

City of Kelowna

Regular Council Meeting

AGENDA



Monday, May 14, 2018

9:00 am

Knox Mountain Meeting Room (#4A)

City Hall, 1435 Water Street

Pages

1. **Call to Order**

2. **Confirmation of Minutes**

2 - 6

AM Meeting - May 7, 2018

3. **Reports**

3.1 **Regional Transportation Plan – Visioning Workshop**

120 m

7 - 38

To provide Council with information on the Regional Transportation Plan, including an overview of the plan scope and timeline and a draft summary of the first public consultation results. Additionally, to conduct a Visioning Workshop with Council to collect feedback on key priorities before the vision and goals for the plan are finalized.

4. **Resolution Closing the Meeting to the Public**

THAT this meeting be closed to the public pursuant to sections 90 (1) (e) and (k) of the *Community Charter* for Council to deal with matters relating to the following:

- Acquisition, disposition or expropriation of land or improvements; and
- Provision of a Municipal Service.

5. **Adjourn to Closed Session**

6. **Reconvene to Open Session**

7. **Issues Arising from Correspondence & Community Concerns**

7.1 **Mayor Basran, re: Issues Arising from Correspondence**

30 m

8. **Termination**



City of Kelowna

Regular Council Meeting

Minutes

Date: Monday, May 7, 2018
 Location: Knox Mountain Meeting Room (#4A)
 City Hall, 1435 Water Street

Council Members Present: Mayor Colin Basran and Councillors Maxine DeHart, Ryan Donn*, Gail Given, Tracy Gray, Charlie Hodge, Brad Sieben, Mohini Singh and Luke Stack

Staff Present: Acting City Manager, Joe Creron; City Clerk, Stephen Fleming; and Divisional Director, Community Planning & Strategic Investments, Doug Gilchrist*

(* denotes partial attendance)

1. Call to Order

Mayor Basran called the meeting to order at 9:03 a.m.

2. Confirmation of Minutes

Moved By Councillor Hodge/Seconded By Councillor Gray

R468/18/05/07 THAT the Minutes of the AM Meeting of April 30, 2018 be confirmed as circulated.

Carried

3. Reports

3.1 City Clerk, Verbal Update, re: Meetings with School District 23 and Westbank First Nation

Council:

- Discussed the merits of meeting with School District No. 23, WFN Council and OKIB Council.

Moved By Councillor Gray/Seconded By Councillor Hodge

R469/18/05/07 THAT Council directs staff to schedule meetings with the Board of Education for School District No. 23, Westbank First Nation Council and Okanagan Indian Band Council.

Carried

3.2 June 4, 2018 Council Meeting

Moved By Councillor Hodge/Seconded By Councillor Gray

R470/18/05/07 THAT Council cancels the Monday, June 4, 2018 Council Meeting.

Carried

4. Resolution Closing the Meeting to the Public

Moved By Councillor Gray/Seconded By Councillor Hodge

R471/18/05/07 THAT this meeting be closed to the public pursuant to section 90 (1) (a) and (e) and section 90 (2) (b) of the *Community Charter* for Council to deal with matters relating to the following:

- Position Appointment;
- Acquisition, Disposition or Expropriation of Land or Improvements; and
- Confidential negotiations with the Province.

Carried

5. Adjourn to Closed Session

The meeting adjourned to a closed session at 9:21 a.m.

6. Reconvene to Open Session

The meeting reconvened to an open session at 11:25 a.m.

7. Issues Arising from Correspondence & Community Concerns

7.1 Councillor Donn, re: Correspondence to Council

Councillor Donn:

- Raised a question regarding recent memo to Council

Council:

- Discussed the request and staff response.

7.2 Councillor Gray, re: City Park

Councillor Gray:

- Inquired if the storage policy at the Gospel Mission has changed that there appears to be an issue in the downtown area.

Acting City Manager:

- Will find out the facts and report back to Council.

7.3 Councillor Stack, re: Council Correspondence

Councillor Stack:

- Made reference to correspondence received from Hugo Cookson regarding proposed sidewalk construction at 1150 Gordon Drive.

Mayor Basran:

- Response will be forthcoming.

7.4 Councillor Gray, re: Negative Development Recommendations

Councillor Gray:

- Inquired as to why applicants only get 5 minutes to address Council when staff has brought forward a negative recommendation.

City Clerk:

- Advised that the amount of time is set out in the Council Procedure Bylaw and can be amended by Council.
- Purpose is to provide an applicant with the opportunity to address Council on reasons why the application should be forwarded to a public hearing.
- Staff could review along with other sections identified for future amendment.

Moved By Councillor Gray/Seconded By Councillor Hodge

R472/18/05/07 THAT Council directs staff to bring forward an amendment to Council Procedure Bylaw No. 9200 with respect to clause 4.8 in order to increase the time permitted to make a presentation to Council by the owner or applicant, or their representative, whose land use development application has received a negative recommendation by staff.

Carried

7.5 Councillor DeHart, re: Downtown Kamloops

Councillor DeHart:

- Made comment regarding her observations of downtown Kamloops during her recent stay.
- Provided kudos to staff for already being in communication with staff in Kamloops to share ideas.

7.6 Councillor Sieben, re: Outstanding Council Service Requests

Councillor Sieben:

- Would like a status report on any outstanding Council Service Requests.

Acting City Manager:

- Advised that staff are working on an update.

7.7 Councillor Sieben, re: Council Updates

Councillor Sieben:

- Would like more regular updates to Council.

7.8 Councillor Given, re: Western Canada Addictions Forum

Councillor Given:

- Advised that she made opening remarks on behalf of the Mayor.
- Commented that very few doctors dealing with addiction in Kelowna.

7.9 Acting City Manager, re: EOC Update

Acting City Manager:

- Advised that, as a proactive response, the Local State of Emergency has been expanded to cover additional creeks.

8. Termination

The meeting was declared terminated at 11:50 a.m.

Mayor Basran

City Clerk

/scf

DRAFT

Report to Council



Date: May 14, 2018
File: 0610-50
To: City Manager
From: Mariah VanZerr, Strategic Transportation Planning Manager
Subject: Regional Transportation Plan – Visioning Workshop

Recommendation:

THAT Council receives, for information the report from the Strategic Transportation Planning Manager, dated May 14, 2018, with respect to a Visioning Workshop for the Regional Transportation Plan (Connecting Our Region).

Purpose:

To provide Council with information on the Regional Transportation Plan, including an overview of the plan scope and timeline and a draft summary of the first public consultation results. Additionally, to conduct a Visioning Workshop with Council to collect feedback on key priorities before the vision and goals for the plan are finalized.

Background:

The Regional Transportation Plan will help shape the future of the Central Okanagan region by identifying the transportation investments that will be needed over the next 20 years.

Transportation across the region provides a vital connection to jobs, markets, health care, education, recreation, shopping, emergency services and family and friends. Currently, 24% of all trips in the Central Okanagan cross municipal boundaries, as people travel from one community to another to access services and employment. About 9% of trips taken from Kelowna residents and 42% of trips taken by Lake Country, West Kelowna, Westbank First Nation and Peachland residents cross municipal boundaries.

By 2040, population in the Central Okanagan is expected to increase by 38% (almost 77,000 new residents). By working collaboratively as a region, we can work to ensure the regional transportation system supports a strong economy and quality of life.

The regional planning process will build on work started in 2014. At that time, the STPCO surveyed residents and elected officials to identify their collective vision and goals for regional transportation.

From April 14 to May 7, 2018, residents were invited to have their say about the vision and goals for the Regional Transportation Plan, and to identify the regional destinations that are important to them.

This Council workshop will provide an overview of the Regional Transportation Plan scope and timeline, as well as a summary of the recent public consultation results. Additionally, the workshop will include a visioning session to collect feedback from Council on key priorities before the vision and goals for the Regional Transportation Plan are finalized.

The project is led by the Sustainable Transportation Partnership of the Central Okanagan (STPCO), a collaboration of City of Kelowna, City of West Kelowna, District of Lake Country, District of Peachland, Westbank First Nation, and Regional District of the Central Okanagan.

Internal Circulation:

Transportation Planner
Communications Consultant
Community Engagement Manager

Considerations not applicable to this report:

Legal/Statutory Authority
Legal/Statutory Procedural Requirements
Existing Policy
Financial/Budgetary Considerations
Personnel Implications
External Agency/Public Comments
Communications Comments
Alternate Recommendation

Submitted by: M. VanZerr, Strategic Transportation Planning Manager

Reviewed and approved by: R. Villarreal, Integrated Transportation Department Manager

Approved for inclusion:



A. Newcombe, Divisional Director, Infrastructure

Attachment 1 - Draft Summary Report

Attachment 2 - Kelowna Visioning Workshop

cc: Divisional Director, Corporate Strategic Services
Divisional Director, Infrastructure



Connecting Our Region

Our first region-wide transportation plan



The Regional Transportation Plan will help shape the future of the Central Okanagan Region by identifying the transportation investments that will be needed over the next 20 years.

Strengthening economic competitiveness and quality of life

Transportation across the region provides a vital connection to jobs, markets, health care, education, recreation, shopping, emergency services and family and friends.

By 2040, population in the Central Okanagan is expected to increase by nearly 40% — that’s almost 77,000 new residents.

Currently, 24% of all trips in the Central Okanagan cross municipal boundaries, as people travel from one community to another to access services and employment.

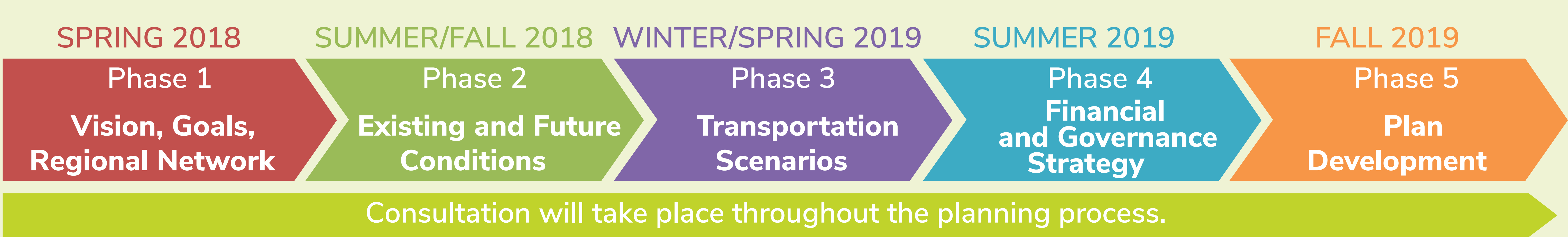
Approximately 42% of trips taken by Lake Country, West Kelowna, Westbank First Nation and Peachland residents cross municipal boundaries.



Working collaboratively to ensure all communities have a voice

The regional planning process builds on work started in 2014. At that time, transportation planners asked residents and elected officials to identify their collective vision and goals for regional transportation.

These investments will help keep our region moving – and help strengthen our economy and quality of life.



Connecting Our Region

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MORE THAN 250 PEOPLE ATTENDED FOUR POP-UP OPEN HOUSES

From April 14 to May 7, 2018, residents were invited to have their say about the vision and goals for the Regional Transportation Plan, and to identify the regional destinations that are important.

More than 250 people dropped by pop-up open houses in Peachland, Lake Country, Kelowna, and West Kelowna and Westbank First Nation. Five large storyboards described the draft vision and goals and identified regional destinations.

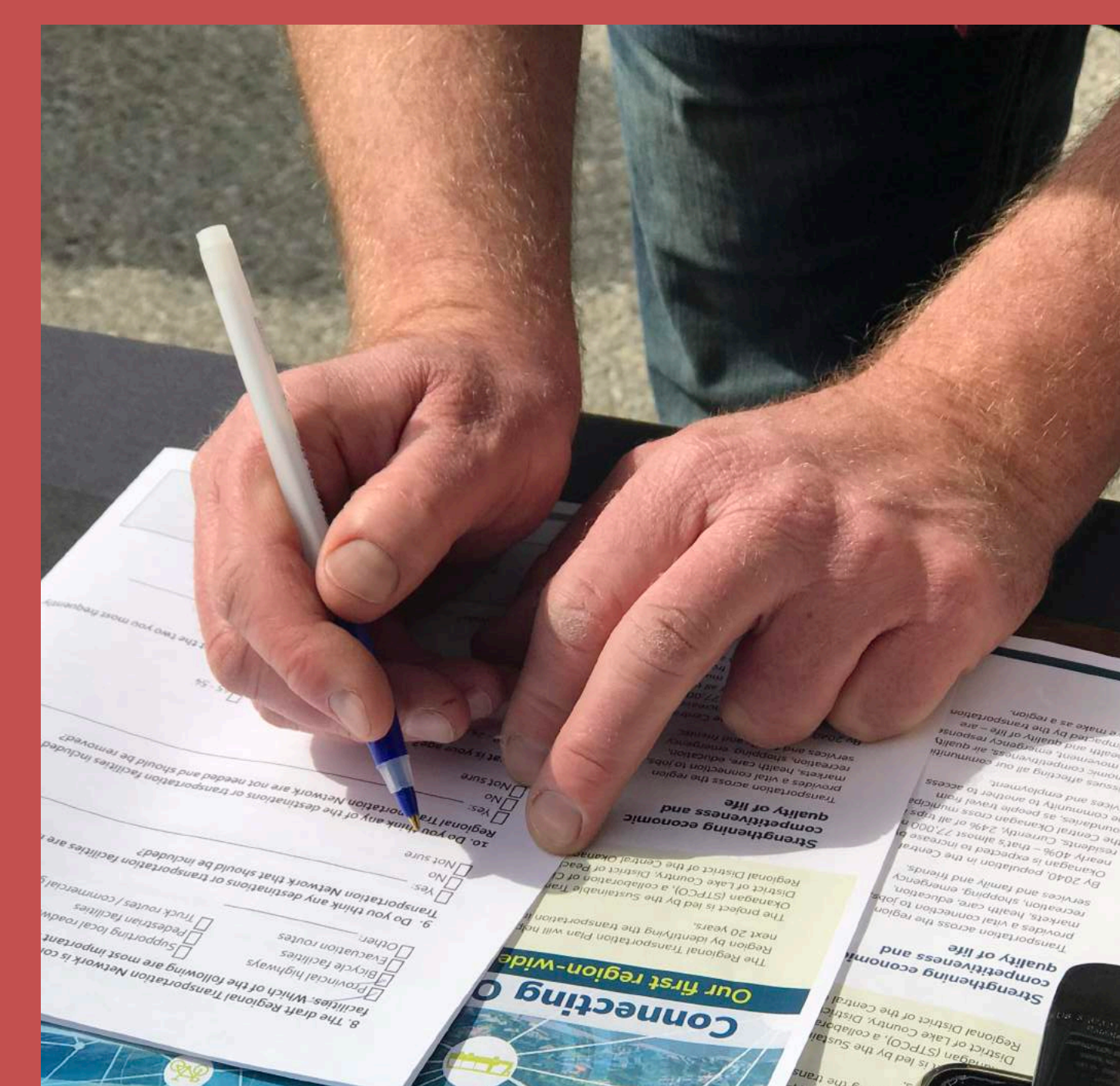
Community	Date	Location	# of attendees
Peachland	April 14, 2018	Peachland Rubber Ducky Race	60 people
Lake Country	April 16, 2018	George Elliot Secondary School	70 people
Kelowna	April 17, 2018	Parkinson Recreation Centre	63 people
West Kelowna/Westbank First Nation	April 19, 2018	Real Canadian Superstore	60 people

633 PEOPLE COMPLETED A SURVEY

More than 550 people filled out an online survey and about 80 people filled out a hardcopy survey at locations and events throughout the region.



This survey is a mechanism for people to share their interests and opinions. The results of the survey are qualitative and not statistically significant. The results are not meant to represent the views of all residents. The survey provides a useful indication of the views and perspectives of the people who completed it.



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WHAT WE HEARD

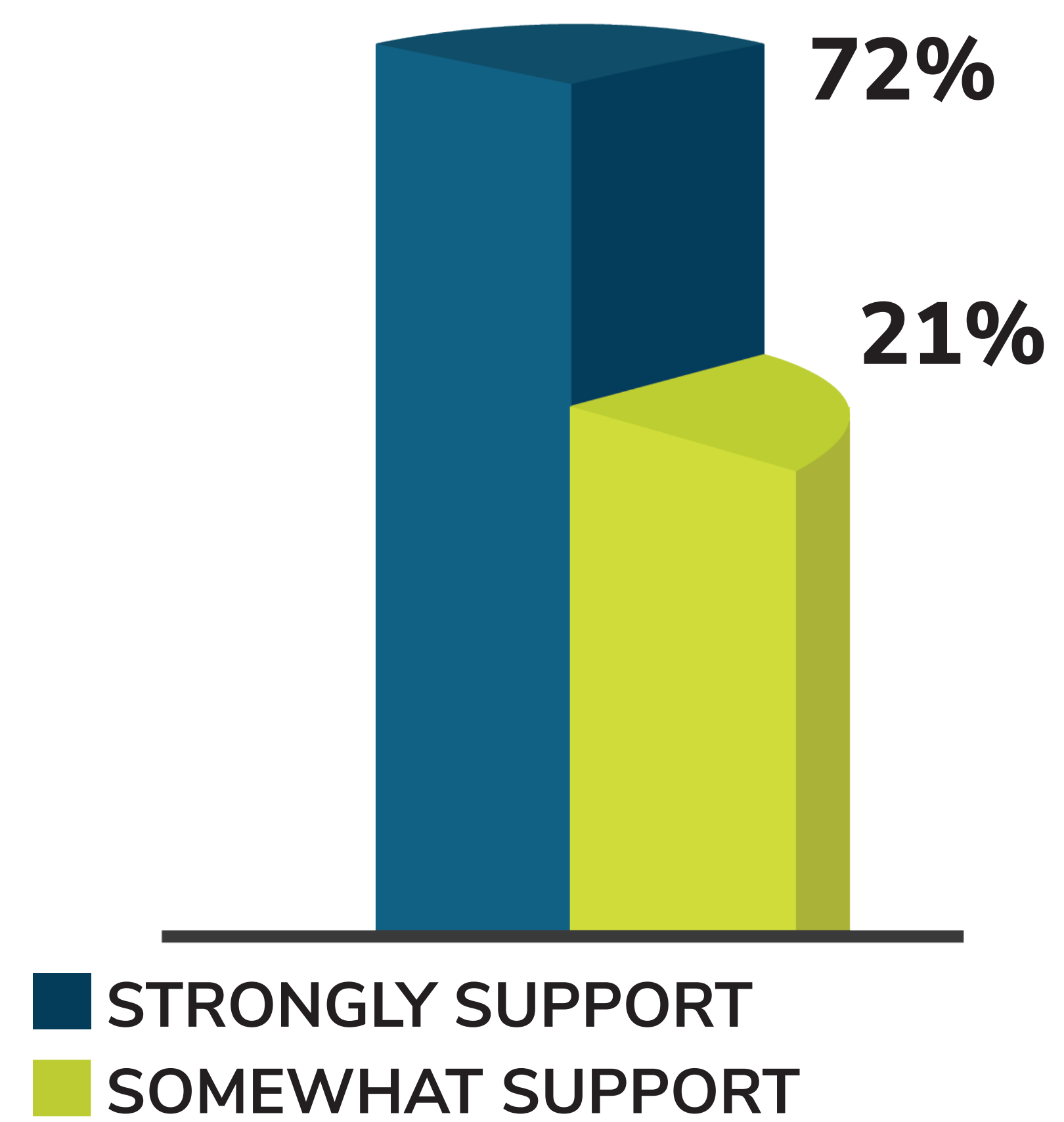
Connecting our Region – Survey Responses

Nearly 80% of survey respondents said accessing work, school or services in the Central Okanagan outside their home community is very important or moderately important. About 20% said it is of low importance, not at all important, or they don't know.

93% STRONGLY OR SOMEWHAT SUPPORT THE DRAFT VISION

The Draft Vision

“A balanced and resilient transportation system for the Central Okanagan that moves people and goods in a safe, efficient, accessible and affordable manner, while supporting and enhancing the region's economy, social network, and natural ecosystem”



Regional Destinations

The three most important regional destinations identified by respondents are:



Major Transportation Facilities

e.g. airport, BC Transit, Greyhound



Hospitals and Major Medical Facilities



Town Centres

Modes of Transportation

The two most frequently used modes of transportation are:



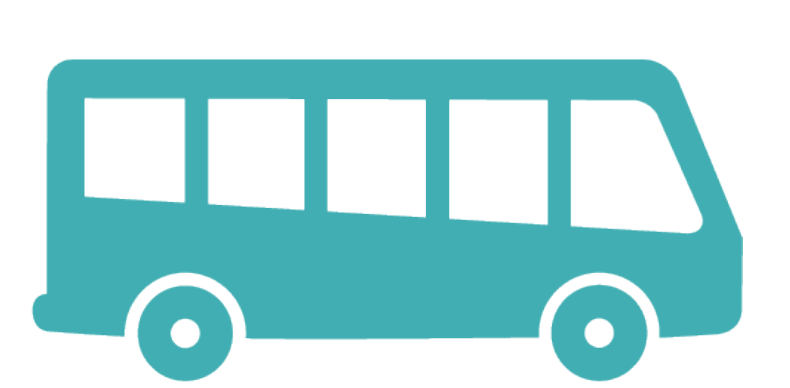
86%



43%



33%



18%

Percentage of respondents who indicated this mode is one of their two most frequently used modes of transport

Survey respondents were asked - “Is there anything you would change about the vision statement?”

The following themes emerged:

- » Make it more specific and less broad
- » Clarify what balanced and resilient mean
- » Emphasize environmentally friendly, low carbon transportation
- » Emphasize transportation choice and a multi-modal system that includes walk, bike, transit, and vehicle options
- » Consider people of all abilities and incomes, including seniors

“It is important that seniors, those with health/disability issues, and low incomes have access to reasonably priced transportation that gets them to the places they must go.” – survey respondent

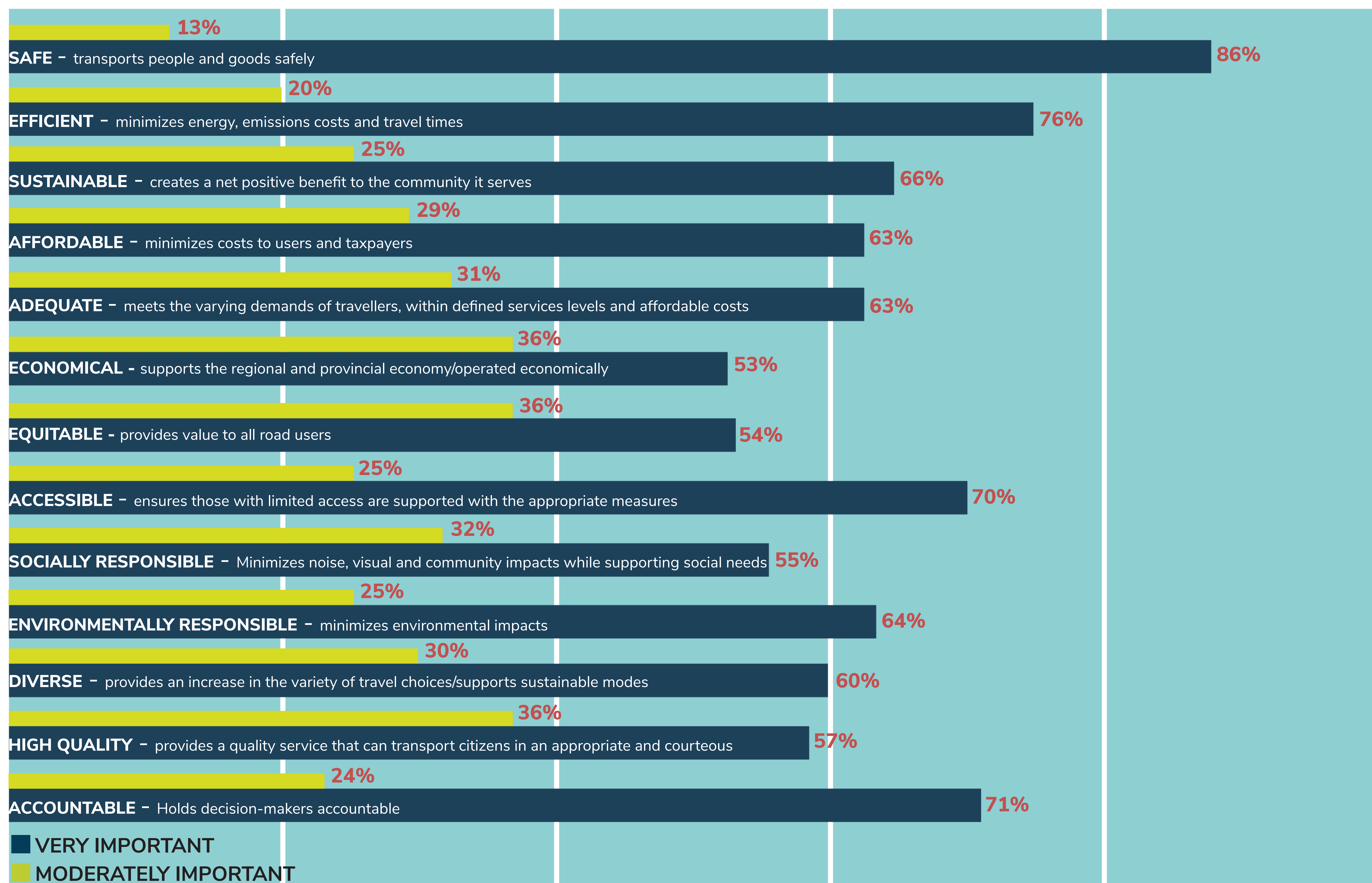
Connecting Our Region

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WHAT WE HEARD

The Draft Goals - Most respondents indicated the draft goals were very important or moderately important.



Survey respondents were asked - "Is there anything else you would like to tell us about the draft vision and goals?"

The following themes emerged:

- » Ensure safe biking routes in urban and suburban areas
- » Improve the safety and accessibility of walking routes
- » Improve transit in all communities
- » Provide low cost options for people of all incomes and abilities
- » Consider the transportation needs of rural areas
- » Reduce congestion and increase efficiency for vehicle travel
- » Complete and connect biking, hiking and walking routes within and across communities

"You can't live here without owning a vehicle to get around. This needs to be fixed." – survey respondent

The Regional Transportation Plan is a project of the Sustainable Transportation Partnership of the Central Okanagan (STPCO).

For more information please email info@smartTRIPS.ca or visit www.smartTRIPS.ca



Sustainable Transportation Partnership of the Central Okanagan

Kelowna: Regional Transportation Plan Visioning Workshop

Monday, May 14th, 2018

Morning Meeting

Knox Mountain Room, City of Kelowna

Staff: Mariah VanZerr/Rafael Villarreal

Facilitator: Stephen Power, HDR

AGENDA

- 1. Introductions and overview of the Regional Transportation Plan (Mariah VanZerr)**
 - a. Regional Transportation Plan Overview (Goals, Timelines, Scope)**
 - b. Summary of Engagement on RTP Vision**
- 2. Visioning Workshop (Stephen Power)**
 - a. Introduction and Workshop Objectives**
 - b. Regional Transportation System and Regional Destinations**
 - c. Vision and Values**
- 3. Next Steps**





Connecting Our Region

Our first region-wide transportation plan



Regional Transportation Plan Visioning Workshop

City of Kelowna
May 14, 2018



01

Introductions and Overview

- a) Project Team
- b) Regional Transportation Plan Overview (Goals, Timelines, Scope)
- c) Public Consultation #1: Vision and Goals

02

Visioning Workshop

- a) Introduction and Workshop Objectives
- b) Regional Transportation System and Regional Objectives
- c) Vision and Goals

03

Next Steps



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01

Introduction and Overview

Project Team

- STPCO Staff/City of Kelowna
- STPCO Planning & Technical Committee
 - Representatives from each partner jurisdiction and the Ministry of Transportation and Infrastructure
- Consultant Team

HDR



**Stephen Power, P.Eng.,
RPP, MCIP**

**Project Planning and
Technical Lead**



John Hubbell

**Project Regional Governance
and Transportation Strategy
Lead**

JLG



Debbie Cox

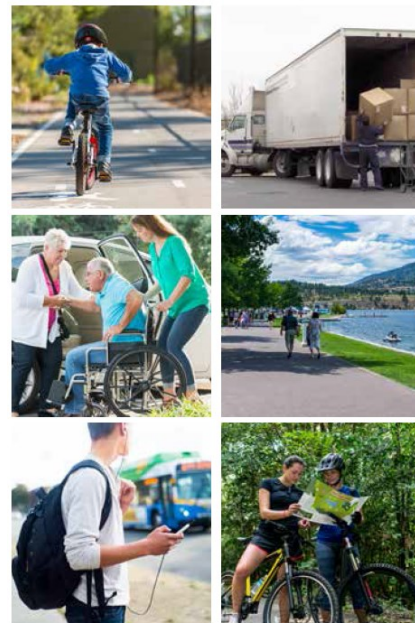
**Strategic
Communications and
Engagement Advisor**

What is the Regional Transportation Plan?

- Long-range, system-level transportation plan for the Central Okanagan Region
- Grant & STPCO funded
- First one for the Central Okanagan!

Key Question:

“What are the **strategic, prioritized investments** (policies, programs, and capital projects) that will be needed over the next **20 years** to achieve the region’s vision and goals for transportation?”





Plan Timing - Why is this Important?

- **Transportation is inherently a Regional Issue**
 - Vital connection to jobs, markets, health care, education, recreation, shopping, emergency services and family and friends.
 - 24% of all trips in the Central Okanagan cross municipal boundaries; 42% of trips taken by Lake Country, West Kelowna, Westbank First Nation and Peachland residents cross municipal boundaries
- **Growing Region**
 - By 2040, population in the Central Okanagan is expected to increase by 38% - almost 77,000 new residents.



Working Collaboratively as a Region

- Issues affecting all our communities are impacted by transportation:

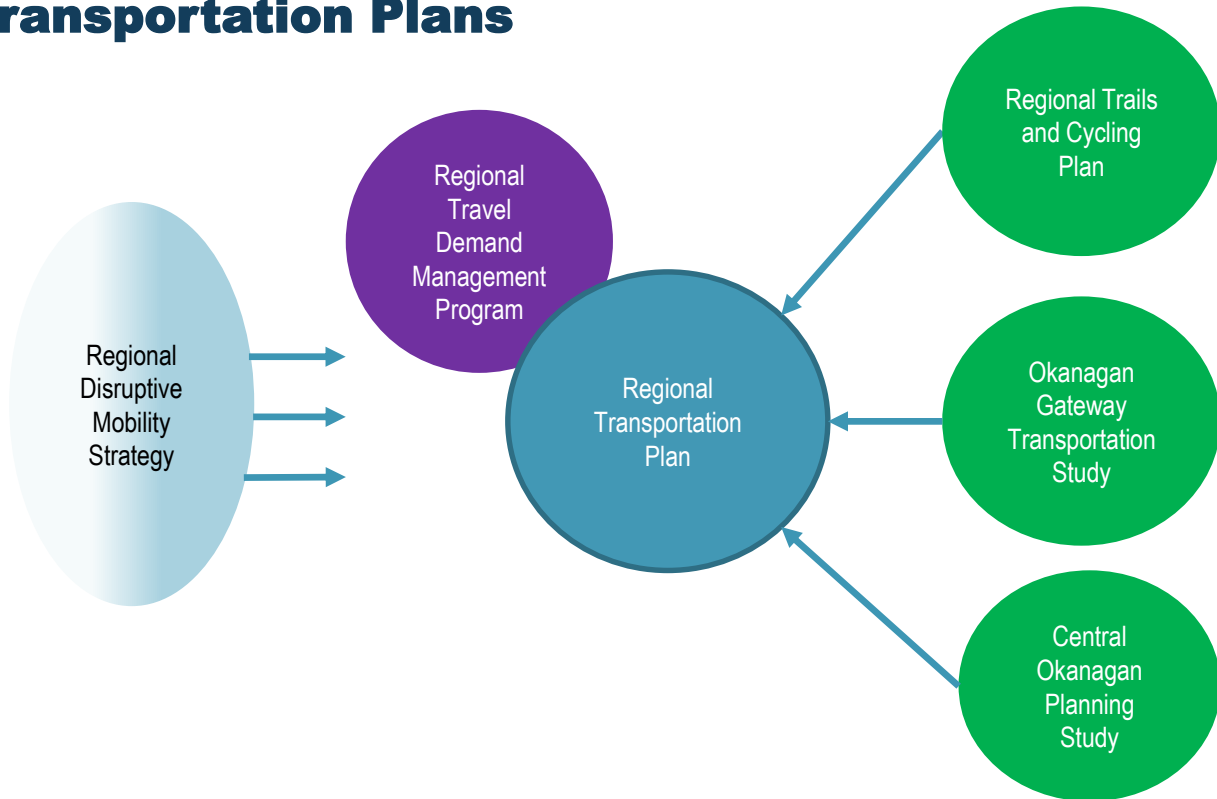
- Economic competitiveness
- Air quality
- Goods movement
- Emergency response
- Public health
- Quality of life

The project is led by the Sustainable Transportation Partnership of the Central Okanagan (STPCO)

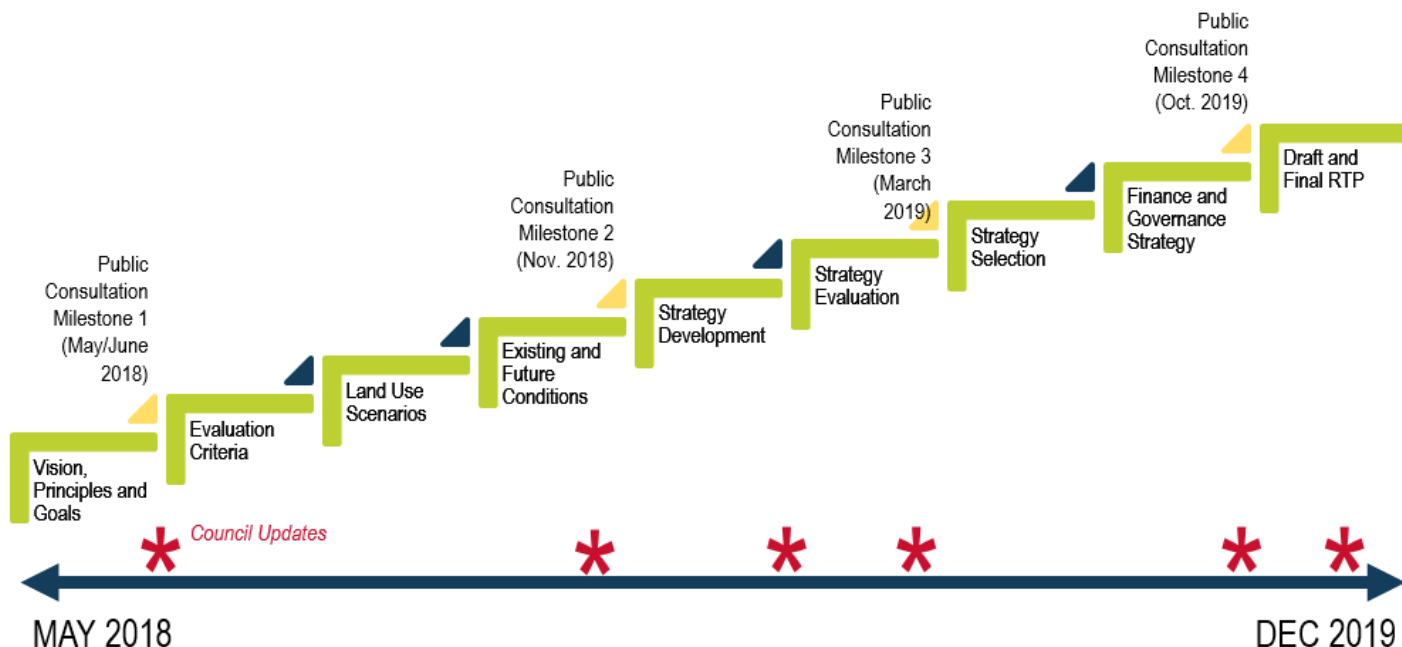
- City of Kelowna
- City of West Kelowna,
- District of Lake Country,
- District of Peachland,
- Westbank First Nation, and
- Regional District of the Central Okanagan.

By **working together**, we can ensure all communities have a **voice** in the planning process and help **shape the future** of the Central Okanagan

Coordination with other Regional Transportation Plans

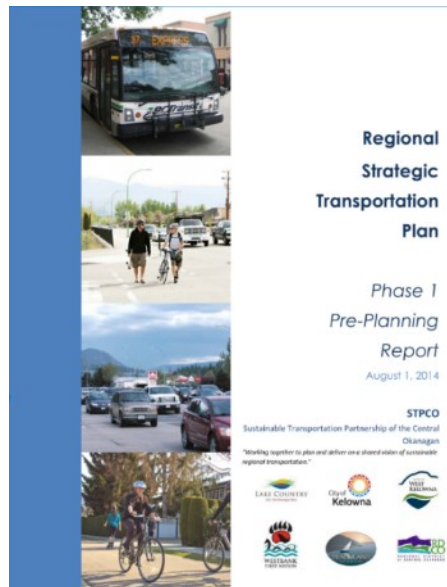


Regional Transportation Plan - Schedule



Phase 1 Vision and Goals

- Builds on work started in 2014 (Pre-Planning Report)
 - Established a Draft Vision and Goals for the RTP
 - Based on consultation of elected officials and regional residents through an online survey
- Regionally-supported Vision and Goals **critical** for plan's success
- Public Consultation / Visioning Workshops with Regional Councils



RTP Public Consultation # 1 Vision and Goals

- Public Consultation (April – May)
 - Website launched (<https://www.smarttrips.ca>)
 - RTP Fact Sheet
 - Regional Pop-Up Events (4)
 - RTP Questionnaire
- Regional Councils: Visioning Workshops (May)



Connecting Our Region
Our first region-wide transportation plan

The Regional Transportation Plan will help shape the future of the Central Okanagan Region by identifying the transportation investments that will be needed over the next 20 years.

The project is led by the Sustainable Transportation Partnership of the Central Okanagan (STPCO), a collaboration of City of Kelowna, City of West Kelowna, District of Lake Country, District of Peachland, Westbank First Nation, and Regional District of Central Okanagan.

Strengthening economic competitiveness and quality of life

Transportation across the region provides a vital connection to jobs, markets, health care, education, recreation, shopping, emergency services and family and friends.

By 2040, population in the Central Okanagan is expected to increase by nearly 40% – that's about 77,000 new residents. Currently, 24% of all trips in the Central Okanagan cross municipal boundaries, as people travel from one community to another to access services and employment.

The issues affecting all our communities – economic competitiveness, air quality, goods movement, emergency response, public health and quality of life – are directly impacted by the transportation choices we make as a region.

Working collaboratively to ensure all communities have a voice in the planning process

The regional planning process will build on work started in 2014. At that time, transportation planners asked residents and elected officials to identify their collective vision and goals for regional transportation.

Over the next 18 months, the STPCO planning team will continue to work with communities across the region to:

- Confirm the vision and goals for regional transportation
- Define the Regional Transportation Network
- Identify and evaluate transportation policies, programs and projects



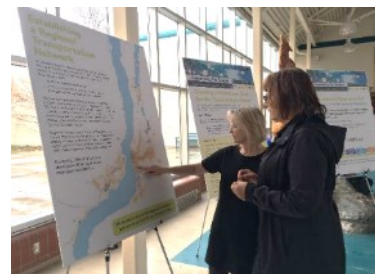
RTP Public Consultation # 1

Vision and Goals

▪ Pop-Up Events

- More than 250 people dropped by pop-up events in Peachland, Lake Country, Kelowna, and West Kelowna and Westbank First Nation.
- Five large storyboards described the draft vision and goals and identified regional destinations.

Community	Date	Location	# of Attendees
Peachland	April 14, 2018	Rubber Ducky Race	60 people
Lak Country	April 16, 2018	George Elliot Secondary School	70 people
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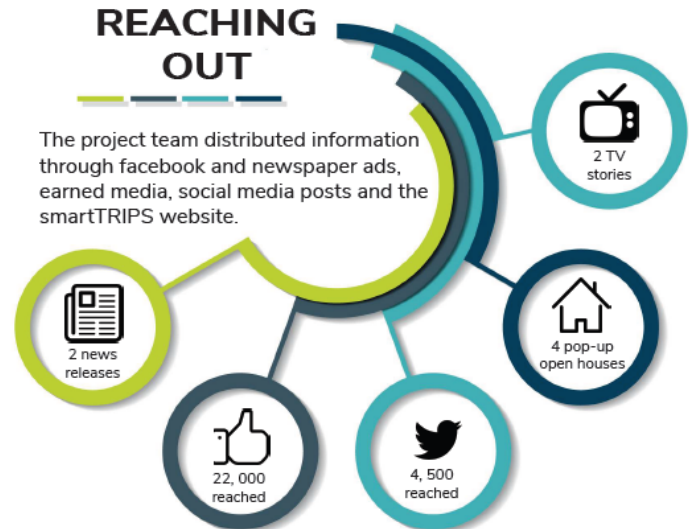


RTP Public Consultation # 1

Vision and Goals

▪ Questionnaire

- April 14 – May 7
- Online and hardcopy versions available
- 633 respondents





Connecting Our Region

Our first region-wide transportation plan



02

Visioning Workshop

Purpose of the Workshop

- Introduce the Regional Transportation Plan and Team
- Identify Kelowna's priority issues, concerns and opportunities for consideration
- Review the regional transportation vision and goals



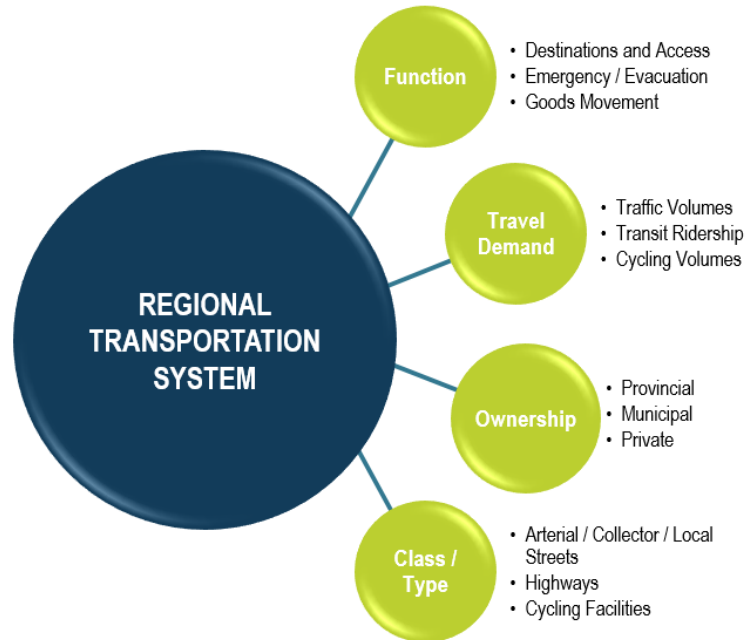
Key Transportation Issues

- On the post-it notes provided, write down top 3 transportation issues you see for the Central Okanagan
- One issue per page – just a few words
- When finished, post them on the wall



Defining the *REGIONAL* Transportation System

- Important because it will serve as the **foundation for the RTP**
- The first step is to identify “**regionally significant**” activity areas and the **multi-modal transportation network** that connects them
 - Highways, Roads, Transit, Bike Corridors, and Trails / Pedestrian Paths
- Key Considerations
 - Access to Regional Destinations/Hubs
 - Emergency Response / Evacuation
 - Regional Goods Movement



Regional Destinations / Hubs

“Regionally Significant”

- High concentration of employment or population
- Attracts trips from across the region

WHAT WE HEARD

Regional Destinations

The three most important regional destinations identified by respondents are:



**Major
Transportation
Facilities**

e.g. airport, BC
Transit, Greyhound



**Hospitals and
Major Medical
Facilities**



**Town
Centres**

Regional Destinations / Hubs in Kelowna?

The Future of Transportation in the Central Okanagan

			32

Regional Transportation Plan Draft Goals



Safe: Transports people and goods safely

Efficient: Minimizes energy, emissions, costs and travel times

Sustainable: Creates a net positive benefit to the society it serves

Affordable: Minimizes costs to users and taxpayers

Adequate: Meets the varying demands of travellers, business, and industry within defined service levels and affordable costs

Economical: Supports the regional and provincial economy while being expanded, maintained and operated in an economical manner

Equitable: Provides value to all road users, with the understanding people have the right to choose how and when they travel, while being accountable for the impact of their choices

Accessible: Ensures those with limited access are supported with the appropriate measures

Socially Responsible: Minimizes social impacts such as noise, visual and community segregation, while supporting the social needs of the region and linking activity centres efficiently and safely

Environmentally Responsible: Minimizes environmental impacts from the expansion, maintenance and operation of the transportation system

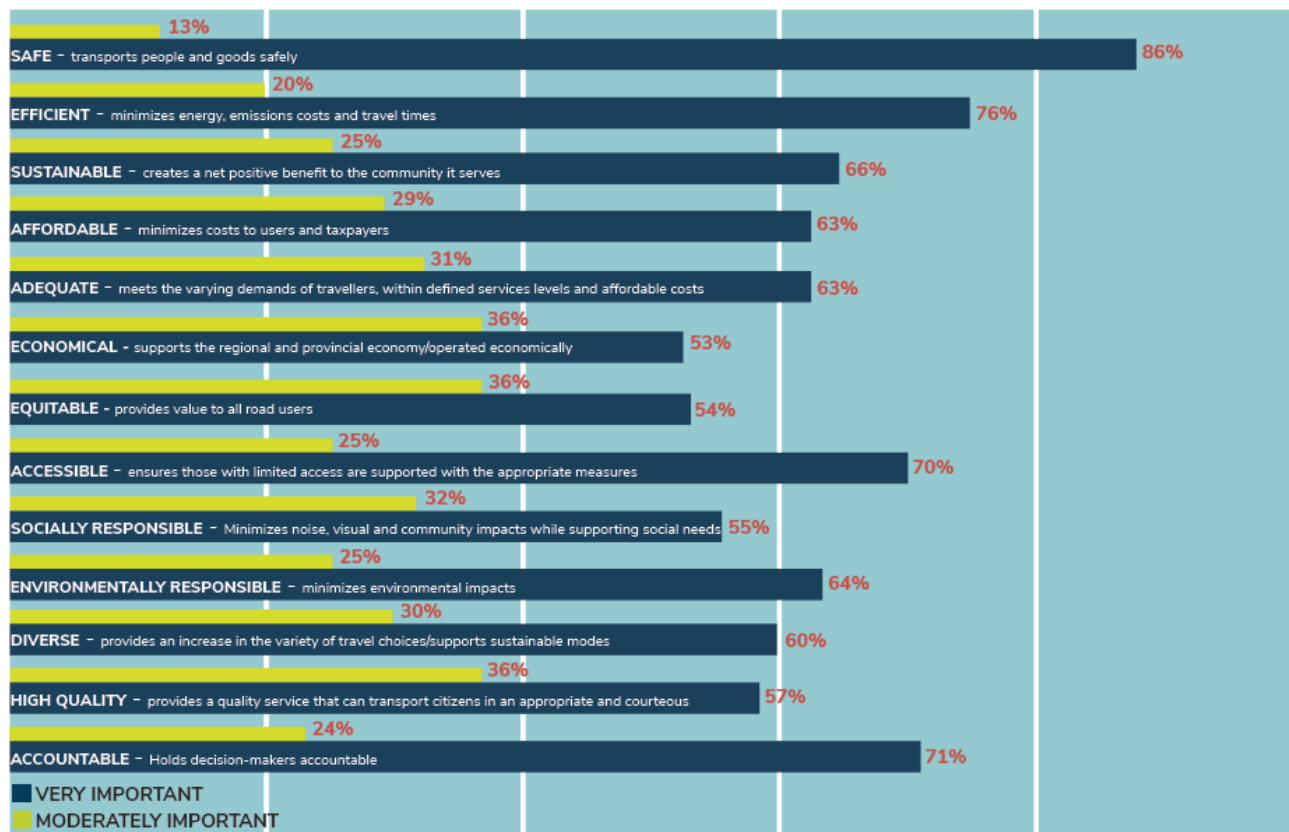
Diverse: Provides an increase in the variety of travel choices through an integrated multi-modal system, while increasing support to modes that provide greater sustainability benefits

High Quality: Provides a quality service that can transport citizens in an appropriate and courteous manner

Accountable: Manages the transportation system in a manner that holds decision makers and administrators accountable through the measurement of progress

WHAT WE HEARD

The Draft Goals - Most respondents indicated the draft goals were very important or moderately important.

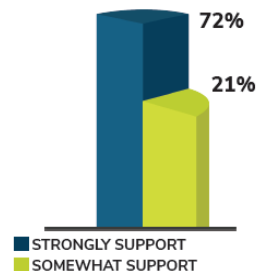


“A balanced and resilient transportation system for the Central Okanagan that moves people and goods in a safe, efficient, accessible, and affordable manner, while supporting and enhancing the region’s economy, social network, and natural ecosystem.”

Regional Transportation Plan Draft Vision

WHAT WE HEARD

93% STRONGLY OR SOMEWHAT SUPPORT THE DRAFT VISION



Survey respondents were asked - “Is there anything you would change about the vision statement?”

The following themes emerged:

- » Make it more specific and less broad
- » Clarify what balanced and resilient mean
- » Emphasize environmentally friendly, low carbon transportation
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- » Consider people of all abilities and incomes, including seniors

“It is important that seniors, those with health/disability issues, and low incomes have access to reasonably priced transportation that gets them to the places they must go.” – survey respondent

Survey respondents were asked - “Is there anything else you would like to tell us about the draft vision and goals?”

The following themes emerged:

- » Ensure safe biking routes in urban and suburban areas
- » Improve the safety and accessibility of walking routes
- » Improve transit in all communities
- » Provide low cost options for people of all incomes and abilities
- » Consider the transportation needs of rural areas
- » Reduce congestion and increase efficiency for vehicle travel
- » Complete and connect biking, hiking and walking routes within and across communities

“You can’t live here without owning a vehicle to get around. This needs to be fixed.” – survey respondent



Connecting Our Region

Our first region-wide transportation plan



03

Next Steps

Upcoming Tasks and Activities

- Presentations to other STPCO Councils (May)
- STPCO Local Government Advisory Board Meeting (June 13th)
- Develop Evaluation Framework based on the vision, values and principles
- Develop Land Use Scenarios with STPCO Planning and Technical Committee; Select Preferred Scenario (Summer 2018)
- Existing and Future Conditions (Fall 2018)
 - » Public Consultation & Council Updates

