeting with Ministry of Agriculture regarding farm unit and
	options to allow TFWH in each City sector.
May 26, 2017	Email input from BC Fruit Growers Association advising that they met
	with Ministry of Agriculture and that TFWH developments separated by
	some distance (placing them in different neighbourhoods, for example)
	could be considered.
May 31, 2017	Phone meeting with Ministry of Agriculture regarding farm unit and
	options to allow TFWH in each City sector as well as maximum TFW
	allowed per parcel.
June 1, 2017	Email input from Ministry of Agriculture to outlining that they feel that
	the proposed wording for a sector approach meets the needs of industry
	and balances other interests.
June 2, 2017	Phone meeting with Ministry of Agriculture to understand the technical
	aspects of allowing TFWH in City sectors.

Schedule E: Temporary Farm Worker Housing Policy Input Received

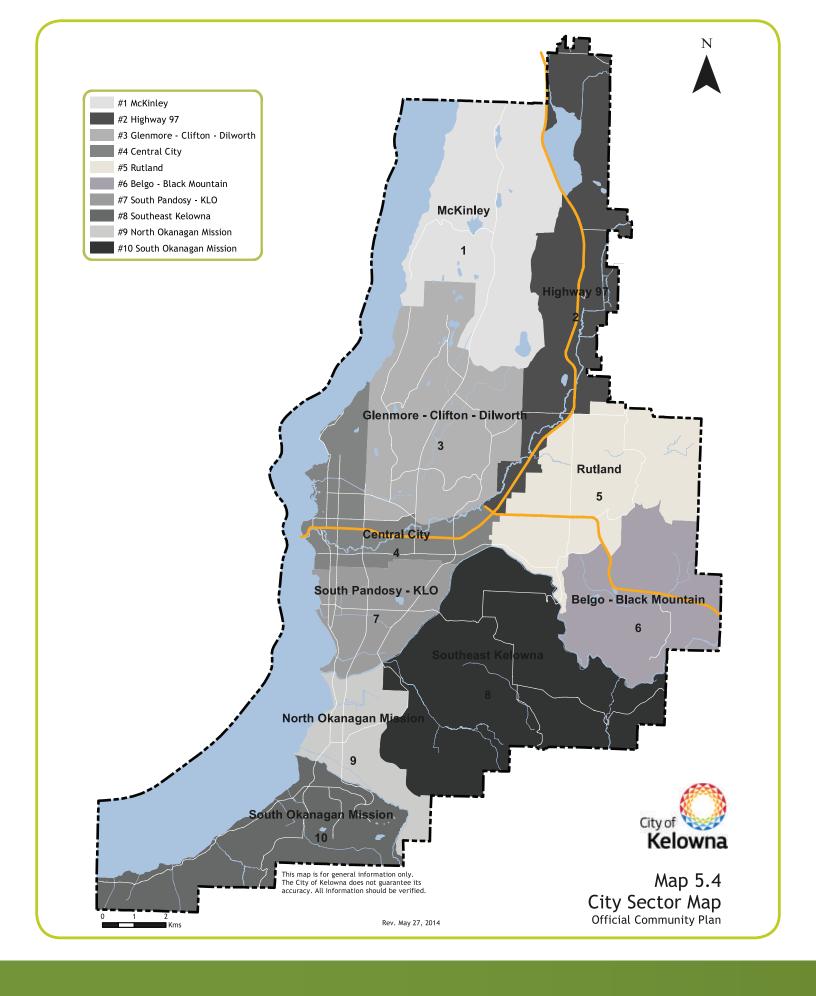
Date	Organization	Summary of Input	Notes
August 10, 2016	Radical Action with Migrants in Agriculture (RAMA)	Concerns with violations of SAWP requirements and opportunities for how farmworker housing is regulated.	
September 9, 2016	Ministry of Agriculture	Letter of support for initial proposed TFWH policy acknowledging the consistence with the Minister's Bylaw Standard.	
October 12, 2016	Agriculture Land Commission, Martin Collins Regional Planner	Letter of support for initial proposed TFWH policy and acknowledging consistency with the ALC Act and Regulation. Suggestion to adjust 6o-meter road setback to 5o-meter road setback.	TFWH proposed policies revised to 50- meter road setback as per suggestion.
November 10, 2016	Ministry of Agriculture, Gregory Bartle, Land Use Planner	 Support the proposed policy with suggestions to: Development Application Procedures Bylaw and requirements of Right to Farm Regulated Community 	 Continued discussions with Ministry of Agriculture to revise the draft policies to ensure consistency with Farm Regulated Community requirements.
December 16, 2016	Ministry of Agriculture, Gregory Bartle, Land Use Planner	 Further recommendations for the proposed policy: Submit bylaws for Minister approval as a Farm Bylaw Ensure wording in Development Application Procedures Bylaw cannot deny housing for under 40 workers as per the Guide for Bylaw Development in Farming Areas. 	Development Application Procedures Bylaw proposed policy was revised to remove the word "deny"
January 10, 2017	Ministry of Transportation and Infrastructure, Blaine Garrison, Development Technician	No objection to proposed policy subject to all new structures adjacent to provincial highways adhere to the Ministry's standards for structural setbacks, and no direct access to controlled access highways.	

Date	Organization	Summary of Input	Notes
January 20,	Interior Health, Jill	Support of proposed policy and outlined the	
2017	Worboys (Public	importance that agricultural capacity is a key	
	Health Dietician)	aspect of local healthy food systems and	
	and Anita Ely	recommended that applications for TFWH be	
	(Environmental	circulated prior to them prior to issuance of a	
	Health Officer)	building permit.	
February	Ministry of	Referred to same comments made on January 10,	
16, 2017	Transportation	2017.	
	and		
	Infrastructure,		
	Blaine Garrison,		
	Development		
	Technician		
February	Ministry of	Support of proposed policies with suggestions to:	
24, 2017	Agriculture,	Revise section 1.2b) of the Development	Development Application Procedures
	Gregory Bartle,	Application Procedures Bylaw regarding	Bylaw section 1.2b) was revised and the
	Land Use Planner	authority to "deny" a permit	word "deny" removed.
March 15,	BC Fruit Growers	Request that the City organize a roundtable with	
2017	Association, Fred	industry, city staff, employee representatives, and	
	Steele, President	BC Ministry of Agriculture staff to review and	
		discuss proposed policy.	
March 28,	David Geen,	Concerns with TFWH proposed policy including:	
2017	President Jealous	Cap of 40 temporary farm workers per farm unit	
	Fruit Ltd. / Coral	as they currently staff over 700 people, with	
	Beach Farms Ltd.	housing for 335.	
		Housing TFW in urban areas as it adds to the	
		length of workers' day	
		While 90% of farms have less than 40 workers,	
		the remaining 10% of farms produce more	
		Location of units near a road, suggest use of	Proposed policy is under development
		poorest land	permit guidelines "temporary farm
			worker housing footprint should be
			contiguous with residential footprint

Date	Organization	Summary of Input	Notes
			and/or within 50 meters of the road."
			This allows for some flexibility.
March 29, 2017	Central Okanagan Food Policy Council	 Supportive of TFWH policy, concerns include: Recommends more detailed standards for zoning (i.e. number of kitchens required for a certain number of workers) Suggestion of regional housing strategy that provides a variety of housing opportunities off of ALR land Importance of food system resilience and food self-reliance 	Federal SAWP requirements regulate standards for this
March 30, 2017	Elizabeth Heier, resident	Concerns over TFWH proposed policy including: Neighbourhood awareness of TFWH applications Enforcement of proposed regulations	Council Policy 367 Public Notification and Consultation for Development Application requires neighbourhood consultation for seasonal farm worker housing
March 30,	Bruce Wilson,	Concerns over TFWH proposed policy including:	
2017	resident	 Enforcement of proposed regulations 	
Input receiv	ed after report and a	mendments submitted to Council for April 10 meeting	(highlighted in grey)
April, 6,	BC Fruit Growers	Concerns with consultation and not being referred	Referral sent to BCFGA on March 15 to
2017	Association	on bylaw amendments.	both President and General Manager
April 7,	BC Fruit Growers	Concerns over length of consultation time. Request	
2017	Association	for delegation at April 10 Council meeting.	
April 7,	ALC	Letter of support for proposed amendments	
2017	BC Fruit Growers	Mosting with staff regarding concerns on proposed	
April 26,		Meeting with staff regarding concerns on proposed amendments.	
2017 Written	Association		
	Lynn Lashuk	Concerns over consultation period, minimum parcel size too small, maximum number of workers not	
input received		related to farm size, maximum use per year is too	
for May 2,		short, housing footprint size not related to farm	
TOT IVIAY 2,		311014, 110031119 1001P11111 312e 1101 Telated to Tallil	

Date	Organization	Summary of Input	Notes
2017 Public Hearing		size, requirement to be within 50 meter of road, ON Farm Processing definition incomplete.	
J	BC Fruit Growers Association	4 main concerns: 1. Definition of farm unit, should be contiguous only. 2. Public hearing threshold is too low, it should be 60 3. Annual term of occupation should be 10 months 4. TFWH should be allowed on poorest farmland	
	UDI	Support for approach to TFWH to go through a process similar to any other multi-family developer.	
	Norm and Tasha Melnichuk	Concerns over structures for 140 TFWH next to their property. The number is to many due to noise, proximity to neighbouring property, fire protection, water, access and property value.	
	Elizabeth Heier	Support for proposed amendments but concerns over enforcement of regulations.	
May 3, 2017	Ministry of Agriculture	Discussion on farm unit definition.	Ministry of Agriculture advised to keep the definition as outlined in the Guide for Bylaw Development in Farming Areas.
May 9, 2017	Meeting with BC Fruit Growers to discuss concerns and future direction.	Reviewed four main concerns as outlined in Public Hearing.	Informed the BCFGA that Ministry of Agriculture strongly advises to keep farm unit definition as outlined in the Guide for Bylaw Development in Farming Areas.
May 18, 2017	Ministry of Agriculture	Further discussion on farm unit definition and minimum parcel size versus minimum farm unit size.	Update 3.8 minimum parcel size requirement to 3.8 minimum farm unit size.
May 24	BC Fruit Growers Association	Discuss proposed revisions to policy.	

Date	Organization	Summary of Input	Notes
May 25	Ministry of	Discussion on farm unit and options to allow TFWH	
-	Agriculture	in each City sector.	
May 26	BC Fruit Growers	Advised that they met with Ministry of Agriculture	
	Association	and that TFWH developments separated by some	
		distance (placing them in different neighbourhoods,	
		for example) could be considered.	
May 31	Ministry of	Discussion on farm unit and options to allow TFWH	
	Agriculture	in each City sector as well as maximum TFW	
		allowed per parcel.	
June 1	Ministry of	The proposed wording for the sector approach	
	Agriculture	meets the needs of industry and balances other	
		interests	
June 2	Ministry of	Meeting to understand technical aspects of	
	Agriculture	allowing TFWH in multiple City sectors	





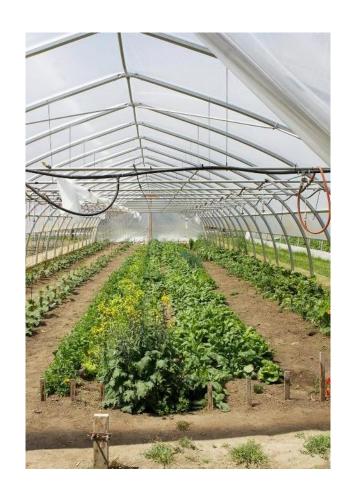
Temporary Farm Worker Housing

June 19, 2017



Purpose

- Provide clear policy and process direction for Temporary Farm Worker Housing
- ► Respond to the changing needs of the industry
- Consistent with provincial bylaw standards



Council Priorities and Commitments



- Preserve agricultural land
- Fair but firm
- Responsive customer service
- ► Planning excellence



Opportunities for Input



TIMELINE	INPUT OPPORTUNITY
Throughout Process	Regional TFWH Working Group
Oct. 13, 2016	1 st Application Referral
Oct. 13, 2016	1 st AAC Meeting
Oct. 31, 2016	1 st Council Meeting
Feb. 9, 2017	2 nd AAC Meeting
Feb. 10, 2017	2 nd Application Referral
Mar. 6, 2017	2 nd Council Meeting
Mar. 15, 2017	3 rd Application Referral
Mar. 17 and 24, 2017	Courier ads inviting comments
April 21, 2017	Courier ads about Public Hearing
May 2	Public Hearing

Who we heard from



- Agriculture Advisory Committee
- Ministry of Agriculture
- Agriculture Land Commission
- ▶ Ministry of Transportation
- ▶ Interior Health
- ▶ BC Fruit Growers Association
- ▶ Orchardists

- Central Okanagan Food Policy Council
- ► Residents
- Consulate General of Mexico
- ▶ Jamaican Liaison Services
- Seasonal AgricultureWorker Program Inspector
- Radical Action with Migrants in Agriculture



Since First Reading

- ▶ BC Fruit Growers:
 - > 3 in person meetings
 - ▶ 3 emails
- ► Ministry of Agriculture:
 - ▶ 5 phone meetings
 - > 3 emails
- Other input (written and verbal) as part of Public Hearing process





Objectives

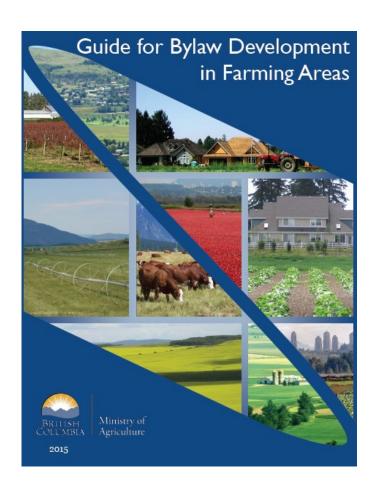
- ► Reduce the footprint on farm
- Use existing dwellings as first option
- New TFWH on non-permanent foundations
- Addresses buffers to adjacent properties
- ► Minimize the risk of TFWH being used for non-farm purposes





The Policy

- ▶ Consistent with Guide to Bylaw Development in Farming Areas
- ▶ Policy changes to:
 - **OCP**
 - ► Farm Protection DP Guidelines
 - Zoning Bylaw
 - Development Application Procedures Bylaw



OCP changes since First Reading



Initial Policy	Revised Policy





	Initial Policy	Revised Policy
1.	On-farm processing means the undertaking of processes including	Added "grading and packing"
2.	Minimum parcel size is 3.8ha	Minimum farm unit size is 3.8 ha
3.	Building will be occupied no longer than 8 months	Building will be occupied no longer than 10 months



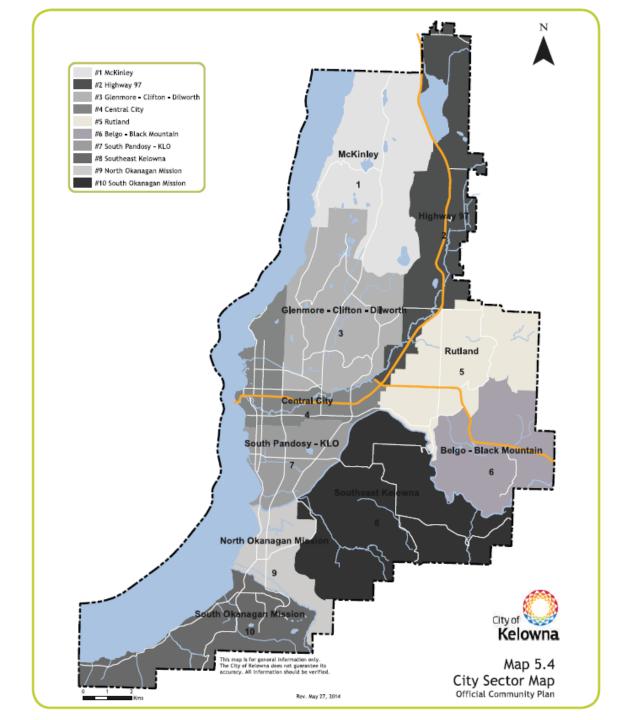


	Initial Policy	Revised Policy
4.	Structure(s) to accommodate a maximum of 40 TFW per farm unit	 Structures to accommodate: 40 TFW per each sector for parcels up to 8 ha 60 TFW per each sector for parcels over 8 ha
5.	TFWH footprint may not exceed 0.20 ha	May not exceed o.20 ha for structures to accommodate up to 40 TFW, and not exceed o.30 ha for structures to accommodate 60 TFW





	Initial Policy	Revised Policy
6.	Restrictive covenant registered on all other parcels of the farm unit restricting further TFWH.	Restrictive covenant registered on all other parcels within the same sector restricting further TFWH.







	Initial Policy	Revised Policy
1.	Temporary Farm Working Housing Permit Minor Direct	Added "for accommodation of an employee to work for no greater than 10 months per calendar year"
2.	Temporary Farm Working Housing Permit Majorfor less than 8 months per calendar year.	Changed to "for no greater than 10 months per calendar year"



Addressing Industry Concerns

	Concern	How it was addressed	
1.	'Contiguous' in the farm unit definition	Definition remains intact but now allow TFW in all sectors	
2.	Public Hearing Threshold	 40 for parcels less than 8 ha 60 for parcels 8 ha or more TFWH allowed in multiple sectors 	
3.	8 month occupation	Revised to 10 month occupation	
4.	Location of TFWH	Added located to "maximize agricultural potential and limit negative impacts"	



Questions?



Other Municipal Examples

Local Gov't	Min. Farm Unit	Min. Lot Size	Max. workers per operation	Occupancy time limits	Farm Community (Section 553)
Kelowna	3.8 ha	3.8 ha	40	8 months specified on declaration	Yes
Delta	8 ha	4 ha	42 max	Specified on declaration	Yes
Langley	4 ha	4 ha	10 persons / 4 ha, 40 workers max	April 1 – Nov. 30	Yes
Abbotsford	3.8 ha (A ₁) 8 ha (A ₂)	3.8 ha	Not specified	Specified on declaration	Yes
Pitt Meadows	2 ha	2 ha	10 persons / 4 ha, 40 workers max	April 1 – Nov. 30	No
Richmond	8.09 ha	8.09 ha	30 max	10 months in any 12 month period	No

Application streams



Additional Dwellings on Farmland

TFWH

Housing

Full Time

Farm Worker

Mobile Home for Family

Minor Permit (8 or less)

(8 or less) (staff approved) Major Permit

(more than 8) (Council approved) Site specific zoning amendment

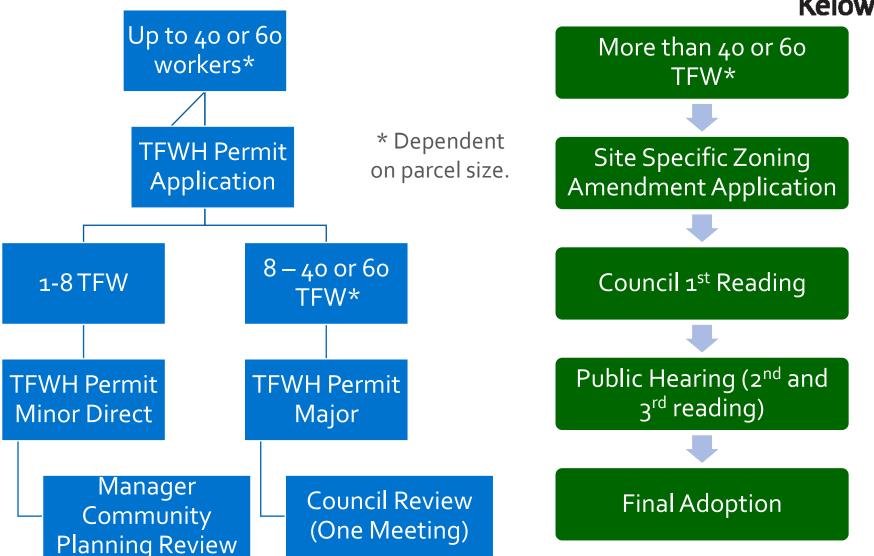
(more than 40/60) (Council approved)

Council
Policy 03
(ALC
Application)

Farm Protection DP

The Process





Comparative Process – Rural and Urban



Rural Zoning TFWH >40/60

Zone Amendment Application

Farm Protection
Development
Permit

Urban Zoning
Multiple Unit Residential >40/60

OCP Amendment Application

Zone Amendment Application

Form and Character
Development
Permit

Variances (Typical in the urban core)

REPORT TO COUNCIL



Date: June 12, 2016

RIM No. 1250-30

To: City Manager

From: Community Planning Department (AC)

Application: Z17-0039 **Owner:** 554764 BC Ltd.

Address: 170 & 230 Nickel Rd Applicant: James Zeleznik

Subject: Rezoning Application

Existing OCP Designation: MRL – Multiple Unit Residential (Low Density)

Existing Zone: RU1 – Large Lot Housing

Proposed Zone: RM3 – Low Density Multiple Housing

1.0 Recommendation

THAT Rezoning Application No. Z17-0039 to amend the City of Kelowna Zoning Bylaw No. 8000 by changing the zoning classification of Lot A, Section 27, Township 26, ODYD, Plan 25115, located at 230 Nickel Rd, Kelowna, BC, and Lot B, Section 27, Township 26, ODYD, Plan 25115 Except Plan KAP65522, located at 170 Nickel Rd, Kelowna, BC from the RU1 – Large Lot Housing Zone to the RM3 – Low Density Multiple Housing Zone, be considered by Council;

AND THAT the Zone Amending Bylaw be forwarded to a Public Hearing for further consideration.

AND THAT final adoption of the Zone Amending Bylaw be subsequent to the following:

To the outstanding conditions identified in Attachment "A" associated with the report from the Community Planning Department dated May 29th 2017.

AND FURTHER THAT, subsequent to forth reading of the above bylaw, a Development Permit will be required as outlined in the report from the Community Planning Department date June 12, 2017.

2.0 Purpose

To consider a rezoning application on the subject property from the RU1 – Large Lot Housing Zone to the RM3 – Low Density Multiple Housing Zone.

3.0 Community Planning

Staff support the rezoning from the RU1 zone to the RM3 zone. The Official Community Plan (OCP) designates the property as MRL – Multiple Unit Residential (Low Density) and encourages townhouse style development on the subject properties.

If the rezoning is successful, Staff will bring forth a form and character development permit to Council for the proposed project for consideration. Currently, Staff are not tracking any variances with the current proposal. The applicant's current landscape and site plan will need to be amended prior to Development Permit to comply with the engineering requirements (See attached memorandum dated May 29, 2017). A 3.0 metre walkway dedication has been identified as a requirement at the north end of the property to provide pedestrian connectivity between Nickel Road and Mills Road.

4.0 Proposal

4.1 <u>Project Description</u>

The applicant wishes to consolidate the two subject properties and rezone to the RM3 zone to allow for the development of a rental townhouse project. The townhouse row fronting Nickel Rd is proposed to have seven 2-bedroom units. The back row is proposed to have eight 3-bedroom units. The central parking area is proposed to have 2 parking spaces per unit. All units will have 'front' and 'back' doors such that parking area and outdoor private patios and yards may be directly accessed.

4.2 <u>Site Context</u>

The subject property is Rutland between Houghton Road and Highway 33. Specifically, adjacent land uses are as follows:

Orientation	Zoning	Land Use	
North	RU1 – Large Lot Housing	Residential	
	RU1 – Large Lot Housing		
East	RU6 – Two Dwelling Housing	Residential	
	RM3 – Low Density Multiple Housing		
South	RM4 – Transitional Low Density Housing	Residential	
300011	RM3 – Low Density Multiple Housing	Residential	
West	RM3 – Low Density Multiple Housing	Residential	



4.3 Zoning Analysis Table

The zoning analysis is included in the table below:

Zoning Analysis Table					
CRITERIA	RM ₃ ZONE REQUIREMENTS	PROPOSAL			
	Development Regulations				
Height	10.0 m / 3 storeys	7.5 m / 2 storeys			
Front Yard (east)	6.om	4.5m			
Side Yard (north)	4.om	4.5m			
Side Yard (south)	4.om (principal) 1.5m (accessory)	4.6m (principal) 1.5m (accessory)			
Rear Yard (west)	7.5m	7.5m			
Site coverage of buildings	40%	29%			
Site coverage of buildings, driveways & parking	60%	59%			

Zoning Analysis Table				
CRITERIA	RM ₃ ZONE REQUIREMENTS	PROPOSAL		
FAR	0.75 Max	0.74		
	Parking Regulations			
Minimum Parking Requirements	37 stalls	40 stalls		
	Full size: 50% Min	Full size: tbd		
Ratio of Parking Stalls	Medium Size: 40% Max	Medium Size: tbd		
	Small Size: 10% Max	Small Size: tbd		
Other Regulations				
Minimum Bicycle Parking	Class 1: o bikes	Class 1: o bikes		
Requirements	Class 2: o bikes	Class 2: 12 bikes		
Private Open Space	25 m² / unit	25 m² / unit		

5.0 Current Development Policies

5.1 Kelowna Official Community Plan (OCP)

Development Process

Compact Urban Form.¹ Develop a compact urban form that maximizes the use of existing infrastructure and contributes to energy efficient settlement patterns. This will be done by increasing densities (approximately 75 - 100 people and/or jobs located within a 400 metre walking distance of transit stops is required to support the level of transit service) through development, conversion, and re-development within Urban Centres (see Map 5.3) in particular and existing areas as per the provisions of the Generalized Future Land Use Map 4.1.

Residential Land Use Policies.2

- Support a greater mix of housing unit size, form and tenure in new multi-unit residential and mixed use developments.
- Ensure context sensitive housing development.

6.0 Technical Comments

6.1 <u>Building & Permitting Department</u>

No comment on rezoning.

6.2 Development Engineering Department

See attached memorandum dated May 29, 2017.

6.3 Fire Department

No comment on rezoning.

¹ City of Kelowna Official Community Plan, Policy 5.3.2 (Development Process Chapter).

² City of Kelowna Official Community Plan, Objective 5.22 (Development Process Chapter).

7.0 Application Chronology

Date of Application Received: April 21st 2017
Date Public Notification Completed: May 1st 2017

Report prepared by: Adam Cseke, Planner Specialist Reviewed by: Terry Barton, Urban Planning Manager

Approved for Inclusion: Ryan Smith, Community Planning Department Manager

Attachments:

ATTACHMENT 'A' Development Engineering Memo dated May 29th 2017 Initial Architectural Drawing Package

CITY OF KELOWNA

MEMORANDUM

ATTACHMENT A

This forms part of application
Z17-0039

City of

Planner Initials

Kelowna

Date: May 29, 2017

File No.: Z17-0039

To: Urban Planning Management (AC)

From: Development Engineering Manager (SM)

Subject: 170 & 230 Nickel Road RU1 to RM3

The Development Engineering Department has the following comments and requirements associated with this rezoning application from RU1 to RM3 to facilitate a townhouse development. The road and utility upgrading requirements outlined in this report will be a requirement of this development.

The Development Engineering Technologist for this project is Jason Ough

1. General

a) These are Development Engineering comments/requirements and are subject to the review and requirements from the Ministry of Transportation (MOTI).

2. <u>Domestic Water and Fire Protection</u>

- a) This development is within the service area of the Black Mountain Irrigation District (BMID). The developer is required to make satisfactory arrangements with the BMID for these items. All charges for service connection and upgrading costs, as well as any costs to decommission existing services are to be paid directly to BMID.
- b) The developer must obtain the necessary permits and have all existing utility services disconnected prior to removing or demolishing the existing structures.

3. <u>Sanitary Sewer</u>

The subject properties are currently serviced with two 100mm sanitary services, at 170 and 230 Nickel Road. The developer's consulting mechanical engineer will determine the development requirements of this proposed development and establish the service needs. Only one service will be permitted for this development. The applicant, at his cost, will arrange for the removal and disconnection of the existing services and the installation of one new larger service if necessary.

4. Storm Drainage

The developer must engage a consulting civil engineer to provide a storm water management plan for the site, which meets the requirements of the Subdivision, Development and Servicing Bylaw No. 7900. The storm water management plan must also include provision of lot grading plan, minimum basement elevation (MBE), if applicable, and provision of a storm drainage service for the development and / or recommendations for onsite drainage containment and disposal systems. The applicant, at his cost, will arrange the installation of one overflow service if required

5. Road Improvements

a) There is some curb, gutter and pavement missing from the frontage of the subject properties. The applicant must have a civil engineering consultant submit a design for the completion of urbanization for Nickel Road along the full frontage of the subject properties; including curb and gutter, sidewalk, LED street lighting, landscaped boulevard, storm drainage system, pavement removal and replacement and re-location or adjustment of utility appurtenances if required to accommodate the upgrading construction. An estimate for public side works will be required, for bonding purposes, to be submitted by the applicants civil engineering consultant.

6. Road Dedication and Subdivision Requirements

- The subject properties are required to be consolidated as part of this development project.
- b) The applicant is required to dedicate 3m along the north property line of 230 Nickel Road for construction of a walkway to connect Nickel Rd to Fir Ct.
- c) Grant statutory rights-of-way if required for utility services.

7. <u>Electric Power and Telecommunication Services</u>

All proposed service connections are to be installed underground. It is the developer's responsibility to make a servicing application with the respective electric power, telephone and cable transmission companies to arrange for these services, which would be at the applicant's cost.

8. <u>Design and Construction</u>

- a) Design, construction supervision and inspection of all off-site civil works and site servicing must be performed by a Consulting Civil Engineer and all such work is subject to the approval of the City Engineer. Drawings must conform to City standards and requirements.
- b) Engineering drawing submissions are to be in accordance with the City's "Engineering Drawing Submission Requirements" Policy. Please note the number of sets and drawings required for submissions.
- c) Quality Control and Assurance Plans must be provided in accordance with the Subdivision, Development & Servicing Bylaw No. 7900 (Part 5 and Schedule 3).
- d) A "Consulting Engineering Confirmation Letter" (City document 'C') must be completed prior to submission of any designs.
- e) Before any construction related to the requirements of this subdivision application commences, design drawings prepared by a professional engineer must be submitted to the City's Development Engineering Department. The design drawings must first be "Issued for Construction" by the City Engineer. On examination of design drawings, it may be determined that rights-of-way are required for current or future needs.

9. Servicing Agreements for Works and Services

a) A Servicing Agreement is required for all offsite works and services on City lands in accordance with the Subdivision, Development & Servicing Bylaw No. 7900. The applicant's Engineer, prior to preparation of Servicing Agreements, must provide adequate drawings and estimates for the required works. The Servicing Agreement must be in the form as described in Schedule 2 of the bylaw.



b) Part 3, "Security for Works and Services", of the Bylaw, describes the Bonding and Insurance requirements of the Owner. The liability limit is not to be less than \$5,000,000 and the City is to be named on the insurance policy as an additional insured.

10. Other Engineering Comments

- a) Provide all necessary Statutory Rights-of-Way for any utility corridors as required.
- b) If any road dedication affects lands encumbered by a Utility right-of-way, please obtain the approval of the utility prior to application for final subdivision approval. Any works required by the utility as a consequence of the road dedication must be incorporated in the construction drawings submitted to the City's Development Manager.

11. Geotechnical Report

- a) Provide a comprehensive geotechnical report prepared by a Professional Engineer competent in the field of hydro-geotechnical engineering to address the items below: NOTE: The City is relying on the Geotechnical Engineer's report to prevent any damage to property and/or injury to persons from occurring as a result of problems with soil slippage or soil instability related to this proposed development.
 - Overall site suitability for development.
 - Presence of ground water and/or springs.
 - Presence of fill areas.
 - Presence of swelling clays.
 - Presence of sulphates.
 - Potential site erosion.
 - Provide specific requirements for footings and foundation construction.
 - Provide specific construction design sections for roads and utilities over and above the City's current construction standards

12. <u>Development Permit and Site Related Issues</u>

Access and Manoeuvrability

- (i) Only on drive access (6m width maximum) will be permitted for this development.
- (ii) All turning movements including garbage pick-up must be contained onsite.

Steve Muenz, P. Eng. Development Engineering Manager jo ATTACHMENT A

This forms part of application
Z17-0039

City of

Planner Initials

Kelowna

COMMUNITY PLANNING

The subject properties are located at 170 & 230 Nickel Rd. in Rutland. The properties are currently zoned RU1. The Owner wishes to consolidate and rezone these properties to RM3 to allow for the development of rental row housing. A development with two, 2 storey blocks of row houses each side of a central parking plaza is proposed.



The row fronting Nickel Rd will provide seven, 2 bedroom units with two, 2 bedroom + den units at either end. These units will have unfinished basements for unit equipment (furnace/ HWT/ HRV) and tenant storage. The back row will provide 8, 3 bedroom units with two, 3 bedroom + den units at either end. These units will have basements finished to provide a bedroom, rec room, and washroom and will include unit equipment (furnace/ HWT/ HRV). The central parking area will allow 2 parking spaces per unit. All units will have 'front' and 'back' doors such that parking area and outdoor private patios and yards may be directly accessed.

DESIGN RATIONALE: NICKEL ROAD TOWNHOMES



Detail view of east elevation showing 'front' door access to Nickel street and private patios.



Detail view of west elevation showing 'back' door access to private patios and yards

DESIGN RATIONALE: NICKEL ROAD TOWNHOMES



Detail view of Interior (parking plaza) showing access to private patios and parking

The block of rows will be broken vertically and horizontally to provide human scale, shading, weather protection and visual interest. The scale and material selection- 'hardi' board & batten with 'hardi' horizontal lap siding - are selected for their durability and as acknowledgement of the residential setting of the development.

DESIGN RATIONALE: NICKEL ROAD TOWNHOMES



East/West Elevation Detail showing breaks in vertical & horizontal planes. Materials accentuate the breaks and provide additional human scale



Interior (parking plaza) elevation detail showing breaks in vertical & horizontal planes. Materials accentuate the breaks and provide additional human scale





SITE AXIOMETRIC - NTS



SITE CONTEXT PLAN - NTS

hugh | bitz architect



JAZEL ENTERPRISES LTD

NICKEL ROAD TOWNHOMES

170 + 230 NICKEL RD. KELOWIA
LOT A SEC 27 TP 26 PLAN 25115 & LOT B SEC 27 TP 26 PLAN 25115 except PLAN KAP65522

Sheet Title SITE PLAN

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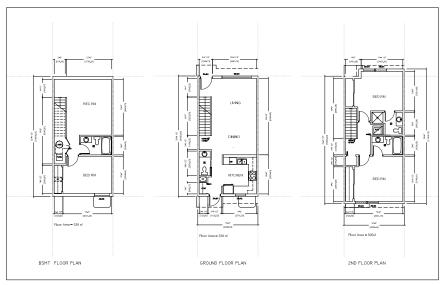
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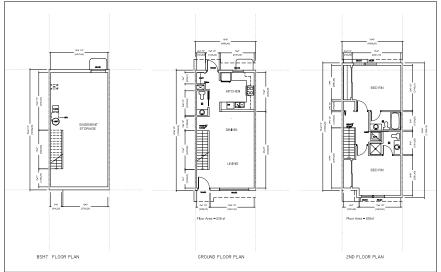
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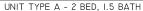
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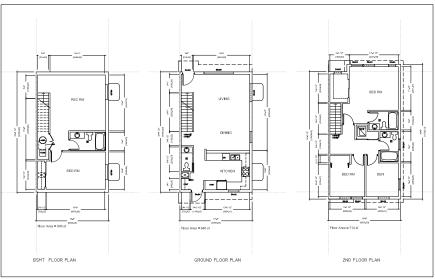
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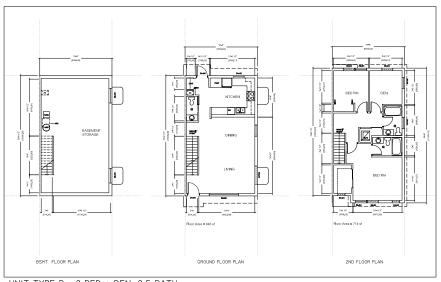
UNIT TYPE C - 3 BED, 3.5 BATH







UNIT TYPE D - 3 BED + DEN, 3.5 BATH



UNIT TYPE B - 2 BED + DEN, 2.5 BATH





JAZEL ENTERPRISES LTD NICKEL ROAD TOWNHOMES 170 + 230 NICKEL RD. KELOWIA

170 + 230 NICKEL RD. KELOWIA LOT A SEC 27 TP 26 PLAN 25115 & LOT B SEC 27 TP 26 PLAN 25115 except PLAN KAP65522 Sheet Title
UNIT FLOOR PLANS

Drawn HJB
Checked HJB
Job No.

Date 03.31.17
Scale 12" = 1.
Adendum # -

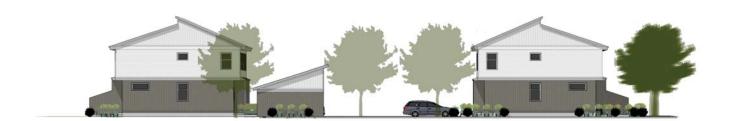








'IKO' Cambridge Shingle Colour: Dual Black



North Elevation



'Hardie' Horizontal Siding &Trim Colour: Artic White



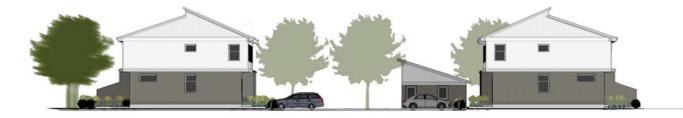
Job Title



East Elevation



'Hardie' Board & Batten Colour: Rich Espresso



hugh | bitz architect



JAZEL ENTERPRISES LTD NICKEL ROAD TOWNHOMES 170 + 230 NIGKEL RD, KELOWIA LOT A SEC 27 TP 26 PLAN 25115 & LOT B SEC 27 TP 26 PLAN 25115 except PLAN KAP65522

Sheet Title

| ELEVATIONS

Drawn ⊢
Checked ⊢
Job No.

Date 03.31
Scale NTS
Adendum # -

Sheet

Revision:



East Interior Elevation



'IKO' Cambridge Shingle Colour: Dual Black

'Hardie' Fascia & Detail Panel



'Hardie' Horizontal Siding &Trim Colour: Artic White



'Hardie' Board & Batten Colour: Rich Espresso



West Interior Elevation



Interior **Elevation Detail**



hugh | bitz architect

West /East



Job Title JAZEL ENTERPRISES LTD NICKEL ROAD TOWNHOMES 170 + 230 NICKEL RD. KELOWNA LOT A SEC 27 TP 26 PLAN 25115 & LOT B SEC 27 TP 26 PLAN 25115 except PLAN KAP65522 Sheet Title ELEVATIONS

Checked Job No.

Date Scale Adendum # _

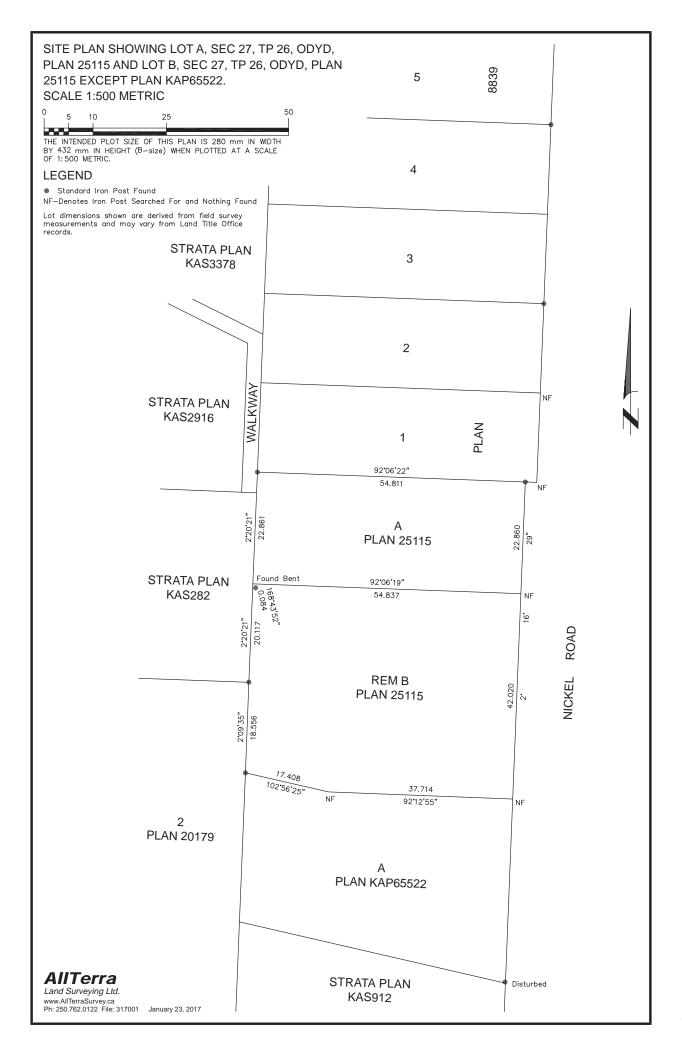


Estimate of Probable Cost

Project Name: Nickel Road Townhomes Project No.: 17-010 Date: April 3, 2017

No.	ITEM	UNIT	QTY	COST	PRICE
1.0	GROWING MEDIUM Tree growing medium - 1 m3 tree pit	m3	9	\$45	\$405
1.2	Shrub growing medium - 0.45m depth	m3	218	\$45	\$9,801
1.3	Lawn growing medium - 0.15m depth	m3	79	\$45	\$3,571
	g			1.0 Total	\$13,777
2.0	MULCH				
2.1	Shrub bed mulch - 0.075m depth	m3	36	\$40	\$1,452
				2.0 Total	\$1,452
3.0	TREES				
3.1	Deciduous trees - 5cm Cal.	ea.	9	\$150	\$1,350
				3.0 Total	\$1,350
4.0	SHRUBS GRASSES & PERENNILAS				
4.1	Plant - #2 pot	ea.	23	\$15	\$345
4.2	Plant - #1 pot	ea.	3	\$8	\$24
				4.0 Total	\$369
5,0	IRRIGATION	_			
5.1	Drip irrigation system (head, pipe, valve)	ea.	1	\$1,500	\$1,500
5.2	Controller	ea.	1	\$200	\$200
5.3	Point of connection	ea.	1	\$400	\$400
				5.0 Total	\$2,100
6.0	FENCING				_
6.1	Perimeter fencing - Ht. 1.8m	l,m.	115	\$40	\$4,600
6.2	Nickel Rd fencing - Ht. 1.2m	Lm.	50	\$65	\$3,250
6.3	Screening between units - Ht. 1.2m	Lm.	73	\$65	\$4,745
				6,0 Total	\$12,595
7::0	LANDSCAPE STRUCTURES				
7.1	Play structure	ea.	1	\$20,000	\$20,000
				7.0 Total	\$20,000
				TOTAL	\$51,643
		(1)	5%) CONTIN	NGENTCY	\$7,746
			GRAND TOTAL		\$59,389

^{*} See corresponding development permit drawings L-1 Issued April 3, 2017



REPORT TO COUNCIL



Date: June 19, 2017

RIM No. 1250-30

To: City Manager

From: Community Planning Department (TB)

Application: Z16-0083 Owner: 0725353 BC Ltd Inc. No.

BC0725353

Address: 1287 & 1297 Findlay Road Applicant: Patrick McCusker

Subject: Rezoning Application

Existing OCP Designation: MRL – Multiple Unit Residential (Low Density)

Existing Zone: RU1 – Large Lot Housing

Proposed Zone: RM3 – Low Density Multiple Housing

1.0 Recommendation

THAT Rezoning Application No. Z16-o083 to amend the City of Kelowna Zoning Bylaw No. 8000 by changing the zoning classification of Lot A Section 35 Township 26 ODYD Plan 18811, located at 1297 Findlay Road, Kelowna, BC, and Lot B Section 35 Township 26 ODYD Plan 18811, located at 1287 Findlay Road, Kelowna, BC, from the RU1 – Large Lot Housing zone to the RM3 – Low Density Multiple Housing zone, be considered by Council;

AND THAT the Rezoning Bylaw be forwarded to a Public Hearing for further consideration;

AND THAT final adoption of the Rezoning Bylaw be considered subsequent to the outstanding conditions of approval as set out in Schedule "A" attached to the Report from the Community Planning Department dated June 19, 2017;

AND FURTHER THAT final adoption of the Rezoning Bylaw be considered in conjunction with Council's consideration of a Development Permit, and Development Variance Permit for the subject property.

2.0 Purpose

To rezone the subject property to facilitate the development of row housing.

3.0 Community Planning

Community Planning supports the proposed rezoning from RU1 – Large Lot Housing to RM3 – Low Density Multiple Housing to facilitate the development of row housing. The rezoning is consistent with the Official Community Plan Future Land Use Designation of MRL – Multiple Unit Residential (Low Density). The proposed development will feature 20 three-bedroom units which is a type of housing that is currently in demand.

4.0 Proposal

4.1 Background

The subject properties each have a single family dwelling on the property that will be demolished or moved to facilitate this redevelopment.

4.2 <u>Project Description</u>

The proposed rezoning from RU1 – Large Lot Housing to RM3 – Low Density Multiple Housing will facilitate the redevelopment of the subject properties to allow for row housing to be constructed. The Official Community Plan Future Land Use Designation is MRL – Multiple Unit Residential (Low Density) which is consistent with this application. The proposal meets the OCP Guideline of Compact Urban Form, by increasing density where infrastructure and services already exist. A 5.0 m road dedication will be required along Findlay Road for the future Hollywood Road extension and the two properties will be consolidated as a function of this rezoning.

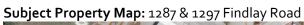
The proposed complex will feature 20 three-bedroom units accessed from a common driveway which is a type of housing that is currently in low supply. Each unit has parking for two vehicles either in a tandem or double garage. Visitor parking is provided at grade on the site, and one variance is requested to allow visitor parking in the rear yard setback. Each unit has a ground-oriented entrance off the rear of the units that is accessed from a common walkway, and the end units have an entrance facing the public street.

4.3 Site Context

The subject properties are located in Rutland in an area where redevelopment is supported. They are located within walking distance to Bus Route Number 10, and they back onto Chichester Wetland Park. The properties have a walk score of 37, meaning it is a car dependent neighbourhood.

Specifically, adjacent land uses are as follows:

Orientation	Zoning	Land Use
North	RM ₃ – Low Density Multiple Housing	Multi-family Housing
East	P ₃ – Parks & Open Space	Chichester Wetland Park
South	RU1 – Large Lot Housing	Single Family Dwelling
West	I1 – Business Industrial	Industrial





4.4 Zoning Analysis Table

ZONE REQUIREMENTS Lot/Subdivision Regulations 900 m² 30.0 m 30.0 m velopment Regulations 0.8 40% 60%	PROPOSAL 3480 m² 45.6 m 75.4 m -79 40% 59.7%
900 m ² 30.0 m 30.0 m velopment Regulations 0.8 40%	3480 m² 45.6 m 75.4 m .79 40%
30.0 m 30.0 m velopment Regulations 0.8 40%	45.6 m 75.4 m .79 40%
30.0 m velopment Regulations 0.8 40%	75.4 m -79 40%
velopment Regulations o.8 40%	·79 40%
o.8 40%	40%
40%	40%
·	<u> </u>
60%	50.7%
	59.770
10.0 m / 3 storeys	9.o m / 3 storeys
1.5 m	1.5 m
4.0 m	4.0 m
4.0 m	4.0 m
7.5 m	7.5 m
Other Regulations	
40 stalls	40 stalls plus 6 visitor stalls
25 m² per unit (500m²)	>25 m²per unit (522m²)
1.5 m	o.o m 0
	1.5 m 4.0 m 4.0 m 7.5 m Other Regulations 40 stalls 25 m² per unit (500m²)

5.0 Current Development Policies

5.1 Kelowna Official Community Plan (OCP)

Development Process

Compact Urban Form.¹ Develop a compact urban form that maximizes the use of existing infrastructure and contributes to energy efficient settlement patterns. This will be done by increasing densities (approximately 75 - 100 people and/or jobs located within a 400 metre walking distance of transit stops is required to support the level of transit service) through development, conversion, and re-development within Urban Centres (see Map 5.3) in particular and existing areas as per the provisions of the Generalized Future Land Use Map 4.1.

6.0 Technical Comments

6.1 <u>Building & Permitting Department</u>

- Development Cost Charges (DCC's) are required to be paid prior to issuance of any Building Permit(s).
- Placement permits are required for any sales or construction trailers that will be on site. The location(s) of these are to be shown at time of development permit application.
- A Hoarding permit may be required and protection of the public from the staging area and the new building area during construction. Location of the staging area and location of any cranes should be established at time of DP.
- A Building Code analysis is required for the structure at time of building permit applications, but the following items may affect the form and character of the building(s):
- Any security system that limits access to exiting needs to be addressed in the code analysis by the architect.
- Spatial calculation should be provided for the building face adjacent to the property line.
- A Geotechnical report is required to address the sub soil conditions and site drainage at time of building permit application. Minimum building elevations are required to be established prior to the release of the Development Permit. If a soil removal or deposit permit is required, this must be provided at time of Development Permit application.
- We strongly recommend that the developer have his professional consultants review and prepare solutions for potential impact of this development on adjacent properties. Any damage to adjacent properties is a civil action which does not involve the city directly. The items of potential damage claims by adjacent properties are items like settlement of foundations (preload), damage to the structure during construction, additional snow drift on neighbour roofs, excessive noise from mechanical units, vibration damage during foundation preparation work etc.
- Fire resistance ratings are required for units, garages and/or garbage enclosure room(s). The drawings submitted for building permit is to clearly identify how this rating will be achieved and where these area(s) are located.

¹ City of Kelowna Official Community Plan, Policy 5.2.3 (Development Process Chapter).

- Size and location of all signage to be clearly defined as part of the development permit. This should include the signage required for the building addressing to be defined on the drawings per the bylaws on the permit application drawings.
- Full Plan check for Building Code related issues will be done at time of Building Permit applications. Please indicate how the requirements of Radon mitigation and NAFS are being applied to this structure at time of permit application.

6.2 <u>Development Engineering Department</u>

Please see attached Schedule "A" dated January 18, 2017.

6.3 <u>Fire Department</u>

- Construction fire safety plan is required to be submitted and reviewed prior to construction and updated as required.
- Engineered Fire Flow calculations are required to determine Fire Hydrant requirements as per the City of Kelowna Subdivision Bylaw #7900. New hydrants on this property shall be operational prior to the start of construction and shall be deemed a private hydrant.
- All buildings shall be addressed off of the street it is accessed from. One main address off of Findlay access for the complex and unit numbers for the strata.
- Fire Department access is to be met as per BCBC 3.2.5. if the road is over 90 metres long, a turn-around facility shall be constructed.
- If this is a gated complex, an approved Fire Department steel lock box acceptable to the fire dept. is required by the fire department entrance and shall be flush mounted
- All requirements of the City of Kelowna Fire and Life Safety Bylaw 10760 shall be met.
- Requirements of section 9.10.19 Smoke Alarms and Carbon Monoxide alarms of the BCBC 2012 are to be met

6.4 FortisBC Electric

- There are FortisBC Inc (Electric) ("FBC(E)") primary distribution facilities along Findlay Road. The applicant is responsible for costs associated with any change to the subject property's existing service, if any, as well as the provision of appropriate land rights where required.
- Otherwise, FBC(E) has no concerns with this circulation.
- In order to initiate the design process, the customer must call 1-866-4FORTIS (1-866-436-7847). It should be noted that additional land rights issues may arise from the design process but can be dealt with at that time, prior to construction.

6.5 <u>Ministry of Transportation</u>

 Preliminary Approval is granted for the rezoning for one year pursuant to Section 52(3)(a) of the Transportation Act.

7.0 Application Chronology

Date of Application Received: November 16
Date Public Consultation Completed: March 3, 2017
Date of Revised Plans Received: May 30, 2017

Report prepared by: Trisa Brandt, Planner

Reviewed by: Terry Barton, Urban Planning Manager

Approved for Inclusion: Ryan Smith, Community Planning Department Manager

Attachments:

Site Plan Floor Plans Conceptual Elevations Landscape Plan

Schedule "A" from Development Engineering dated January 18, 2017



AERIAL PHOTOGRAPH:

CONTEXT MAP:

CONSULTANTS:



STREMEL RD



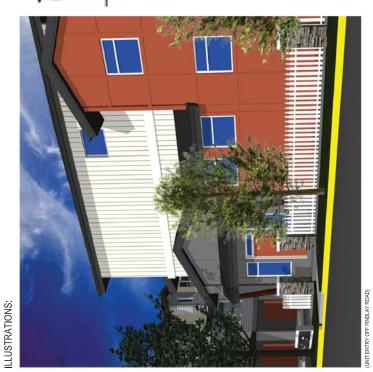




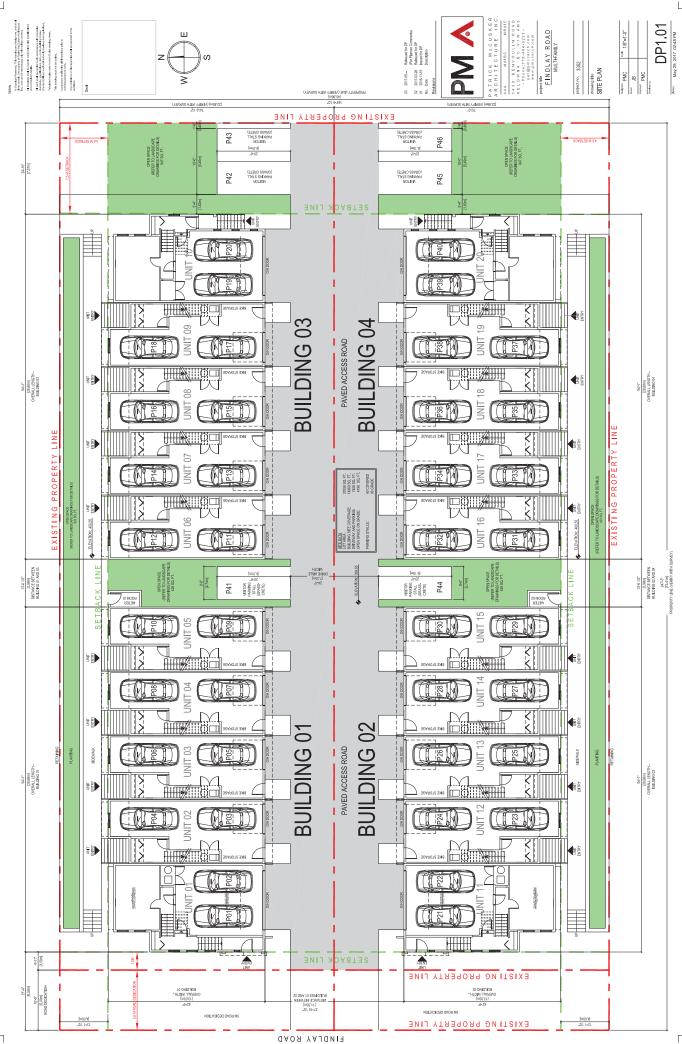
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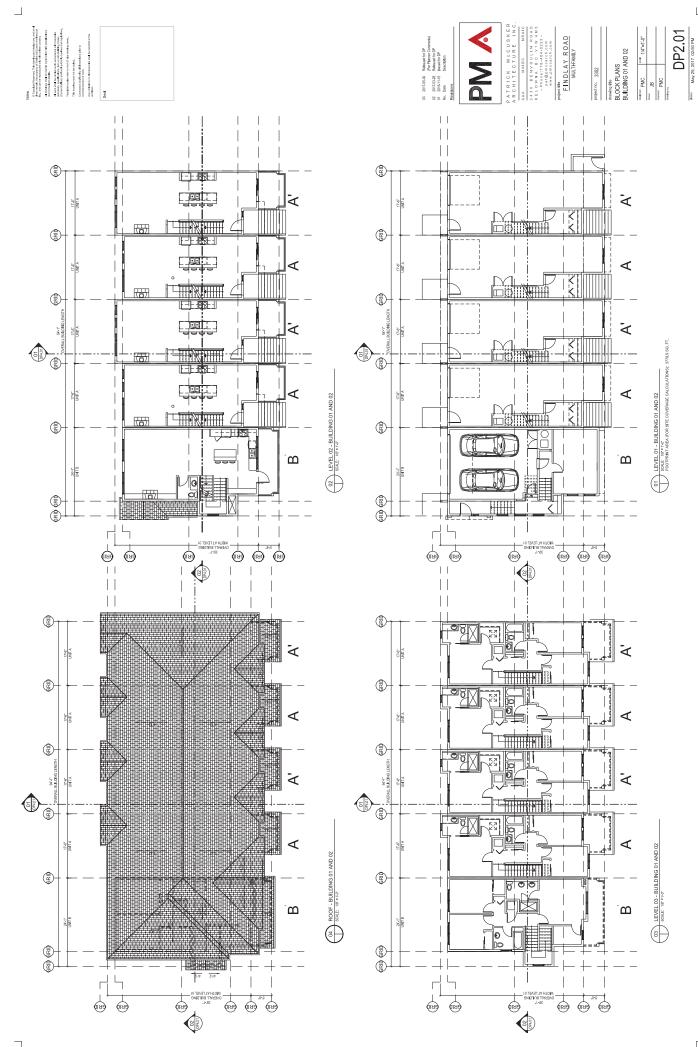
project title
FINDLAY ROAD
MULTFAMILY

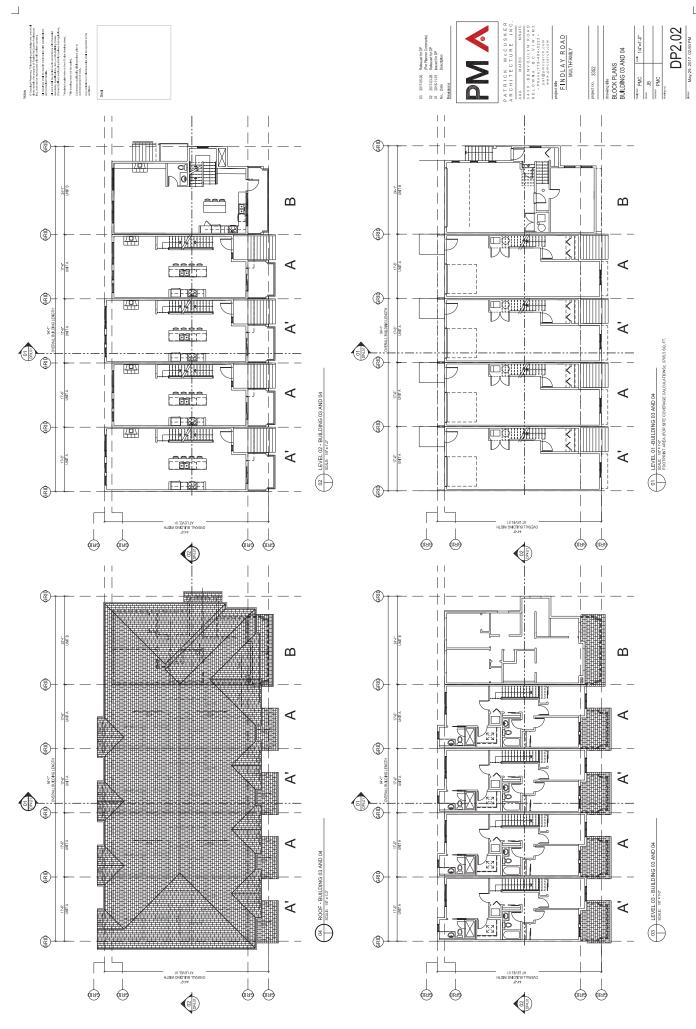
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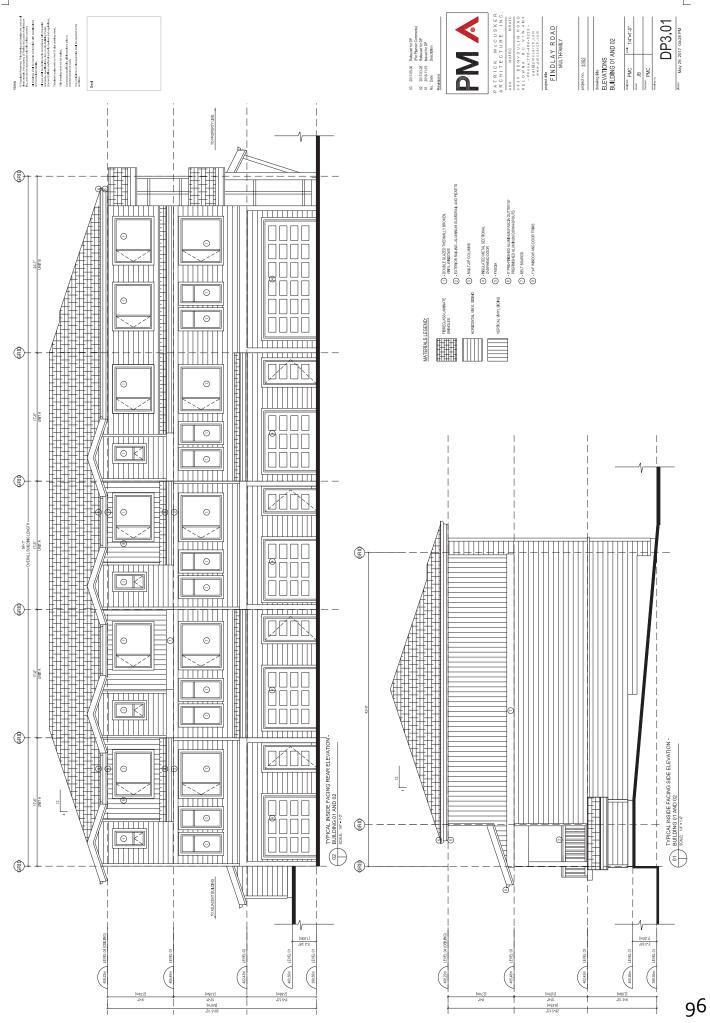


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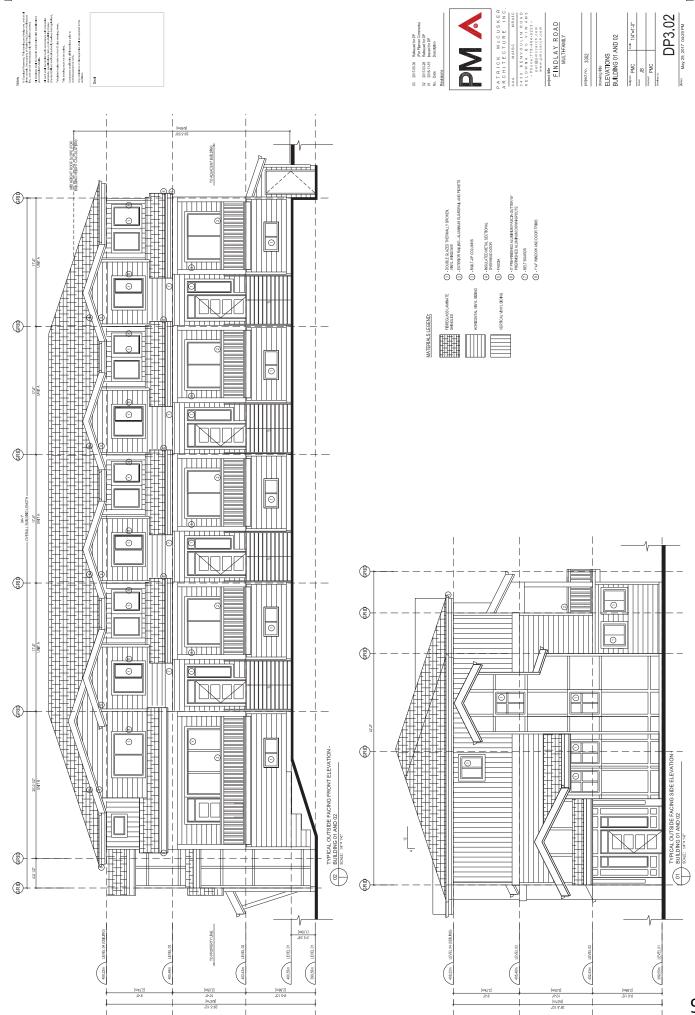






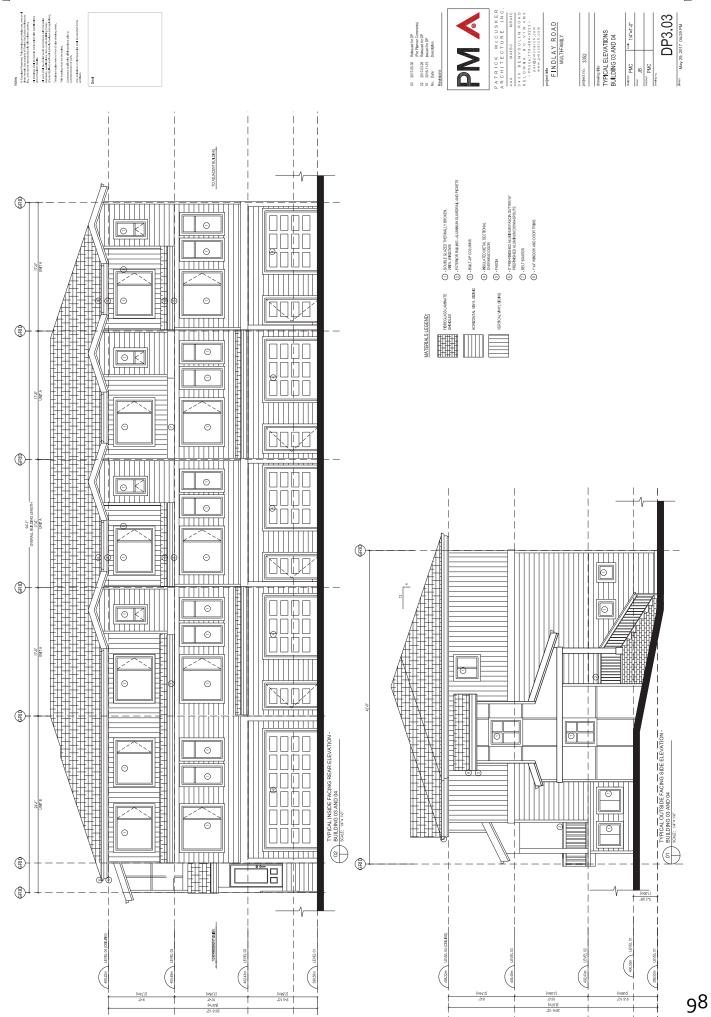
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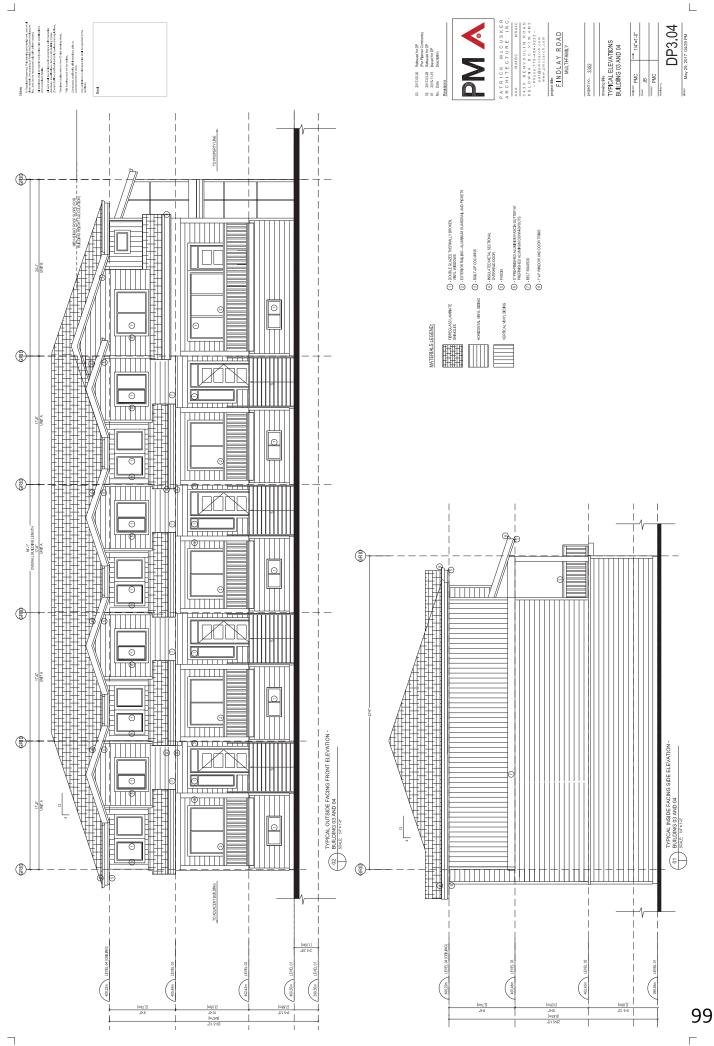


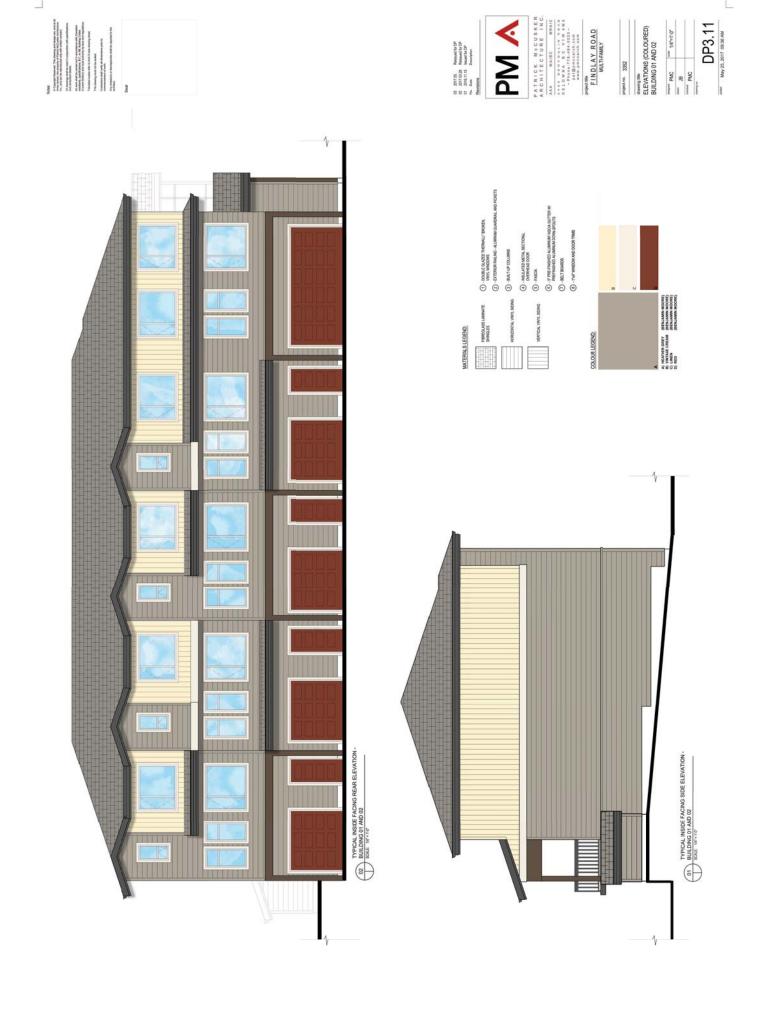
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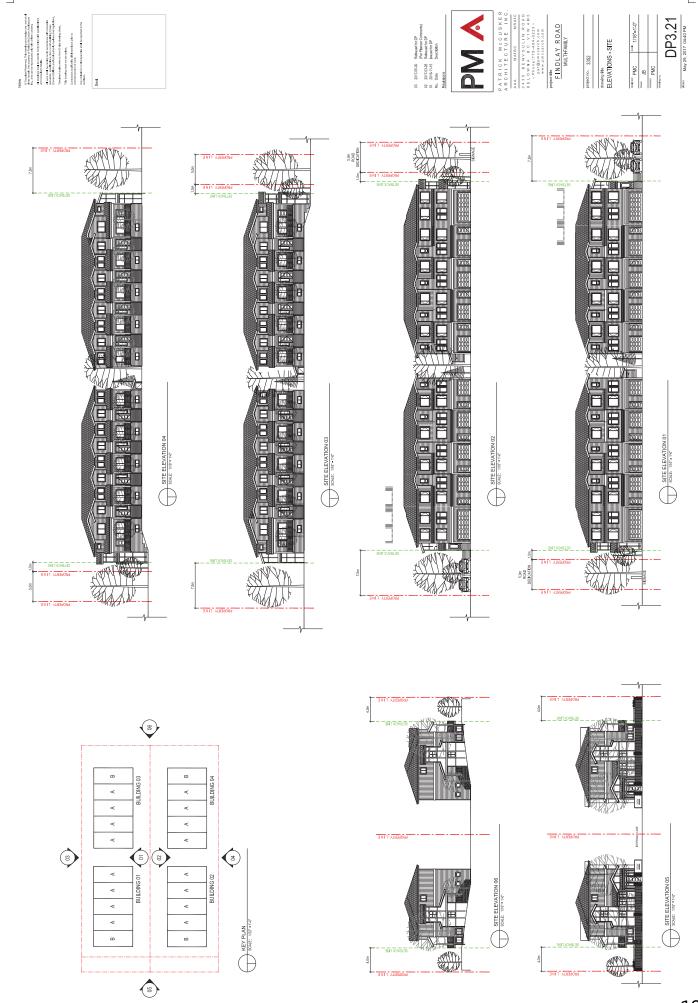


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CITY OF KELOWNA

MEMORANDUM

Date:

January 18, 2017

File No.:

Z16-0083

To:

Urban Planning Management (TB)

From:

Development Engineering Manager (SM)

Subject:

1287 and 1297 Findlay Road

RU1 to RM3

The Development Engineering Department has the following comments and requirements associated with this rezoning application for the properties at 1287 and 1297 Findlay Road to accommodate development of a 20-unit townhome complex. The road and utility upgrading requirements outlined in this report will be requirements of this development.

The Development Engineering Technologist for this project is Jason Ough

1. General

These Development Engineering comments and requirements and are subject to review and or revision for approval by the Ministry of Transportation (MOTI) Infrastructure.

2. Domestic Water and Fire Protection

- a) This development is within the service area of the Black Mountain Irrigation District (BMID). The developer is required to make satisfactory arrangements with the BMID for these items. All charges for service connection and upgrading costs, as well as any costs to decommission existing services are to be paid directly to BMID.
- b) The developer must obtain the necessary permits and have all existing utility services disconnected prior to removing or demolishing the existing structures.

3. Sanitary Sewer

- a) The subject property is currently within the sanitary Sewer Specified Area # 20 and is serviced by the municipal sanitary sewer collection system. The developer will be responsible to cash commute the specified area charges for this development. The charge is currently set at \$ 2,458.33 per Equivalent Dwelling Unit (EDU). The total charge is \$24,583.30 (20 x 0.50 = 10 EDU x \$ 2,458.33).
- b) Our records indicate that this property is currently serviced with a 100mm-diameter sanitary sewer service. The applicant's consulting mechanical engineer will determine the requirements of the proposed development and establish the service needs. Only one service per lot will be permitted for this development. If required, the applicant will arrange for the removal and disconnection of the existing service and the installation of one new larger service at the applicants cost. Contact Jason Ough (250 469 4519) for service work estimate.

Z16-0083

This forms part of application
Z16-0083

City of

Planner Initials

TB

Community PLANNING

4. Storm Drainage

a) The developer must engage a consulting civil engineer to provide a storm water management plan for these sites which meets the requirements of the City Subdivision Development and Servicing Bylaw 7900. The storm water management plan must also include provision of lot grading plans, minimum basement elevations (MBE), if applicable, and provision of a storm drainage service and recommendations for onsite drainage containment and disposal systems.

2 -

b) The subject development must include the design of a piped drainage system for Findlay Road fronting the subject lots and the lane, including road improvement construction. The cost of the work is included in the road design calculations.

5. Road Improvements

- a) Findlay Road is identified in the 2030 OCP Transportation Servicing Plan as the future Hollywood Road active transportation corridor.
- b) Findlay Road must be upgraded to an urban standard along the full frontage of this proposed development, including curb and gutter, sidewalk, drainage system including catch basins, manholes and pavement removal and replacement and re-location or adjustment of utility appurtenances if required to accommodate the upgrading construction. Estimate provided as cash in lieu levy for frontage improvements.

6. Subdivision and Dedication

- a) The developer is required to consolidate the two subject properties.
- b) Dedicate 5m width along the full frontage of Findlay Road to match the property line north of 1297 Findlay Road.
- c) If any road dedication or closure affects lands encumbered by a Utility right-of-way (such as Hydro, Telus, Gas, etc.) please obtain the approval of the utility. Any works required by the utility as a consequence of the road dedication or closure must be incorporated in the construction drawings submitted to the City's Development Manager.

7. Development Permit and Site Related Issues

- a) Direct the roof drains into on-site rock pits or splash pads.
- b) An MSU standard size vehicle must be able to manoeuvre onto and off the site without requiring a reverse movement onto public roadways. If the development plan intends to accommodate larger vehicles movements should also be illustrated on the site plan.

8. Electric Power and Telecommunication Services

The electrical and telecommunication services to this building must be installed in an underground duct system, and the building must be connected by an underground service. It is the developer's responsibility to make a servicing application with the respective electric power, telephone and cable transmission companies to arrange for these services, which would be at the applicant's cost.

Z16-0083

SCHEDULE This forms part of application # Z16-0083 City of Kelowr Planner

respective electric power, telephone and cable transmission companies to arrange for these services, which would be at the applicant's cost.

Bonding and Levy Summary 9.

Cash in Lieu: future road improvement project a)

Caott III Elegi.	
Storm Drainage	\$ 9,238.00
Roadway Frontage Improvements	\$ 8,970.00
Sidewalk	\$ 5,750.00
Curb and gutter	\$ 4,600.00
Boulevard Landscape	\$ 2,300.00
Street Lighting	\$ 1,553.00
Total frontage improvement Levy:	<u>\$ 32,411.00</u>
Sewer Specified Area # 20 fee:	<u>\$ 24,583.30</u>

Geotechnical Report 10.

b)

As a requirement of this application the owner must provide a geotechnical report prepared by a Professional Engineer qualified in the field of hydro-geotechnical survey to address the following:

- (a) Area ground water characteristics.
- (b) Site suitability for development, unstable soils, etc.
- (c) Drill and / or excavate test holes on the site and install pisometers if necessary. Log test hole data to identify soil characteristics, identify areas of fill if any. Identify unacceptable fill material, analyse soil sulphate content, identify unsuitable underlying soils such as peat, etc. and make recommendations for remediation if necessary.
- (d) List extraordinary requirements that may be required to accommodate construction of roads and underground utilities as well as building foundation designs.
- (e) Additional geotechnical survey may be necessary for building foundations,

Steve Muchz, P. Eng.

Development Engineering Manager

REPORT TO COUNCIL



Date: June 26, 2017

RIM No. 1250-30

To: City Manager

From: Community Planning Department (MS)

Address: 540 Jaginder Lane Applicant: Urban Options Planning

Subject: Rezoning from A1 to RR3c to facilitate a Carriage House

Existing OCP Designation: Resource Protection Area

Existing Zone: A1 – Agriculture 1

Proposed Zone: RR3c – Rural Residential 3 with Carriage House

1.0 Recommendation

THAT Rezoning Application No. Z16-oo86 to amend the City of Kelowna Zoning Bylaw No. 8000 by changing the zoning classification of Lot A Section 24 TWP 26 ODYD Plan 19310 Except Plan KAP88059, located at 540 Jaginder Lane, Kelowna, BC from the A1 - Agriculture zone to the RR3c – Rural Residential 3 with Carriage House zone be considered by Council;

AND THAT the Rezoning Bylaw be forwarded to a Public Hearing for further consideration;

AND THAT final adoption of the Rezoning Bylaw be considered subsequent to the outstanding conditions of approval as set out in Schedule "A" attached to the Report from the Community Planning Department dated June 26, 2017;

AND THAT final adoption of the Rezoning Bylaw be considered subsequent to the issuance of a Farm Protection Development Permit, that includes a vegetated and fenced buffer to the agricultural property to the east;

AND FURTHER THAT the final adoption of the Rezoning Bylaw be considered subsequent to the approval of the Ministry of Transporation and Infrastructure.

2.0 Purpose

To rezone the subject property to permit a carriage house in addition to the primary residence.

3.0 Community Planning

Community Planning supports the proposed rezoning due to the unique location immediately adjacent to the Hwy 33 corridor, its location not in the Agricultural Land Reserve (ALR) and its close proximity to amenities in the Rutland neighbourhood (i.e. transit, schools, and parks). Also, the small property size at 2885 m² benefits from an existing sanitary sewer connection that was installed as part of the recent Highway 33 upgrades.

4.0 Proposal

4.1 Background

The property was originally part of a larger agriculture parcel. In 1984, this parcel was subdivided from the parcel to the north, 528 Jaginder Lane. In 2009, Jaginder Lane was dedicated, and the formal access to the property transferred from Highway 33 to Jaginder Lane.

Given that the property was subdivided from the original farm, and that it's size corresponds with the size of a Rural Residential 3 zone, rezoning the parcel to a rural residential zone is appropriate.

In 1996, the current primary residence was built. At the time, the owner signed a covenant that permitted the original farmhouse to be occupied by a long time farm worker and their family.

Since 1996, the City has permitted carriage houses in the rural residential zones. In addition, when the improvements through the widening of Highway 33 and corresponding sewer occurred from 2009 through 2011, sewer connections were installed to both dwellings.

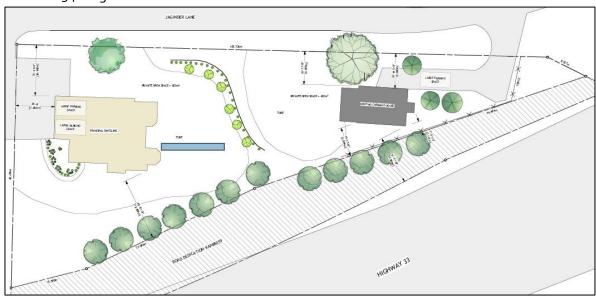
4.2 Project Description

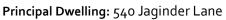
The applicant is requesting that the property be rezoned from A1 – Agriculture 1 to RR3c – Rural Residential 3 with Carriage House, to authorize the existing old farmhouse on the property to be used as a carriage house. Two dwellings are permitted in the Rural Residential 3 with Carriage House zone. The primary residence does not have a suite. The original farmhouse conforms to the carriage house regulations.

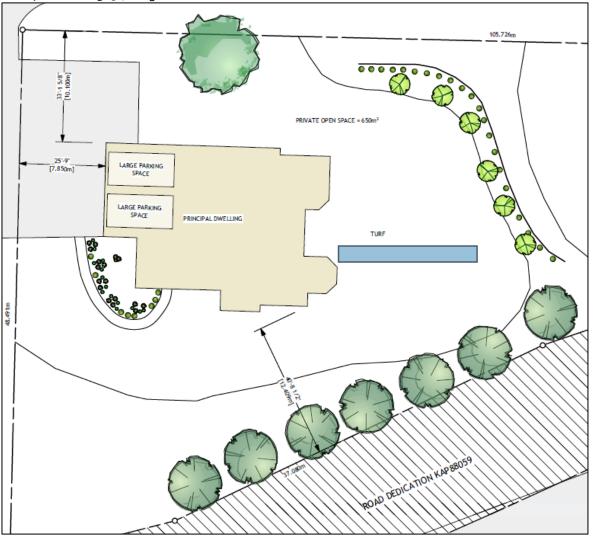
Staff are recommending two conditions prior to adoption:

- Connection of both the primary dwelling and the carriage house to sanity sewer; and
- Issuance of a Farm Protection Development Permit, to address a vegetated buffer and fence to buffer potential agricultural/residential conflicts with the agricultural operation to the east.

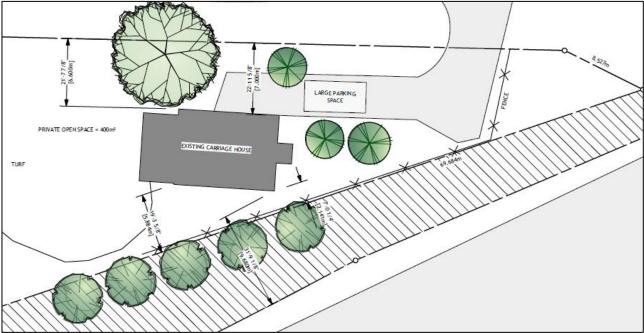
Site Plan: 540 Jaginder Lane











Site Context 4.3

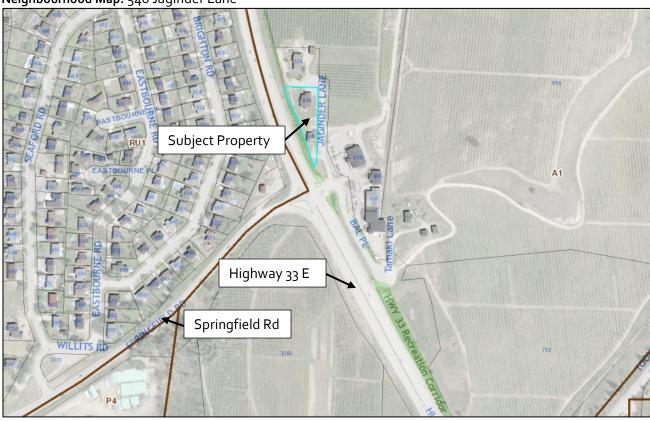
The property lies within the Rutland Sector of the City, according to the Official Community Plan. The property is adjacent Highway 33 E, but is accessed from Jaginder Lane. It is outside the Permenant Growth Boundary, which lies on the other side of Highway 33 from the property.

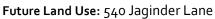
The property is not within the Agricultural Land Reserve (ALR), but the ALR is adjacent to the east.

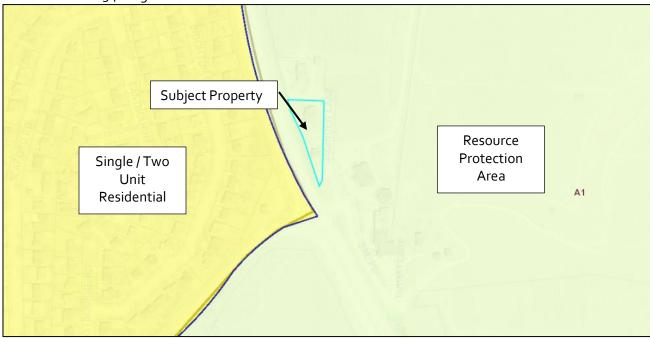
Specifically, adjacent land uses are as follows:

Orientation	Zoning	Land Use
North	A1 – Agriculture 1	Rural Residential
East	A1 – Agriculture 1 (ALR)	Agriculture
South	A1 – Agriculture 1 (ALR)	Agriculture
West	RU1 – Large Lot Residential	Urban Residential

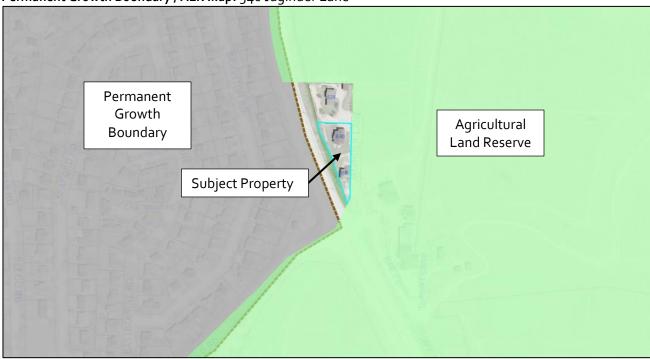
Neighbourhood Map: 540 Jaginder Lane







Permanent Growth Boundary / ALR Map: 540 Jaginder Lane



Subject Property Map: 540 Jaginder Lane



4.4 Zoning Analysis Table

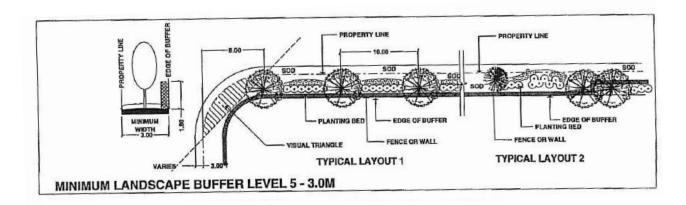
Applicable zoning requirements as it relates to the subject property for the Rural Residential 3 with Carriage House zone is outlined below.

Zoning Analysis Table			
CRITERIA	RR3c ZONE REQUIREMENTS	PROPOSAL	
Existing Lot/Subdivision Regulations			
Lot Area	1660 m²	2885 m²	
Lot Width	18 m	70 m (average)	
Lot Depth	30 m	31.5 m (average)	
Development Regulations – Principal Dwelling			
Height	9.5 m	7 m	
Front Yard	6 m	10.1 M	
Side Yard (south)	2 M	76 m	
Side Yard (north)	2 M	7.85 m	
Rear Yard	7.5 m	26 m (average)	
Development Regulations – Carriage House ¹			
Height	4.8 m	4.8 m	
Front Yard	6 m	6.6 m	
Side Yard (south)	4.5 m (flanking)	38.5	
Side Yard (north)	2 M	64.9 m	
Rear Yard	2 m (See note ²)	2.14 M	
Other Regulations			
Minimum Parking Requirements	3 stalls	2 Principal Dwelling / 1 Carriage House	
Peak Height Comparison	Carriage House not to exceed	Principal 7 m / Carriage House	
Private Open Space	30 m²	Carriage House: 400m² Principal Dwelling: 650m²	
Carriage Floor Area	75% of the principal dwelling to a maximum of 90m²	principal dwelling: 390.9 m² carriage house:72m² 18.4%	
Maximum footprint of all accessory buildings	Lesser of 90m² or 14% is permitted except when 1 storey in height then 100m²	96.6m² or 3.3%	

¹ Per Bylaw 8000, Section 9.5b.1(c) on double fronting lots, the carriage house should be sited in accordance with the regulations for a single detached dwelling.

² Per Bylaw 8000, Section 9.5b.15 Rear yard setback for a carriage house is 2.0 metres, and also Section 1.8.1, where a property has been reduced in size due to a city or provincial road taking, the distance of the original property line will be considered.

4.5 <u>Landscape Buffer Treatment – Level 5 – ALR Buffer</u>



5.0 **Development Policies**

Kelowna Official Community Plan (OCP)

Carriage Houses & Accessory Apartments¹. Support carriage houses and accessory apartments through appropriate zoning regulations.

Family Housing². Support housing alternatives for families when single detached housing is too costly, including features that are important to families such as: outdoor space, direct access to grade, workshop space, larger units, safe design, and neighborhood characteristics (e.g.: location and amenities).

Farm Protection Development Permit Objectives³.

- Protect farm land and farm operations;
- Minimize the impact of urban encroachment and land use conflicts on agricultural land; and
- Minimize conflicts created by activities designated as farm use by ALC regulation and nonfarm uses within agricultural areas.

6.o Technical Comments

6.1 Development Engineering Department

• Refer to Attachment 'A'.

6.2 <u>Fire Department</u>

The Fire Department has no issues with the zoning application. We note that:

- the requirements of Section 9.10.19 Smoke Alarms and Carbon Monoxide alarms of the BCBC 2012 are to be met; and
- all units shall have a posted address on Javinder Lane for emergency services.

¹ City of Kelowna Official Community Plan, Policy 5.22.12 (Development Process Chapter).

² City of Kelowna Official Community Plan, Policy 5.22.13 (Development Process Chapter).

³ City of Kelowna Official Community Plan, Chapter 15 (Farm Protection Development Permit Chapter).

6.3 Black Mountain Irrigation District

This re-zoning application will not affect the BMID system as the structures and services are in place. Our record drawings show 3 domestic services to the property and our model has 2 SFU already at this location. Nothing will change in terms of water supply if the re-zoning is approved.

The only concern is that there are no hydrants in this area and current water supply is through a 50 mm diam. main on Springfield Road. This issue was identified when analyzing the system capacity for 700 Hwy 33 East. However, this is an issue with the existing system that is not changing due to the proposed rezoning.

6.4 <u>Ministry of Transportation and Infrastructure</u>

Preliminary Approval is granted for the rezoning for one year pursuant to Section 52(3)(a) of the Transportation Act.

7.0 Application Chronology

Date of Application Received: December 12, 2016

Date Public Consultation Completed: February 22, 2017

Date Circulation Comments Completed: March 6, 2017

Agricultural Advisory Committee June 8, 2017

Moved by Tarsem Goraya/Seconded by Pete Spencer

THAT the Agricultural Advisory Committee recommends that Council support Rezoning Application No. Z16-oo86 for the property located at 540 Jaginder Lane, Kelowna, BC in order to rezone the subject property to permit a carriage house, in addition to the primary residence, adjacent to the farm operation in the Agricultural Land Reserve.

Carried

Report prepared by: Melanie Steppuhn, Land Use Planner

Reviewed by: Todd Cashin, Subdivision, Suburban and Rural Planning Manager

Reviewed by: Ryan Smith, Community Planning Department Manager

Approved for Inclusion: Doug Gilchrist, Divisional Director, Community Planning & Real

Estate

Attachments:

Development Engineering Services Memo Site Plan Site Photos

CITY OF KELOWNA

MEMORANDUM

Date:

January 18, 2017

File No.:

Z16-0086

To:

Suburban and Rural Planning (MS)

From:

Development Engineering Manager (SM)

Subject:

540 Jaginder Lane

The Development Engineering comments and requirements regarding this application to rezone the subject property from A1 to A1c (carriage) are as follows:

1. General

- a) Provide easements as required.
- b) This application does not trigger any offsite improvements.

2. Domestic water and fire protection.

This development is within the service area of the Black Mountain Irrigation District (BMID). All the fees and charges are to be paid directly to BMID.

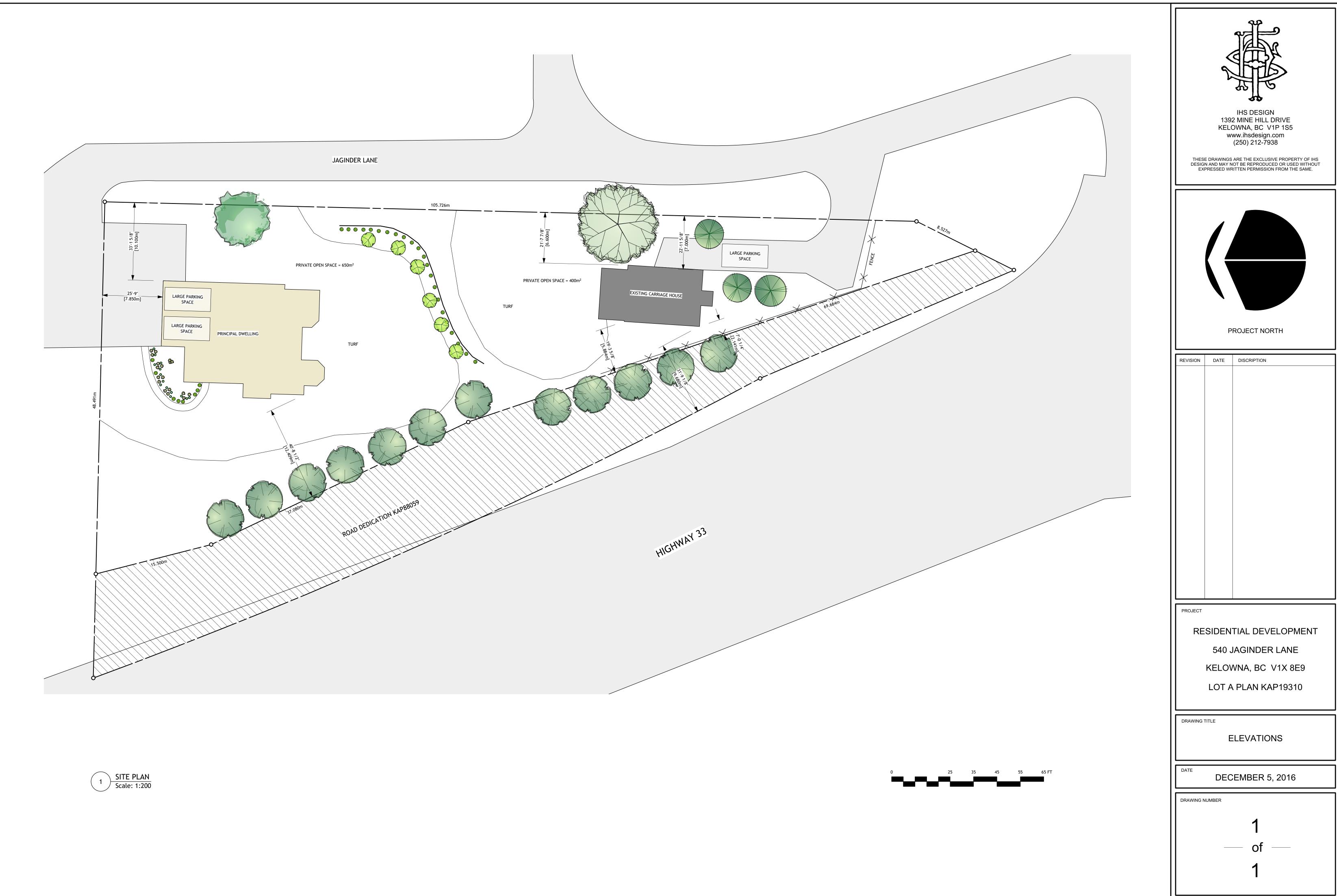
3. Sanitary Sewer.

The subject property is located within the Local Area Service (LAS) #1. This application does not trigger any Specified Area charges.

Steve Muenz, P.Eng.

Development Engineering Manager

jo







540 Jaginder Lane, Kelowna Site Context







Existing farm house (carriage house) elevations





West East





Principal Dwelling Elevations





REPORT TO COUNCIL



Date: June 26, 2017

RIM No. 1250-30

To: City Manager

From: Community Planning Department (EW)

Application: Z17-0031 Owners: Lindsay Smith Gibson & Meghan Tenille Wise

Address: 454 Glenwood Ave Applicant: Lindsay Gibson

Subject: Rezoning Application

Existing OCP Designation: S2RES – Single/ Two Unit Residential

Existing Zone: RU1 – Large Lot Housing

Proposed Zone: Ru1c – Large Lot Housing with Carriage House

1.0 Recommendation

THAT Rezoning Application No. 17-0031 to amend the City of Kelowna Zoning Bylaw No. 8000 by changing the zoning classification of Parcel A (DD 143142F and Plan B6681) of Lot 3 District Lot 14 ODYD Plan 3910, located at 454 Glenwood Ave, Kelowna, BC from the RU1 – Large Lot Housing zone to the RU1c – Large Lot Housing with Carriage House zone, be considered by Council;

AND THAT the Zone Amending Bylaw be forwarded to a Public Hearing for further consideration.

2.0 Purpose

To rezone the subject property from RU1 – Large Lot Housing to RU1c – Large Lot Housing with Carriage House to facilitate the future construction of a carriage house.

3.0 Community Planning

Community Planning Staff support the proposed rezoning application to facilitate the future construction of a carriage house on the subject property. Rezoning the subject property to add the 'c' designation meets several City policy objectives including fostering a mix of housing forms and concentrating growth with the Permanent Growth Boundary. The proposed rezoning is also consistent with the property's future land use designation and there are a number of properties in the neighbourhood currently zoned RU1c.

In accordance with Council Policy No. 367, the applicant submitted a Neighbour Consultation Summary Form outlining that the neighbours within 50m of the subject property were notified.

4.0 Proposal

4.1 Project Description

The applicant is proposing a single storey, two-bedroom carriage house in the northwest corner of the lot. The property has no rear lane and access to the proposed carriage house will be through the existing driveway along the west side of the property. Three parking spaces are provided and no variances are anticipated. As the property is within the Abbott Street Heritage Conservation Area, an issued Heritage Alternation Permit will be required prior to Building Permit. The applicant's development proposal and the proposed plans are attached for review.



Figure 1. Conceptual Rendering of Proposed Single Storey Carriage House.

4.2 Site Context

The parcel is located in the Central City sector, within the Permanent Growth Boundary and the Abbott Street Heritage Conservation Area. The subject property is 809 m².

Specifically, adjacent land uses are as follows:

Orientation	Zoning	Land Use
North	Ru1 – Large Lot Housing	Residential
East	Ru1 — Large Lot Housing	Residential
South	Ru1 — Large Lot Housing	Residential
West	RU6B – Two Dwelling Housing with Boarding/ Lodging House	Residential

Subject Property Map: 454 Glenwood Ave



4.3 Zoning Analysis Table

Zoning Analysis Table				
CRITERIA	RU1C ZONE REQUIREMENTS	PROPOSAL		
Existing Lot				
Minimum Lot Area	550m²	8ogm²		
Minimum Lot Width	16.5m	16.76m		
Minimum Lot Depth	30.om	47.95m		
Development Regulations				
Max. Site Coverage (buildings)	40%	21.6%		
Max. Site Coverage (buildings, driveways, and parking)	50%	40%		
Single Storey Carriage House Regulations				
Max. Accessory Site Coverage	20%	9.2%		
Max. Accessory Building Footprint	130m²	74.3m²		
Max. Net Floor Area	100m²	74.3m²		
Max. Net Floor Area to Principal Building	75%	37.3%		
Maximum Height (to mid-point)	4.8 m	3.73m		
Maximum Height (to peak)	5.09 m	4.06m		
Minimum Side Yard (east)	2.0 M	7.01M		
Minimum Side Yard (west)	2.0 M	2.13M		
Minimum Rear Yard	2.0M	2.44M		

Min. Distance to Principal Building	3.om	11.64m
Other Regulations		
Minimum Parking Requirements	3 stalls	3 stalls
Minimum Private Open Space	30m²	> 30m²

5.0 Current Development Policies

5.1 Kelowna Official Community Plan (OCP)

Development Process

Compact Urban Form.¹ Develop a compact urban form that maximizes the use of existing infrastructure and contributes to energy efficient settlement patterns. This will be done by increasing densities (approximately 75 - 100 people and/or jobs located within a 400 metre walking distance of transit stops is required to support the level of transit service) through development, conversion, and re-development within Urban Centres (see Map 5.3) in particular and existing areas as per the provisions of the Generalized Future Land Use Map 4.1.

Sensitive Infill.² Encourage new development or redevelopment in existing residential areas to be sensitive to or reflect the character of the neighborhood with respect to building design, height and siting.

Healthy Communities. Through current zoning regulations and development processes, foster healthy, inclusive communities and a diverse mix of housing forms, consistent with the appearance of the surrounding neighbourhood.

Carriage Houses & Accessory Apartments⁴. Support carriage houses and accessory apartments through appropriate zoning regulations.

6.0 Technical Comments

6.1 <u>Building & Permitting Department</u>

- Development Cost Charges (DCC's) are required to be paid prior to issuance of any Building Permits.
- Operable bedroom windows required as per the 2012 edition of the British Columbia Building Code (BCBC 12).
- Full Plan check for Building Code related issues will be done at time of Building Permit applications.

6.2 <u>Development Engineering Department</u>

• See 'Attachment A'; memorandum dated April 27, 2017.

¹ City of Kelowna Official Community Plan, Policy 5.3.2 (Development Process Chapter).

² City of Kelowna Official Community Plan, Policy 5.22.6 (Development Process Chapter).

³ City of Kelowna Official Community Plan, Policy 5.22.7 (Development Process Chapter).

⁴ City of Kelowna Official Community Plan, Policy 5.22.12 (Development Process Chapter).

6.3 Fire Department

- Requirements of section 9.10.19 Smoke Alarms and Carbon Monoxide alarms of the BCBC 2012 are to be met.
- Both dwellings shall have a posted address on Glenwood Ave.
- Maintain access to both units from Glenwood Ave.

6.4 FortisBC – Electric

- There are no FortisBC Inc (Electric) primary distribution facilities adjacent to the subject property.
 The current structure appears to be serviced via secondary underground. Based on the preceding, the cost to extend service to the proposed carriage house will likely be significant. The applicant is responsible for costs associated with any change to the subject property's existing service, if any, as well as the provision of appropriate land rights where required.
- Otherwise, FortisBC Electric has no concerns with this circulation.

7.0 Application Chronology

Date of Application Received: March 17, 2017
Date Public Consultation Completed: May 10, 2017

Report prepared by: Emily Williamson, Planner

Reviewed by: Terry Barton, Urban Planning Manager

Approved for Inclusion: Ryan Smith, Community Planning Department Manager

Attachments:

Attachment "A" – Development Engineering Memorandum dated March 9, 2017

Attachment "B" - Applicant's Development Proposal

Attachment "C" - Proposed Carriage House Plans

CITY OF KELOWNA

MEMORANDUM

Date:

April 27, 2017

File No.:

Z17-0031

To:

Community Planning (EW)

From:

Development Engineering Manager(SM)

Subject:

454 Glenwood Ave

Carriage House

Development Engineering has the following comments and requirements associated with this application. The utility upgrading requirements outlined in this report will be a requirement of this development.

1. Domestic Water and Fire Protection

Our records indicate that this property is currently serviced with a 19mm-diameter water service which is adequate for this application.

2. Sanitary Sewer

Our records indicate that this property is currently serviced with a 100mm-diameter sanitary sewer service which is adequate for this application.

3. Development Permit and Site Related Issues

Direct the roof drains onto splash pads.

Driveway access permissible is one (1) per property as per bylaw.

4. Electric Power and Telecommunication Services

It is the applicant's responsibility to make a servicing application with the respective electric power, telephone and cable transmission companies to arrange for service upgrades to these services which would be at the applicant's cost.

Steve Muenz, P. Eng.

Development Engineering Manager

SS



March 16, 2017

ATTACHMENT

This forms part of application # Z17-0031

Development Proposal Rationale for 454 Glenwood Ave

City of Kelowna

В

We are proposing to build a 74.3 m² (800 square feet) single storey carriage house in the back left part of the property (northwest corner) at 454 Glenwood Ave. The carriage house is being built for co-owner Meghan Wise's parents as Meghan's father has a chronic health condition and requires regular access to the Kelowna General Hospital.

We feel that the proposed carriage house meets all of the objectives of the Abbott Street Heritage Conservation Area outlined in the City of Kelowna Official Community Plan. This includes: maintaining the residential and historical character of the Abbott Street Conservation Area; encouraging new development, additions and renovations to existing development which are compatible with the form and character of the existing context; and, ensuring that change to buildings and streetscapes will be undertaken in ways which offer continuity in the "sense of place" for neighbours and the broader community. Furthermore the building of a carriage house will increase urban density of Kelowna while also preserving the character of the neighbourhood.

We feel that the proposed design meets the landscape and architectural guidelines established in Chapter 16 of the City of Kelowna Official Community Plan. The building of the carriage house will not impact the established front yard setback on Glenwood Avenue. There has been a driveway at 454 Glenwood Avenue since it was built in 1950 and no changes are being made to the driveway or the front of the property. As there is no back lane access, three uncovered parking spaces have been provided on the property. The current spacing between the buildings on each side of 454 Glenwood Avenue have been retained and the minimum setbacks on the sides and rear of the property have been met.

The architectural design featured in the carriage house is similar to the principle residence, which is an early suburban bungalow. The main dwelling on the property was built in 1950 and is a single storey on a raised basement and features white stucco siding. The main floor is approximately 1.58 metres (5 feet 6 inches) above grade. The proposed carriage house is also a single-storey on grade design and will feature white stucco siding with wood accents. Although the carriage house features a sloped shed roof that is a different design than the main house, the carriage house will not be as tall as the main house. The eaves of the current house are 3.76 metres above grade, whereas the carriage house is 3.37 metres to finished grade at its lowest point, and 3.78 metres to the eaves and 4.06 metres to finished grade at its highest point, which is well below the height of the peak of the main house. Furthermore, the carriage house does not reduce or threaten the established massing of the streetscape. The carriage house will sit in the back left (northwest) corner of the lot and it will be difficult to see the carriage house from the front of the street because it is much smaller than the principle dwelling and the number of mature trees and foliage on the property.

The proposed carriage house fits with the established architectural pattern already featured in the Abbott Street Conservation Area. There are a variety of architectural designs and patterns for homes in the Abbott Street Conservation Area, and a flat roof or shed style roof is common among many of the homes built between 1950 and 1970. There are currently four principle dwellings on our block of Glenwood Avenue that feature flat roofs and are similar in

design to the proposed carriage house. Additionally, the window and door placement, shape, style, and design are similar to the principle dwelling on the property and the established architectural style in the neighbourhood.

Sight lines to the front yard and residence from the front street will remain the same, and only one mature tree from the rear of the property will be removed to build the carriage house. The rest of the historic trees on the property will remain which will preserve the visual style of the property. Due to the single-storey design of the carriage house there will not be any significant change to the casting of shadows on adjacent yards and buildings.

In conclusion, we feel that the proposed carriage house at 454 Glenwood Ave meets all of the objectives of the Abbott Street Heritage Conservation Area outlined in the City of Kelowna Official Community Plan, more specifically the landscape and architectural guidelines established in Chapter 16.

Sincerely,

Lindsay Smith Gibson









2 PLY SBS ROOFING

WOOD SIDING

HARDIETRIM COLOUR

STUCCO AND FLASHING TO MATCH



GIBSON WISE CARRIAGE HOME

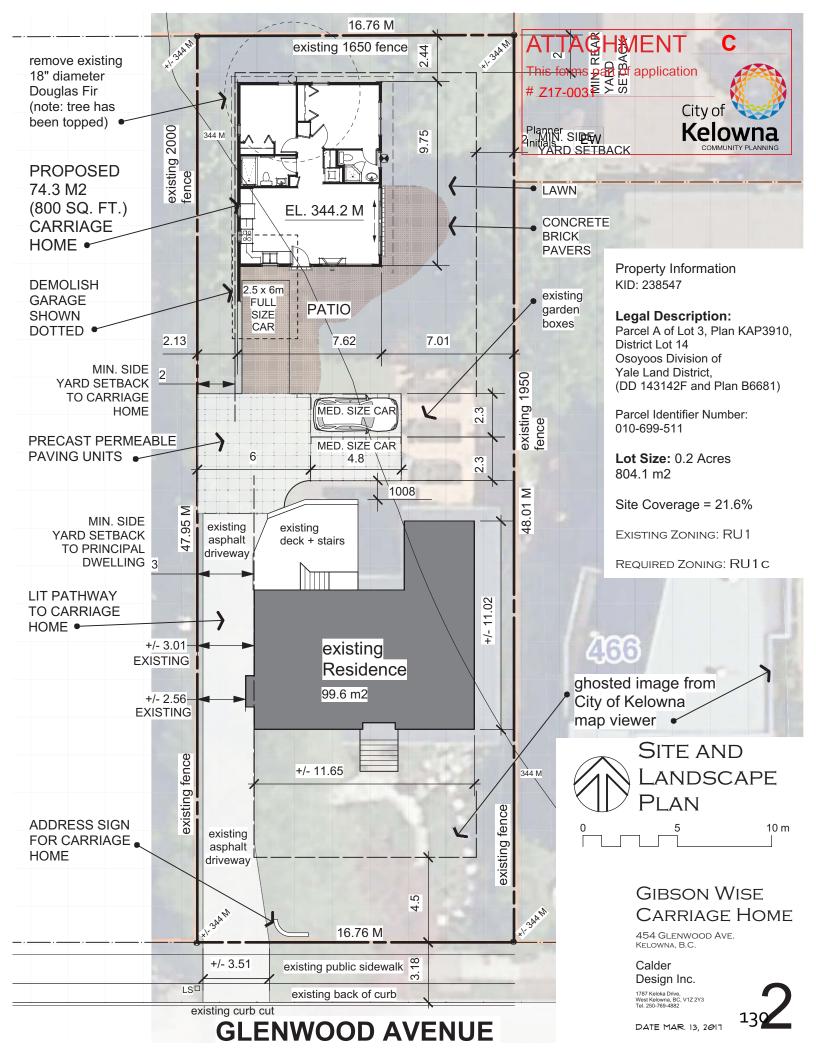
454 GLENWOOD AVE. KELOWNA, B.C.

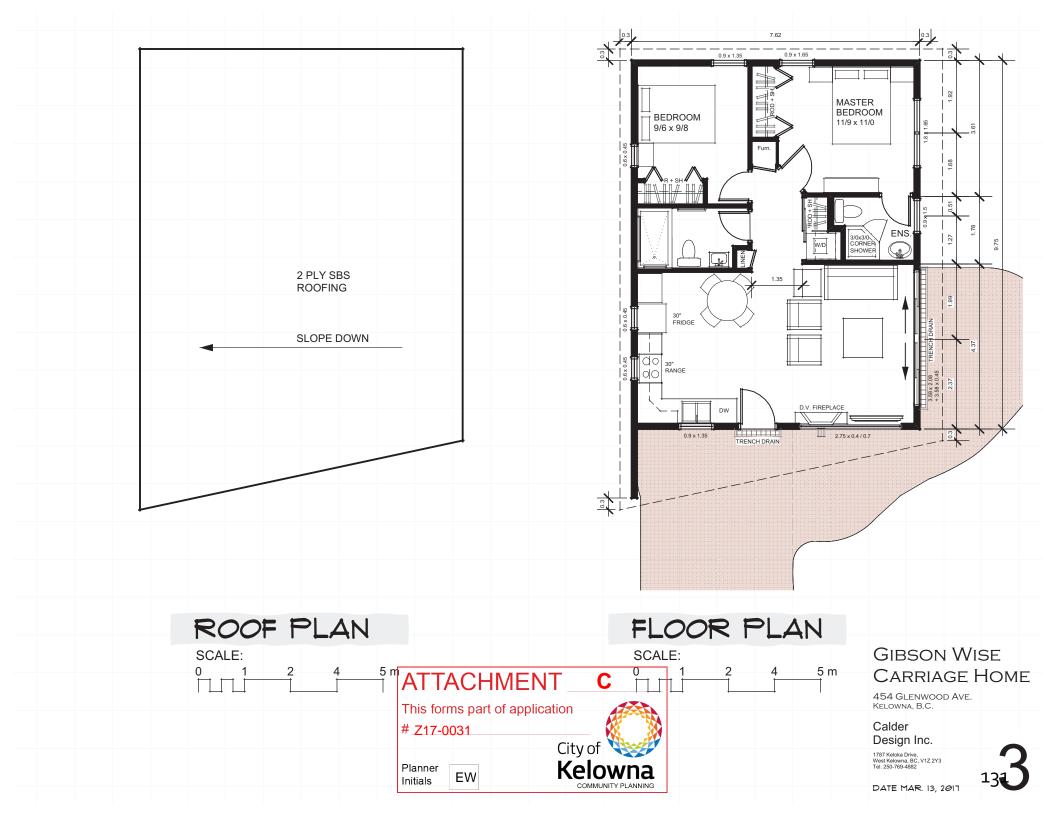
Calder Design Inc.

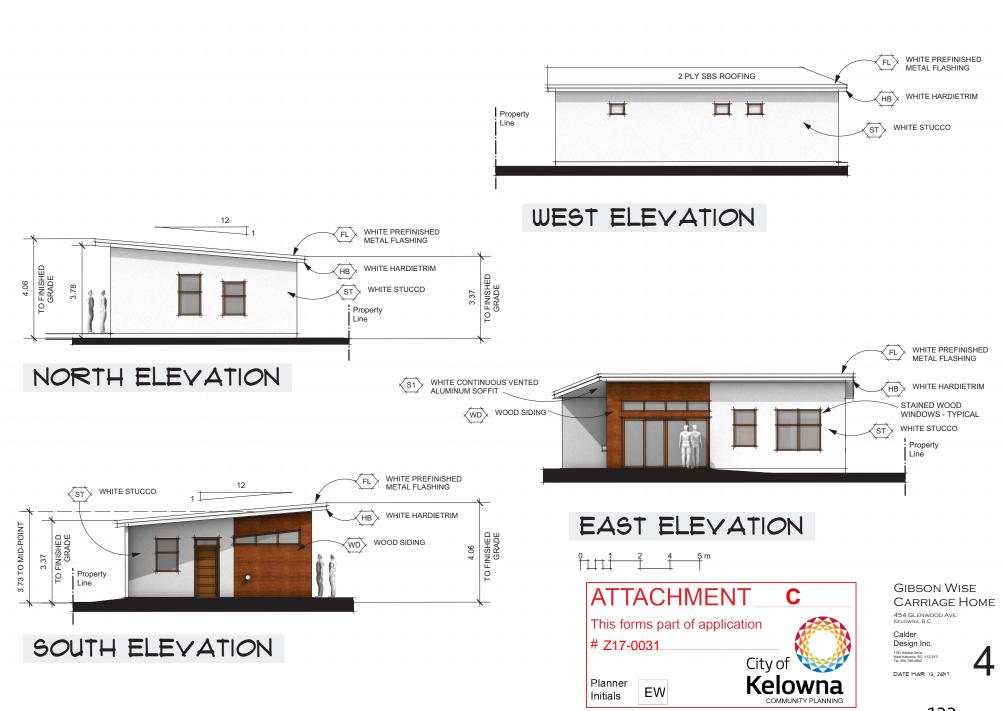
City of

1787 Keloka Drive, West Kelowna, BC, V1 Tel. 250-769-4882

DATE MAR. 13, 2011







REPORT TO COUNCIL



Date: June 26, 2017

RIM No. 1250-30

To: City Manager

From: Community Planning Department (LB)

Kirschner Mountain Estates

Donald & Amy Kirschner

Address:

Applicant:

Kirschner Mountain Joint

1261 Kloppenburg Road Venture

Subject: OCP Amendment and Rezoning Application

S2RESH – Single / Two Unit Residential – Hillside

Existing OCP Designation: MRL – Multiple Unit Residential (Low Density)

PARK – Major Park / Open Space (Public)

S2RESH – Single / Two Unit Residential – Hillside

Proposed OCP Designation: MRL – Multiple Unit Residential (Low Density)

PARK – Major Park / Open Space (Public)

A1 – Agriculture 1

P3 – Parks and Open Space

Existing Zone: RU1h – Large Lot Housing (Hillside Area)

RU4h – Low Density Cluster Housing (Hillside Area) RM3h – Low Density Multiple Housing (Hillside Area)

A1 – Agriculture 1

P₃ – Parks and Open Space

Proposed Zone: RU1h – Large Lot Housing (Hillside Area)

RU4h – Low Density Cluster Housing (Hillside Area)

RM3 – Low Density Multiple Housing

1.0 Recommendation

THAT Official Community Plan Map Amendment Application No. OCP17-0009 to amend Map 4.1 in the Kelowna 2030 – Official Community Plan Bylaw No. 10500 by changing the Future Land Use designation of:

portions of Lot 3 Section 13 Township 26 ODYD Plan KAP86315, located at 2045 Loseth Road, Kelowna, BC from the S2RESH – Single / Two Unit Residential – Hillside designation to the PARK – Major Park / Open Space (Public) designation, and from the PARK – Major Park / Open Space (Public) designation to the S2RESH – Single / Two Unit Residential – Hillside designation; and

 portions of Lot 2 Section 13 Township 26 ODYD Plan KAP86315, located at 1261 Kloppenburg Road, Kelowna, BC from the MRL – Multiple Unit Residential (Low Density) designation to the PARK – Major Park / Open Space (Public) designation

as shown on Map "A" attached to the Report from the Community Planning Department dated June 19, 2017 be considered by Council;

AND THAT the Official Community Plan Map Amending Bylaw be forwarded to a Public Hearing for further consideration;

AND THAT Council considers the Public Hearing process to be appropriate consultation for the purpose of Section 475 of the *Local Government Act*, as outlined in the Report from the Community Planning Department dated June 26, 2017;

AND THAT Rezoning Application No. Z17-0024 to amend the City of Kelowna Zoning Bylaw No. 8000 by changing the zoning classification of:

- portions of Lot 3 Section 13 Township 26 ODYD Plan KAP86315, located at 2045 Loseth Road, Kelowna, BC from the RU4h Low Density Cluster Housing (Hillside Area) zone to the P3 Parks and Open Space zone, and from the P3 Parks and Open Space zone to the RU1h Large Lot Housing (Hillside Area) zone; and
- portions of Lot 2 Section 13 Township 26 ODYD Plan KAP86315, located at 1261 Kloppenburg Road, Kelowna, BC from the RM3h Low Density Multiple Housing (Hillside Area) zone to the RM3 Low Density Multiple Housing zone, and from the A1 Agriculture 1 zone to the P3 Parks and Open Space zone

as shown on Map "B" attached to the Report from the Community Planning Department dated June 26, 2017, be considered by Council;

AND THAT the Rezoning Bylaw be forwarded to a Public Hearing for further consideration;

AND FURTHER THAT final adoption of the Rezoning Bylaw be considered subsequent to approval from the Ministry of Transportation and Infrastructure.

2.0 Purpose

To amend the Official Community Plan to change the Future Land Use designation and to rezone portions of the subject property to facilitate the creation of residential development parcels and park dedication.

3.0 Community Planning

Staff support the proposed OCP amendments and rezoning, consistent with the proposed subdivision of the subject site at this pre-development stage. The proposal would allow for dedication of a trail corridor, add to an existing park and open space area, facilitate a lot line adjustment, and support future development on the site.

An informal trail with an access easement granting access between properties currently runs through the centre of the site and connects to a pedestrian walkway at the end of Kloppenburg Court. A trail through the site was identified in the Kirschner Mountain Area Structure Plan (ASP) and subsequently in the City's Linear Park Master Plan, and this proposal would see the trail dedicated to the City. This supports the intent of these plans as well as policy objectives for pedestrian connectivity through a development area.

In the east portion of the site, the applicant proposes to change approximately 500 m² of park and open space to residential to be added the existing single dwelling housing lot at 2001 Kloppenburg Court. No

further development is proposed for this area and Parks Planning staff did not have concerns with this change since it is a small piece of land between a BMID booster pump station and the pedestrian trail. The applicant proposes expanding the park and open space corridor north of the existing trail.

The RM3h – Low Density Multiple Housing (Hillside Area) zone was contemplated prior to the City adopting new hillside development guidelines and developing new residential hillside zones. Hillside development must now comply with the requirements of the Hillside Development Permit Guidelines, and the RM3h zone was since removed from the Zoning Bylaw. Furthermore, the majority of the area zoned RM3h has slopes of less than 20%. As such, staff directed the applicant to rezone from the RM3h zone to the RM3 zone. Future development would be subject to the regulations of the RM3 zone, and an Urban Design Development Permit would be required to review the proposed project against the applicable Comprehensive and Hillside Development Permit Guidelines. Development Permits for multiple family residential development would be brought forward for Council's consideration.

As part of the subdivision application, the City sent notices of the proposal to 17 nearby properties in April 2016. In this instance, staff considered this appropriate notification for the purposes of Council Policy No. 367 and did not require further notification for the OCP amendment and rezoning application.

Staff have reviewed this application and it may move forward without affecting either the City's Financial Plan or Waste Management Plan.

4.0 Proposal

4.1 Background

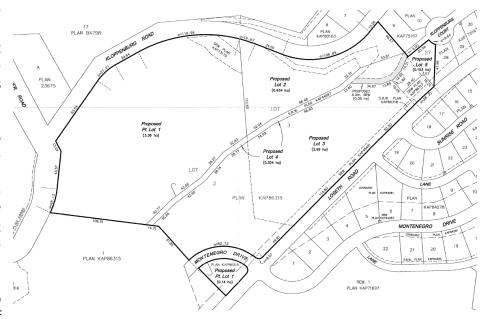
The subject site forms the northwest part of the Kirschner Mountain ASP area, endorsed by Council in 2002. The ASP expects a total of approximately 700 residential units across the entire ASP area, and identifies the subject site for single / two unit residential, multiple unit residential – low density, and major park / open space, with pedestrian links through the site.

Following preparation of the ASP, the applicant refined the development plan based on more detailed site investigations and correspondence with City staff regarding trail connections. OCP Amendment and Rezoning Bylaws adopted in 2006 and 2010 reconfigured the location of land uses on the site to better reflect the site topography, improve trail connections, and create more integrated development while maintaining the general vision of the ASP. The site is currently designated and zoned for single unit housing, single and two unit cluster housing, low density multiple unit housing, and park and open space.

4.2 Project Description

In 2016, the applicant submitted a subdivision application to create large development parcels that are better aligned with the existing residential zoning, and to dedicate a trail corridor through the centre of the site. A Preliminary Layout Review letter was issued on June 28, 2016 outlining the conditions of subdivision approval, one of which is OCP amendments and rezoning to reflect the proposed subdivision, particularly as it relates to the trail corridor.

The OCP proposed amendments and rezoning include extending the park and open space areas in the west and northeast portions of the site for the trail corridor, changing a small portion in the east to residential use to combine with an existing lot, and removing the hillside low subzone from the density multiple unit residential portion of the site. These changes align with the proposed subdivision plan shown to the right. The outcome of



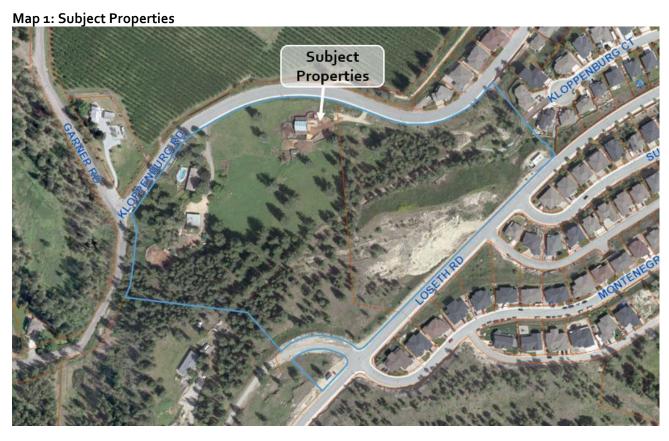
the OCP amendments, rezoning and subdivision would be three development parcels (two of which would be zoned RU4h, and one of which would have a combination of A1, P3, RU1h and RM3 zoning for future development), one park parcel, and a lot line adjustment for an existing single family residential lot off Kloppenburg Court.

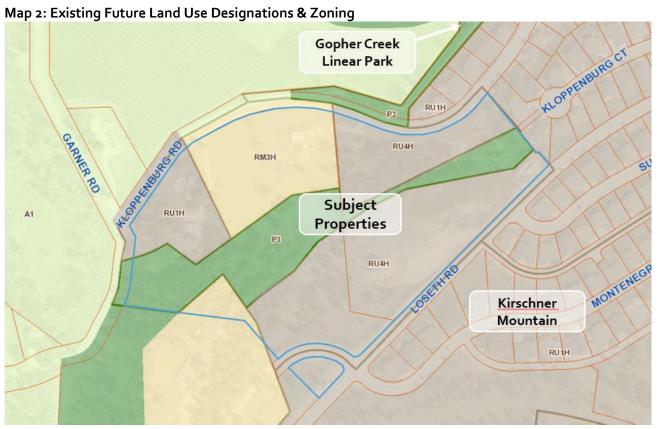
4.3 Site Context

The subject properties are located between Kloppenburg Road and Loseth Road in the City's Belgo – Black Mountain Sector. The surrounding area is characterized by single family residential neighbourhoods, vacant land / open space, and agricultural land. Future development is expected in the Kirschner Mountain area south of the subject site. Gopher Creek Linear Park is nearby, terminating north of the subject site.

Adjacent land uses are as follows:

Orientation	Zoning	Land Use
	A1 – Agriculture 1	Agriculture & farm residential
North	P ₃ – Parks and Open Space	Public park (Gopher Creek Linear Park)
	RU1h – Large Lot Housing (Hillside Area)	Single dwelling housing
East	RU1h – Large Lot Housing (Hillside Area)	Single dwelling housing
South	RU1h – Large Lot Housing (Hillside Area)	Single dwelling housing
West	A1 – Agriculture 1	Agriculture & farm residential





5.0 Current Development Policies

5.1 Kelowna Official Community Plan (OCP)

Development Process

Policy 5.10.1 Maximize Pedestrian / Cycling Connectivity. Require that pedestrian and cyclist movement and infrastructure be addressed in the review and approval of all City and private sector developments, including provision of sidewalks and trails and recognition of frequently used connections and informal pedestrian routes. With new developments, require dedication of on-site walking and cycling paths where necessary to provide links to adjacent parks, schools, transit stops, recreation facilities, employment nodes, cul-de-sacs and large activity areas.

Policy 5.14.2 Dedication of Linear Parks. At subdivision and rezoning for all development types secure a minimum 10-metre wide linear corridor for public access as included in Table 5.1 Linear Park – Public Access and/or are shown in Map 5.9 – Linear Corridors / Paths. The 10-metre wide corridor may be in addition to, and outside, any riparian management area requirements imposed through the Environmental Development Permit (see Chapter 12) requirements of the OCP. On the private property side of the public access corridor, the City may, as necessary, consider stipulating additional "no disturb" zones. Lot line adjustments or other subdivision applications not resulting in the creation of new lots suitable for the construction of buildings permitted under the applicable zoning will be considered exempt from this policy. Linear trail corridors can have the following tenure which will be determined by staff at the time of subdivision or rezoning:

- Titled property in the name of the City as a park, protected area; or
- Road reserve right-of-way; or
- Statutory right-of-way.
- 5.2 Kirschner Mountain Area Structure Plan (ASP)
 - Active and passive open space, with significant inter-connected pedestrian access, will help create an integrated and cohesive community.
 - Pedestrian links and open space will be emphasized.

6.o Technical Comments

- 6.1 Development Engineering Department
 - All offsite infrastructure and servicing requirements are addressed in the PLR under S16-0041.
- 6.2 Fire Department
 - No issues with the zoning change.
- 6.3 Ministry of Transportation & Infrastructure
 - Preliminary approval is granted for the rezoning for one year pursuant to Section 52(3)(a) of the *Transportation Act*.
- 6.4 Parks & Buildings Planning
 - Satisfied with the proposed rezoning and OCP amendments.

7.0 Application Chronology

Date Public Consultation Completed: April 26, 2016
Date of Preliminary Layout Review Letter Issued: June 28, 2016
Date of Application Received: March 14, 2017

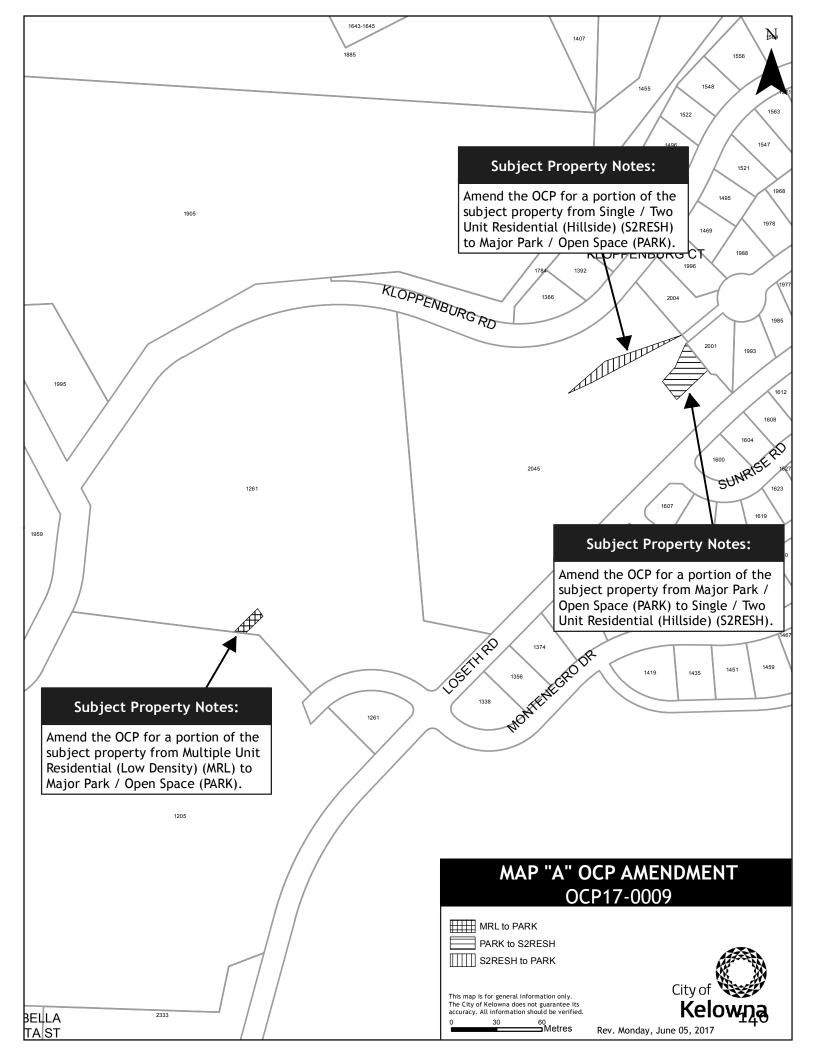
Report prepared by: Laura Bentley, Planner II

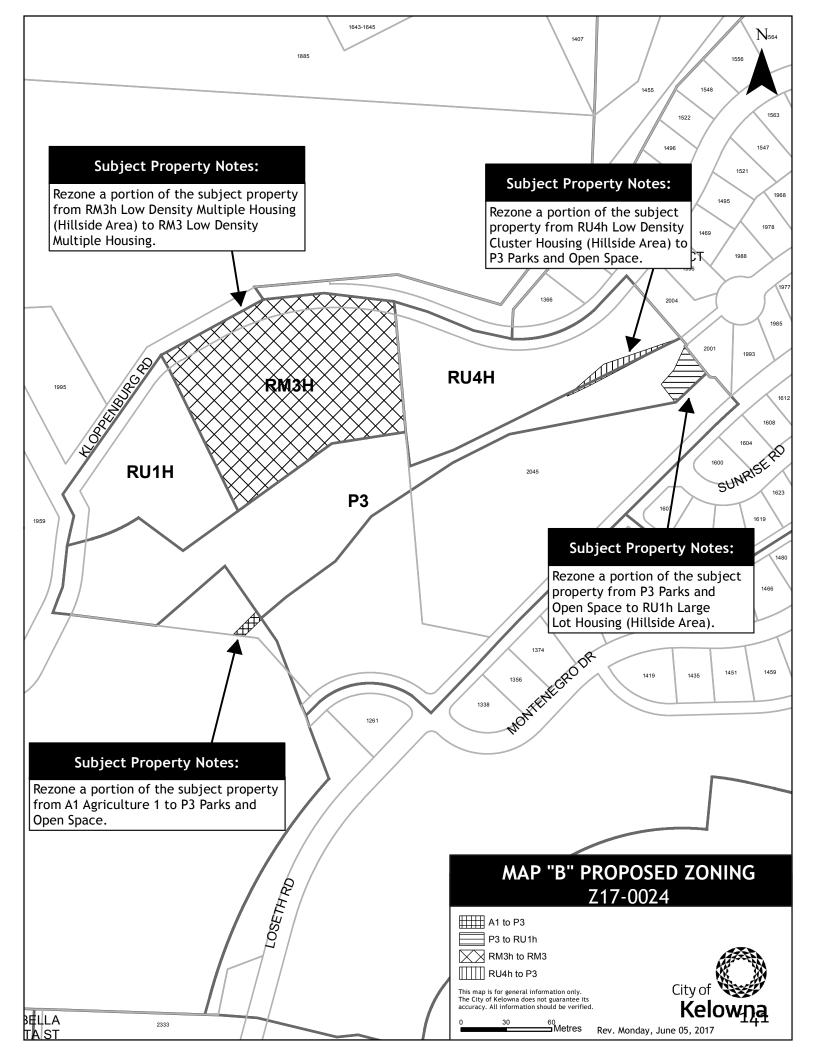
Reviewed & Approved by: Ryan Smith, Community Planning Department Manager

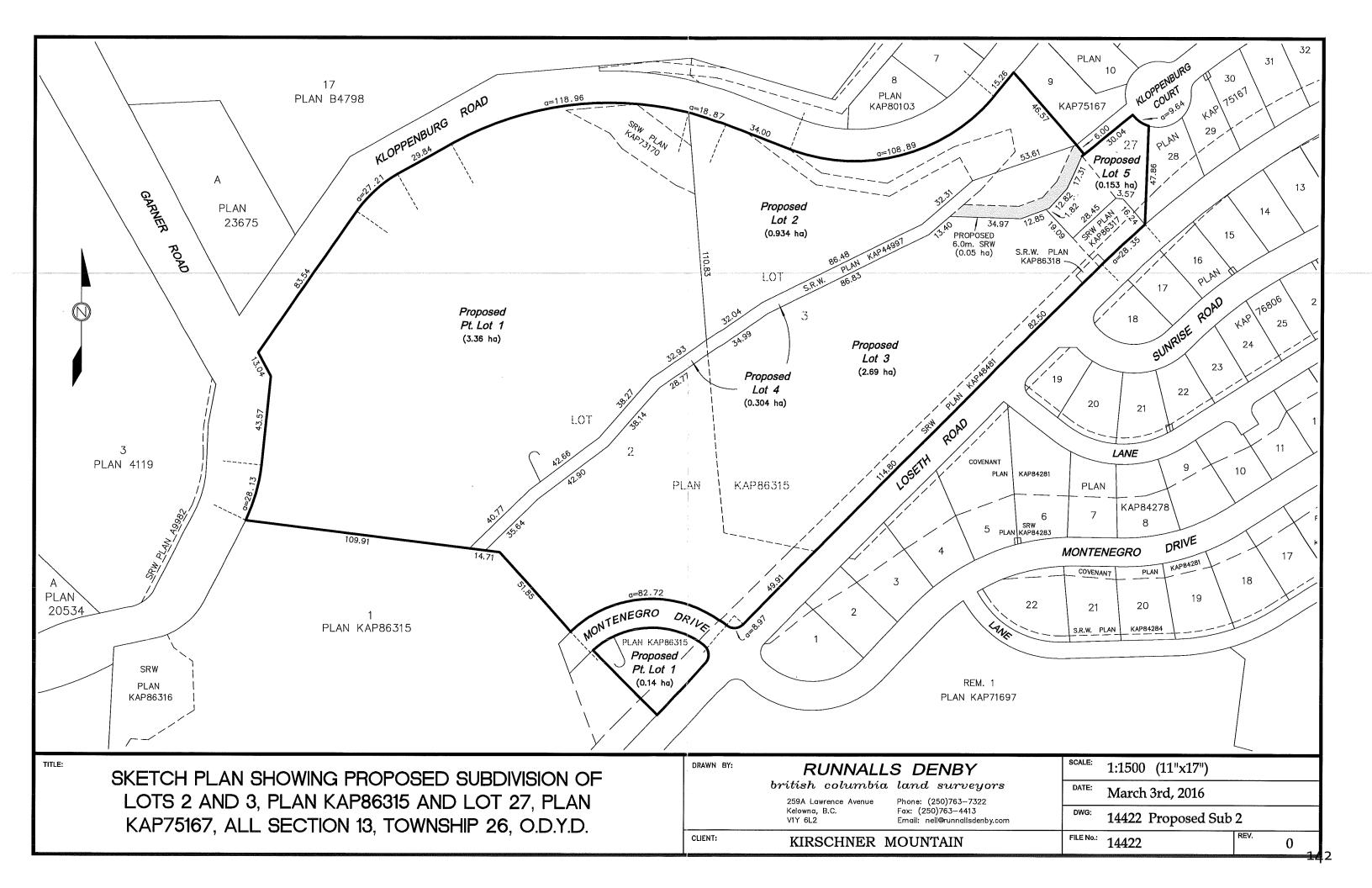
Attachments:

Map "A" Map "B"

Proposed Subdivision Plan







REPORT TO COUNCIL



Date: June 26, 2017

RIM No. 1250-20

To: City Manager

From: Community Planning Department (LK)

OCP17-0001

Application: Owner: 1104053 BC LTD

TA17-0002

Address: 5317 Chute Lake Road Applicant: Urban Options

Subject: Official Community Plan Amendment & Text Amendment Applications

Existing OCP Designation: PARK – Major Park/ Open Space

Proposed OCP Designation: S2RES – Single/ Two Unit Residential

Existing Zone: CD2 – Kettle Valley Comprehensive Residential Development

1.0 Recommendation

THAT Official Community Plan Map Amendment Application No. OCP17-0001 to amend Map 4.1 in the Kelowna 2030 – Official Community Plan Bylaw No. 10500 by changing the Future Land Use designation of Lot 20 Sections 23 and 24 Township 28 SDYD KAP74693, located at 5317 Chute Lake Road, Kelowna, BC from the PARK – Major Park – Open Space designation to the S2RES – Single/ Two Unit Residential designation, as shown on Map "A" attached to the Report from the Community Planning Department dated June 26, 2017, be considered by Council;

AND THAT the Official Community Plan Map Amending Bylaw be forwarded to a Public Hearing for further consideration;

AND THAT the requirement to hold a Public Information Session prior to the Official Community Plan Map Amending Bylaw receiving first reading, in accordance with the *Local Government Act*, and the City of Kelowna's Development Applications Procedures Bylaw No. 10540, be waived;

AND THAT Zoning Bylaw Text Amendment Application No. TA17-0002 to amend the City of Kelowna Zoning Bylaw No. 8000 as outlined in the Report from the Community Planning Department dated June 26, 2017 for Lot 20 Sections 23 and 24 Township 28 SDYD KAP74693, located at 5317 Chute Lake Road, Kelowna, BC be considered by Council;

AND THAT the Zoning Bylaw Text Amending Bylaw be forwarded to a Public Hearing for further consideration;

AND THAT final adoption of the Official Community Plan Map amending Bylaw and the Zoning Bylaw Text Amending Bylaw be considered subsequent to the outstanding conditions of approval as set out in Schedule "A" attached to the Report from the Community Planning Department dated June 26, 2017.

2.0 Purpose

To amend the Official Community Plan to change the future land use designation of the subject property and to amend the Kettle Valley Comprehensive Development Zone (CD2) to facilitate a two lot residential subdivision.

3.0 Community Planning

Staff are supportive of the proposed OCP Amendment and Text Amendment application to facilitate the two lot residential subdivision of the subject property. The property was designated as private open space to act as a gateway in the original Kettle Valley Master Plan (1996). The property was damaged in the 2003 fires and the mature vegetation destroyed. Since then, minor changes to the local road system has further reduced the size of the parcel and the need for a gateway into Kettle Valley has lessened. For these reasons, together with the fact that the master developer has constructed less density than originally planned and this proposal represents a modest way to increase it, Planning is recommending the change in land use to permit the two residential lots.

Should the OCP Amendment and Text Amendment be supported by Council, the applicant will proceed with a two lot subdivision application.

Consideration has been given to the 20 Year Servicing Plan and Financing Strategy. It is deemed that this application will not trigger an impact study.

4.0 Proposal

4.1 Background

As part of the Kettle Valley Community Master Plan approvals in 1996, the subject property was designated as Private Open Space. The master plan was created to provide an overall vision for the development of the subdivision, which envisioned the community to be built and developed in a park-like setting.

Twenty years later, the Kettle Valley neighbourhood has been developed with a significant park and open space network (over 17 acres) that goes beyond the City's minimum standards due in large part to the successful

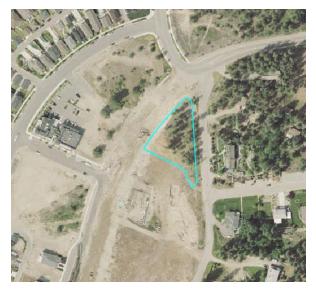
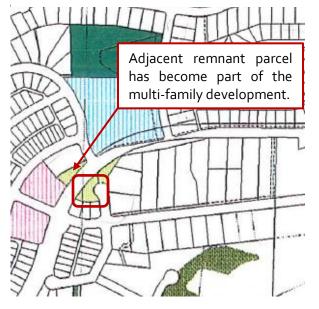


Figure 1 – Aerial of the subject parcel show the existing mature trees prior to the 2003 fires.

Figure 2 – Excerpt from Kettle Valley Parks & Open Space Master Plan (note: road alignments have been modified from this initial plan). Subject property indicated outlined in red. See Attachment C for complete map.



partnership agreements with the Kettle Valley Developer over the past two decades.

The subject parcel is a remnant lot that was never intended to be included in the City Owned parks portfolio and has remained under private ownership. As indicated in Figure 1, across the street from the subject property, a second remnant parcel existed which has since been consolidated into the existing multi-family development.

4.2 <u>Project Description</u>

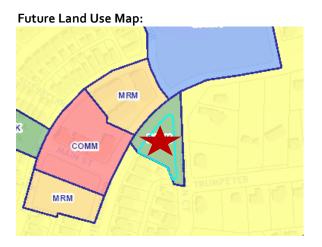
The applicant is seeking an OCP amendment and rezoning of the subject parcel to facilitate the subdivision of the land into two parcels for single dwelling housing development. The OCP would amend the future land use of the parcel from Park - Major Park to S2RES – Single/Two Unit Residential and the land use would be amended to the CD2 – Kettle Valley Comprehensive Development Zone. It would further be restricted to development under the regulations for Type III or IV - Village Park Single Family as indicated on Maps B & C attached to this report.

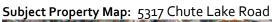
4.3 Site Context

Specifically, adjacent land uses are as follows:

Orientation	Zoning	Land Use
North	RR1 – Rural Residential 1	Elementary School
East	RR2 – Rural Residential 2	Single Detached Dwelling
South	CD2 – Kettle Valley Comprehensive Residential Development	Single Detached Dwelling
West	CD2 – Kettle Valley Comprehensive Residential Development	Commercial Multiple Dwelling Housing









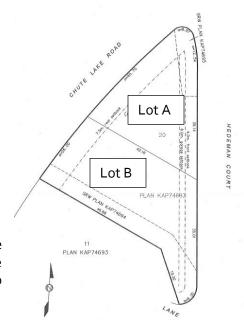
4.4 Zoning Analysis Table

CD2 – Kettle Valley Comprehensive Residential Development: Type III or IV

Zoning Analysis Table			
CRITERIA	CD2 ZONE REQUIREMENTS	PROPOSAL	
Existing Lot/Subdivision Regulations			
Lot Area	455 m ²	Lot A: 1035 m²	
Lot Alea		Lot B: 1441 m²	
Lot Width	13 M	Lot A: 26 m	
Lot width		Lot B: +35 m	
Lot Donth	35 m	Lot A: 19.9 m	
Lot Depth		Lot B: 42.16 m	

4.5 <u>Subdivision Plan</u>

Should the OCP Amendment and Rezoning applications be supported by Council, the applicant would proceed with the Subdivision Application to facilitate the creation of two residential lots.



5.0 Current Development Policies

5.1 Kelowna Official Community Plan (OCP)

Development Process

Compact Urban Form.¹ Develop a compact urban form that maximizes the use of existing infrastructure and contributes to energy efficient settlement patterns. This will be done by increasing densities (approximately 75 - 100 people and/or jobs located within a 400 metre walking distance of transit stops is required to support the level of transit service) through development, conversion, and re-development within Urban Centres (see Map 5.3) in particular and existing areas as per the provisions of the Generalized Future Land Use Map 4.1.

Sensitive Infill.² Encourage new development or redevelopment in existing residential areas to be sensitive to or reflect the character of the neighborhood with respect to building design, height and siting.

Neighbourhood Impact.³ When considering an OCP Amendment, the City will seek information with respect to the impact on land values related to the likelihood that other properties in the immediate neighbourhood will remain or develop as indicated in the OCP.

Evaluation Checklist. Evaluate development applications that require an OCP amendment on the basis of the extent to which they comply with underlying OCP objectives, including the following:

- Does the proposed development respect the OCP Permanent Growth Boundary (OCP Map 4.1 and 5.2)?
- Is the proposed development located in an Urban Centre?
- Does the proposed development feature a mix of residential, employment, institutional, and/or recreational uses?
- Does the proposed development increase the supply of affordable housing (as defined in the OCP)?
- Is the property serviced with water and City sanitary sewer at the time of application?
- Is there transit service within 400 metres of major multiple unit residential projects (30 + units) or other non-residential projects or major employment generators (50 + employees)?
- Does the proposed project involve redevelopment of currently under-utilized, urbanized land?
- Does the proposed development contribute to preserving lands with slopes greater than 30%?
- Will the project likely facilitate future development on adjacent parcels that meets the policies of the OCP?
- Does the project avoid negative impacts (shadowing, traffic etc.) on adjoining properties?
- Is the project consistent with the height principles established in the OCP?
- Would the additional density or new land use designation enhance the surrounding neighbourhood (i.e. Complete Communities) or introduce incompatible uses?
- Could the project be supported without over-burdening existing park and other neighbourhood resources?

¹ City of Kelowna Official Community Plan, Policy 5.2.3 (Development Process Chapter).

² City of Kelowna Official Community Plan, Policy 5.22.6 (Development Process Chapter).

³ City of Kelowna Official Community Plan, Policy 5.22.9 (Development Process Chapter).

⁴ City of Kelowna Official Community Plan, Policy 5.39.1 (Development Process Chapter).

 Could the proposed project be built at minimal (<\$) cost to the City? (This should consider operational and maintenance costs.)

Servicing Plan.⁵ The 20 Year Servicing Plan and Financing Strategy has been developed assuming that growth will occur as noted in this Official Community Plan. Development in locations or of types not anticipated in this plan may trigger a requirement for an impact study to be prepared at developer expense so that impacts on the 20 Year Servicing Plan and Financing Strategy can be identified and addressed. The impact studies, may include, but will not necessarily be limited to preparation of advance road plans that identify all vehicle, transit, cycle route, and trail linkages and provide a mix of trail, local, collector and major roads necessary to create a balanced road system on and off-site.

6.o Technical Comments

6.1 Development Engineering Department

Refer to Attachment A.

7.0 Application Chronology

Date of Application Received: February 1, 2017
Date Public Consultation Completed: February 23, 2017

Report prepared by: Lydia Korolchuk, Planner

Reviewed by: Terry Barton, Urban Planning Manager

Reviewed by: Ryan Smith, Community Planning Department Manager

Approved for Inclusion: Doug Gilchrist, Divisional Director, Community Planning and Strategic

Investments

Attachments:

Attachment A: Development Engineering Memorandum dated April 12, 2017

Attachment B: Subdivision Plan

Attachment C: Kettle Valley Parks and Open Space Master Plan (Excerpt) Schedule A: OCP Amendment – Map 4.1 Generalized Future Land Use

Schedule B: Kettle Valley Proposed Regulating Plan Map

Schedule C: Type III or IV – Village Park Single Family Housing Map

⁵ City of Kelowna Official Community Plan, Policy 5.39.2 (Development Process Chapter).

OCP17-0001

TA17-0002 City of Kelov Planner LK Initials

CITY OF KELOWNA

MEMORANDUM

Date:

April 12, 2017

File No.:

OCP17-0001

To:

Land Use Management Department (LK)

From:

Development Engineering Manager

Subject:

5317 Chute Lake Rd Lot 20 Plan KAP74693

Park to S2RES

The Development Engineering Branch comments and requirements regarding this application for a OCP Amendment to change the future land use designation from Park to S2RES are as follows:

The Development Engineering Technologist for this project is John Filipenko. AScT

All requirements associated with this application will be addressed in the pending subdivision application.

Steve Muenz, P. Eng.

Development Engineering Manager

JF

ATTACHMENT

This forms part of application # OCP17-0001



Initials

LK



Α

CITY OF KELOWNA

MEMORANDUM

Date:

April 12, 2017

File No.:

TA17-0002

To:

Land Use Management Department (LK)

From:

Development Engineering Manager

Subject:

5317 Chute Lake Rd Lot 20 Plan KAP74693

The Development Engineering Branch comments and requirements regarding this application for a Text Amendment to CD2 zone to permit the development of Type III or IV Village / Park Single Family on the subject property are as follows:

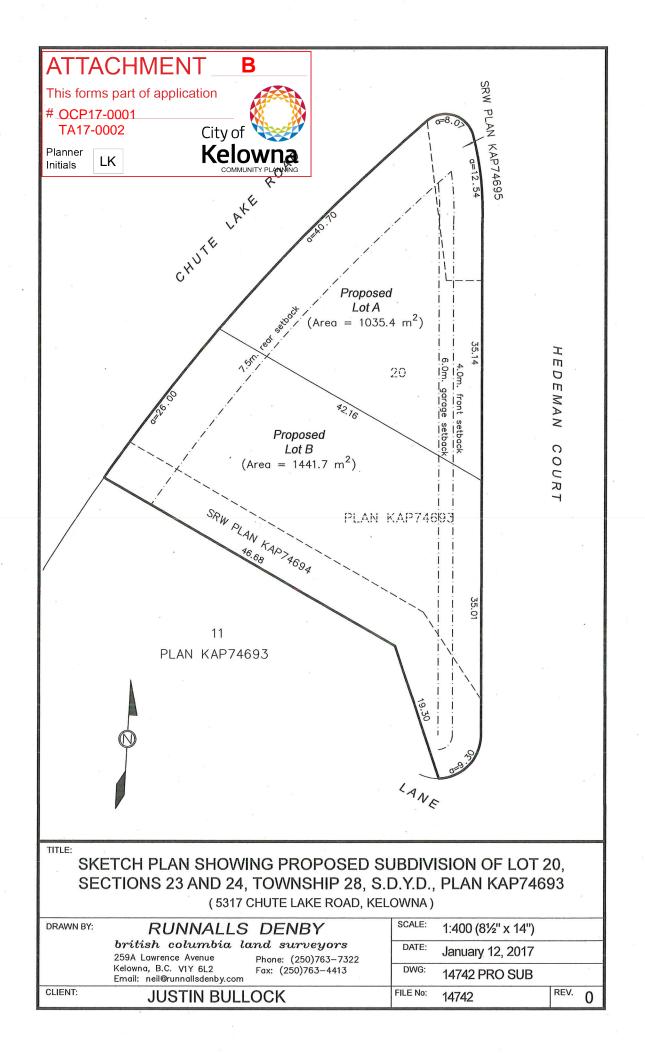
The Development Engineering Technologist for this project is John Filipenko. AScT

All requirements associated with this application will be addressed in the pending subdivision application.

Steve Muenz, P. Eng.

Development Engineering Manager

JF





LAND USE

0405-65

Kettle Valley Parks and Open Sapce Master Plan

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Kettle Valley Parks and Open Space Master Plan

Mission Hill Management Inc.

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June 13, 1996

URBANSYSTEMS

104A - 1815 Kirschner Street Kelowna, B.C. VIY 4N7 1142510.1

1.0 Introduction

The over-riding vision for the Parks and Open Space Master Plan of Kettle Valley is the development of a community which appears and functions as though it has been built into a park-like setting. This approach is intended to be contrary to the apparent addition of park spaces within a contemporary subdivision, where non-park parameters are the primary determinants of community form and function. In Kettle Valley, the parks and open space system was a key determinant of urban form and function.

The goals of the Parks and Open Space Master Plan are five-fold:

- 1. To maintain environmental quality and protect the most sensitive aspects of the natural environment;
- 2. To define and enhance the neo-traditional urban character of the Kettle Valley community;
- 3. To realize opportunities that will make Kettle Valley a more sustainable community;
- 4. To provide opportunity for a range of recreation opportunities for people of all ages and ability levels; and
- 5. To make a significant positive contribution to the parks and open space system of the city as a whole.

2.0 Values and Requirements

There are several key values and requirements for parks and open spaces that are addressed in the Master Plan. These are based on the direction of the Official Community Plan, the influence of the physical conditions of the site and on specific opportunities for urban design and market potential. The key values and requirements that guide preparation of the Parks and Open Space Master Plan are as follows:

2.1 Environmental Quality

Environmental quality is a very important attribute of Kettle Valley and the surrounding area.

Therefore parks, conservation areas and covenant areas on public and private lands are used to help achieve a community with a sustainable environment. Special habitats and features are dealt with according to their sensitivity and function; generally speaking by preservation, retention or management.

2.2 Pedestrian Orientation

Sustainability and community wholeness is built in large part on the pedestrian system. Such a system is extensive; it provides efficient and widespread pedestrian access, across the entire community and at the site specific level.

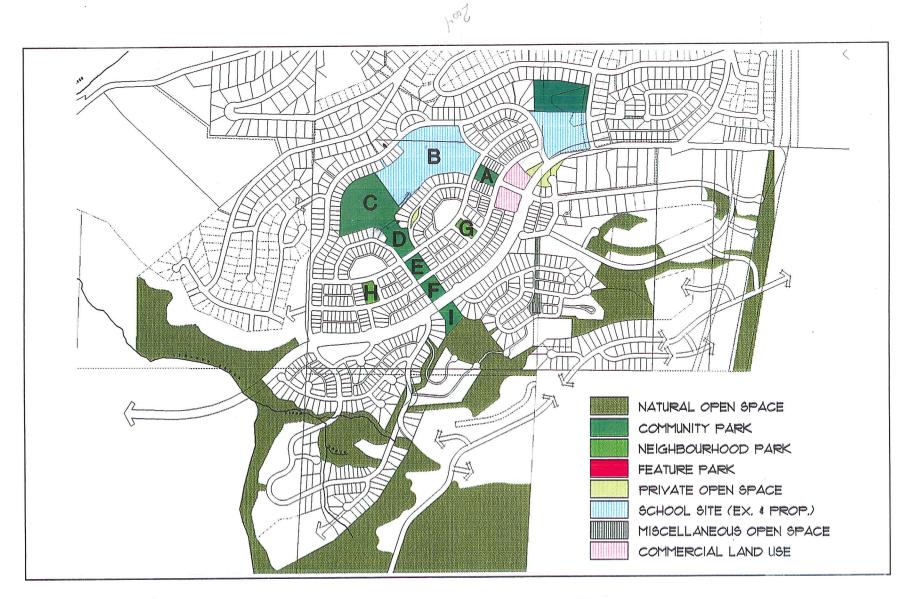
3.0 Master Plan Description

The backbone of the park and open space system is comprised of six inter-related components or building blocks. Each component fulfills a specific role in the neighbourhood or community. Together the components provide a cohesive system of parks and open spaces that reflects the values and requirements described in the previous section.

The building blocks of the parks and open space system for Kettle Valley are:

- . Natural Open Spaces
- . Community Parks (and Schools)
- · Neighbourhood Parks
- Private Open Spaces
- Streetscapes
- Pedestrianism

The Parks and Open Space Master Plan (Map 1), illustrates the distribution and types of these parks and open spaces in Kettle Valley. The role of the public spaces of this system in the community, and the development proposed for each, is provided in this section.



Map 1 - Parks and Open Space Master Plan

3.4 Private Open Spaces

Private open spaces are parks that are not owned or maintained by the City or School District, and are not included in the calculations or inventory of park space. Though they have a role in the parks and open space system, they do not serve the public in the same way as natural open spaces, community parks or neighbourhood parks. Private open spaces in Kettle Valley, illustrated in Map 1, include non-standard open spaces, central boulevards, commercial plazas, internal multi-family courtyards and subdivision entrance features.

Private open spaces are constructed by the developer and maintained by the developer, private landowner(s) or local association.

3.5 Streetscapes

Though streetscapes are comprised of conventional vehicular roads, for Kettle Valley they are important components of the parks and open space system. They are an extension of the park system, providing community linkages and pedestrian circulation and enjoyment in a park-like setting (e.g., through the provision of substantial tree-lined grass boulevards). The pedestrian streetscapes of Kettle Valley contribute to social interaction and neighbourhood character. They are characterized by sidewalks and grass boulevards, from 3.0 to over 5.0 metres in total width, on one or both sides of the roadway. Street trees, special street lighting and signage are provided in the boulevards. Wherever possible, driveways have been located off back lanes so that the sidewalk/boulevard realm is unbroken.

The Street Tree Plan (Map 2) describes the street tree plantings proposed for each street in Kettle Valley. The species and spacing of street trees vary according to the streetscape character that is desired for each roadway.

