City of Kelowna
Regular Council Meeting
AGENDA

Monday, May 16, 2016

9:00 am

Knox Mountain Meeting Room (#4A)

City Hall, 1435 Water Street

4.   Resolution Closing the Meeting to the Public

THAT this meeting be closed to the public pursuant to Section 90(1) (e) and (k) and 90(2) (b) of the Community Charter for Council to deal with matters relating to the following:

- Acquisition, Disposition, or Exropriation, of Land or Improvements;
- Provision of a Municipal Service; and
- Negotiations with another level of Government.

5.   Adjourn to Closed Session

6.   Reconvene to Open Session

7. **Issues Arising from Correspondence & Community Concerns**

8. **Termination**

City of Kelowna

Regular Council Meeting

Minutes

Date:	Monday, May 9, 2016
Location:	Knox Mountain Meeting Room (#4A)
	City Hall, 1435 Water Street

Council Members Present:	Mayor Colin Basran and Councillors Maxine DeHart, Ryan Donn, Gail Given, Tracy Gray, Charlie Hodge, Brad Sieben and Luke Stack
Council Members Absent:	Councillor Mohini Singh
Staff Present:	City Manager, Ron Mattiussi; City Clerk, Stephen Fleming; Deputy City Clerk, Karen Needham*; Divisional Director, Community Planning & Real Estate, Doug Gilchrist*; Financial Services Director, Genelle Davidson*; Accountant, Matt Friesen*; and Legislative Systems Coordinator, Sandi Horning

(* denotes partial attendance)

1. Call to Order

Mayor Basran called the meeting to order at 9:04 a.m.

2. Confirmation of Minutes

Moved By Councillor DeHart/**Seconded By** Councillor Gray

R389/16/05/09 THAT the Minutes of the AM Meeting of May 2, 2016 be confirmed as circulated.

Carried

3. Reports

3.1   Review of Permissive Tax Exemption Policy 327

Staff:
- Displayed a PowerPoint presentation summarizing the procedures and processes with respect to Permissive Tax Exemption Policy 327.
- Responded to questions from Council.

Council:
- Made comment on private school exemptions.

Moved By Councillor Donn/**Seconded By** Councillor DeHart

> **R390/16/05/09** THAT Council receives, for information, the Report from the Revenue Manager dated May 2, 2016 with respect to Permissive Tax Exemption Policy No. 327.

> **Carried**

3.2   Public Hearing Notification

Deputy City Clerk:
- Displayed a PowerPoint presentation summarizing the public notification process for development applications.
- Responded to questions from Council.

City Clerk:
- Clarified that the Statutory Notices must be delivered via mail.

Council:
- Made comment on options.
- Discussed ways to define urban vs. rural notification buffer areas.
- Discussed notification buffer distances.

Moved By Councillor Given/**Seconded By** Councillor DeHart

> **R391/16/05/09** THAT Council receives, for information, the Report of the Deputy City Clerk dated May 02, 2016 regarding the public hearing notification process for development applications;

> AND THAT Council supports Option #3 with a 50m buffer or a minimum of 4 properties, whichever is greater, for public hearing notification as outlined in the Report of the Deputy City Clerk dated May 02, 2016;

> AND FURTHER THAT staff report back to a PM Meeting with the necessary policy and bylaw amendments related to changes to the public notification process for development applications.

> **Carried**
> Councillor Hodge – Opposed.

4.   Resolution Closing the Committee-of-the-Whole Meeting to the Public

Moved By Councillor Stack/**Seconded By** Councillor Given

> **R392/16/05/09** THAT the Committee-of-the-Whole meeting be closed to the public pursuant to Section 90(2) (b) of the *Community Charter* for Council to deal with matters relating to the following:

• Negotiations with another level of Government (Westbank First Nation).

<div align="right">**Carried**</div>

5. Adjourn to Closed Session for Committee-of-the-Whole Meeting with Westbank First Nation

The meeting adjourned to a Closed Session for a Committee-of-the-Whole Meeting with Westbank First Nation at 10:34 a.m.

6. Termination

The meeting was declared terminated at 12:30 p.m.

_____
Mayor

_____ City Clerk

/slh

Drug Overdose Public Health Emergency: Interior Health Response

Silvina Mema MD, MSc, FRCPC Medical Health Officer
Trevor Corneil MD, MHSc, FCFP, FRCPC Chief Medical Health Officer

May 16, 2016 v2.0

Interior Health
Every person matters

Purpose

o To describe new HIV infections and overdose deaths from injection drug use in BC and the interior region

o To situate the overdose deaths in the context of Harm Reduction strategies

o To outline the meaning and intent of the Public Health Emergency regarding overdose deaths

o To engage in a discussion regarding current planning, stakeholder engagement, and a public health response

Every person matter7

Historical HIV Diagnoses in BC

15.   New HIV diagnoses in BC by exposure category – total, 2002 to 2011

HIV Reportable

IDU

	2002	2003	2004	2005	2006	2007	2008	2009	2010	2011
MSM	158	158	188	181	160	173	181	153	152	167
IDU	156	136	137	125	115	118	65	64	52	35
HET	88	105	104	82	73	90	81	92	84	71
Other	7	5	9	8	11	7	7	12	6	9
NIR/UNK	9	4	4	4	2	3	11	16	6	7

BCCDC, 2011

Every person matters
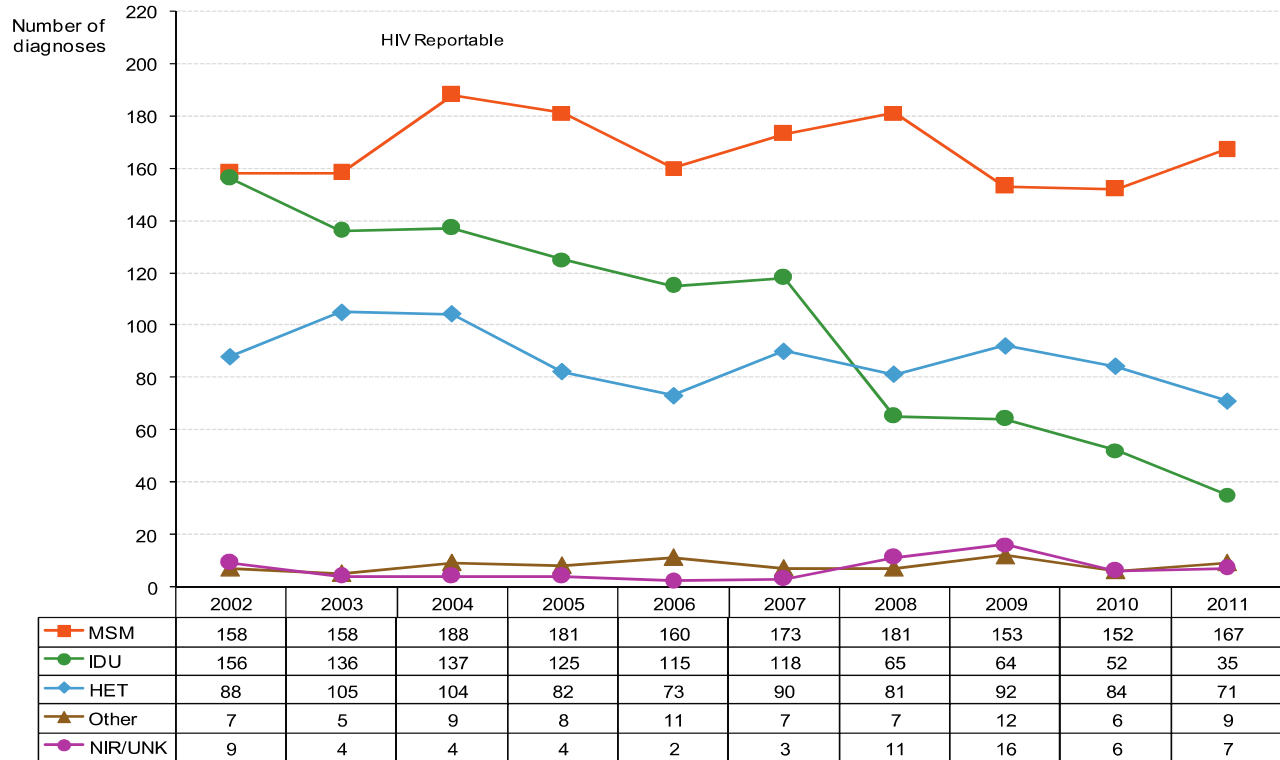
HIV Diagnoses in BC's Interior

New HIV diagnoses in BC by health authority, 2005 to 2014

BCCDC, 2014

Every person matters
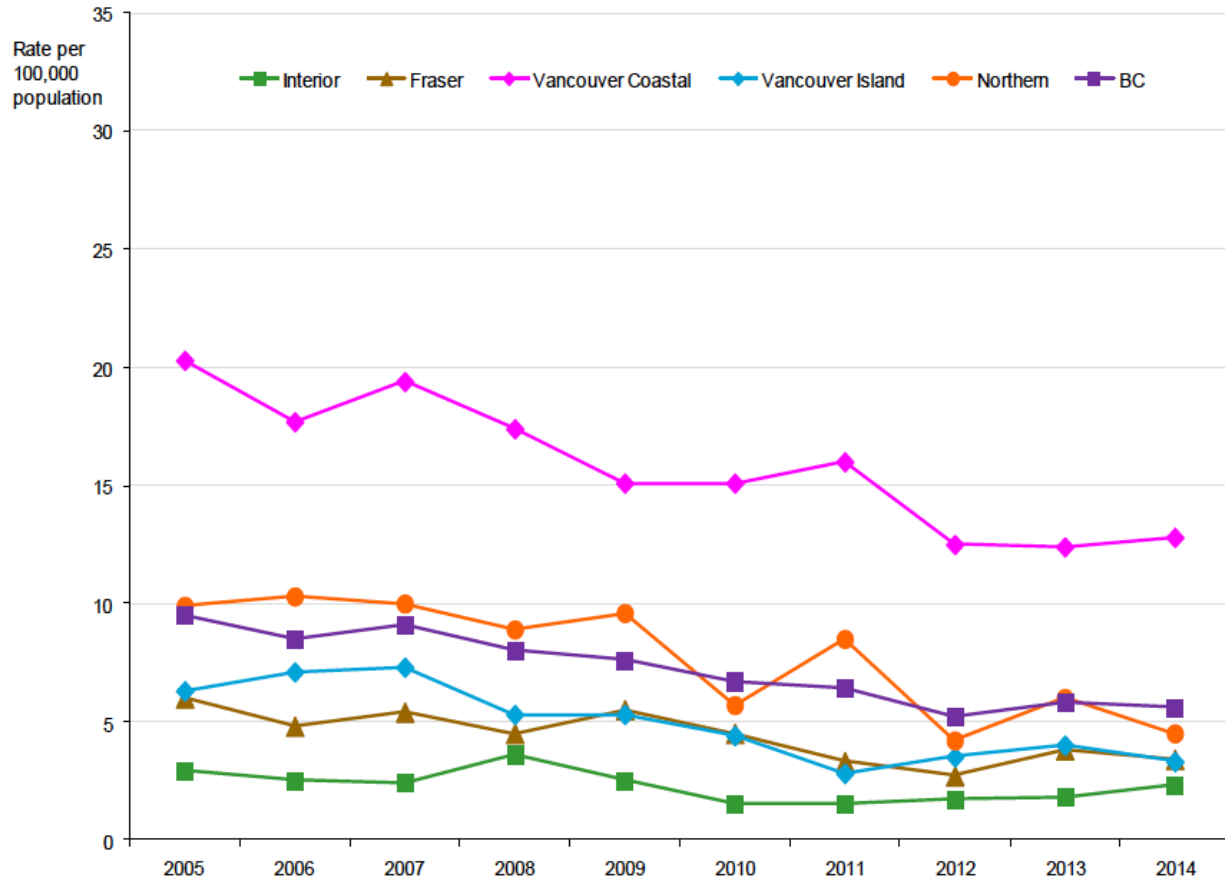
Historical Overdose Deaths in BC

Illicit Drug Overdose Deaths and Death Rate per 100,000 Population, British Columbia

	1989	1990	1991	1992	1993	1994	1995	1996	1997	1998	1999	2000	2001	2002	2003	2004	2005	2006	2007	2008	2009	2010	2011	2012	2013	2014	2015
Deaths	64	80	117	162	354	308	217	301	300	400	272	236	236	172	190	183	230	229	202	183	201	211	292	274	330	366	471
Rate	2.0	2.4	3.5	4.7	9.9	8.4	5.7	7.8	7.6	10.0	6.8	5.8	5.8	4.2	4.6	4.4	5.5	5.4	4.7	4.2	4.6	4.7	6.5	6.0	7.2	7.9	10.1

Data and analysis courtesy of BC Coroners Service, 2016

17/05/2016

5

Every person matter

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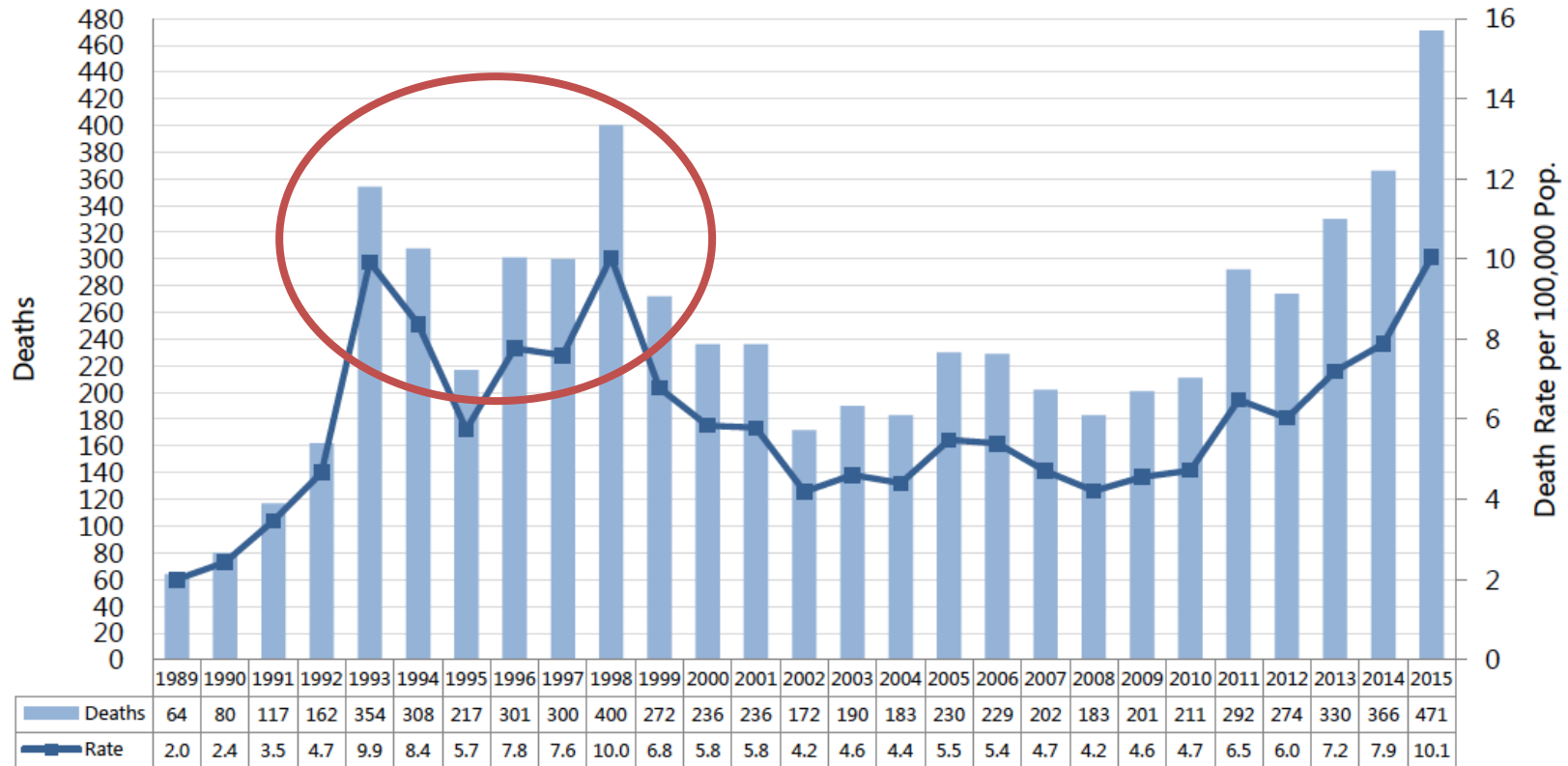
Overdose Deaths in BC's Interior

Illicit Drug Overdose Deaths by Region, 2007-2016*

Region	2007	2008	2009	2010	2011	2012	2013	2014	2015	2016*
Metro	75	60	77	63	93	88	112	130	159	55
Fraser	45	51	49	74	99	90	88	111	169	55
Interior	32	20	33	35	37	31	49	44	60	39
Island	36	44	34	24	47	46	59	56	60	42
Northern	14	8	8							
Total	202	183	201							

* 2016 data include Jan-Mar

Illicit Drug Overdose Deaths by Month, Interior Region

Data and analysis courtesy of BC Coroners Service, 2016

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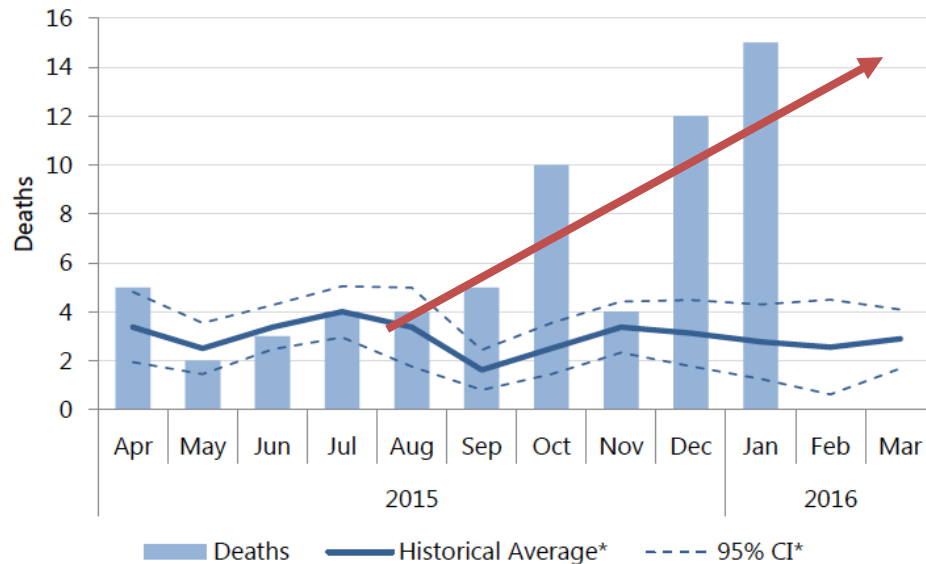
Overdose Deaths by Township

Illicit Drug Overdose Deaths by Township of Injury, 2007-2016*

Township†	2007	2008	2009	2010	2011	2012	2013	2014	2015	2016*
Vancouver	59	38	60	42	68	68	80	101	121	42
Surrey	22	20	23	32	42	44	36	42	68	23
Abbotsford	3	4	4	10	16	7	9	7	24	8
Maple Ridge	5	2	6	3	4	5	10	14	23	8
Kelowna	6	2	5	9	14	8	11	12	19	11
Nanaimo	2	2	6	4	8	6	20	15	18	11
Victoria	19	29	13	13	17	17	25	19	17	13
Burnaby	9	12	8	9	10	10	13	11	16	8
Prince George	5	2	4	1	6	10	7	10	13	2
Coquitlam	2	2	5	2	3	6	1	10	11	4
New Westminster	1	4	2	6	6	3	5	9	11	2
Langley	3	5	2	3	9	5	10	10	10	4
Chilliwack	3	4	2	2	8	8	6	6	9	1
Vernon	3	1	4	6	7	1	11	6	8	3
Kamloops	11	7	7	10	2	5	8	8	7	11
North Vancouver	2	3	1	3	2	2	4	9	6	-
Richmond	-	1	3	4	4	1	3	3	5	1

* 2016 data include Jan-Mar

† Table only includes townships with five or more deaths in 2015.

Data and analysis courtesy of BC Coroners Service, 2016

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Harm Reduction

Harm reduction refers to policies, programs and practices that seek to reduce the adverse health, social and economic harms associated with the use of psychoactive substances…
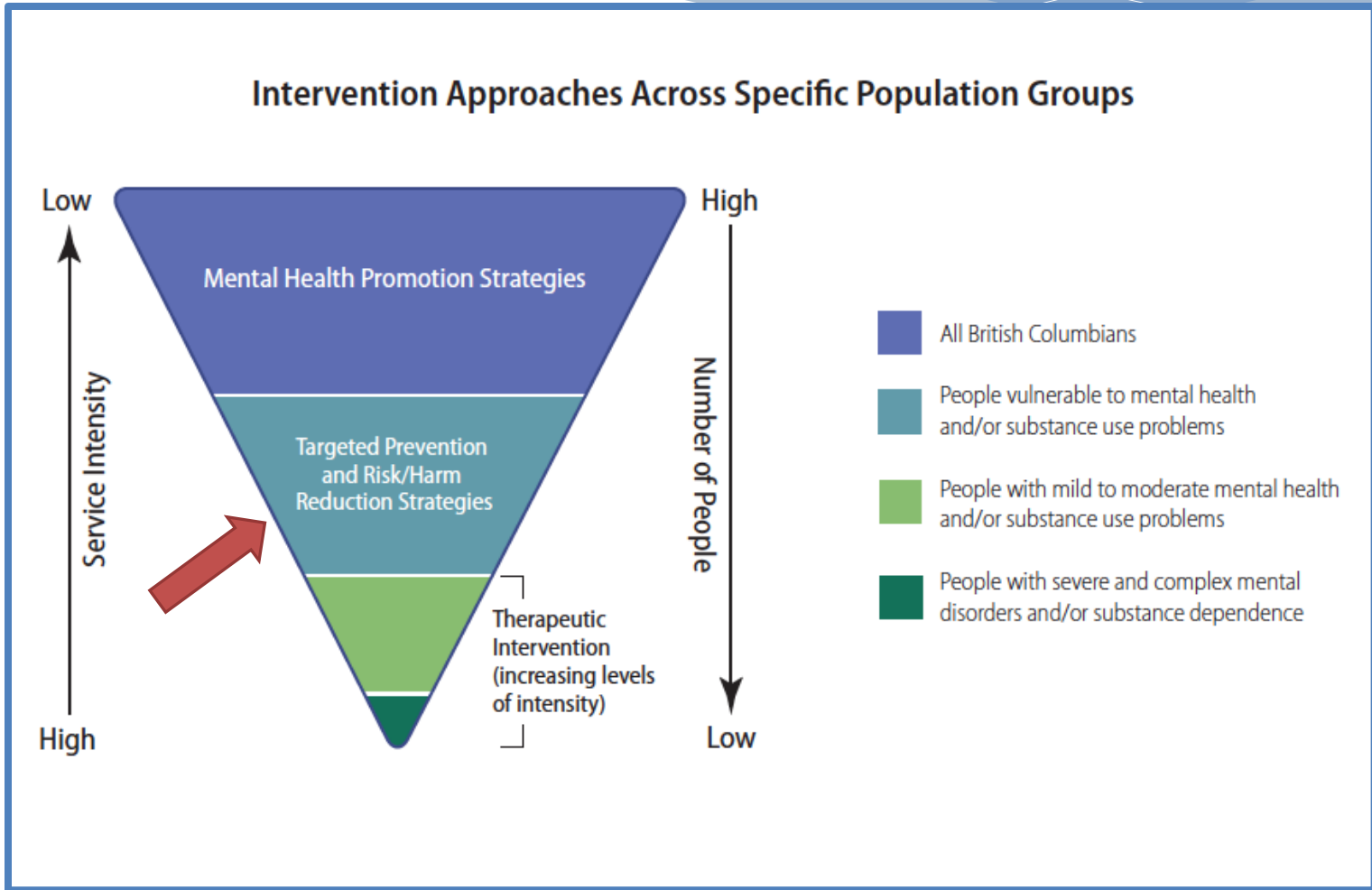
BC Harm Reduction Strategies and Services, BCCDC, 2016

Every person matters

Essential Components

o Describes the spectrum of psychoactive substance use: abstinence, beneficial, non-problematic, problematic, chronic dependence

o Acknowledges that persons participate in all forms of substance use across this spectrum

o Activities are aimed at both short-term and long-term solutions to decrease the harms related to substance use to the individual, a population, and their community

o Interventions should be humanistic, pragmatic, evidence based, transparent, collaborative, and user informed

Every person matters

Where Does Harm Reduction Fit?

Intervention Approaches Across Specific Population Groups

Low — High

Service Intensity

Number of People

- Mental Health Promotion Strategies
- Targeted Prevention and Risk/Harm Reduction Strategies

Therapeutic Intervention (increasing levels of intensity)

High — Low

Legend:
- All British Columbians
- People vulnerable to mental health and/or substance use problems
- People with mild to moderate mental health and/or substance use problems
- People with severe and complex mental disorders and/or substance dependence

Every person matters

Suite of Harm Reduction Activities

Safe supportive and educated communities

Easy access to health care services

High and low threshold treatment

Substance replacement (methadone)

Safer consumption services

Safer tools for users (THN, needles)

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Needle Distribution Programs

o Clean needle distribution programs introduced in the 1990's reduced the spread of HIV, Hepatitis B and C

o Distribution and collection of needles at the Outreach Urban Health site in downtown Kelowna each month:

  o Needles distributed, approx. 14,000

  o Needles collected, approx. 11,000 (7,600 on-site, 3,600 off-site) or 75-80%

  o Sharps containers distributed, approx. 200

o Education/encouragement of clients to dispose of the needles safely

o Safe disposal of needles is voluntary on behalf of users

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Safe Consumption Services

Requirements for an application for an exemption under Section 56 of the Controlled Drugs and Substances Act

1. Scientific evidence demonstrating a medical benefit to individuals or public health associated to activities undertaken at the SCS
2. Information to support the need for the site (i.e. specific target client population, local drug scene in the vicinity of the site)
3. Consultations with letters from stakeholders
   a. Provincial/Territorial Minister responsible for health
   b. Local government (i.e. municipality)
   c. Head of police force
   d. Lead public health professional
   e. Provincial/Territorial Public safety minister
4. Consultation with professional licensing authorities for physicians and for nurses
5. Community views: Consultations with community groups from the municipality in which the site would be located
6. Description of the Measures that will be taken address Concerns of public health and public safety
7. Financial support
8. Description of other drug treatment services available at the site (i.e. counseling, methadone program)
9. Health, safety and security of clients, staff and local community: Guidelines and protocols to demonstrate that procedures are in place to protect the health and safety of people in and around the SCS
10. Information Management
11. Proposed personnel

Respect for Communities Act, Bill C-2, 2015

Every person matters

Emergency Declared on April 14, 2016

Minister Terry Lake MOH, and Dr. Perry Kendall PHO

Every person matters

Public Health Emergency

What is it a public health emergency?

A regulated opportunity for Medical Health Officers to collect more robust, real-time information on overdoses (recoveries and deaths) to support health authorities in planning local interventions and response.

Why do we need it?

✓ To better understand the circumstances in which overdoses occur at a local level

✓ To identify geographic variation and those persons who are most at-risk

✓ To support more targeted public health action including education, harm reduction, and access to treatment

✓ To reduce the number of overdose recoveries and overdose deaths

Every person matter

Re: **Provincial Health Officer Notice** - *Public Health Act* S.B.C. 2008, Chapter 28, section 52 (2)

Further to the provisions of section 52 (2) of the *Public Health Act,* I hereby provide notice that the apparent increasing availability of highly toxic, illegally produced opioid fentanyl analogues and resulting increases in people overdosing and mortality associated with the use of these substances, alone or with other illegally and legally produced opioids and other drugs, in the Province of British Columbia, constitutes a regional event as defined under section 51 of the *Public Health Act*.

On the basis of the information that has been reported to me in my capacity as the Provincial Health Officer, I reasonably believe that criteria (a) and (b) listed in *Public Health Act* section 52 (2) applies:
    (a) the regional event could have a serious impact on public health;
    (b) the regional event is unusual or unexpected;

The purpose of providing this notice is to enable improved surveillance of and response to this overdose situation as may be supported through application of *Public Health Act* sections 53 (a), 54 (1) (k) and 57.

While this notice allows medical health officers to exercise the powers granted to them under all of Part 5 of the *Public Health Act*, at this time these additional powers should only be exercised in relation to the purpose of this notice with respect to improving surveillance of and response to the situation mentioned above.

Signed this, the 14th day of April 2016, in the City of Victoria in the Province of British Columbia.

Sincerely,

P.R.W. Kendall
OBC, MBBS, MHSc, FRCPC
Provincial Health Officer

Opportunities

o Enhanced surveillance of overdoses and response will support more proactive and reactive harm reduction activities

o Education and the creation of a safer community environment for users will increase awareness of the risk of drug use and the benefits of harm reduction

o Engagement and transparency both as principles and legal requirements of harm reduction will support better multi-sector collaboration

Every person matters

Stakeholder Engagement

1. Bring Key Stakeholders Together
2. Create a Leadership and Organizational Structure
3. Identify Key Community Partners
4. Conduct Needs Assessment and Inventory of Local Services
5. Develop a Locally-Driven Harm Reduction Strategy
6. Mobilize the Community and Implement the Strategy
7. Monitor Implementation and Adjust Course if Needed
8. Communicate Results

Harm reduction: A British Columbia Community Guide, BC Gov, 2005

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Next Steps

Interior Health is at various stages and steps in developing harm reduction strategies and policies with municipalities and regional districts.

In the context of a Public Health Emergency we need to enhance our stakeholder engagement as we enhance our response to the crisis.

Stakeholder input and insight is essential to achieving successful outcomes for communities, residents and persons who use drugs.

Every person matters

Discussion

What questions about overdose deaths and harm reduction do you have that we can answer now?

What are your thoughts and ideas for implementing a successful strategy to reduce blood born infections and overdose deaths?

How and who should we be engaging with as we move forward over the next 3 months, 6 months, and beyond?

Every person matters

Report to Council

City of
Kelowna

Date: May 16, 2016

File: 0610-50

To: City Manager

From: Rafael Villarreal, Regional Planning Manager (Project Manager for Strategic Visioning Project)
Kari O' Rourke, Community Engagement Consultant
James Moore, Acting Department Manager, Policy & Planning
Eric Carr, Department Manager, Corporate Strategy & Performance

Subject: Strategic Community Visioning - Imagine Kelowna Workshop No. 2
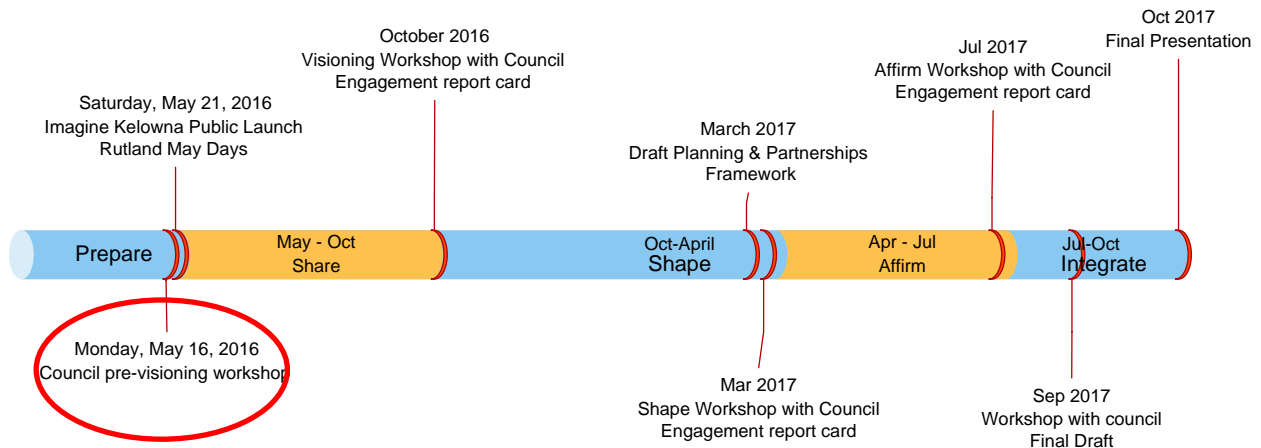

Recommendation:

THAT Council receives, for information, a facilitated session regarding the Strategic Community Visioning process, Imagine Kelowna dated May 16th, 2016.

Purpose:

To review the questions and influencers that will be presented to the community in the Share Phase of engagement.

Background:

In establishing a foundation for this community visioning exercise, Council will provide insight into values, opportunities, challenges and influences to establish a course of direction for the Imagine Kelowna project. An introduction to the project was given to at a morning workshop to Council on April 25th. Several additional workshops will be held over the next 18 months. In this workshop Council will begin to consider future influences (e.g. technology, resources, community trends) impacting cities. Also Council will be asked to share values and identify key organizations, partnerships and individuals to help achieve this community vision that is exp. In the subsequent workshops Council will be briefed at each milestone of the project.

Saturday, May 21, 2016
Imagine Kelowna Public Launch
Rutland May Days

October 2016
Visioning Workshop with Council
Engagement report card

March 2017
Draft Planning & Partnerships
Framework

Jul 2017
Affirm Workshop with Council
Engagement report card

Oct 2017
Final Presentation

| Prepare | May - Oct Share | Oct-April Shape | Apr - Jul Affirm | Jul-Oct Integrate |

Monday, May 16, 2016
Council pre-visioning workshop

Mar 2017
Shape Workshop with Council
Engagement report card

Sep 2017
Workshop with council
Final Draft

Workshop No. 2 will be a facilitated by Mr. Allan Neilson. Council will be asked to review and discuss the following questions:

Current state, value and principles:

1. What do you love about living in Kelowna?
2. What challenges are facing the community?
3. As a community, how can we respond to these challenges?

Contemplating the future (25-year horizon):

1. What will shape and influence the future of Kelowna?
2. Who are the key people, organizations, agencies, partnerships or industries to achieve a resilient and prosperous Kelowna?

Pre-identified influencers:

1. Technology and Innovation

How will technology and innovation influence Kelowna's future?

Examples:

- Smart city and the internet of things
- Self-driving cars
- Shared-economy
- Connected world
- Educational and research institutions

2. Resources and Climate Change

How do you think resource needs (e.g. water, energy, food) and climate change will influence Kelowna's future?

Examples:

- Water requirements
- Energy requirements
- Natural resources
- Economic prosperity

3. Citizen's Role

How do you see citizen's role in the community evolving?

Examples:

- Expectations
- Digital citizens
- Citizen's level of engagement
- Virtual Services

4. **People**

How do you see population and demographic changes (e.g. age, skills, diversity) influencing Kelowna's future?

Examples:

- Cultural diversity
- Skill sets (talent)
- Immigration - Emigration
- Age and generational changes

Next steps:

- Official public launch of Imagine Kelowna, Phase 1 (Share) May 21
- Guest Council speakers during the summer
- Report card Share Phase, October 2016
- Imagine workshop No. 2, October 2016

Internal Circulation:

Divisional Director, Infrastructure
Divisional Director, Community Planning & Real Estate
Divisional Director, Divisional Director, Communications & Information Services

Considerations not applicable to this report:

Legal/Statutory Authority
Legal/Statutory Procedural Requirements
Existing Policy

Financial/Budgetary Considerations
Personnel Implications
External Agency/Public Comments
Communications Comments
Alternate Recommendation

Submitted by:

R. Villarreal, Regional Planning Manager (Project Manager for Strategic Visioning Project)
K. O' Rourke, Community Engagement Consultant
James Moore, Acting Department Manager, Policy & Planning
Eric Carr, Department Manager, Corporate Strategy & Performance

Approved for inclusion: A. Newcombe, Divisional Director, Infrastructure

Attachments: Introduction Presentation

cc: Divisional Director, Community Planning & Real Estate
       Divisional Director, Divisional Director, Communications & Information Services
       Divisional Director, Human Resources & Corporate Performance
       Divisional Director, Civic Operations
       Divisional Director, Active Living & Culture
       Divisional Director, Corporate & Protective Services
       Director, Business and Entrepreneurial Development

City of
Kelowna

WORKSHOP NO. 2

1. **Introduction**

   City Manager - 5 minutes

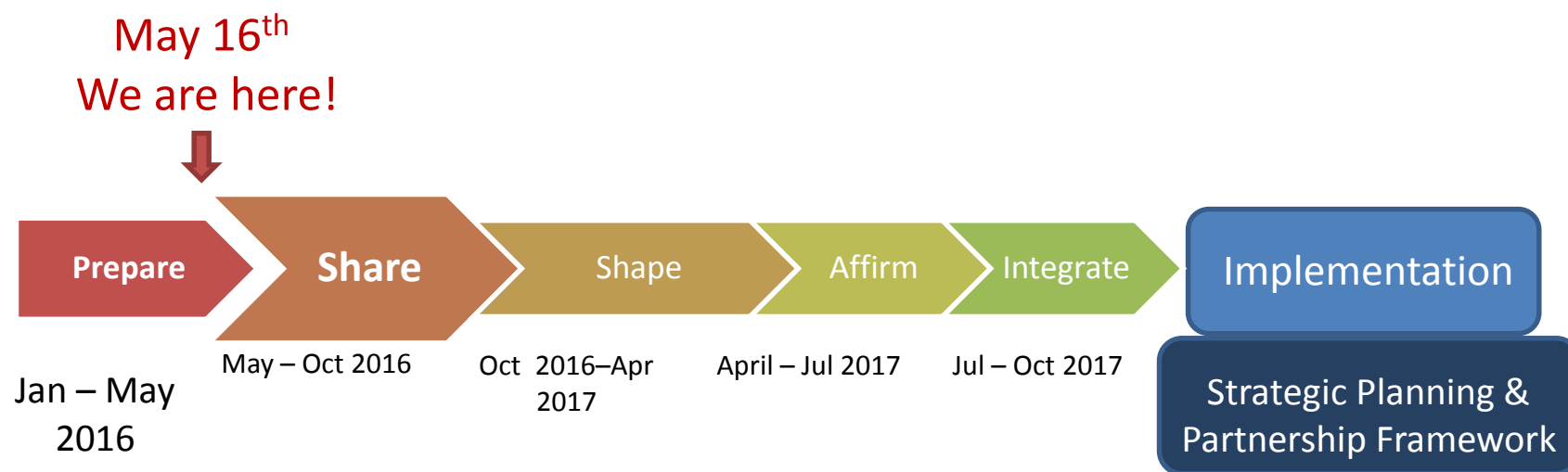2. **Project overview and foundations**

   Project Manager - 10 minutes

3. **Let's imagine session 1**

   Facilitated by Mr. Allan Nielson – 90 minutes

SHARE (MAY 21ˢᵀ TO OCTOBER)

▶ Listen and learn

▶ To get community & council thinking

May 16th
We are here!

| Prepare | Share | Shape | Affirm | Integrate | Implementation |

Jan – May 2016

May – Oct 2016

Oct 2016–Apr 2017

April – Jul 2017

Jul – Oct 2017

Strategic Planning & Partnership Framework

THE STRATEGIC COMMUNITY VISIONING
IS NOT

- *A Corporate Plan*
- *A land use plan*
- *A short term plan*
- *Term priorities*
- *Corporate (The City) focus*

THE STRATEGIC COMMUNITY VISIONING IS

▶ Informed by research & expert advisors

▶ Community focused

▶ Long term vision

▶ About partnerships to achieve the vision

▶ About considering external influencers

▶ **Strategic**

THE STRATEGIC COMMUNITY VISIONING IS

▶ Strategic

Current status and gaps

⬇

Community vision and guiding principles

⬇

Objectives and actions (plans, partnerships, strategies)

⬇

Priority actions

⬇

Performance indicators and measurements

QUESTIONS TO GET THE CONVERSATION STARTED

Value/Principles

- *What do you love about living in Kelowna?*
- *What challenges are facing the community?*
- *As a community, how can we respond to these challenges?*

Imagine the Future

- *What will shape and influence the future of Kelowna?*
  (be as creative, poetic or bold as you wish).

Partnerships

- *Who are the key people, organizations, agencies, partnerships or industries to achieve a resilient and prosperous Kelowna?*

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▶ Preliminary 'influencers'

External or internal drivers for change

INFLUENCERS

Technology and Innovation	• *How will technology and innovation influence Kelowna's future?*
Resources and Climate Change	• *How do you think resource needs (e.g. water, energy, food) and climate change will influence Kelowna's future?*
Citizen's Role	• *How do you see citizen's role in the community evolving?*
People	• *How do you see population and demographic changes (e.g. age, skills, diversity) influencing Kelowna's future?*
Others	• *Suggestions*

COUNCIL WORKSHOPS AT KEY MILESTONES

NEXT STEPS

1. Official public launch of Imagine Kelowna, Phase 1 (Share) May 21 (Rutland May Days)
2. Guest Council speakers during the summer
3. Report card Share Phase, October 2016
4. Imagine Workshop No. 3, October 2016

Oct 2017
Final Presentation

October 2016
Visioning Workshop with Council
Engagement report card

Jul 2017
Affirm Workshop with Council
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Saturday, May 21, 2016
Imagine Kelowna Public Launch
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Today

| Prepare | May - Oct Share | Oct-April Shape | Apr - Jul Affirm | Jul-Oct Integrate |

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City of
Kelowna

GAME PLAN

▶ Council's Role

▶ Community Visioning

▶ Idea of Prosperity

▶ Values

▶ Future Context

▶ Partners

GAME PLAN

- Council's Role
- Community Visioning
- Idea of Prosperity
- Values
- Future Context
- Partners

GAME PLAN

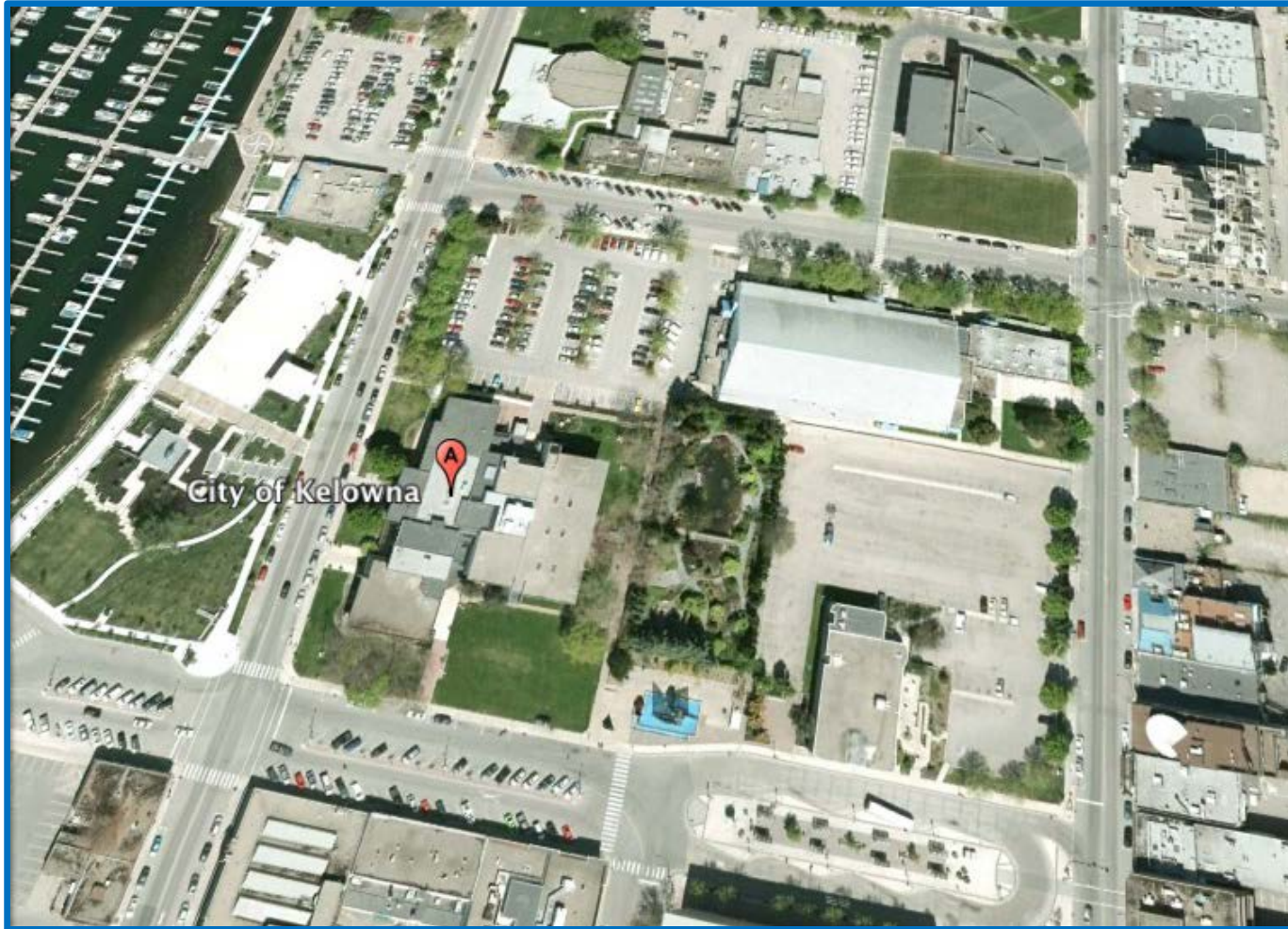▶ Council's Role

▶ Community Visioning

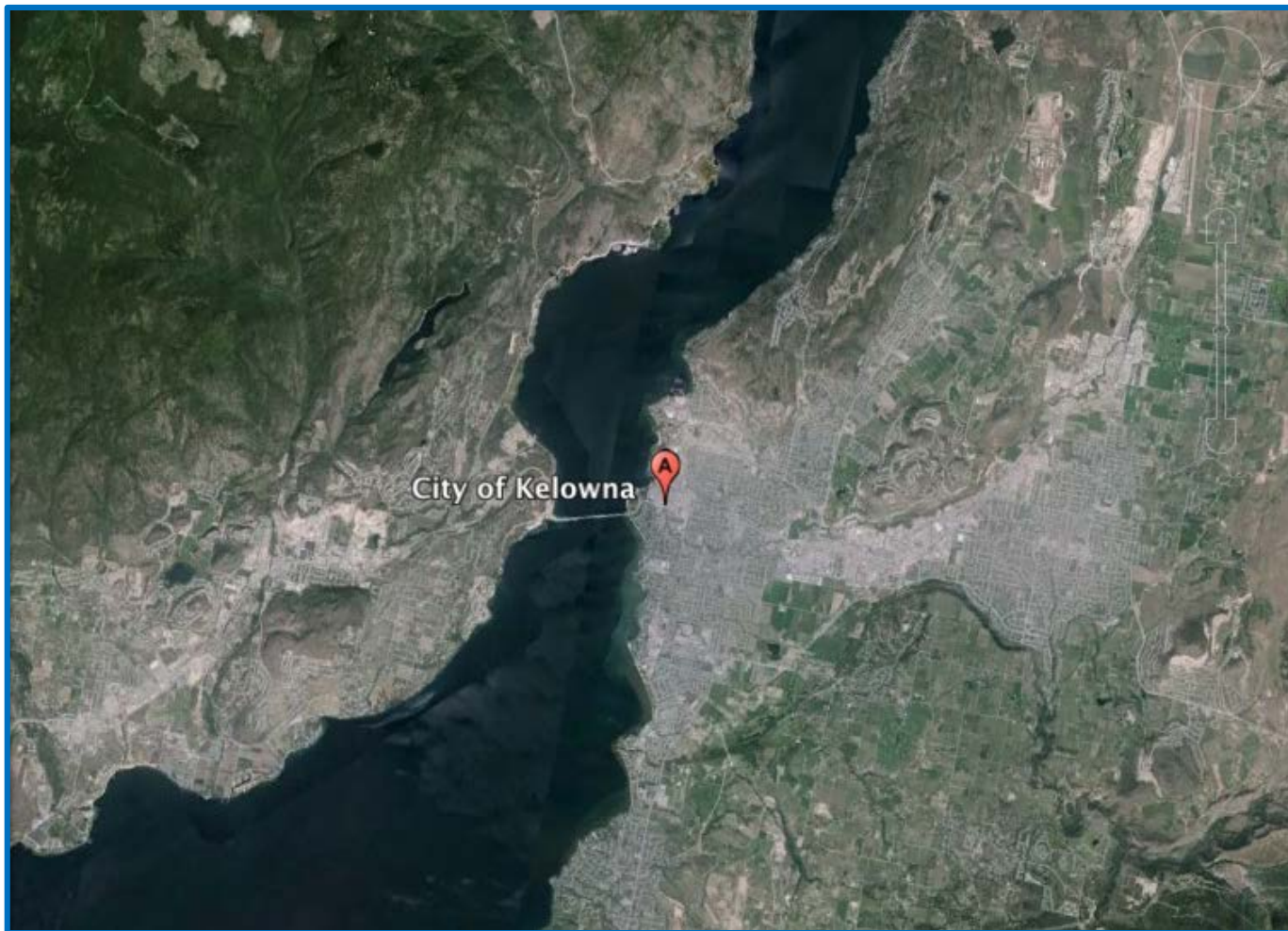▶ Idea of Prosperity

▶ Values

▶ Future Context

▶ Partners

GAME PLAN

▶ Council's Role

▶ Community Visioning

▶ Idea of Prosperity

▶ Values

▶ Future Context

▶ Partners

COUNCIL'S ROLE

COUNCIL'S ROLE

▸ What does Council exist to do?

▸ What drove you to get on Council?

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COMMUNITY VISIONING

COMMUNITY VISIONING

▶ Why do communities create visions?

▶ Do they work?

Choosing our future!

KELOWNA

Strategic Plan
15 December 1992

COMMUNITY VISIONING

▶ Why do communities create visions?

▶ Do they work?

Livable Region Strategic Plan

Adopted by the Greater Vancouver Regional District Board of Directors
January 26, 1996

Deemed to be a regional growth strategy by the Minister of Municipal Affairs
February 10, 1996

Policy and Planning Department
December 1999

Greater Vancouver Regional District
Creating Our Future
Steps To A More Livable Region
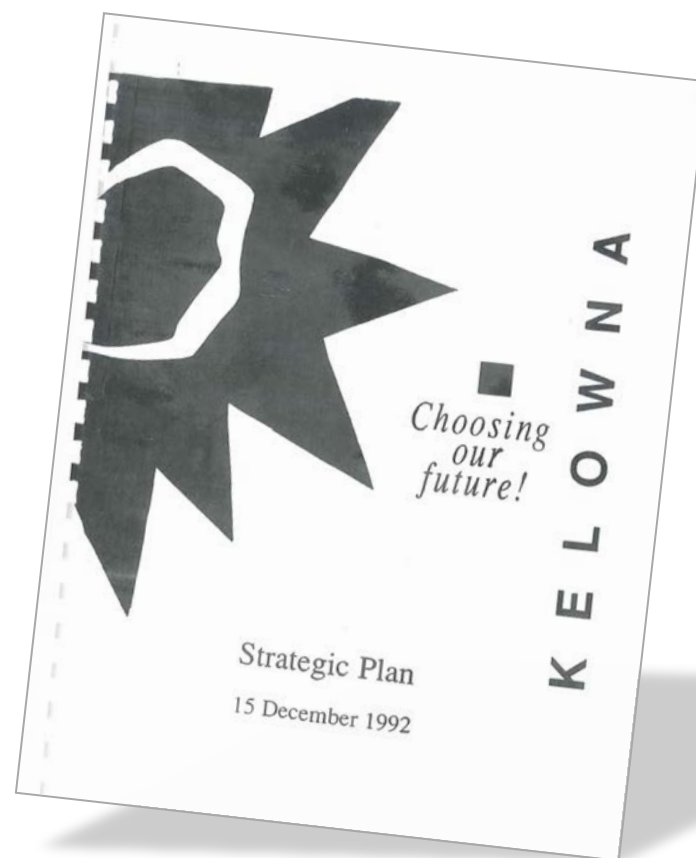
COMMUNITY VISIONING

▶ Why do communities create visions?

▶ Do they work?

▶ What makes them work?

PROSPERITY

▶ What does the term "prosperity" mean to you?

VALUES

▸ What do you love about Kelowna? (What is important to protect and keep strong?)

▸ What challenges are facing the community today?

▸ How can we, as a community, respond to the challenges? (What defines us?)

FUTURE CONTEXT

▶ What do we mean by "future context"?

✓ Challenges
✓ Opportunities
✓ Forces   = INFLUENCERS
✓ Trends
✓ Circumstances

FUTURE CONTEXT

Technology

▶ What will technology and innovation mean for Kelowna?

FUTURE CONTEXT

Resources & Climate

▸ How will our use of resources change?

▸ In what ways will climate change affect how we live?

FUTURE CONTEXT

Citizens

▶ What will be the role of citizens in governance?

▶ What will citizens' expect of government? Of the community?

FUTURE CONTEXT

Population

▶ How can we describe our population 25 years out?

▶ What challenges will we face? Opportunities?

FUTURE CONTEXT

What Else?

▶ What other influencers will be important?

PARTNERSHIPS

▶ What key people, organizations, agencies, and others have a role to play in helping the community achieve its vision?

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QUESTIONS TO GET THE CONVERSATION STARTED

Value/Principles

- *What do you love about living in Kelowna?*
- *What challenges are facing the community?*
- *As a community, how can we respond to these challenges?*

Imagine the Future

- *What will shape and influence the future of Kelowna?*
  (be as creative, poetic or bold as you wish).

Partnerships

- *Who are the key people, organizations, agencies, partnerships or industries to achieve a resilient and prosperous Kelowna?*

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INFLUENCERS

Technology and Innovation	• *How will technology and innovation influence Kelowna's future?*
Resources and Climate Change	• *How do you think resource needs (e.g. water, energy, food) and climate change will influence Kelowna's future?*
Citizen's Role	• *How do you see citizen's role in the community evolving?*
People	• *How do you see population and demographic changes (e.g. age, skills, diversity) influencing Kelowna's future?*
Others	• *Suggestions*

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Report to Council

City of
Kelowna

Date: May 16, 2016

File: 1200-40

To: City Manager

From: Ross Soward, Planner Specialist

Subject: Urban Centres Roadmap – Interim Report

Recommendation:

THAT Council receives for information, from the Planner Specialist dated May 16, 2016 with respect to the Urban Centres Roadmap.

Purpose:

To inform Council on recent project activities and review key elements of the Urban Centres Roadmap prior to drafting the final report.

Background:

The revitalization of Kelowna's five urban centres represents a significant opportunity to reduce long-term infrastructure costs and to enhance the economic competitiveness of the city. Increasingly, economic development is associated with the presence of compact development and walkable urban places. The *Urban Centres Roadmap* (*UCR*) establishes the core ingredients of great urban centres to ensure future density and growth translates into vibrant livable urban centres.

On December 7, 2015, Council endorsed the principles and targets for the *UCR*. The principles and targets are the core elements of the *UCR* and will guide future urban centre planning work. The *UCR* will also provide flexible criteria to support development application review in the urban centres and provide further rationale to support prioritization of civic investment in urban centres.

This report provides an opportunity to share with Council the work that has occurred since Council endorsed the draft principles and targets and allows for an interim discussion on several elements that will be included in the final report.

Subsequent to Council's endorsement of the *UCR* principles and targets, further consultation was completed to refine key products of the *UCR*. This consultation included:

- The third and final workshop with stakeholder representatives; and,
- Final workshops and discussions with a wide range of City departments.

Both the staff and stakeholder consultation provided direction as to minor refinements, and reinforced support for a higher standard of investment and development within the urban centres.

In addition, two key elements of the *UCR* have been developed, both of which are needed to take the project from concept to implementation.

1. The Theory of Urban Centre Change
2. The Urban Centre Planning Prioritization Matrix

Each of these elements is discussed in greater detail below.

Theory of Urban Centre Change:

In consultation with several departments, staff identified three categories to define how urban centres will transform over time: *early*, *developing* and *mature* urban centres. Key actions and priorities for each stage are also needed to ensure strategic actions are taken to support urban centre revitalization. Specific actions will be determined through a detailed understanding of the strengths and weaknesses of each of the five urban centres. The table (below) highlights key characteristics of each stage and associated priorities or actions.

Description	Key Characteristics	Key Actions or Priorities
Early	• May not be recognizable as distinct centres • Significant concentrations of employment • Predominantly low-density development • Auto-oriented • Lacking amenities, public spaces and parks	• Identify future transportation/road network for acquisition during development • Plan and budget for improvements to public space (e.g.: parks and plazas) • Work with other levels of government to plan for other key services (e.g.: schools) • Plan and budget for improved transit and active modes infrastructure
Developing	• Clear signs of becoming a distinct place • Public and private investment is taking place • Low to medium density development • Some services and amenities are available • Modest access to public	• Acquire identified road dedications in development to achieve a more permeable transportation network • Enhance the ratio of residential density to employment density • Determine priority areas for streetscaping • Identify partnership opportunities for affordable housing • Require all new development to be multi-storey and to address the street

	spaces and parks • Alternative transportation options exist	• Construct a central public gathering space • Invest in improved transit and active modes transportation infrastructure
Mature	• Identifiable and distinct urban places • Medium to high density development • Predominantly multi-storey development • People-oriented streets • A range of public spaces are in close proximity • Balanced transportation system • A range of day-to-day services are available	• Encourage high-density residential or mixed-use development near frequent transit • Ensure the highest attention to design in relation to architecture and the public realm • In new development, carefully consider the balance of residential and employment generating uses • Continue investing in improved transit and active transportation infrastructure • Invest in public spaces and streetscaping • Establish a parking management plan/strategy (including operational programming and infrastructure investment) • Construct the facilities necessary to deliver key municipal services • Ensure strategies to support affordable housing

These three key stages can be applied broadly to Kelowna's urban centres. Currently, all of the city's urban centres have considerable opportunity for revitalization moving forward.

Midtown   Capri-Landmark   Rutland   South Pandosy   City Centre
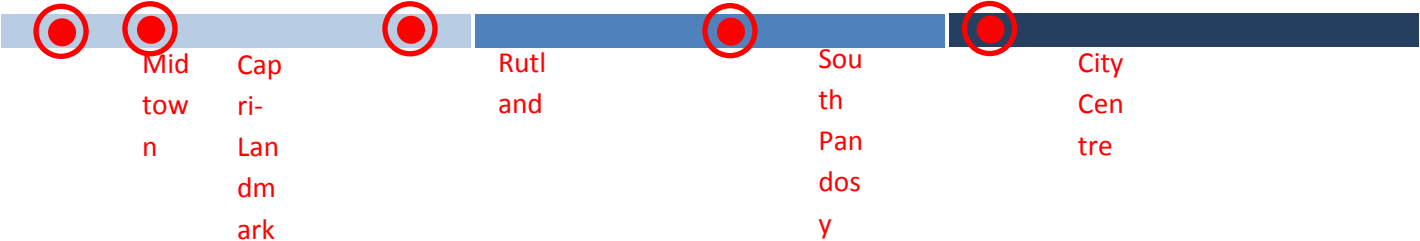
The Urban Centre Planning Prioritization Matrix

One of the key strategies for applying the principles and targets and encouraging urban centre revitalization will be the development of urban centre plans. However, the development of each urban centre plan will require significant time, energy and resources on the part of staff, community partners and local residents. Therefore, it is critical that the City is strategic in where it chooses to direct resources and what urban centre is prioritized. The matrix (below) highlights urban centres that will benefit from more detailed planning and where the greatest degree of development pressure is anticipated; providing direction as to where urban centre planning is required.

Urban Centre	Degree of change and development pressure expected (e.g. Land Use & Transportation)	Need for community amenities (parks, public space, streetscaping)	Need to define civic Investment priorities (parks, transit streetscaping)	Age of existing plans
City Centre	High	Low	Low	2012, 2016
Capri-Landmark	High	High	High	N/A[1]
Midtown	High	High	High	1998
South Pandosy	Medium	Low	Low	1983,1995, 1997,2013
Rutland	Medium	Medium	Medium	2005[2], 2009

Capri-Landmark, Rutland and Midtown are all likely to face significant development pressure over the next twenty years and would benefit from more detailed planning to guide development and civic investment. All three urban centres are strong candidates for urban centre plans where the principles and targets could be applied to position the areas for future growth, livability and overall success. Moving forward, staff will review the matrix with other City departments to recommend the primary candidate for future urban centre planning.

The final steps of the project will include drafting the final report and the finalization of the principles and targets based on the consultation with staff and stakeholders. Also, staff will develop tools (for e.g. Urban Centres Roadmap Development Checklist) that will be used to support implementation of the principles and targets through the development application process. The other elements of the report that will be refined will be the prioritization matrix and urban centre theory of change section based on comments and discussion at Council. The final draft report will be reviewed by a range of City departments and external stakeholders, ensuring buy-in and understanding for future implementation.

Conclusion

The Urban Centres Roadmap will put in place a framework to guide future urban centre planning initiatives. This level of planning excellence will ensure future growth and investment translates into distinct and livable urban centres. At the same time the principles and targets and other key elements will have a more immediate impact in shaping urban

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[1] Although, no area redevelopment plan exists, the Capri Centre Plan was adopted in 2016
[2] Transit-oriented Planning Charrette 2005, Conceptual Streetscaping Planning 2009

centres through development applications and guiding civic investment decisions. The *Urban Centres Roadmap* will inform the City, community and private sector as to the key investments and actions required to capitalize on the opportunity to build vibrant urban centres in Kelowna.

Internal Circulation:

Divisional Director, Community Planning and Real Estate
Department Manager, Policy and Planning
Manager, Urban Planning
Department Manager, Community Planning
Manager, Parks and Buildings Planning
Sustainability Planner, Policy and Planning
Manager, Transportation and Mobility
Department Manager, Infrastructure Planning
Divisional Director, Civic Operations

Existing Policy:
2030 Official Community Plan Goals For a Sustainable Future 1.3 - Chapter 1

- Contain urban growth
- Include distinctive and attractive neighbourhoods
- Address housing needs of all residents
- Feature a balanced transportation network, Foster sustainable prosperity
- Protect and enhance natural areas
- Provide spectacular parks
- Encourage cultural vibrancy

Urban Centre / Town Centre Definition

A vibrant, amenity-rich area wherein different land uses frequently occur within the same building and almost always occur within a one-block area. Urban Centres contain a variety of housing types, the presence of which contributes to social diversity. Urban Centres are highly urbanized, pedestrian-friendly environments that draw people for work, shopping, and recreation from a broad community of approximately 25,000 residents living within approximately 2km. Town Centre cores are located at least 2km from the core of other Urban Centres, a City Centre, or a Highway Centre. Density will decrease as the distance from the core increases.

Council Priorities

Focus on Planning Excellence: Council wants to ensure a strong foundation is in place so the short- and long-term needs of the community are met. This will require a focus on long-term planning.

Building Vibrant Urban Centres: Council recognizes more work and focus is needed to achieve vibrancy in its five urban centers - City Centre (Downtown), Pandosy by The Lake, Midtown (Hwy 97), Capri/Landmark and Rutland.

Submitted by: R. Soward, Planner Specialist

Approved for inclusion: ☐ J. Moore, Acting Department Manager of Policy & Planning

cc:
Divisional Director, Community Planning and Real Estate
Department Manager, Policy and Planning
Manager, Urban Planning
Department Manager, Community Planning
Manager, Parks and Buildings Planning
Sustainability Planner, Policy and Planning
Manager, Transportation and Mobility
Department Manager, Infrastructure Planning
Divisional Director, Civic Operations

URBAN CENTRES ROADMAP

Interim Report

Ross Soward, Planner Specialist

City of
Kelowna

TRANSFORMING KELOWNA'S URBAN CENTRES

EXISTING

EARLY-STAGE URBAN CENTRE

FUTURE

ESTABLISHED URBAN CENTRE

A FRAMEWORK FOR CENTRE PLANNING

Urban Centres Roadmap

-Community Profiles
-Principles and Target for Urban Centre Plans
-Urban centre best practices
-Land inventory and incentive strategy
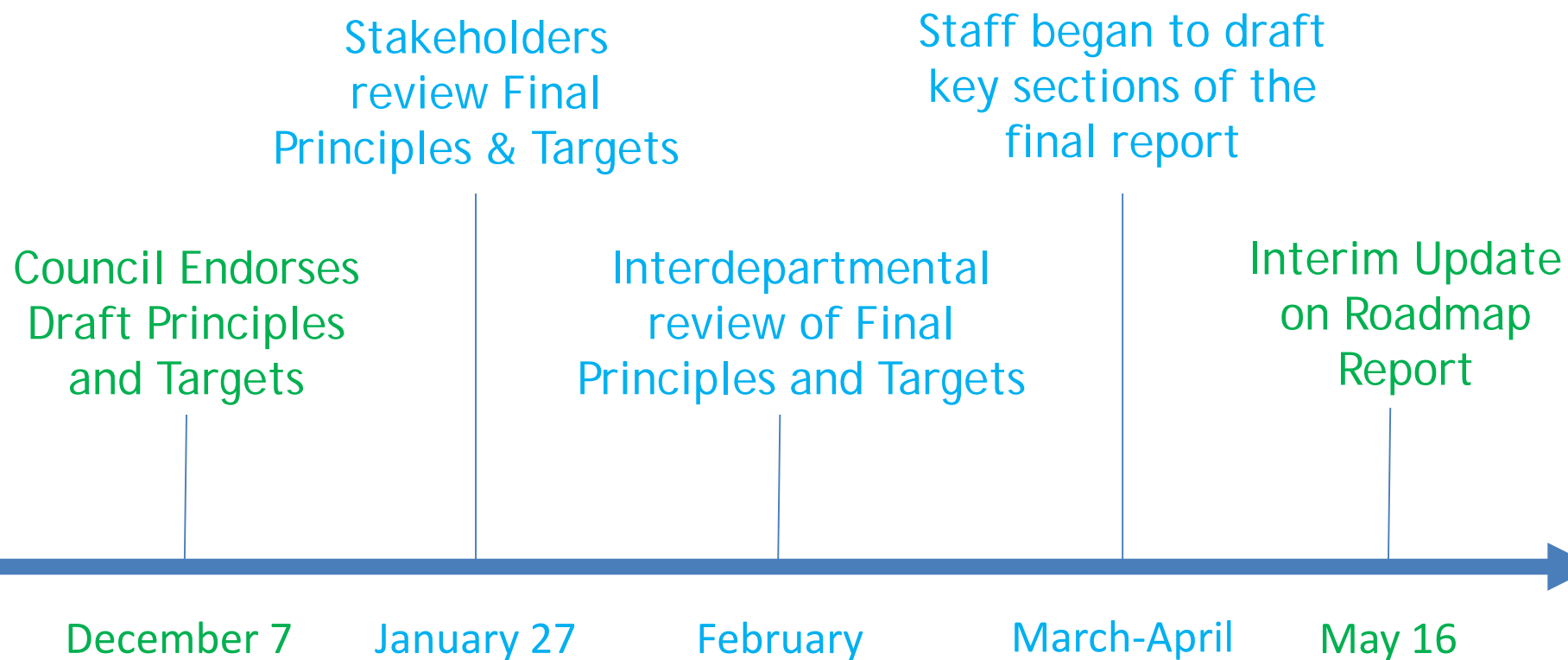-Prioritization matrix

Capri / Landmark Development Plan	City Centre (Downtown) Development Plan	Midtown Development Plan	Rutland Development Plan	South Pandosy Development Plan

RECENT PROJECT ACTIVITIES

Stakeholders
review Final
Principles & Targets

Staff began to draft
key sections of the
final report

Council Endorses
Draft Principles
and Targets

Interdepartmental
review of Final
Principles and Targets

Interim Update
on Roadmap
Report

December 7   January 27   February   March-April   May 16

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URBAN CENTRES ROADMAP KEY ELEMENTS

1. The Theory of Urban Centre Change

2. Urban Centre Planning Prioritization Matrix

URBAN CENTRE THEORY OF CHANGE

▶ Urban Centres are always changing

▶ Three categories to define transformation

Early   Developing   Mature

EARLY STAGE URBAN CENTRE

▸ Not recognizable

▸ Low-density

▸ Concentration of employment

DEVELOPING URBAN CENTRE

▶ Becoming a distinct place

▶ Low to medium density

▶ Investment is occurring

MATURE URBAN CENTRE

▶ Distinct identity

▶ Medium to high density

▶ Range of services

URBAN CENTRE THEORY OF CHANGE

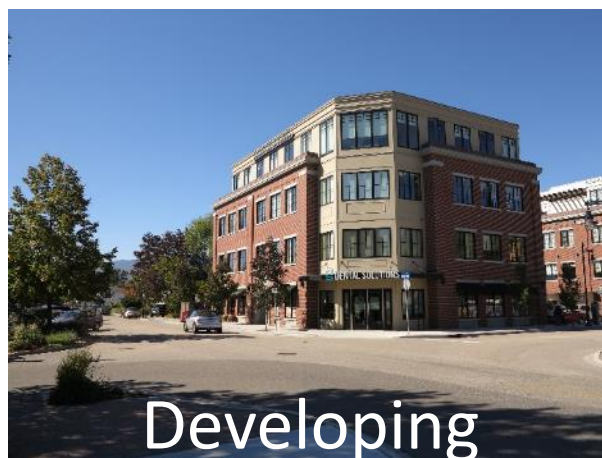▶ Kelowna's Urban Centres Stage of Development

Early   Developing   Mature
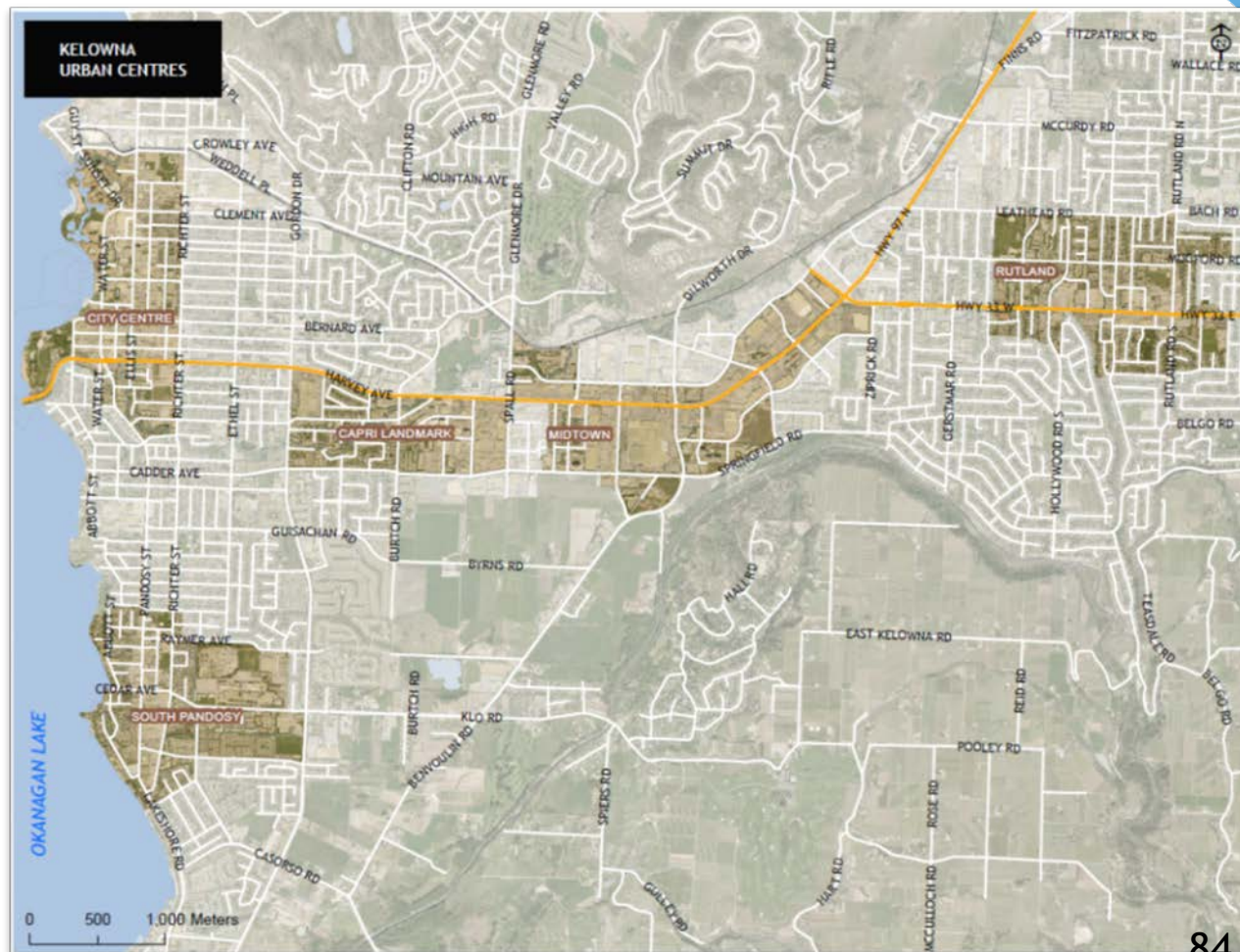
Midtown Capri-Landmark Rutland South Pandosy City Centre

Early   Developing   Mature

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URBAN CENTRE PLANNING

- Key step to implement *UCR*

- Requires significant resources

- Ensure greatest impact

KELOWNA URBAN CENTRES

URBAN CENTRE PLANNING PRIORITIZATION

Urban Centre	Degree of Change & Development Pressure Expected	Need for Community Amenities	Need to Define Civic Investment Priorities	Age of Existing Planning
City Centre	High	Low	Low	2012, 2016
Capri-Landmark	High	High	High	No Plan*
Midtown	High	High	High	1997
South Pandosy	Medium	Low	Low	1995, 1997, 2013
Rutland	Medium	Medium	Medium	2005, 2009

* No area redevelopment plan is in place, but Capri Centre Plan adopted in 2016

NEXT STEPS

▶ Final refinement of principles & targets

▶ Refinement of UCR key elements

▶ Prepare final report for Council Adoption

FINAL THOUGHTS

▸ Urban Centres are engine of cities

▸ Planning is critical to transformation of centres

▸ Roadmap is key tool to encourage livable urban centres

Original → City Manager
Copy → Lynn Walter
→ Rob Mayne

April 28, 2016

Ron Mattiussi, City Manager
City of Kelowna
1435 Water Street
Kelowna, BC
V1Y 1J4

Dear Mr. Mattiussi:

This letter is a pre-notification that the ORL Board has directed the Library to apply for a permissive tax exemption in all jurisdictions where it is currently paying property tax. The purpose of sending this to you now is to invite any questions or concerns from our local government partners. We will be contacting your staff shortly to see if there is any special paperwork which needs to be completed and the deadline to apply.

By way of background, Libraries are normally exempt from property tax under section 220 of the Community Charter and provisions of the Local Government Act. However, in some cases, where libraries are leasing from a private entity, these provisions have not applied.

We are aware that permissive exemptions are very much a local decision, and are considered in the context of existing bylaws, procedures, and financial realities.

The ORL is a non-profit, registered charitable organization whose mission is to connect curious minds. We serve over 100,000 active users throughout the Southern Interior, and we act as a door to literacy and learning for children, families, newcomers, aboriginal people, and seniors.

Please don't hesitate to contact me with any questions or concerns;

Yours sincerely,

Stephanie Hall, CEO
Okanagan Regional Library

Cc: ORL Trustee Tracy Gray

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REGIONAL
LIBRARY

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