

City of Kelowna
Regular Council Meeting
AGENDA



Monday, May 15, 2023
9:00 am
Council Chamber
City Hall, 1435 Water Street

Pages

1. **Call to Order**
2. **Confirmation of Minutes** 2 - 3
Regular AM Meeting - May 8, 2023
3. **Reports**
 - 3.1 **10-Year Capital Plan Annual Update - Workshop 5 (Transportation)** 60 m 4 - 38

To provide Council the opportunity to provide input on the Transportation Cost Centre in advance of Staff drafting the comprehensive 10-Year Capital Plan.
4. **Resolution Closing the Meeting to the Public**

THAT this meeting be closed to the public pursuant to Section 90(1) ((a) (e) (i) and Section 90(2) (b) of the Community Charter for Council to deal with matters relating to the following:

 - Position Appointment
 - Acquisition of Land
 - Legal Advice
 - Confidential Information from the Provincial and Federal Governments
5. **Adjourn to Closed Session**
6. **Reconvene to Open Session**
7. **Termination**



City of Kelowna Regular Council Meeting Minutes

| | |
|------------------------------|---|
| Date: | Monday, May 8, 2023 |
| Location: | Council Chamber City Hall, 1435 Water Street |
| Members Present | Mayor Tom Dyas, Councillors Ron Cannan, Maxine DeHart, Charlie Hodge, Gord Lovegrove, Mohini Singh*, Luke Stack, Rick Webber and Loyal Wooldridge |
| Staff Present | City Manager, Doug Gilchrist; City Clerk, Stephen Fleming; Acting Divisional Director, Financial Services, Joel Shaw*, Parks & Buildings Planning Manager, Robert Parlane*, Finance Director, Joe Sass*, Divisional Director, Partnership & Investment, Derek Edstrom*, Asset Planning Manager, Joline McFarlane* |
| Staff Participating Remotely | Legislative Coordinator (Confidential), Clint McKenzie* |

(* Denotes partial attendance)

1. Call to Order

Mayor Dyas called the meeting to order at 8:30 a.m.

2. Confirmation of Minutes

Moved By Councillor Hodge/Seconded By Councillor Wooldridge

THAT the Minutes of the Regular AM Meeting of May 1, 2023 be confirmed as circulated.

Carried

3. Reports

3.1 10-Year Capital Plan Annual Update - Workshop 4 (Parks)

Staff:

- Displayed a PowerPoint Presentation.
- Provided a 10-Year Capital Plan overview. Parks capital planning is the focus of today's workshop.
- Identified and spoke to the Service Drivers regarding parks capital planning.
- Identified and spoke to current park planning capital projects.
- Made comments on the park acquisition strategy.
- Identified and spoke to Parks Capital Planning Options A,B and C.
- Responded to questions from Council.

Councillor Singh joined the meeting at 8:48 a.m.

Moved By Councillor Hodge/Seconded By Councillor Lovegrove

THAT Council receives, for information, the report from Financial Services dated May 8th, 2023, with respect to this year's annual update to the 10-Year Capital Plan with focus on the Parks Cost Centre;

AND THAT Council direct staff to proceed with the approach recommended in Option B for the Parks Cost Centre for inclusion in this update to the 10-Year Capital Plan;

AND FURTHER THAT Staff return to Council with the comprehensive 10-Year Capital Plan that balances all capital cost centres prior to final endorsement.

Carried

4. Resolution Closing the meeting to the Public

Moved By Councillor Lovegrove/Seconded By Councillor Wooldridge

THAT this meeting be closed to the public pursuant to Sections 90(1)(i) and 90(2)(b) of the Community Charter for Council to deal with matters relating to the following:

- Legal Advice
- Confidential Information from the Province

5. Adjourn to Closed Session

The meeting adjourned to a closed session at 10:03 a.m.

6. Reconvene to Open Session

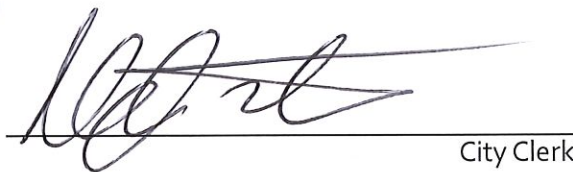
The meeting reconvened to an open session at 3:56 p.m.

7. Termination

The meeting was declared terminated at 3:56 p.m.

Mayor Dyas

sf/cm



City Clerk

Report to Council



Date: May 15th, 2023
To: Council
From: City Manager
Subject: 10-Year Capital Plan Annual Update – Workshop #5 (Transportation)
Department: Financial Services

Recommendation:

THAT Council receives, for information, the report from Financial Services dated May 15th, 2023, with respect to this year’s annual update to the 10-Year Capital Plan with focus on the Transportation Cost Centre;

AND THAT Council direct staff to proceed with the approach recommended in Option B for the Transportation Cost Centre for inclusion in this annual update to the 10-Year Capital Plan;

AND FURTHER THAT Staff return to Council with the comprehensive 10-Year Capital Plan that balances all capital cost centres prior to final endorsement.

Purpose:

To provide Council the opportunity to provide input on the Transportation Cost Centre in advance of Staff drafting the comprehensive 10-Year Capital Plan.

Background:

This is the fifth report in a series of reports that will inform and afford Council an opportunity to provide input and direction in the development of this year’s annual update to the 10-Year Capital Plan ([Capital Plan](#)). The first report provided an overview of this year’s process and sequencing for this year’s update. The second report focused on the redevelopment of the Parkinson Recreation Centre Functional Plan. The third and fourth reports focused on direction for capital investment in the Buildings and Parks capital cost centres, respectively.

Previous Council Resolution

| Resolution | Date |
|--|-------------------------------|
| THAT Council receives, for information, the report from Financial Services dated May 8 th , 2023, with respect to this year's annual update to the 10-Year Capital Plan with focus on the Parks Cost Centre; | May 8 th , 2023 |
| THAT Council receives, for information, the report from Financial Services dated April 24 th , 2023, with respect to this year's annual update to the 10-Year Capital Plan with focus on the Buildings Cost Centre; | April 24 th , 2023 |
| THAT Council receives the report from Parks and Buildings Planning, dated April 17, 2023, for the Redevelopment of Parkinson Recreation Centre Functional Plan; | April 17 th , 2023 |
| THAT Council receives, for information, the report from Financial Services dated April 3 rd , 2023, with respect to the process for this year's annual update to the 10-Year Capital Plan. | April 3 rd , 2023 |

The City maintains a rigorous capital planning process that aligns with Council priorities, Imagine Kelowna and the Official Community Plan. The Capital Plan provides the framework for long-term planning and fiscal management and helps balance competing infrastructure needs within limited funding and capacity to deliver infrastructure.

The capital planning process is being modified this year to include additional touchpoints to allow Council more opportunity to shape the direction of the Capital Plan through priority alignment workshops. **The focus of this report to Council is the Transportation capital cost centre.**

Discussion:

There are many ways to get around the City. Whether it's by car, bus, bike, transit or on foot, the City's transportation network will get you where you need to go. A forward-thinking, transportation network that keeps pace with growth and provides people a variety of options to get around the City.

The transportation network is growing and becoming more complex and includes:

- 875 km of roads,
- 450 km of sidewalks,
- 35 bridges,
- 15,000 streetlights,
- 675 traffic signals, and
- Regional transit service in Partnership with BC Transit.

Ensuring public safety is the highest priority. Continuing to maintain the transportation network to a high standard ensures these assets will provide reliable service for years to come. The City is one of the fastest growing communities and keeping pace with growth is fundamental to the City's Transportation Plans.

With all this infrastructure and demands for more, the Transportation Capital Cost Centre is under pressure to deliver and faces both financial and infrastructure delivery challenges

The Transportation Capital Cost Centre has the following general categories:

Table 1 - Transportation Capital Categories.

| Major Roads | Major Intersections | Active Transportation | Safety & Neighbourhood Streets | Transit |
|--|--|---|---|---|
| <ul style="list-style-type: none"> • Arterial Road Projects • Bridges • Pavement Management | <ul style="list-style-type: none"> • Major Intersection Capacity Program • Roundabouts and Traffic Signals • Intelligent Transportation Systems | <ul style="list-style-type: none"> • Active Transportation Corridors • Sidewalks • Bike Lanes • Neighbourhood Bikeway Program | <ul style="list-style-type: none"> • Road Safety Improvements • Safe Routes to School • Crosswalks • Traffic Calming • Local Street Urbanization | <ul style="list-style-type: none"> • Major Exchanges • Stops & Shelters • Corridor & Area Improvements |

The adopted [Capital Plan](#) forecasts \$307 million in capital investment in the next 10-years. However, we know that is expected to grow due to inflationary pressures and the demand for transportation services to support growth. Aging transportation assets and evolving user needs are also contributing to increased investment pressure in the Transportation Cost Centre.

This year’s update to the Capital Plan focuses on infrastructure investment for the years 2023 – 2032. The Transportation Cost Centre service drivers include:

- [Council Priorities 2023-2026](#),
- Imagine Kelowna,
- 2040 OCP,
- 2040 Transportation Master Plan.

The City has many competing infrastructure demands and difficult decisions need to be made to optimize spending to provide the most value to the community. In advance of developing the comprehensive Capital Plan, staff are looking for guidance from Council. Staff have prepared three options to help guide the discussion:

- Option A (Today) – Is existing funding levels with a reduction in projects and programs due to 40% inflationary increase in the past two years.
- Option B (Making Progress) – Is a balanced approach that partially offsets inflationary impacts and advances priority projects.
- Option C (Future) – Is the vision of building the City of the Future and fully offsets inflationary impacts.

Staff are recommending Option B as the approach for Transportation capital investment. Option B is step towards building the City of the Future and balances limited funding and infrastructure delivery resources along with the competing demands from other capital cost centres.



Conclusion:

Based on Council’s direction in this workshop, staff will return with the comprehensive Capital Plan that balances all capital cost centres prior to finalizing the Capital Plan. Below are the upcoming workshops to receive additional input from Council.

Table 2 - Council capital planning touchpoint schedule.

| Touchpoint | Topic | Purpose | Date |
|------------|------------------------------|--|----------|
| ✓ | Overview & Listening | Introduce the process and hear from Council | April 3 |
| ✓ | PRC Functional Plan | PRC Function Plan presentation | April 17 |
| ✓ | Buildings Workshop | Buildings planning principles, strategy & direction | April 24 |
| ✓ | Parks Workshop | Parks planning principles, strategy & direction | May 8 |
| ✓ | Transportation Workshop | Transportation planning principles, strategy & direction | May 15 |
| 6 | Draft Capital Plan Review | Comprehensive review of Capital Plan | July 10 |
| 7 | Final Plan Review & Adoption | Final review and adoption | July 24 |

Internal Circulation:

- Transportation Planning Manager
- Strategic Transportation Planning Manager
- General Manager, Infrastructure
- Asset Planning Manager

Considerations not applicable to this report:

Legal/Statutory Authority:

Legal/Statutory Procedural Requirements:

Existing Policy:

Financial/Budgetary Considerations:

External Agency/Public Comments:

Communications Comments:

Submitted by: J. Shaw, Asset Management & Capital Planning Manager

Approved for inclusion: J. Sass Divisional Director, Financial Services

Attachment 1 – Capital Plan Workshop presentation

cc: General Manager, Infrastructure



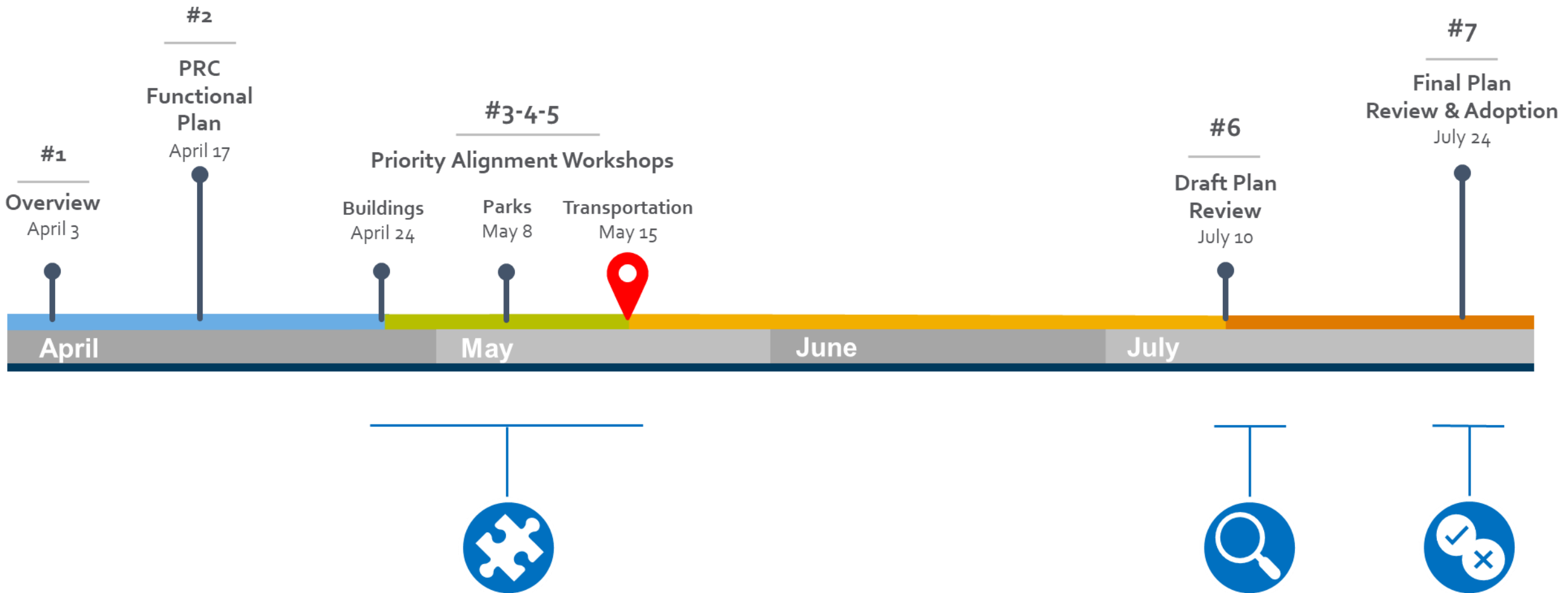
City of
Kelowna

10-Year Capital Plan (2023-2032) Workshop #5: Transportation

May 15th, 2023



Touchpoint Timeline



Overview Workshop #1: What we heard from Council

- ▶ Enhanced investment (or accelerated delivery) of pedestrian & traffic safety
- ▶ Arts & Cultural investment, performing arts centre
- ▶ Environmental stewardship, climate, GHG reduction and urban forest
- ▶ Recreational facilities – expanding and renewal of existing
- ▶ Improve traffic flow
- ▶ Affordable housing
- ▶ Partnerships

Agenda

- ▶ Capital Plan Overview
- ▶ Transportation Cost Centre
- ▶ Options review
- ▶ Receive Council Direction



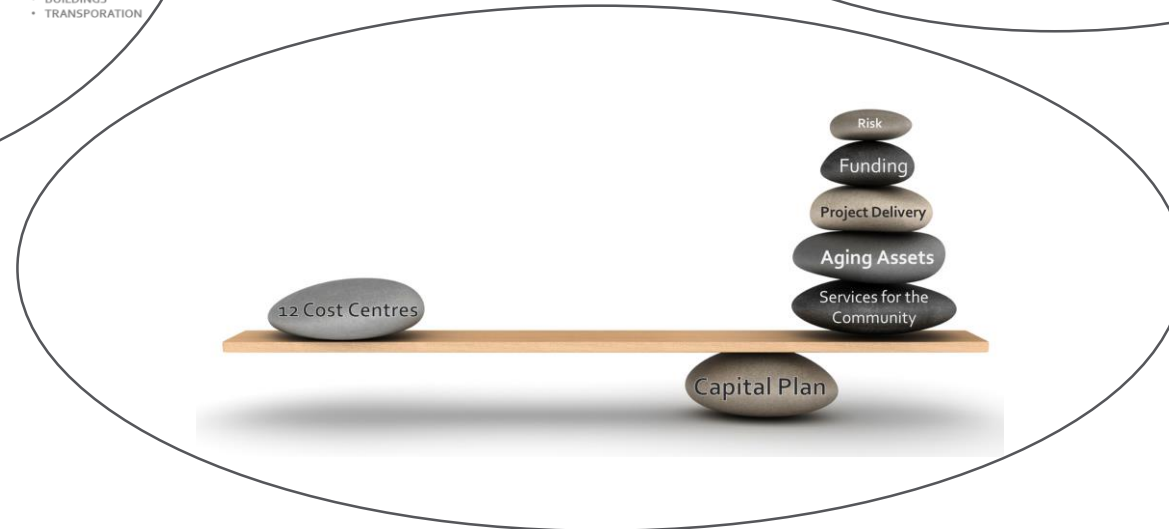
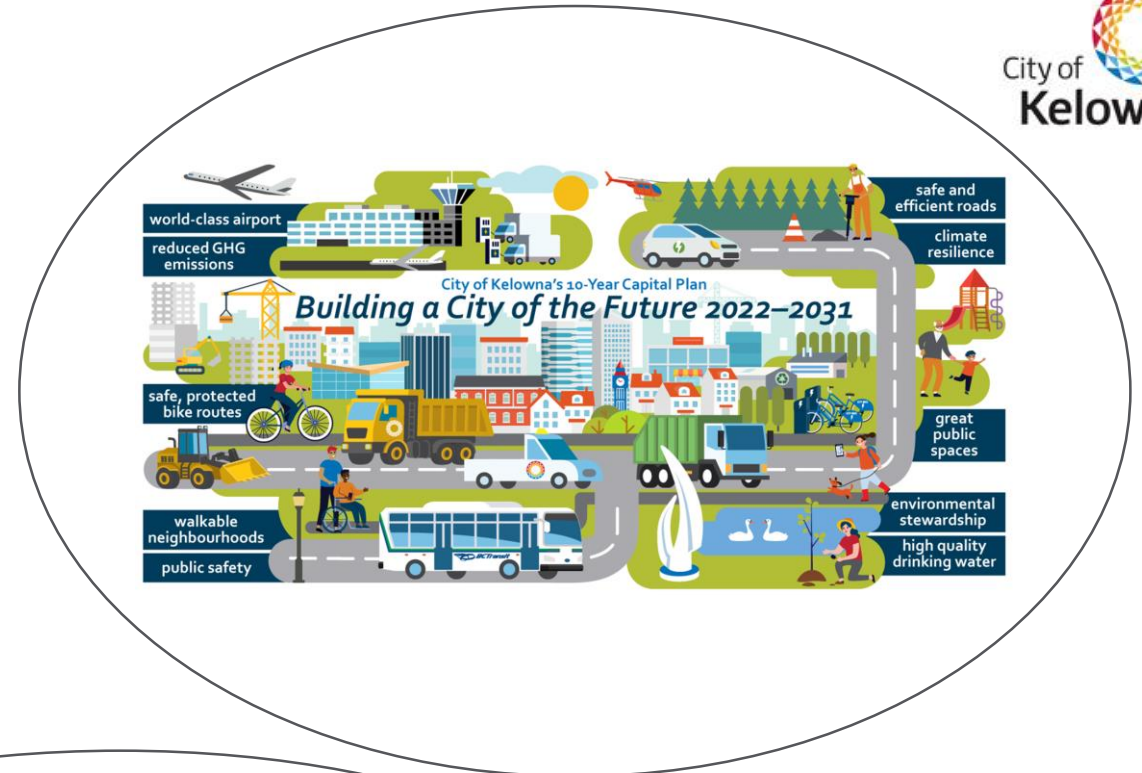
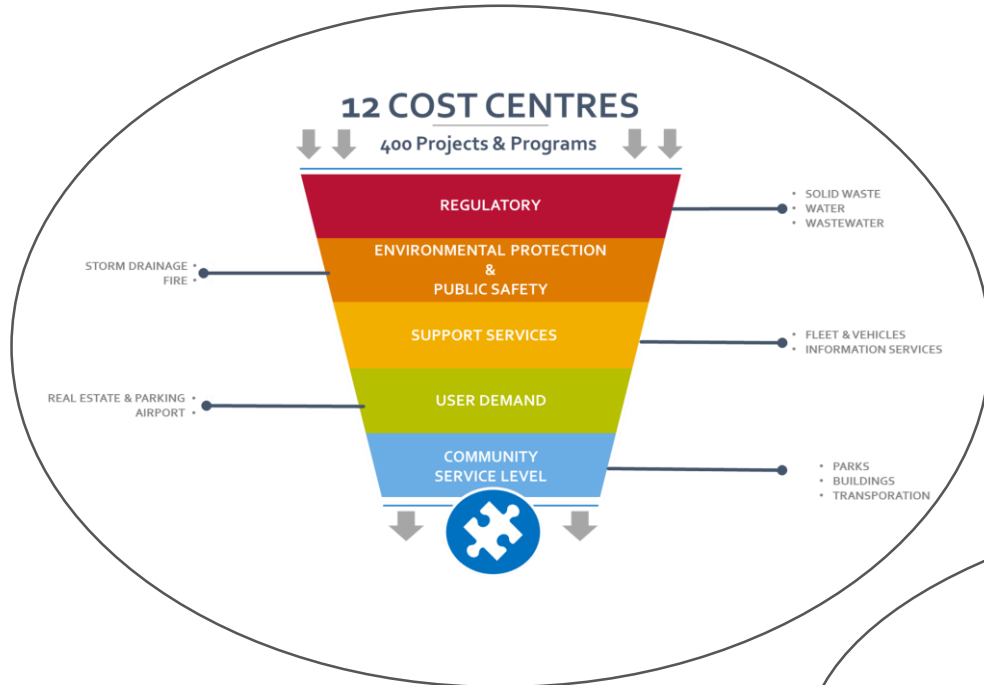
Today's Outcome

► Council Direction

- ...THAT Council direct staff to proceed with the approach recommended in Option B for the Transportation Cost Centre for inclusion in this update to the 10-Year Capital Plan;

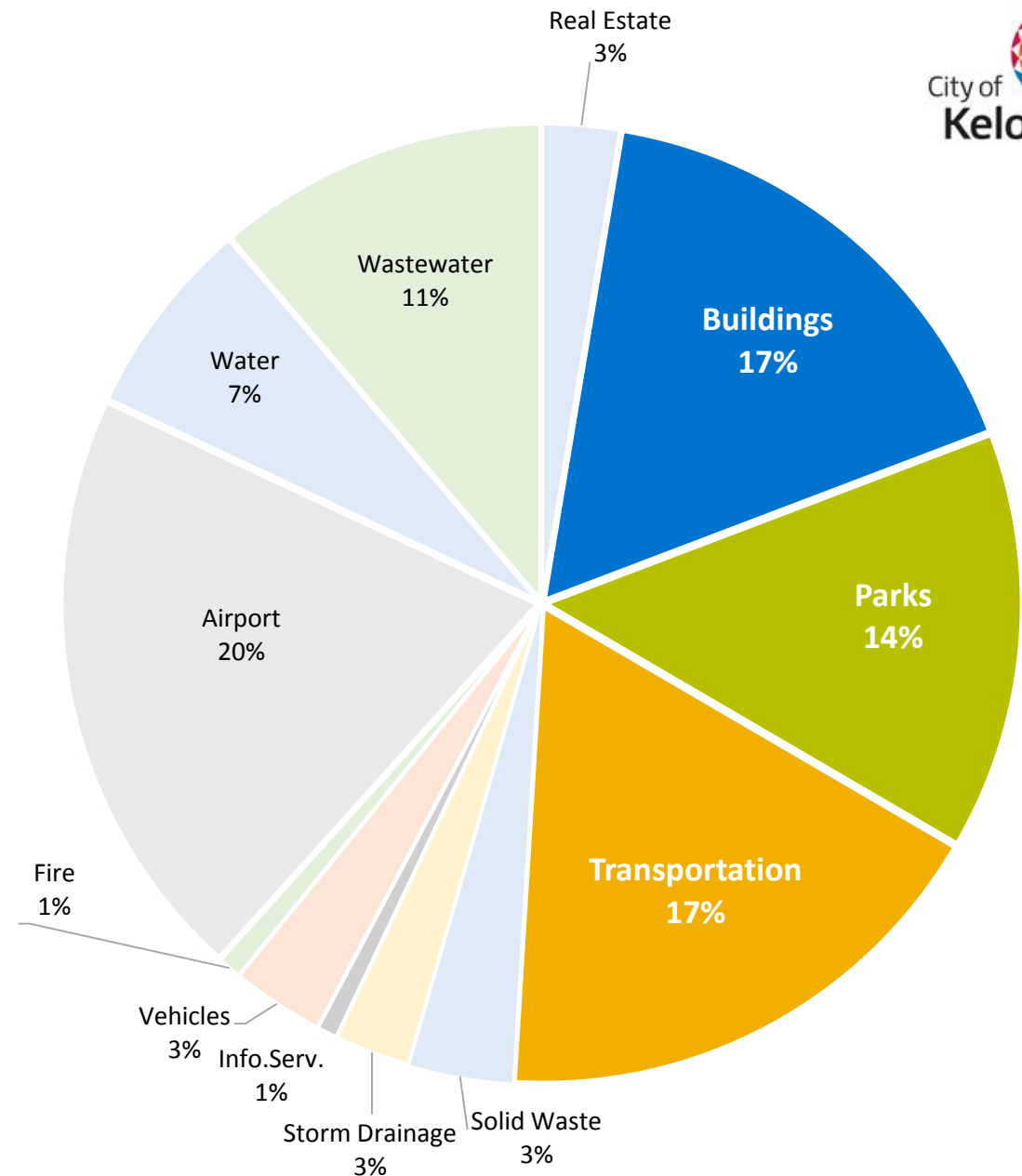


Capital Considerations



Competing Priorities

- ▶ Three big cost centres
- ▶ Influenced by community demand
- ▶ Competing against one another
 - ▶ Funding
 - ▶ Capacity to deliver



Transportation Cost Centre Review

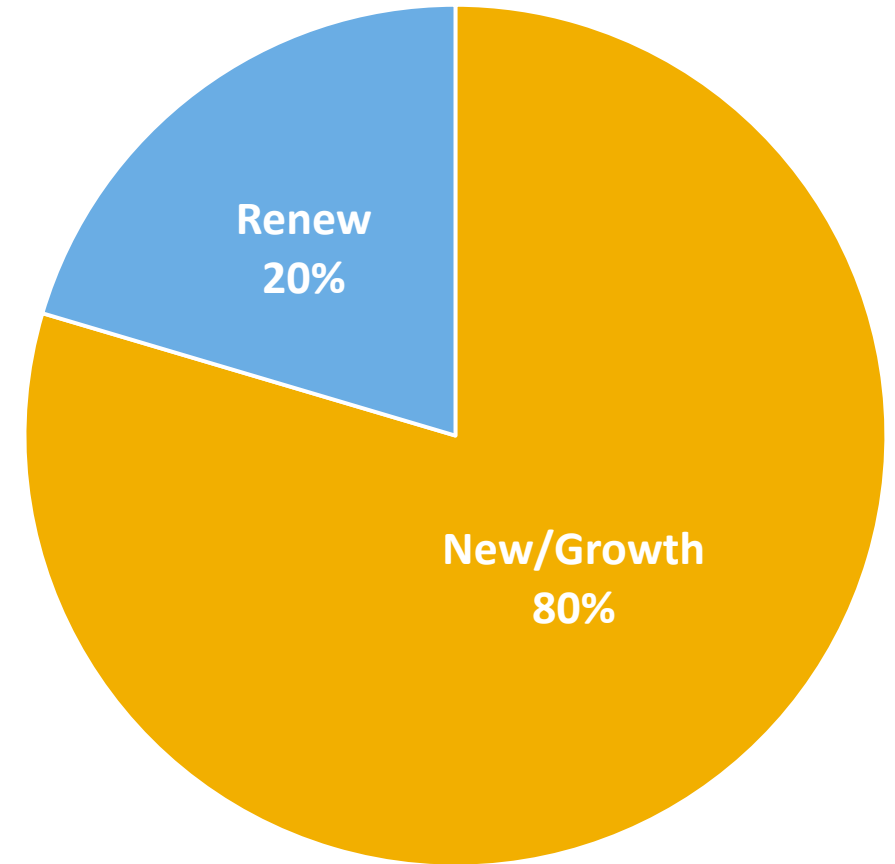


Categories & Capital Assets

| Major Roads | Major Intersections | Active Transportation | Safety & Neighbourhood Streets | Transit |
|--|--|--|---|---|
| <ul style="list-style-type: none">• Arterial Road Projects• Bridges• Pavement Management | <ul style="list-style-type: none">• Major Intersection Capacity Program• Roundabouts and Traffic Signals• Intelligent Transportation Systems | <ul style="list-style-type: none">• Active Transportation Corridors• Sidewalks• Bike Lanes• Neighbourhood Bikeway Program | <ul style="list-style-type: none">• Road Safety Improvements• Safe Routes to School• Crosswalks• Traffic Calming• Local Street Urbanization | <ul style="list-style-type: none">• Major Exchanges• Stops & Shelters• Corridor & Area Improvements |

Current Plan

- ▶ New/Growth
 - ▶ New assets
 - ▶ Upgrade & expand existing assets
 - ▶ Increases & expands service levels
- ▶ Renew
 - ▶ Like-for-like existing assets
 - ▶ Maintains service levels
- ▶ Tough decisions & trade-offs needed



Funding Sources

**Development Cost
Charges**

Taxation

**Community
Works Fund**

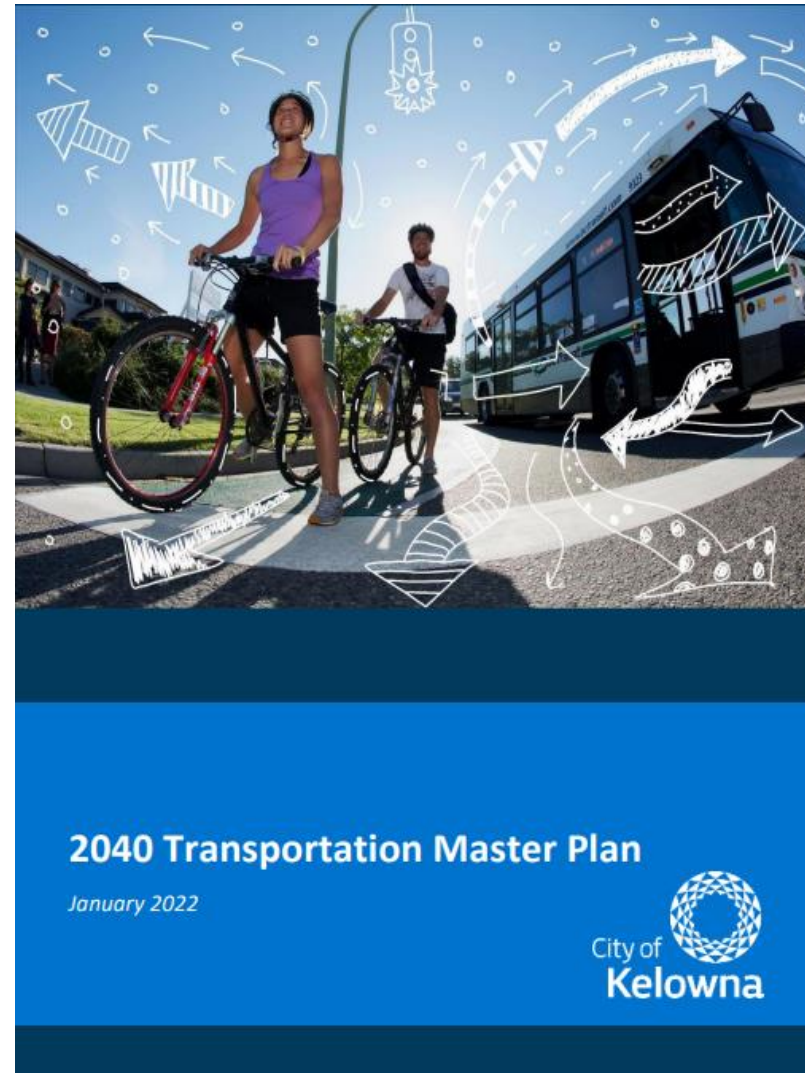
**Infrastructure
Levy**

**Grants &
Partnerships
(unconfirmed)**

Other Reserves

Service Drivers

- ▶ Council Priorities
- ▶ Imagine Kelowna
- ▶ 2040 OCP
- ▶ Transportation Master Plan (TMP)



- ▶ Adopted in 2022
- ▶ 4-year public process
- ▶ Considered community growth & financial capacity

Current Plan – Adopted 2022

Major Roads



Major Intersections



Safety & Neighbourhood Streets



Active Transportation



Transit



Renewal



Current Plan - Major Roads



- ▶ Burtch (Glenmore to Benvoulin)
- ▶ Clement (Ellis to Gordon)
- ▶ Clement (Spall to Highway 33)
 - ▶ Design & Prework Only
- ▶ Commonwealth (Hwy 97 to Jim Bailey)
- ▶ Glenmore (John Hindle to Lake Country)
- ▶ Hollywood (Hwy 97 to John Hindle)
- ▶ Lakeshore (Lanfranco to Cook)
- ▶ Richter (Sutherland to KLO)
- ▶ Stewart (Saucier to DeHart)
- ▶ Sutherland (Dixon to Dayton)

Current Plan - Major Intersections



- ▶ Major Intersection Capacity Program
 - ▶ E.g. Springfield / Dilworth
- ▶ Traffic Signal & Roundabouts Program
- ▶ Casorso Roundabouts

Current Plan - Safety & Neighbourhood Streets



- ▶ Programs
 - ▶ Road Safety Improvement
 - ▶ Neighbourhood Traffic Calming
 - ▶ Safe Routes to School
 - ▶ Crosswalk Safety, Signals & Flashers
 - ▶ Local Street Urbanization

Current Plan - Transit



- ▶ Exchange Upgrades
 - ▶ Okanagan College
 - ▶ Mission Rec
 - ▶ YLW
 - ▶ Orchard Park
 - ▶ Rutland
- ▶ Bus Stop Amenity Program
- ▶ Corridor / Area Stop Upgrades
- ▶ Highway 97 Transit Lanes
 - ▶ Design only

Included elsewhere:

- ▶ Transit Maintenance Facility

Current Plan - Active Transportation



- ▶ Corridors
 - ▶ Abbott (Rose to Gyro)
 - ▶ Ethel (Cawston to Rail Trail)
 - ▶ Glenmore (Glenmeadows to Rail Trail)
 - ▶ Hollywood (Houghton to Greenway)
 - ▶ Lakeshore (Lexington to DeHart)
 - ▶ Leon Lawrence (Water to Ethel)
- ▶ Sidewalk & Bicycle Network Expansion Programs
- ▶ Rail Trail Lighting
- ▶ Neighbourhood Bikeway Program

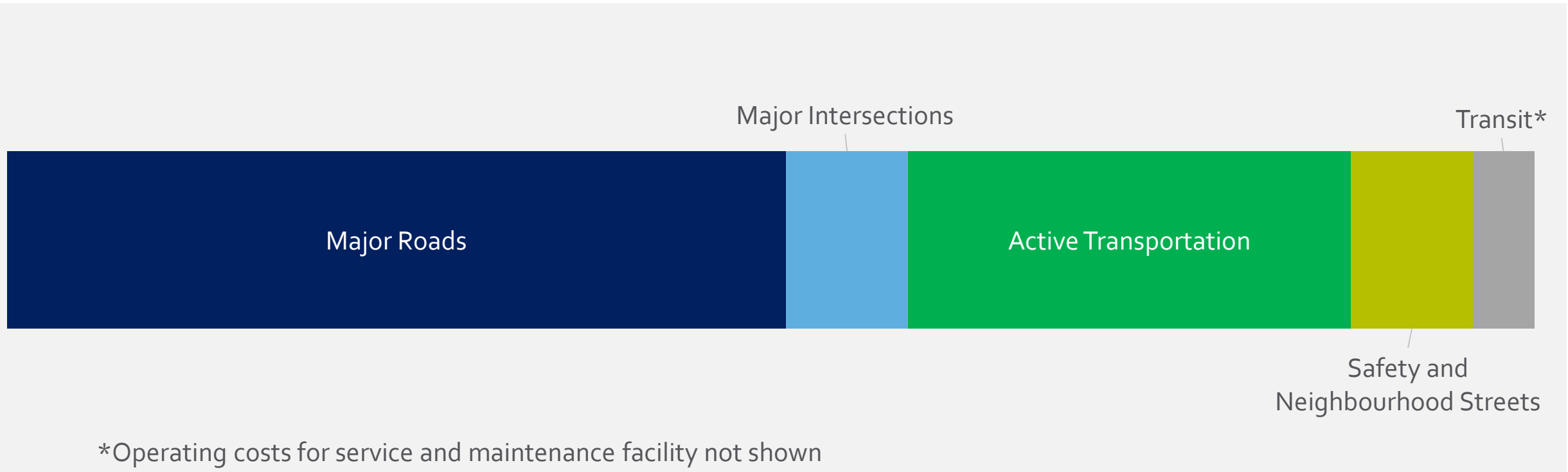
Current Plan - Renewal



- ▶ Programs
 - ▶ Roads
 - ▶ Bridges
 - ▶ Street Lighting
 - ▶ Bus Stops
 - ▶ Sidewalks & Bikeways
- ▶ KLO Bridge Replacement

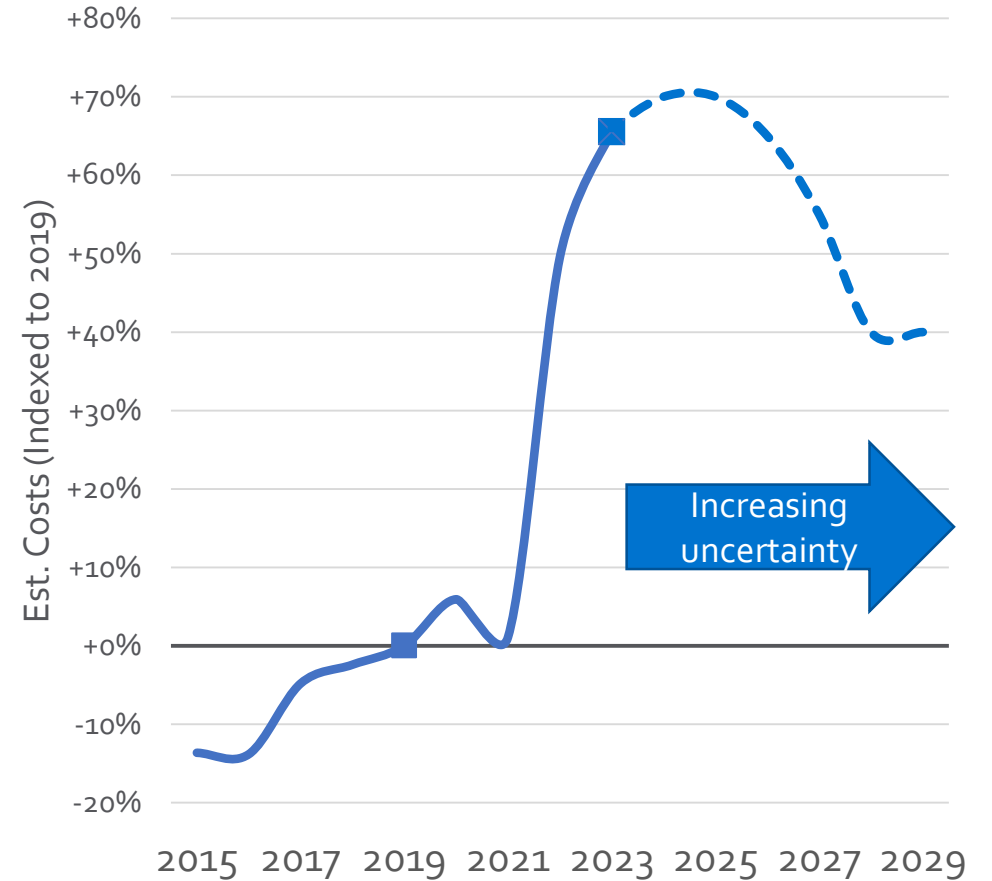
Current Plan - Investment

- ▶ Includes renewal

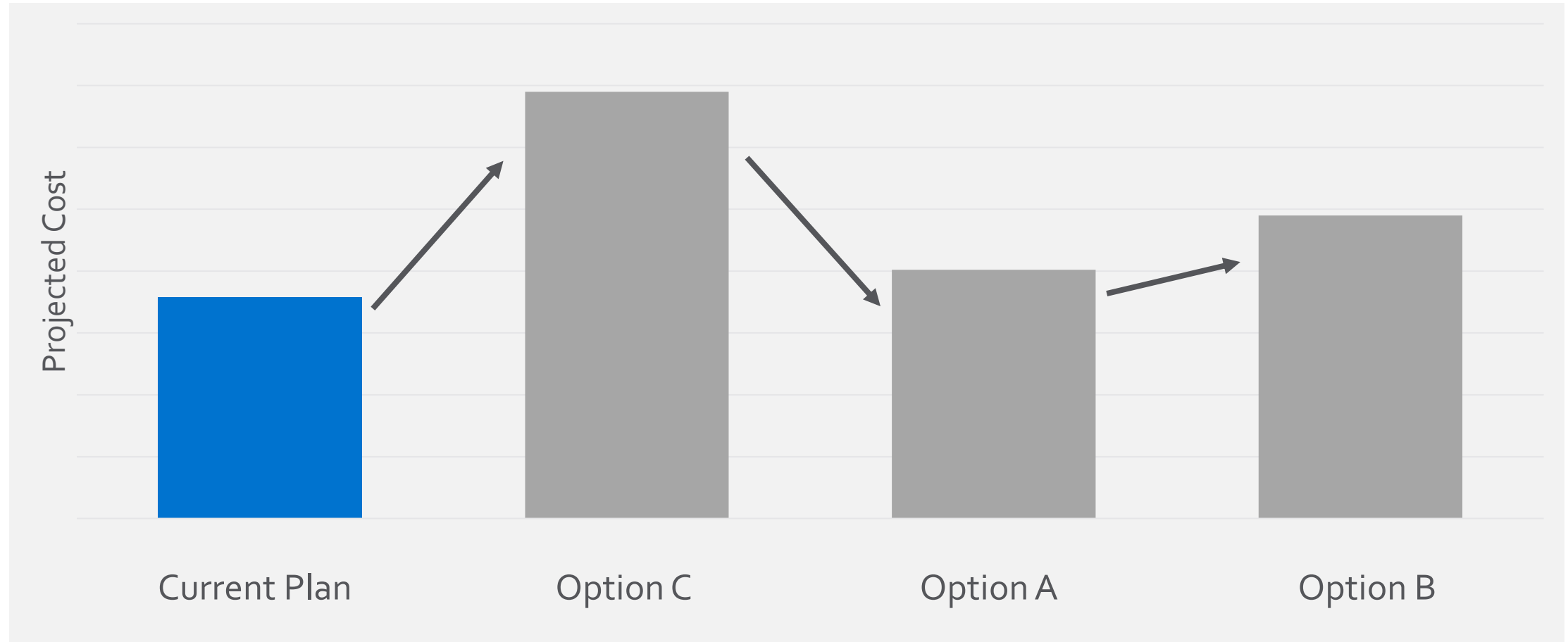


Challenges

- ▶ Inflation
 - ▶ Projected costs, 40% higher, 2026 forward
- ▶ Growth
 - ▶ Growing faster than long-term expectations
- ▶ Development Cost Charges (DCCs)
 - ▶ Reserves increasing
 - ▶ City share required to leverage
- ▶ Staff Capacity
 - ▶ Stretched as projects become larger & more complex



Developing Capital Plan Options



Option C: Building a City of the Future

- ▶ Current Plan = Option C
- ▶ Increased funding for inflation



Option A: Building a City of Today

- ▶ Works within existing funding
 - ▶ Shifts projects to Priority 2
 - ▶ Reduces program scope
- ▶ Balances spending between categories



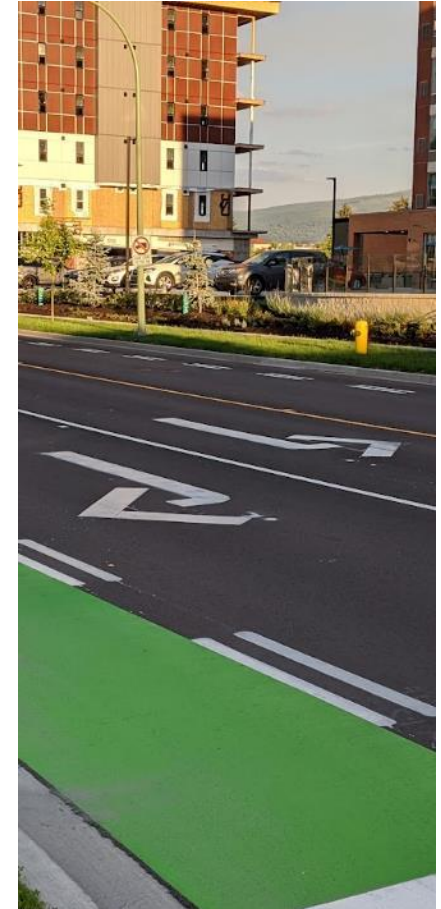
Option A: Highlights

- ▶ **Major roads**
 - ▶ Commonwealth
 - ▶ KLO Bridge Replacement
 - ▶ Burtch (Glenmore – Sutherland)
- ▶ **Active transportation**
 - ▶ Bertram (Leon - Cawston)
 - ▶ Rail Trail to Greenway (Leckie)
- ▶ **Transit**
 - ▶ Rutland Park & Ride
 - ▶ Okanagan College Exchange
- ▶ **Renewal**



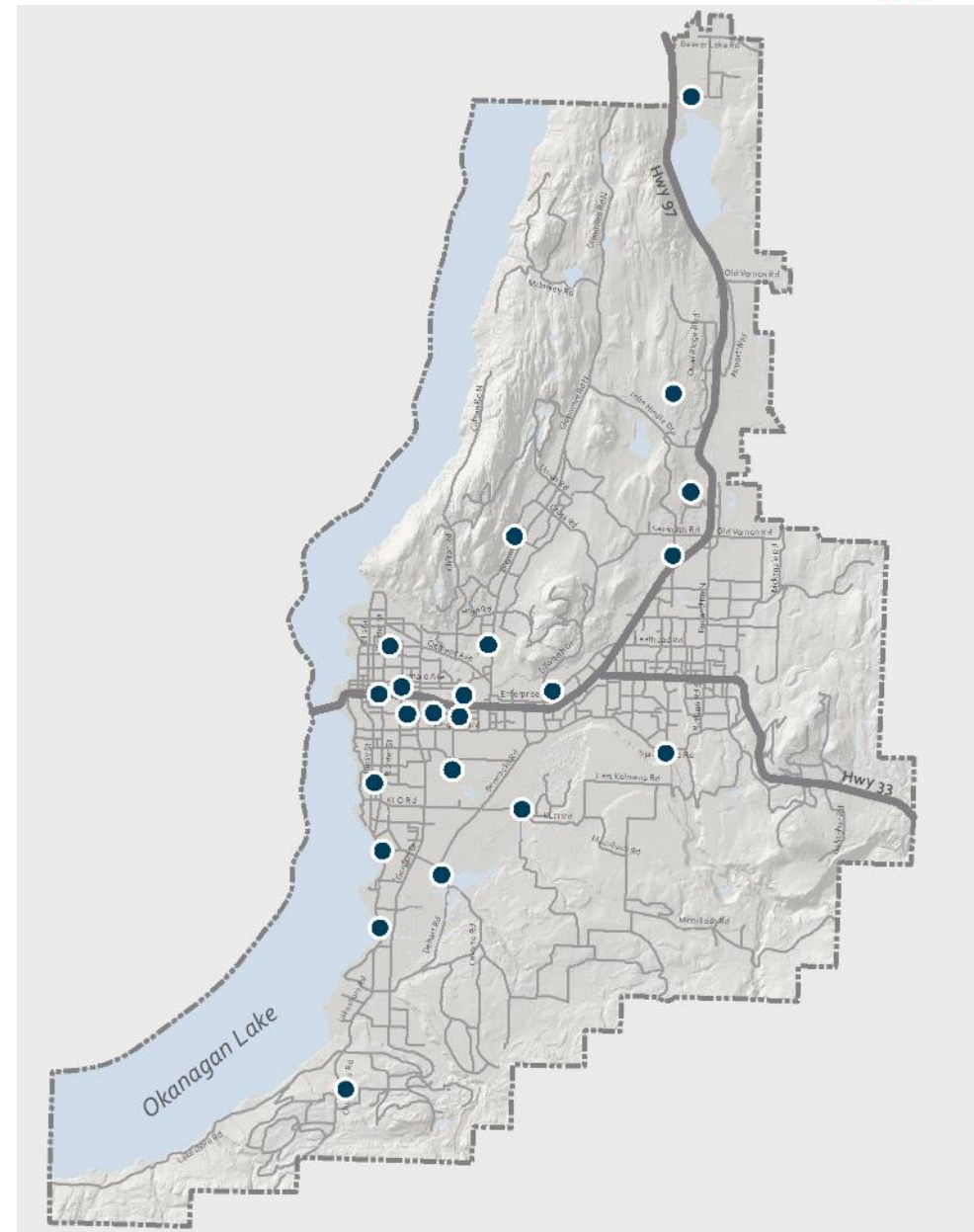
Option A: Unfunded Highlights

- ▶ **Programs will deliver less:**
 - ▶ Safety, Sidewalks, Intersection Capacity, Renewal
- ▶ **Fewer active transportation projects:**
 - ▶ Abbott ATC
 - ▶ Hollywood ATC (Urban Centre – Greenway)
 - ▶ Ethel ATC (Cawston to Rail Trail)
- ▶ **Transit:**
 - ▶ Fewer major exchange upgrades (Orchard Park, YLW)
- ▶ **Major Roads:**
 - ▶ Stewart
 - ▶ Glenmore (JHD-Lake Country)
 - ▶ Richter
 - ▶ Burtch (Springfield to Benvoulin)



Option B: Making Progress

- ▶ Includes Option A, plus..
- ▶ **Major roads:**
 - ▶ Frost
 - ▶ Burtch (Springfield - Benvoulin)
 - ▶ Sutherland (Burtch – Dickson)
- ▶ **Major Intersections:**
 - ▶ More funding for roundabouts
 - ▶ More funding for safety and capacity
- ▶ **Active transportation:**
 - ▶ More funding for crosswalks
 - ▶ Glenmore (Rail Trail – Glenmeadows)



Build a City of the Future Options

Recommended

A

Today

- Existing funding
- Decreases programs & projects

Includes:

- Commonwealth, Burtch (Glenmore – Sutherland), KLO Bridge, Bertram & Rail Trail-Greenway ATC, Rutland Park/Ride; OC Exchange

\$

million

B

Making Progress

- Increased funding
- Balances needs & resources

Includes:

- Option A
- Frost, Burtch (Springfield to KLO), Glenmore ATC
- Increased safety, capacity, & renewal programs

\$\$

million

C

Future

- Increased funding for inflation
- Maintains Current Plan

Includes:

- Projects & programs in the Current Plan

\$\$\$

million

Next Steps

- ▶ Council direct staff to proceed with the approach recommended in Option B for the Transportation Cost Centre for inclusion in this update to the 10-Year Capital Plan.
- ▶ Upcoming
 - ▶ Draft Plan Review – July 10
 - ▶ Final Plan Review & Adoption – July 24



Questions?

For more information, visit kelowna.ca.