

**City of Kelowna  
Regular Council Meeting  
AGENDA**



Monday, November 15, 2021

9:00 am

Council Chamber

City Hall, 1435 Water Street

**Pages**

1. **Call to Order**
2. **Confirmation of Minutes** 2 - 3  
  
Regular AM Meeting - November 8, 2021
3. **Resolution Closing the Meeting to the Public**  
  
THAT this meeting be closed to the public pursuant to Section 90(1) (f) and (l) of the Community Charter for Council to deal with matters relating to the following:
  - Law Enforcement
  - Municipal Objectives
4. **Adjourn to Closed Session**
5. **Reconvene to Open Session**
6. **Reports**
  - 6.1. **10-Year Capital Plan (2021-2030) Part 2** 60 m 4 - 25  
  
To review the 10-Year Capital Plan in more detail and, based on Council's direction, amend the 10-Year Capital Plan prior to returning to Council for final endorsement.
7. **Issues Arising from Correspondence & Community Concerns**
  - 7.1. **Mayor Basran, re: Issues Arising from Correspondence** 15 m
8. **Termination**



**City of Kelowna  
Regular Council Meeting  
Minutes**

Date: Monday, November 8, 2021  
 Location: Council Chamber  
 City Hall, 1435 Water Street

Members Present Mayor Colin Basran, Councillors Maxine DeHart, Ryan Donn, Gail Given, Brad Sieben, Mohini Singh and Luke Stack

Members participating remotely Councillor Charlie Hodge

Members Absent Councillor Loyal Wooldridge

Staff Present City Manager, Doug Gilchrist; City Clerk, Stephen Fleming

(\* Denotes partial attendance)

**1. Call to Order**

Mayor Basran called the meeting to order at 10:05 a.m.

**2. Confirmation of Minutes**

Moved By Councillor Given/Seconded By Councillor DeHart

**R1006/21/11/08** THAT the Minutes of the Regular AM Meeting of November 1, 2021 be confirmed as circulated.

Carried

**3. Resolution Closing the Meeting to the Public**

Moved By Councillor Hodge/Seconded By Councillor Sieben

**R1007/21/11/08** THAT this meeting be closed to the public pursuant to Section 90(1) (a), (d) (e) and (g) of the Community Charter for Council to deal with matters relating to the following:

- Position Appointment
- Security of Property
- Land Disposition
- Litigation

Carried

**4. Adjourn to Closed Session**

The meeting adjourned to a closed session at 10:06 a.m.

**5. Reconvene to Open Session**

The meeting reconvened to an open session at 11:20 a.m.

**6. Issues Arising from Correspondence & Community Concerns**

**6.1 Councillor Singh, re: IHA Orders restricting Public Gatherings**

Councillor Singh:

- Wondered if there are any updates on when Orders may be amended.

Mayor Basran:

- There has been no news forthcoming on when local IHA Order restrictions may be reduced or rescinded.
- IHA could be doing a better job communicating to the public the "why" behind the local restrictions remaining in place.

Council:

- Provided individual comments.

**6.2 Councillor Hodge, re: Mental Health Act**

Councillor Hodge:

- Would like to see information in an open meeting on detainment options and practices under the Mental Health Act.

Moved By Councillor Hodge/Seconded By Councillor Sieben

**R1008/21/11/08** THAT Council invite the Interior Health Authority to present to Council regarding the Mental Health Act, with respect to detainment, people on the streets, crime and interactions with the RCMP.

Carried

**7. Termination**

The meeting was declared terminated at 11:35 a.m.

\_\_\_\_\_  
Mayor Basran

sf/acm

\_\_\_\_\_  
  
City Clerk

# Report to Council



**Date:** November 15, 2021  
**To:** Council  
**From:** City Manager  
**Subject:** 10-Year Capital Plan (2021 to 2030) - Part 2  
**Department:** Infrastructure Engineering

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## **Recommendation:**

THAT Council receives, for information, the second of three reports from Infrastructure Engineering dated November 15, 2021, to review the 10-Year Capital Plan (2021 to 2030);

## **Purpose:**

To review the 10-Year Capital Plan in more detail and, based on Council's direction, amend the 10-Year Capital Plan prior to returning to Council for final endorsement.

## **Background:**

The 10-Year Capital Plan forecasts the City's infrastructure needs from 2021 – 2030. The Plan forecasts \$1.49 billion in infrastructure investment required to accommodate growth, enhance services, renew existing infrastructure, and address climate change. The reader is directed to the attached 10-Year Capital Plan for complete details.

Staff introduced this year's annual update of 10-Year Capital Plan to Council November 1<sup>st</sup>, 2021. This report is the 2<sup>nd</sup> of 3 and will explore the 10-Year Capital Plan in more detail and ensure alignment with Council priorities. The final report is expected to be presented later in November and is intended for final review and endorsement by Council.

This meeting will focus on answering Council's questions and receiving direction on changes to this year's annual update to the 10-Year Capital Plan.

Council provided feedback to Staff on the current capital planning processes during a Regular AM Meeting on May 10<sup>th</sup>, 2021. They identified areas of strength and opportunity for improvement as summarized below.

### Areas of strength

- Strong focus and approach to fiscal management,
- Clear links between budget and capital plan,

- Capital plan feels robust,
- Flying at about the right altitude,
- Appreciative of how staff have brought Council along to better understand the capital plan and Infrastructure deficit to help make informed decisions.

Opportunity for improvement

- No surprises and more time needed to understand capital plan,
- Communication – telling the infrastructure servicing stories,
- Council’s role in how projects move into or out of capital plan and how P1 or P2 are determined,
- Education on the classes of capital cost estimates and how Infrastructure Deficit is calculated,
- Better define level of service.

As part of this year’s update, the capital processes have been improved by affording Council more time to review and provide direction on the Plan. As well, Staff have made progress on communicating and ‘telling the infrastructure servicing story.’ Staff will continue to focus on incremental improvements to the capital planning processes and provide Council with a strong foundation for capital investment decisions.

**Financial/Budgetary Considerations:**

The 10-Year Capital Plan is based on sound financial information and assumptions and will be used to guide the Annual Capital Plan as part of the annual budgeting process. The 10-Year Capital Plan is a forecast of infrastructure investment, as Council’s approval of projects occurs during the annual budget process.

**Internal Circulation:**

- Acting Director, Infrastructure
- Airport Director
- Budget Supervisor
- Community Engagement Manager
- Divisional Director, Active Living and Culture
- Divisional Director, Community Planning
- Divisional Director, Corporate and Protective Services
- Divisional Director, Corporate Strategic Services
- Financial Planning Manager
- Fire Chief
- Fleet Services Manager
- Information Services Department Manager
- Infrastructure Operations Department Manager
- Parks & Buildings Planning Manager
- Senior Airport Finance & Corporate Services Manager
- Transportation Engineering Manager
- Utilities Planning Manager
- Utility Services Manager

**Considerations not applicable to this report:**

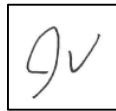
Legal/Statutory Authority:  
Legal/Statutory Procedural Requirements:  
Existing Policy:  
Personnel Implications:  
External Agency/Public Comments:  
Communications Comments:  
Alternate Recommendation:

Submitted by:



J. Shaw, Infrastructure Engineering Manager

**Approved for inclusion:**



J. Vos, Infrastructure Divisional Director

Attachment 1 - 10-Year Capital Plan (2021 – 2030)

Attachment 2 - 10-Year Capital Plan Presentation

cc: Airport Director  
Acting Director, Infrastructure  
Divisional Director, Active Living and Culture  
Divisional Director, Corporate and Protective Services  
Divisional Director, Corporate Strategic Services  
Divisional Director, Financial Services  
Fire Chief



# 10-Year Capital Plan Update – Part 2 (2021 – 2030)

November 15<sup>th</sup>, 2021



# Meeting Agenda

- ▶ What are we investing in?
- ▶ What are we not investing in?
- ▶ Council Q&A





# 10-Year Capital Plan

- ▶ What are we investing in?
  - ▶ 370 P1 projects,
  - ▶ 12 capital cost centres,
  - ▶ \$1.49 billion.

## Building a City of the Future

world-class airport  
safe, protected bike routes

great public spaces  
safe and efficient roads  
climate resilience

reduced GHG emissions  
walkable neighbourhoods  
public safety

environmental stewardship  
high quality drinking water

**91%** of citizens are satisfied with City services

**\$1.49B** in infrastructure investments to renew, enhance and grow

Working together:  
Imagine Kelowna  
Official Community Plan  
Infrastructure Master Plans  
10-Year Capital Plan

# 10-Year Capital Plan

Cost Centre	Previous Plan (\$ million)	This Plan (\$ million)	Difference (\$ million)	Change
Real Estate and Parking	\$41	\$44	\$3	↑
Buildings	\$205	\$240	\$35	↑
Parks	\$220	\$226	\$6	↑
Transportation	\$338	\$347	\$9	↑
Solid Waste	\$50	\$63	\$13	↑
Storm Drainage	\$35	\$47	\$12	↑
Information Services	\$10	\$11	\$1	↑
Vehicle or Mobile Equipment	\$43	\$50	\$7	↑
Fire	\$13	\$13	\$0	-
Water	\$103	\$108	\$5	↑
Wastewater	\$124	\$124	\$0	-
Airport	\$208	\$216	\$8	↑
<b>Total</b>	<b>\$1,390</b>	<b>\$1,488</b>	<b>\$98</b>	<b>↑</b>

**\$98 MILLION** ↑  
 FUNDED CAPITAL INVESTMENT TO  
 SUPPORT NEW & EXPANDED SERVICES  
 & MAINTAIN EXISTING INFRASTRUCTURE

# Recreation, cultural and public facilities

- ▶ PRC Replacement,
- ▶ CNC Expansion,
- ▶ Kelowna Family Y renewal,
- ▶ North Glenmore Fire Hall,
- ▶ City Hall renovations,
- ▶ Heritage asset management.



# Vibrant parks, playgrounds and beaches

- ▶ Parkland acquisition,
- ▶ City, Kerry, Sutherland Bay and Pandosy Parks,
- ▶ Glenmore, Parkinson, Rutland, Mission Rec. Parks,
- ▶ DeHart and Casorso Parks
- ▶ Knox Mountain,
- ▶ Linear parks and natural areas,
- ▶ Neighbourhood Parks.



# Safer, healthier ways to move around the City

- ▶ Active transportation expansion,
- ▶ Sidewalk expansion,
- ▶ Major road improvements and renewal,
- ▶ Transit upgrades,
- ▶ New and emerging technology,
- ▶ Traffic signals, streetlights and communication.



# Protection of the environment

- ▶ Extend service life of landfill by 75 years,
- ▶ Mill Creek Flood protection,
- ▶ Environmentally responsible wastewater collection and treatment,
- ▶ Safe, clean and reliable drinking water,
- ▶ Water conservation,
- ▶ Reduce GHGs.



# Link Kelowna to the world

- ▶ Airport improvements:
  - ▶ Airside,
  - ▶ Groundside,
  - ▶ Terminal.



# Technology and innovation to be future-ready

- ▶ Asset management,
- ▶ Major system upgrades,
- ▶ Communication Network upgrades.





# Challenges

- ▶ COVID-19 pandemic impacts,
- ▶ Aging infrastructure,
- ▶ Growing community,
- ▶ Demand for more and improved services,
- ▶ Construction and land costs.

THE CITY  
OWNS &  
MAINTAINS  
INFRASTRUCTURE  
VALUED AT

**\$3.9  
BILLION**

**14%** ↑  
CONSTRUCTION  
COSTS

**40%** ↑  
LAND COSTS

# 10-Year Capital Plan

- ▶ What are we *not* investing in?
  - ▶ 160 P2 projects
  - ▶ Valued at - \$625 million
  - ▶ City Share - \$430 million

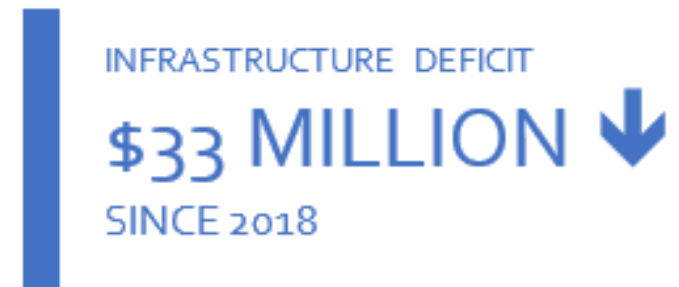
*Infrastructure Deficit*



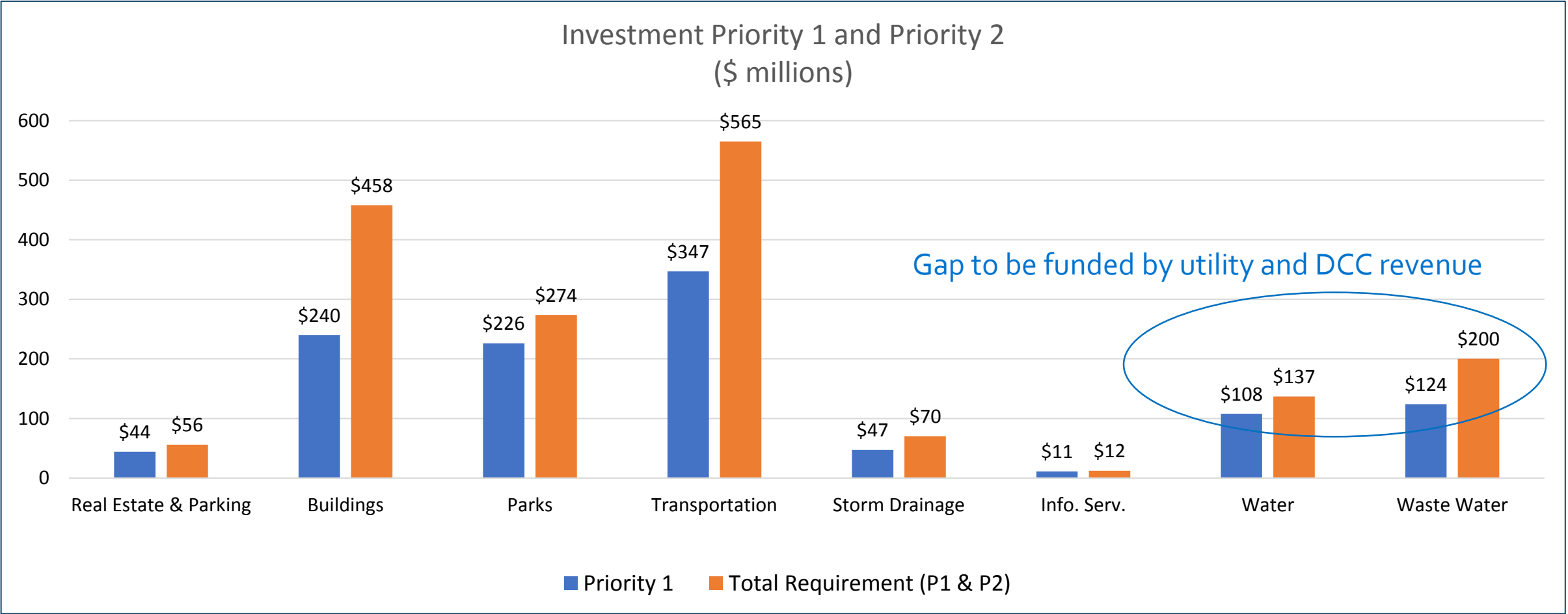
# 10-Year Capital Plan

## ► Infrastructure Deficit (\$ million)

2018	2019	2020	2021
\$463	\$396	\$388	\$430



# Funding Gap



# 26 Projects - 75% of Infrastructure Deficit

Cost Centre	Title	City Funding	Total Cost
<b>Real Estate &amp; Parking</b>	New Parkades - Design and Construction	7,700,000	7,700,000
<b>Buildings</b>	Critical Service Facility Air Quality Improvements (HVAC)	4,000,000	4,000,000
	Elks Stadium - Renovations	4,730,000	4,730,000
	Rotary Art Centre - Expansion	4,770,000	4,770,000
	Kelowna Museum - Replacement Construction	5,020,000	5,020,000
	KLO Fire Hall (Stn #6) - Construction	6,300,000	6,300,000
	H2O - Renewal	8,650,000	8,650,000
	Glenmore Recreation Activity Centre - Development	9,510,000	9,510,000
	City Yards - Replacement Construction	59,430,000	59,430,000
	Kelowna Community Theatre - Replacement Construction	75,260,000	75,260,000
	<b>Subtotal</b>	<b>185,370,000</b>	<b>185,370,000</b>
<b>Parks</b>	Pacific Court - Development	4,850,000	4,850,000
	Boat Launch - Land Acquisition and Facility Renewal	9,070,000	9,070,000
	Irrigation Renewal	11,673,416	11,673,416
	<b>Subtotal</b>	<b>25,593,416</b>	<b>25,593,416</b>
<b>Transportation</b>	Clifton Road Upgrades	4,000,000	4,000,000
	Lakeshore/Pandosy Transit Priority	1,366,666	4,100,000
	Gravel shoulder paving, streetscaping in urban centers	4,500,000	4,500,000
	Sidewalk Network Expansion	4,583,129	4,583,129
	Hollywood 8	468,213	5,156,532
	Traffic Signals and Roundabouts	6,900,000	6,900,000
	Abbott 1 AT	5,619,575	7,232,400
	Orchard Park Exchange	1,208,000	7,250,000
	Master Planned Primary AT Routes	14,000,000	14,000,000
	Lakeshore 3	4,097,916	21,889,412
	Transportation Renewal	44,816,440	44,816,440
	Clement 2- Hwy 33 Ext. (Clem & Hwy 33-1): Spall-Enterp.	19,525,120	58,934,038
	<b>Subtotal</b>	<b>111,085,059</b>	<b>183,361,951</b>
<b>Drainage</b>	Mill Creek Flood Protection	6,050,758	10,084,596

# Listening Session – ‘What we heard from Council?’

## ▶ ‘Keep doing this front’

- ✓ Strong focus and approach to fiscal management,
- ✓ Clear links between budget and capital plan,
- ✓ Capital plan feels robust,
- ✓ Flying at about the right altitude,
- ✓ Appreciative of how staff have brought Council along to better understand the capital plan and Infrastructure deficit to help make informed decisions.

# Listening Session – ‘What we heard from Council?’

## ▶ ‘Areas of Opportunity’

- ✓ No surprises and more time needed to understand capital plan,
- ✓ Communication – telling the infrastructure servicing stories,
- ⚠ Council’s role in how projects move into or out of capital plan and how P1 or P2 are determined,
- ⚠ Education on the classes of capital cost estimates and how Infrastructure Deficit is calculated,
- ⚠ Better define level of service.

Understanding  
Community Service  
Expectations

# Planning Continuum

Delivering Infrastructure  
that supports Service  
Delivery

2040 OCP

2040 Infrastructure Plan



Imagine  
Kelowna

2030  
OCP

Council  
Priorities

2030  
Inf. Plan

10-Yr Capital  
Plan  
(Annually updated)

Annual Capital  
Program





*Questions?*

For more information, visit [kelowna.ca](http://kelowna.ca).